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Keywords: Rwanda; TLC; Veterinary medicinal products; retailer veterinary shops; Nyagatare



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Article

# Identification of Substandard and Falsified Veterinary Medicinal Products on the Rwandan Market using the Global Pharma Health Fund Minilab®

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Abstract: The quality of veterinary medicinal products (VMP) is essential for efficient disease management. Therefore, VMPs that do not meet the required standards of quality can lead to increased sickness, death, and the development of antimicrobial resistance, posing a danger to both animals and humans. This study aimed to identify substandard and falsified VMPs on the Rwandan market using the Global Pharma Health Fund (GPHF)-Minilab™. VMP samples were purchased and collected in a cross-sectional study from veterinary retail pharmacies from five districts in four provinces of Rwanda, during May and June 2023. These samples were transported to the Veterinary Laboratory of the School of Animal Sciences and Veterinary Medicine, Nyagatare campus, University of Rwanda, and stored until analysis. The samples were subjected to physical and chemical analysis following the GPHF-Minilab™s guidelines. A total of 130 samples from two categories of VMP were purchased from 10 veterinary retail pharmacies in urban and rural areas. The results of this study revealed that none of the assessed VMP samples failed physical tests (visual inspection, weight verification, and disintegration test). 10 samples (Sulfamethoxazole/Trimethoprim) out of 130 (7.7%) passed the visual inspections but later failed to comply with Thin-Layer Chromatography result specifications. This is an indication of the presence of substandard and falsified VMP circulating in Rwanda that warrants regular inspection and chemical quality control of VMPs along the supply chain.

Keywords: Rwanda; TLC; Veterinary medicinal products; retailer veterinary shops; Nyagatare

#### 1. Introduction

The quality of veterinary medicinal products (VMP) is essential for efficient disease management. Therefore, poor-quality VMP may lead to increased morbidity, mortality, and the emergence of antimicrobial resistance and pose a risk to animals and humans. Poor quality VMPs include substandard VMP, caused by poor manufacturing or distribution practices, and falsifications, prompted by a deliberate intent to fraud [1]. Different studies [2–4] have defined substandard drugs as "genuine medicines which have not passed the standard and quality testing protocol set for them". Falsified products are therefore a type of substandard drug [5]. The World Health Organization (WHO) defines falsified medicines as "drugs that are deliberately and fraudulently produced and/or mislabeled with respect to identity and/or source to make it appear to be a genuine product" [6]. According to new research from WHO, 1 in 10 medical products circulating in low- and middle-income countries is either substandard or falsified [4]. This is probably due to inadequate regulation and governance that are compounded by unethical practices by manufacturers, importers, wholesalers, retailers, and practitioners.



These poor-quality products may contain unknown medication concentrations (for example with the wrong active ingredients, without active ingredients, with insufficient or too many active ingredients, and/or with fake/falsified packaging) as well as potentially hazardous impurities (for example heavy metals and unlabeled drug substances). When these products are used, serious side effects such as lack of disease control, worsening of disease, severe reactions, or even death may occur. Administration of falsified antibiotics (or for example parasiticides/anthelmintics) can enhance antimicrobial resistance, as well as the risks of treatment failure and disease spread. Also, substandard and falsified drugs represent an expanding issue throughout developing countries [4]. However, empirical evidence on VMP falsification is lacking in distribution systems. Thus, the use of falsified VMP should be examined and investigated. Different techniques such as high-performance liquid chromatography or gas chromatography coupled to detection systems such as ultraviolet spectroscopy, mass spectrometry, fluorescence, or chemiluminescence, have been used to test the quality of VMP in order to maintain an appropriate assurance of VMP quality [5]. Nevertheless, these techniques usually provide high sensitivity and selectivity but require high grade instruments, solvents, and expertise, and finally, they become more and more expensive and only a few laboratories in some countries are currently available to perform them [5]. Consequently, the development and use of simple, easier, and faster tests should facilitate a balance between the need to increase the extent of VMP testing on the one hand, and the need to contain costs on the other. The Global Pharma Health Fund (GPHF)-Minilab offers inexpensive analytical techniques primarily based on (i) thin layer chromatography (TLC) for rapid drug quality verification and falsified medicines detection and (ii) physical testing for a quick check on visual appearance, powder/capsule/tablets/bolus weight, and deficiencies in VMP release [6]. Thus, the GPHF-Minilab could close the capacity gap on drug quality testing in countries where the means for an effective drug quality control system are not fully in place or where full testing is expensive, hardly accessible, or time-consuming. The GPHF-Minilab will enable importers, wholesalers, retailers, practitioners, and regulatory bodies to protect themselves against the menace of dangerous trade in spurious and dodgy VMP. This may serve as an important source of information about the quality of VMP available to animals. It is also vital that planning effective interventions improve the quality of VMP. Hence, this study is pioneering in Rwanda to fill knowledge gaps on substandard and falsified VMP available on the Rwandan market using GPHF-Minilab®.

#### 2. Results

#### 2.1. Overview of Collected VMP Samples

As shown in Table 1, 130 VMP samples from 13 APIs were collected in the course of this study. A total of 60 VMP samples from 6 APIs (Clavulanic acid/Amoxicillin, Tetracycline hydrochloride, cloxacillin, Cefalexin, Cefazolin sodium salt, Amoxicillin, and Ampicillin Trihydrate) were excluded from the TLC testing, most frequently because their single TLC test protocols for the respective dosage form are currently not available in the manual accompanying the GPHF-Minilab.

Of the 130 VMP samples included in the physical testing, 50.0% (n=65) were collected from licensed veterinary retail pharmacies whereas the other 50.0% (n=65) were collected from non-licensed veterinary retail pharmacies in five districts of Rwanda.

Table 4. Overview of collected VMP samples.

			Source of	Total	
Reference standards API	Dosage form	Number	Licensed	Non-	number of
		of	veterinary	licensed	samples
		samples	retail	veterinary	collected
		per API	pharmacy	retail	
				pharmacy	

Clavulanic acid/Amoxicillin*	Injectable	2	1	1	10
Sulfamethoxazole/	Powder				10
Trimethoprim		2	1	1	
Doxycycline (as hyclate)	Powder	2	1	1	10
Tetracycline hydrochloride*	Eye Ointment	2	1	1	10
Gentamycin sulfate,	Injectable	2	1	1	10
	Intramammary				10
Cloxacillin*	Suspension	2	1	1	
Cefalexin*	Injectable	2	1	1	10
Cefazolin sodium salt	Powder	2	1	1	10
Albendazole	Bolus	2	1	1	10
Mebendazole	Bolus	2	1	1	10
Praziquantel	Bolus	2	1	1	10
Amoxicillin*	Injectable	2	1	1	10
	Smooth Sterile				10
Ampicillin*	Cream	2	1	1	

\*Single TLC test protocols are not available for the respective dosage form in the manual accompanying the GPHF-Minilab.

All sampled veterinary retail shop owners were registered with both the Rwanda Council of Veterinary Doctors (RCVD) and the Rwanda FDA. None of the sampled veterinary retail shop owners had training in veterinary pharmacy management in the last one year. The last time visited by Rwanda FDA and RCVD was 1 to 6 months and more than 12 months, respectively.

Figure 1 presents the therapeutic categories of the 130 VMP samples. 76.9% (n=100) of VMP samples were medicines for the treatment of infectious diseases whereas 23.1% (n=30) were anthelminthic veterinary drugs.

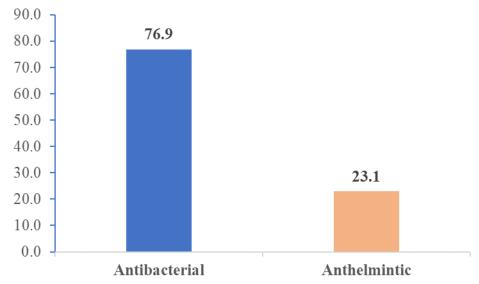


Figure 1. Therapeutic categories of the 130 veterinary medicinal products samples.

# 2.2. Results of VMP Sample Analysis

# 2.2.1. Physical Testing

The physical testing of VMP samples (n=130) encompassing antibacterial (n=100) and anthelmintics (n=30) was performed. The descriptions of the physical characteristics of samples observed during visual inspection are presented in Table 2. Overall, the findings of visual inspection revealed that none of the assessed VMP samples showed defects in physical characteristics, packaging, and/or labeling information.

**Table 2.** Visual assessment of the VMP sampled (n = 130).

Description	Present		Absence		
•	Frequency	Percentage	Frequency	Percentage	
Strength	130	100			
Deficiencies in labelling and packaging	0	0	130	100	
Dosage forms	130	100			
Manufacturing date	130	100			
Expiry date	130	100			
Batch Number	130	100			

The results of the weight verification and disintegration test categorized based on the source of samples, APIs, and veterinary therapeutic category are depicted in Table 3. The results of the weight verification test indicated that all VMP samples match the VMP's label claim. Furthermore, all the boluses placed into a wide neck bottle vessel containing 100 mL of warm tap water at approximately 37°C were fully disintegrated within 30 minutes

**Table 3.** The results of weight verification and disintegration test of VMP samples.

	Sample tested	Weight verification		Disintegration test	
Category		Passed	Failed	Passed	Failed
Active Pharmaceutical Ingredients					
Clavulanic acid/Amoxicillin	10	10	0	N/A	N/A
Sulfamethoxazole/Trimethoprim	10	10	0	N/A	N/A
Doxycycline (as hyclate)	10	10	0	N/A	N/A
Tetracycline hydrochloride	10	10	0	N/A	N/A
Gentamycin sulfate	10	10	0	N/A	N/A
Cloxacillin	10	10	0	N/A	N/A
Cefalexin	10	10	0	N/A	N/A
Cefazolin sodium salt	10	10	0	N/A	N/A
Albendazole	10	10	0	10	0
Mebendazole	10	10	0	10	0

p		
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- 5		
- 1		

Praziquantel	10	10	0	10	0
Amoxicillin	10	10	0	N/A	N/A
Ampicillin Trihydrate	10	10	0	N/A	N/A
Therapeutic category					
Antibacterial	100	100	0	N/A	N/A
Anthelminthic	30	30	0	30	0
Source of samples					
Licensed veterinary retail shops	65	65	0	15	0
Non-licensed veterinary retail shops	65	65	0	15	0

# 2.3. TLC Testing

In total, 7 different APIs were tested according to the single TLC test protocols of the GPHF Minilab manual. A detailed overview of the different APIs and dosage forms of the VMP samples included in the TLC analysis is given in Table 4.

**Table 4.** APIs tested according to the protocols of the GPHF-Minilab manual.

Name of API	Total	Number of	Stated strength	Dosage	Number
	number of	stated		form	of
	samples	manufacturers			samples
Albendazole	10	2	2500mg/bolus	Bolus	5
			300 mg/bolus	Bolus	5
Cefazolin sodium salt	10	1	100mg/sachet	Powder	10
Doxycycline (as hyclate)	10	1	100 mg/sachet	Powder	10
Gentamycin sulfate	10	1	100ml	Injectable	10
Mebendazole	10	2	110 mg/bolus	Bolus	10
Praziquantel	10	2	25 mg/bolus	Bolus	5
			50mg/bolus	Bolus	5
Sulfamethoxazole/Trimethoprim	10	2	100/20mg/sachetPowder 1		10

Among 70 VMPs from 7 APIs analyzed using TLC protocols, 10 VMPs (14.3%) from one API (Sulfamethoxazole/Trimethoprim) from the same brand failed to comply with TLC result specifications as indicated in Table 5.

**Table 5.** TLC results for 70 veterinary medicinal products.

Name of API	Total number of	TLC results	
	samples analyzed	Passed	Failed
Albendazole	10	10	0
Cefazolin sodium salt	10	10	0
Doxycycline (as hyclate)	10	10	0
Gentamycin sulfate	10	10	0
Mebendazole	10	10	0
Praziquantel	10	10	0
Sulfamethoxazole/Trimethoprim	10	0	10

Total 70 60 10

Table 6 presents the detailed results from the TLC analysis conducted on 7 different APIs. Among the tested APIs, one (1) was qualified in this study as probably a falsified API.

**Table 6.** Detailed results from the TLC analysis conducted on 7 different APIs.

Drug	API	Results observed	Retenti on factor (Rf) value	Referen ce RF value	Interpretatio n	Conclusi on
Sulfamethoxa zole /Trimethopri me	Sulfamethoxa zole	The Sulfamethoxa zole sample spot in the chromatogra m obtained with the test solution differ in terms of colour, size, intensity, shape and travel distance to that in the chromatogra m obtained with the lower and higher standard solution.	0.718	about 0.65	The spots produced show an Rf-value of about 0.70 each, and the center spot (sample) looks less than the 80% reference spot. In addition, all three spots show a blueviolet fluorescence at 254 nm. Even if, Sulfamethoxa zole is the product, the drug tested is a poor-quality drug, likely with poor therapeutic	Failed
	Trimethoprim e	The Trimethoprim e sample spot in the chromatogra m obtained	0.254		The sample contains very much less than 80% reference spots. Hence,	Failed

	with the test	about	it is a poor-	
	solution	0.24	quality drug	
	doesn't		probably with	
	correspond in		poor	
	terms of		therapeutic	
	colour, size,		effect if any.	
	intensity,			
	shape.			
	However, the			
	Trimethoprim			
	e sample spot			
	in the			
	chromatogra			
	m obtained			
	with the test			
	solution			
	correspond in			
	terms of			
	travel			
	distance to			
	that in the			
	chromatogra			
	m obtained			
	with the			
	lower and			
	higher			
	standard			
	solution.			
Doxycycline Doxycycline	The		The spots I	Passed
(hyclate )	doxycycline		produced	
	sample spot		show an Rf-	
	in the		value of about	
	chromatogra	about	0.36 each and	
	m obtained	0.41	the centre	
	with the test		spot (sample)	
	solution	0.36	looks bigger	
	corresponds		than the 80%	
	in terms of		reference	
	colour, size,		spot. In	
	intensity,		addition, all	
	shape, and		three spots	
	travel		show a strong	
	distance to		white	

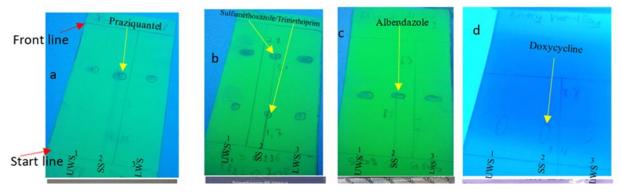
		that in the			fluorescent at	
		chromatogra			366 nm.	
		m obtained			Hence,	
		with the			doxycycline is	
		lower and			inside the	
		higher			product and	
		standard			apparently in	
		solutions.			the correct	
					range of	
					concentration.	
Gentamycin	Gentamycin	The			The spots	Passed
sulfate	,	Gentamycin			produced	
		sample spot			show an Rf-	
		in the			value of about	
		chromatogra			0.673 each	
		m obtained		about	and the centre	
		with the test		0.85	spot (sample)	
		solution			looks bigger	
		corresponds			than the 80%	
		in terms of			reference	
		colour, size,			spot. In	
		intensity,			addition, all	
		shape, and			three spots	
		travel	0.673		show a	
		distance to			yellowish-	
		that in the			orange spot	
		chromatogra			after iodine	
		m obtained			staining.	
		with the			Hence,	
		lower and			Gentamycin is	
		higher			inside the	
		standard			product and	
		solutions.			apparently in	
					the correct	
					range of	
					concentration.	
Albendazole	Albendazole	Albendazole				Passed
Tiberiadzoie	Tibeliadzoic	2500 mg			produced	Tubbea
		sample spot			show an Rf-	
		in the	0.44		value of about	
		chromatogra	V.11	about	0.44 each and	
		m obtained		0.46	the centre	
		with the test		0.10	spot (sample)	
		with the test			spot (sumple)	

		solution		looks bigger	
				looks bigger than the 80%	
		corresponds		reference	
		in terms of			
		colour, size,		spot. In	
		intensity,		addition, all	
		shape, and		three spots	
		travel		show blue-	
		distance to		violet spots at	
		that in the		254 nm.	
		chromatogra		Hence,	
		m obtained		Albendazole	
		with the		2500 mg is	
		lower and		inside the	
		higher		product and	
		standard		apparently in	
		solutions.		the correct	
				range of	
				concentration.	
Cefazolin	Cefazolin	Cefazolin		The spots	Passed
sodium salt	sodium salt	sodium salt		produced	
		300 mg		show an Rf-	
		sample spot		value of about	
		in the a	about	0.47 each and	
		chromatogra 0	0.46	the centre	
		m obtained		spot (sample)	
		with the test		looks bigger	
		solution		than the 80%	
		corresponds		reference	
		in terms of		spot. In	
		colour sizo		addition, all	
		intensity,		three spots	
		shape, and		show a blue	
		travel		violet colour	
		distance to		at 254 nm.	
		that in the		Hence,	
		chromatogra		Cefazolin	
		m obtained		sodium salt	
		with the		300 mg is	
		lower and		inside the	
		higher		product and	
		standard		apparently in	
		solutions.		the correct	

					range of	
					range of concentration.	
					concentration.	
Mohanda-al-	Mohanda-ala	Mohanda-ala			The areal-	Pagga J
Mebendazole	Mebendazole	Mebendazole			The spots	Passed
100 mg		100 mg			produced	
		sample spot			show a Rf-	
		in the			value of about	
		chromatogra		about	0.454 each	
		m obtained		0.42	and the centre	
		with the test			spot (sample)	
		solution			looks bigger	
		corresponds			than the 80%	
		in terms of			reference	
		colour, size,			spot. In	
		intensity,			addition, all	
		shape, and	0.454		three spots	
		travel			show a blue	
		distance to			violet color at	
		that in the			254 nm.	
		chromatogra			Hence,	
		m obtained			Mebendazole	
		with the			100 mg is	
		lower and			inside the	
		higher			product and	
		standard			apparently in	
		solutions.			the correct	
					range of	
					concentration.	
Praziquantel	Praziquantel	The				Passed
Tabiquarter	1 Tuesiquanies	Praziquantel			produced	1 45504
		sample spot			show a Rf-	
		in the			value of about	
		chromatogra		about	0.607 each	
		m obtained		0.55	and the centre	
				0.55		
		with the test solution	0.607		spot (sample)	
					looks bigger than the 80%	
		corresponds				
		in terms of			reference	
		colour, size,			spot. In	
		intensity,			addition, all	
		shape, and			three spots	
		travel			show a blue	

distance to violet colour
that in the at 254 nm.
chromatogra Hence,
m obtained Praziquantel
with the 25 mg is
lower and inside the
higher product and
standard apparently in
solutions. the correct
range of
concentration.

As presented in Figure 2b, one (1) API (Sulfamethoxazole/Trimethoprim) had differences in spot size and intensity compared to test solutions, respectively, upper working standard and low working standard. This result indicates differences in drug concentrations. Here (Figure 2b), the sample solution spot on run number 2 fails to meet the size and intensity of the reference spots on run number 1 and 3 representing the higher (100%) and lower (80%) standards, respectively. Failing to meet this range of drug concentrations means that the product fails to meet the label claim on potency.



1 = Run 1; 2 = Run 2; 3 = Run 3. UWS: Upper working standard (100%); SS: Sample Solution; LWS: Lower working standard (80%).

Figure 2. Examples of TLC analysis of samples of the present study.

# 3. Discussion

Authors Quality-assured VMP are critical in preventing and mitigating diseases and preventing the emergency of resistance, as well as reducing risks attributed to the use of poor-quality VMP. In recent years, there has been growing awareness of the threats to individual and public health represented by poor-quality medicines for human use, but the field of VMP remains relatively neglected. In Rwanda, owing to the prevalence of infectious animal diseases [8–10], VMPs such as antibiotics, anthelmintics, antiprotozoals, and acaricides are widely used [11]. However, there is scarce information regarding the quality of VMP circulating in the market.

This study is a pioneer application of the physical testing and thin-layer chromatography (TLC) test through the Global Pharma Health Fund (GPHF)-Minilab in identifying falsified VMP circulating on the Rwandan market. The approach has not been used previously in evaluating the quality of VMP.

In the current study, a total of 60 VMP samples from 6 active pharmaceutical ingredients (APIs) (Clavulanic acid/Amoxicillin, Tetracycline hydrochloride, cloxacillin, Cefalexin, Cefazolin sodium salt, Amoxicillin, and Ampicillin Trihydrate) were excluded from the TLC testing, most frequently because their single TLC test protocols for the respective dosage form are currently not available in the manual accompanying the GPHF-Minilab. This could be attributed to the fact that the current

GPHF-Minilab manual contains a collection of 100 TLC test protocols for 100 essential APIs including a multitude of solid and liquid formulations, salt forms, and fixed-dose combination products most used in human medicine [6]. Only 22 (22.0%) APIs are related to VMP in different dosage forms. Furthermore, the current single TLC test protocols were mostly developed based on tablets/bolus and capsules [6]. This finding corroborates with the observations of [12] in Ethiopia that a total of 136 out of 2055 samples (6.6%) were excluded from the TLC analysis, most frequently because they represented oral liquid dosage forms. This was due to the non-existence of GPHF-Minilab protocols for oral liquid dosage forms.

The results of this study revealed that none of the assessed VMP samples failed physical tests (visual inspection, weight verification, and disintegration test). This finding could be related to the regular visit of veterinary drug shops by regulatory bodies namely Rwanda FDA and Rwanda Council of Veterinary Doctors. On the other hand, the regulation of the VMP supply chain in Rwanda could explain this finding. The VMP supply chain in Rwanda comprises different actors (manufacturers, wholesalers, distributors, retailers, and end-users). VMP importers are registered with the Rwanda FDA and run large-scale businesses that deal directly with international manufacturers/companies. Imported VMP are physically checked by the Rwanda FDA and then importers sell these VMP to primary, secondary, and tertiary distributors/wholesalers and retailers. In the sample districts, all non/licensed veterinary retailer shops bought the VMPs from distributors and/or wholesalers especially located in Nyarugenge district, Kigali city. Conversely, the defects in the physical characteristics of the VMP samples were reported from Ethiopia [13] as the result of visual inspection. This difference should be supported by the policy framework regulating the VMP supply chain in these countries.

In the current study, 10 samples (Sulfamethoxazole/Trimethoprim) out of 130 (7.7%) passed the visual inspections but later failed to comply with TLC result specifications. This is supported by the findings of Tefera et al. [13], they reported that 60 samples out of 953 (6.3%) passed the visual inspections, but later failed to comply with assay result specifications.

The current finding indicates the probability of the presence of falsified VMP circulating in Rwanda. This could be linked to irregular chemical analysis of VMPs by the Rwanda FDA for regulatory inspection or post-market surveillance of VMPs despite their regular visit to the veterinary retailer shops sampled. On the other hand, the observed poor quality of VMP (Sulfamethoxazole/Trimethoprim) may reflect the failure of manufacturers to comply with good manufacturing practices, or failure to implement adequate storage and distribution practices along the veterinary supply chain. In fact, it is difficult to distinguish quality problems caused by poor practices at manufacturing sites versus those caused by poor practices along the distribution chains.

Given the fact that Sulfamethoxazole/Trimethoprim is an essential medicine widely used in the poultry industry in Rwanda, the quality failure observed for this VMP could jeopardize the existing efforts of the veterinary services. Therefore, this suggests the need for stronger control and monitoring of the quality of VMP during production, procurement, distribution/supply, storage, and post-market-surveillance.

#### 4. Materials and Methods

#### 4.1. Study Location

VMP were collected in a cross-sectional study from veterinary retail pharmacies located in five districts in four provinces of Rwanda, during May and June 2023. These five (5) districts are bordering four (4) neighbouring countries (Rubavu bordering the Democratic Republic of the Congo, Nyaruguru bordering Burundi, Kirehe bordering Tanzania, Nyagatare bordering Uganda), and one (1) district (Nyarugenge) in the city of Kigali (Figure 3).

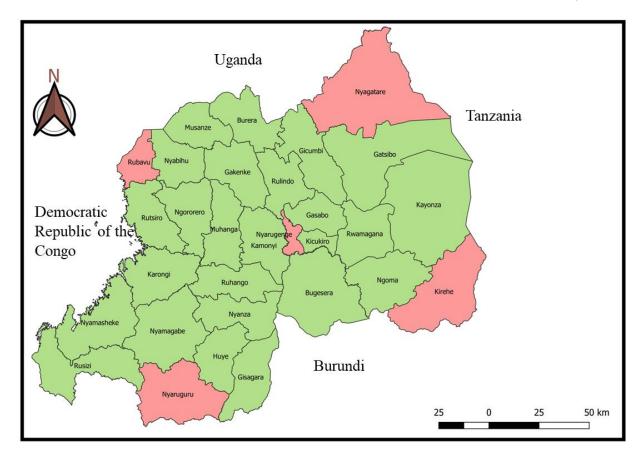


Figure 3. Administrative map of Rwanda showing sampling districts.

The VMP retailers were chosen because they mainly supply drugs to animal health service providers and livestock farmers. In addition, they are the most country widely accessed outlets for VMP. The choice of sampling locations was first based on the existing unofficial circuits of acquisition of veterinary drugs in Rwanda (mainly in districts at the borders). Acquisition of veterinary drugs through illegal circuits was reported in districts at the borders of Rwanda specifically in the Eastern province [Rwanda Food and Drugs Authority (Rwanda FDA), 2022]. Also, the illegal drug sellers in boutiques, village markets, and local shops get the veterinary medicine products from retailers and black markets inside and outside the country, especially in the area close to borders where smuggles illegally introduce veterinary medicinal products from neighboring countries and distribute them to farmer's community living near the borders (Ndayisenga, 2009). Second, the Nyarugenge district in Kigali City was included in the investigation because of the high number of veterinary retail pharmacies.

#### 4.2. Sampling Framework

From each district, two veterinary retail pharmacies (licensed and non-licensed) were randomly selected from a list of all retail pharmacies using a random number selection. In each selected veterinary retail pharmacy, the VMP that were sampled had to contain the active pharmaceutical ingredients (APIs) that are commonly used in cattle, sheep, goats, swine, and/or poultry. These APIs are listed in Table 1. The choice of VMP purchased and collected was based on the following criteria: (i) on previous studies that have established low efficacy or resistance to these products in animals [8-10], (ii) on the capacity of GPHF-Minilab<sup>TM</sup> to be used<sup>TM</sup> [6], and (iii) on the frequency of their importation into the country according to Rwanda FDA (Manishimwe et al., 2022) or other studies that have established VMP on the Rwandan market. There were 30 APIs standards within the GPHF-Minilab, of which 43.3% (n=13) were found in the Rwandan market during the period of sample collection (Table 7). Thus, a total of 130 VMP containing 13 APIs across five districts (Figure 1) were

purchased, collected, and transported to the Veterinary Laboratory of the School of Animal Sciences and Veterinary Medicine, Nyagatare Campus, University of Rwanda for analysis (Table 7).

Table 7. Veterinary medicinal products containing the targeted 13 APIs.

		Number o	f samples/district
Reference standards	Number of samples per API	Licensed veterinary retail pharmacy	Non-licensed veterinary retail pharmacy
Clavulanic acid/Amoxicillin	2	1	1
Sulfamethoxazole/Trimethoprim	2	1	1
Doxycycline (as hyclate)	2	1	1
Tetracycline hydrochloride	2	1	1
Gentamycin sulfate	2	1	1
Cloxacillin	2	1	1
Cefalexin	2	1	1
Cefazolin sodium salt	2	1	1
Albendazole	2	1	1
Mebendazole	2	1	1
Praziquantel	2	1	1
Amoxicillin	2	1	1
Ampicillin Trihydrate	2	1	1

# 4.3. Storage and Transportation of VMP Samples

Storage and transportation of the collected samples to the testing laboratory were done as quickly and straight as possible so as not to jeopardize the quality of the collected VMP samples. Therefore, they were kept in their original packaging whenever possible and under storage conditions as specified on the label to avoid breakage and contamination during transport and detailed information was filled in the sample information collection form/questionnaire (Annex 1). Each collected VMP sample was coded for traceability. Sample code included API name, sampling site, and sampling date. Coded samples with their respective sample information collection form were kept in the labeled sampling envelope and sealed.

#### 4.4. Metadata Collected on the VMP Samples and Veterinary Retail Shops

Detailed information on the VMP samples and veterinary retail pharmacies was collected using a predesigned sample information collection form or questionnaire (Annex 1). Briefly, administrative information related to veterinary retail shops included the names and addresses of the owners, sample collection dates, shop type (chain or single owner), size, registration status, licenses, qualification and competency of pharmacy staff (their last training), and last time visited by the Rwanda FDA. In contrast, information about the VMP samples included: container and closure, label (outer and inner packaging), product information leaflet: international nonproprietary name, brand name, dosage form, dosage statement, strength, number of units per container, manufacturer's full address, date of manufacture and expiry, batch number, APIs, transportation and storage conditions, indication of use, physical characteristics, indicated/targeted species, and packaging conditions. Additionally, spelling mistakes or grammatical errors and the VMP samples' visual appearance were recorded.

Before testing, collected VMP samples were stored in the laboratory storage facilities under appropriate conditions.

#### 4.5. Analysis of Veterinary Medicinal Products Samples

The GPHF-Minilab manual contains protocols for the analysis of 100 APIs mainly in the forms of tablets/bolus, capsules, and/or injectables, as well as for frequently fixed combinations of these APIs [6]. Therefore, after purchasing, collecting, and transporting VMP, we observed that six (46.2%) APIs had no Minilab's Thin-Layer Chromatography (TLC) test protocols for the respective dosage forms that were available on the market during the period of VMP sampling (Table 8).

Table 8. Status of APIs vis-à-vis the available GPHF- Minilab protocols.

Reference standard	Dosage form	Available Minilab protocol of the present dosage form		
		Yes	No	
Albendazole	Bolus			
Amoxicillin	Injectable			
Ampicillin Trihydrate	Smooth Sterile Cream			
Cefalexin	Injectable			
Cefazolin sodium salt	Powder			
Clavulanic acid/Amoxicillin	Injectable			
Doxycycline (as hyclate)	Powder			
Gentamycin sulfate	Injectable			
Mebendazole	Bolus			
Praziquantel	Bolus			
Sulfamethoxazole/Trimethoprim	Powder			
Tetracycline hydrochloride	Eye Ointment			
	Intramammary			
Cloxacillin	Suspension			
Minilab protocol exists	Mi	nilab protocol doesn't	exist .	

Therefore, the quality of VMP samples using GPHF-Minilab involves a four-stage test plan that employs very simple physical and chemical analytical techniques [6,7]: (i) a visual inspection scheme of solid dosage forms, including associated packaging material, for early rejection of the more crudely presented VMP counterfeits, (ii) a disintegration test for a preliminary assessment of deficiencies related to VMP solubility and availability, (iii) A quick check of the fill and total weight serves as an early indicator for the detection of false information related to the drug content, and (iv) easy-to-use thin-layer chromatography as a chemical test for rapid verification of label claims regarding drug identity [6].

# 4.5.1. Physical Testing of VMP Samples

The physical testing was a visual observation of the parameters of each VMP sample, weight verification, and disintegration test (if applicable). The latter test is not applicable for injectables, dry syrups, creams, ointments, suspensions, and chewable tablets.

A visual inspection test was conducted by examining dosage forms and packaging material to detect obvious and gross product faults as specified in the GPHF-Minilab Manual [6]. Therefore, parameters carefully checked and recorded during the visual inspection included but not limited to

deficiencies in labeling, packaging and pack size, dosage forms, strength, manufacturing and expiration dates, warning instructions, batch number, spelling mistakes or grammatical errors, availability and information on the primary and secondary packaging, indications (Figure 4). In particular, tablets/bolus were checked for unaltered surfaces and color uniformity and undamaged.

The eligibility and correctness of the above information were checked against GPHF-Minilab Manual guidelines [11]. Thus, the VMP sample was considered as falsified/substandard in case of poor, altered, or absent printing on the packaging material, simple spelling faults, wrong/absent of batch number, false formats for/wrong manufacturing and expiration dates, non-existing addresses for manufacturers, wrong tablets/bolus shapes and color.

A weigh verification consisted of quickly checking on tablet/bolus and powders for injection or suspension mass to see variations and deficiencies in weight against specifications supplied by the genuine manufacturer indicating poor and non-uniform dosing [6]. Five randomly selected bolus and powders for injection or suspension were weighed on a calibrated electronic pocket balance (KERN CM 60-2N, KERN & SOGH GmbH, Germany) (Figure 4).



Figure 4. Weight verification.

To pass this criterion, the fill weight of bolus or powders for injection or suspension should not fall below the dosage strength claimed on the label.

Next to a visual inspection scheme and verifying the fill and total weight of solid dosage forms, the search on falsified and substandard VMP included a simplified disintegration test to foresee deficiencies in VMP release probably due to poor bolus formulation or storage. Disintegration was defined as that state in which no residue of the tablets/bolus remains in the test solution. Therefore, disintegration testing was carried out as specified in the GPHF Minilab manual [6]. For that, six boluses per product, chosen at random, were tested according to the basic GPHF-Minilab kit consisting of a wide-neck bottle, alcohol thermometer, and a timer [7]. Criteria of this test were marked as passed when bolus samples placed into a wide neck bottle vessel containing 100 mL of warm tap water at approximately 37°C fully disintegrated within 30 minutes (Figure 5).



Figure 5. Disintegration testing.

#### 4.5.2. Thin-Layer Chromatographic Analysis

Thin-layer chromatography (TLC) was used for the semi-qualitative determination of API present in the dosage forms. TLCs were performed according to the single TLC test protocols of VMP samples as described in the GPHF-Minilab manual [6]. Briefly, TLC starts by using aluminium chromatoplates pre-coated with silica gel 60 F254 (size of 5 x 10 cm; by Merck, Darmstadt, Germany)

to fit into the TLC developing chamber. Tablets/bolus were crushed with a pestle before extraction by wrapping up it into aluminium foil and crushing it down to a fine powder. Next, all solids were dissolved in a known volume of extraction solvent specific to each VMP sampled using a set of various straight pipettes capable of delivering an accurate volume of 0.01 to 25.0 ml of solvent and therefore, the working standard or working sample solution was prepared accordingly. The working standard solution 100% (upper working limit) represented a VMP of good quality containing 100% of API of the VMP sampled whereas a working standard solution 80% (lower working limit) represented a VMP of poor quality containing just 80% of the amount of API of sampled VMP as stated on the VMP's label. Consequently, API content was determined semi-quantitatively against a standard solution concentrated to an 80% lower specification limit (LSL) and 100% upper specification limit (USL) of the declared amount, respectively [13].

Using a pencil of soft grade and a ruler, the origin line was marked on a chromatoplate on about  $1.5\,\mathrm{cm}$  from the bottom edge of the chromatoplate. Two (2)  $\mu l$  of each test and standard solution were applied on chromatoplate using microcapillary pipette. The loaded TLC plate was placed into the development tank and wait till the solvent front has moved about three-quarters of the length of the TLC plate. After that, the plate was removed from the TLC tank and allowed any excess solvent to evaporate and the solvent front was marked on TLC plate. After drying off all solvent, the chromatoplate was first observed at daylight followed by an inspection with UV-light of  $254\,\mathrm{nm}$  in the dark (Figure 6).

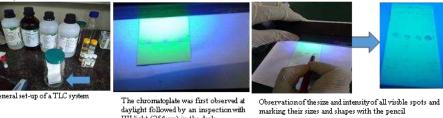


Figure 6. Summary of Thin-layer chromatography testing.

The center of the spots and both travel distances were expressed in millimeters, the one from the solvent front and the one from the spots were marked using a graduated ruler (Figure 7). The chromatoplate reading employed the principle of comparing spots of the test sample and reference solutions (Table 9).

Table 9. Principle of comparing spots test sample and reference solutions.

Criteria	Sample	Standard	Conclusion	
Spot intensity	same	same	Identical API in standard and sample solution	
	different		Low concentration of API in the sample	
			compared to standard	
Spot size	same	same	Identical API in standard and sample solution	
	different		Low concentration of API in the sample	
			compared to standard	
Travel distance expressed	same	same	Standard and sample solutions contain the	
in millimetres			same API	
	different		Standard and sample solutions contain	
			different APIs	
Relative retention factor	aame	same	Standard and sample solutions contain the	
			same API	

The principal spot obtained with the test sample solution was required to correspond with the chromatographic runs of the standard solution in terms of color, shape, size, intensity, and relative retention factor (Rf) value (Figure 7). As presented in Figure 7, Run number 1 represents the sample solution. In contrast, run number 1 and 3 represent the upper/higher (100%) and lower (80%) standard solutions, respectively. Failing to meet this range of drug concentrations means that the product fails to meet the label claim on potency. Also, the differences in travel distances indicate that the test solution contains a different drug.

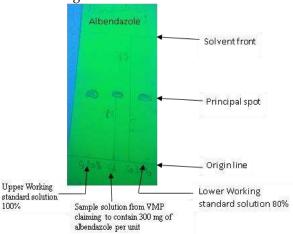


Figure 7. Chromatoplate of Albendazole observed under Ultra Violet light of 254 nm.

# 4.6. Data Analysis

Six APIs (Table 8) were excluded from TLC testing and statistical analysis because they had no Minilab's Thin-layer Chromatography test protocols for the respective dosage form [6]. Thus, single TLC test protocols were available for 7 different APIs. All data were entered and analyzed using Excel by Microsoft Office Professional Plus 2016.

The relative retention factor (Rf) value was computed using the following formula [6]:

Rf test solution in percent = 
$$\frac{Distance moved by spot}{Distance moved by solvent front} \times 100$$

The test sample was considered failed if the Rf value of the test sample was different by more than 10% from that of the standard sample and/or if the intensity of the spot was less than that of a reference containing 80% of the stated amount of the API. In contrast, there was strong evidence that the API in the test and standard solutions were identical if the principal spots of both samples showed the same travel distance. In other words, the VMP sample passed the criteria if the intensity of the principal spots was detected between 80% lower specification limit and 100% upper specification limit. TLC plates were photographed with a smartphone (Samsung Galaxy A72) camera.

#### 5. Conclusions

The results of the present study indicated that 10 samples (Sulfamethoxazole/Trimethoprim) out of 130 (7.7%) passed the visual inspections but later failed to comply with TLC result specifications. Therefore, continued strengthening of the inspection and chemical quality control of VMPs along the supply chain is highly recommended. Furthermore, the VMP sample that GPHF-Minilab™ identified to be substandard and falsified should be sent to a quality control laboratory of Rwanda FDA for confirmation and verification of the API content.

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Conflicts of Interest: "The authors declare no conflicts of interest."

Information about the VMP samples

#### Appendix A

В.

Questionnaire for the study on identifying substandard and falsified veterinary medicinal products on the Rwandan market using GPHF Minilab

oro	ducts o	n the Rwandan market using GPHF Minilab
	A.	Administrative information related to veterinary retail shops
	1.	Respondent's name []
	2.	Tel. number []
	3.	Gender of the respondent [] 1 = Male 2 = Female
	4.	Age of the respondent [ ] years
	5.	Respondent's position in Vet Retail shop [] 1 = Owner, 2 = employee, Other (specify)
[		]
	6.	Professional [] 1 = Veterinary Medicine, 2 = Animal health, 3 = Animal Production,
4		
	7.	Education level in the field indicated above [] 1 = Secondary school (A2), 2 =
Uni	iversity	(BVM), 3 = TVET school (A1)
	8.	VMP retail shops location [] 1 = Urban 2 = Rural
	9.	Farmer's address (i) Village [] (ii) Cell []
		(iii) Sector []
		(iv) GPS coordinates (use SW Maps): S
		E
		Picture
	10.	VMP Retail shop type [] 1= Chain, 2 = single
	11.	Size (indicates length and width of the shop) = [m ×m)
	12.	Registration into RCVD [] 1 = yes, 2 = no
	13.	Registration into Rwanda FDA [] 1 = yes, 2 = no
	14.	Licensed by RCVD [] 1 = yes, 2 = no
	15.	Licensed by Rwanda FDA [] 1 = yes, 2 = no
	16.	Have u had a training on pharmacy management in last one year [] 1 = yes, No = 2
	17.	What was the last time visited by the Rwanda FDA?
	a)	1-6 month 0
	b)	6-12 month 0
	c)	More than 12 month 0
	18.	What was the last time visited by the RCVD?
	a)	1-6 month 0
	b)	6-12 month 0
	c)	More than 12 month 0

	20
1.	Type of VMP sampled [] 1 = antibiotics, 2 = anthelmintic, 3 = steroid preparations,
	otozoal, 5 = Other (please specify) []
2.	Registered VMP by Rwanda FDA [] 1 = Registered, 2 = unregistered
3.	Sampling site []
4.	Sampling date []
5.	Presence of Outer label [] 1 = yes, 2 = no
6.	Presence of Inner packaging [] 1 = yes, 2 = no
7.	Product information leaflet:
a)	International non-proprietary name []
b)	Brand name []
c)	Dosage form [] 1 = Injectable/ Solution, 2 powder, 3 = bolus/ Tablet, 4= Water
,	= Drops, 6= Eye ointment, 7 = Cream,
d)	Dosage statement []
e)	Strength [] eg. 20 mg/ml solution for injection
for dogs o	· · · · · · · · · · · · · · · · · · ·
f)	Number of units per container []
g)	Manufacturer's full address
0	Country []
0	Box []
0	Email
0	
h)	Website Date of manufacture []
i)	Date of manufacture []  Date of expiry []
j)	- ·
)) k)	Batch/lot number [] Active pharmaceutical ingredients []
,	•
l)	Transportation conditions []
m)	Storage conditions []
n)	Indication of use []
0)	Physical characteristics []
p)	Indicated/targeted species [] 1 = cattle, 2 = goats, 3 = sheep, 4 = dog, 5 = pig, 6
	7 = other (please specify)
q)	Packaging conditions

We thank you for your time and appreciate your thoughtful answers to our questions. END OF THE QUESTIONNAIRE

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r)

s)

Pack size

Spelling mistakes or grammatical error

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