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Engagement and Retention of Families in Universal Australian Nurse Home Visiting Services: A Mixed Methods Study

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Abstract: Family support is offered to Australian parents of young children using a mix of targeted and **universal child and family health services**. A feature of the universal services is the ability for nurses to work in **partnership with families** and to offer flexibility depending on need. This model of **progressive universalism** relies on the voluntary engagement of families, including families with **complex needs**. In this study, the capacity to engage and retain families, including those at risk for **child maltreatment and family violence**, was examined. Child and Family Health Nurses (n=129) participated in a **pragmatic, multilevel mixed-methods** study using the McCurdy and Daro (2001) Integrated Theory of Parent Involvement. A questionnaire was used in the first phase of the study to collect the quantitative data. Focus groups were then held with 27 participants recruited from phase one. Both homogeneous and heterogeneous practices identified from the questionnaire were the focus of the discussions. Three phases of practice were identified and described: **enrolment, retention and conclusion** of the nurse-parent relationship and are presented and discussed in this paper. The retention of families with complex needs relies on flexible, advanced, and multidimensional nursing practices.

Keywords: Nursing practice; engagement; retention; multilevel mixed methods; child and maternal health; child and family health services; progressive universalism; nurse home visiting; universal health services; nurse-parent relationship; families with complex needs; child maltreatment.

1. Introduction

Nurse home visiting programmes for families with young children are valued within a Public Health approach to Child Protection in Australia. Child and Family Health Nurses (CFHN) are organised into models of both targeted nurse home visitation services for early intervention of child abuse and neglect and more universal services for prevention. The work involves providing ongoing support for families with young children (aged 0 to 5 years), making risk assessments, referrals, and where there is a significant risk of harm to the child, a report to child protection authorities as required by state and territory laws (Lines et al., 2023). The model of care is best described as proportionate universalism (Cowley et al., 2015) or progressive universalism (Hogg, Kennedy, Gray & Hanley, 2013). This is not a straight application of universal health care. Progressive universalism means nurses adjust the dosage of contact based on the level and complexity of need and vulnerability identified in a family. The expectations of contemporary nursing practices mean nurses need to work to prevent child maltreatment as well as work in partnership with families to meet their parenting goals and aspirations under duress.

But as the systemic gaps in the child protection system continue to widen, frontline clinicians in these services, predominantly nurses, are required to fill these gaps. This is a complex practice landscape for these health professionals. They are ill prepared for, and do not recognise themselves as child protection experts. Whilst the goal of their work with families is aligned to statutory child protection casework, that being to protect children from harm, there are vast differences across

professional standards for this professional group, including the way in which risk is assessed and how it is differentiated from safety (Williams et al, 2019).

The effort to maintain relationships with families and to retain them in these services is very challenging. Where suspected child maltreatment is reported to the statutory child protection agency, a response does not automatically follow. Consequently, progressive universalism enables nursing practice to be extended to the point of a tertiary response without the sanction. Although nurses are encountering the practice challenges associated with this functional role change, little evidence exists to explain how this has changed nursing practice.

Studies are progressively placing greater emphasis to describe contemporary practices and standards across nursing services. Lines, Grant and Hutton (2018) conducted a qualitative study with Australian nurses (n = 21) from various clinical contexts, though all worked directly with children. The study found challenges in the accurate identification of maltreatment, the influence of personal values and beliefs of nurse, as well as the impact of diverse cultural practices with children. These are valuable insights into nursing practice, though considerable gaps in knowledge continue to exist that extends these ideas and identify the specific nursing practices in this context.

Operating from progressive universalism enables nurses to adjust the frequency of contact with families in their care. but simply increasing contact to families is not enough. Nurses must also craft a purposeful response to child maltreatment from a universal health care service. Addressing the risk of maltreatment from a universal nursing service has received some research interest internationally in recent years (Engstrom, Hiltunen, Wallby & Lucas, 2020), although results indicate there continues to be uncertainty about how to effectively manage care in the context of risks. Understanding the nuances of nursing practice that enable nurses to actively engage and retain families in service delivery to continue receiving nursing intervention needs urgent research attention. There has been a lot written about the importance of creating and maintaining the relationship between nurses and mothers in nurse home visiting models (Jack et al, 2021). But more needs to be understood about the ways in which the relationship is maintained even in the face of a legal and policy driven mandate to report to child protection authorities (Williams et al 2019).

What remains an ongoing challenge for nurses working in voluntary service models is the element of choice to engage is just that, a choice. Families are free to choose whether or not to accept this service (Daro & Karter, 2019). While CFHN are responsible for delivering a public health approach to children 0 to 5 years, the implications to practice are subtle. Simply put, the service is accessible to families but what specific practice is required when the family chooses to cease engagement and child maltreatment concerns are present. If the family chose to disengage, is it enough to respect their self-determination? Or is further action needed to flag the child maltreatment concerns alongside the absence of universal health service? This scenario provides some preliminary considerations of the complex landscape nurses work within when working with families where forms of family violence including child abuse are used.

Empirical evidence has established common influences on maternal engagement (Flemington & Fraser, 2016). Some studies have focussed on the client perspective to identify the personal attributes required by nurses to establish a positive working relationship. In a Canadian study (Landy et al., 2012) clients reported their preference for non-judgemental, friendly and honest professionals. Trust was also identified as a core element of the working relationship, particularly where the relationship was tested by a client's history of broken trust with service providers. The working relationship between nurse and family needs to be robust enough to tolerate the conversations necessary to complete screening around maltreatment risks. Practical strategies, such as the SPIKES protocol encouraged health professionals to consider the elements of Setting, Perception, Invitation, Knowledge, Emotional, Strategy and Summary when framing a conversation about mandatory reporting (Pietrantonio, Wright, Gibson, Alldredge, Jacobson and Niec, 2013). Though in reality, when faced with maltreatment risks, nurses must employ advanced practice skills beyond the initial explanation about being a mandatory reporter. Their approach to practice, the nurse's personal attributes and the quality of engagement between the nurse and family are just some examples of influences on nursing intervention and the outcomes that follow.

In recent years, studies have attempted to unravel the complexities of the nurse – family relationship outside of dedicated services tasked with the prevention of child abuse, such as the Nurse Family Partnership model. Engstrom, Hiltunen, Wallby & Lucas (2020) conducted a study in Sweden which highlighted the importance of rapport when addressing sensitive topics, such as the risk of maltreatment. However, their study found that practice was underpinned by experience, rather than being addressed in formal education or training. The nursing profession has made significant advancements in the past two decades to redefine the scope of their practice beyond the biomedical model to target social and cultural determinants of health and the complexity of family violence. It is timely to further support this practice evolution by delving deeper into the practices used when working with families with complex needs.

Considering the evolution of these practice changes experienced in recent years, and in consideration of the context described above, a pragmatic, mixed methods study was conducted. The purpose of our study was to explore the practice implications of this complex landscape among a cohort of CFHN in an Australian metropolitan setting. The relationship between a nurse and a family was the primary focus, particularly during the retention phase.

2. Background to the study design

The approach used for this study was based on two key considerations. The first related to the change in direction of service delivery to families preceding the study. Legislative reform had resulted in a shift in roles and responsibilities for services to augment the work undertaken with families to divert the need for statutory intervention. The second related to fundamental principles underpinning child and family health nursing. That is, the formation of a nurse-client partnership and how this relationship unfolds across time. The study first looked at how nurses were reporting their knowledge, confidence and practices following on from changes to policy prompted by the reform. Next, the impact on appropriately managing child maltreatment risk in the context of being a service operating on voluntary terms was explored. A key consideration was to examine how voluntary engagement aligns with the function of being in a supporting role for families when disengagement occurs and risks exist.

The cornerstone of the research design of this study was The Integrated Theory of Parent Involvement (McCurdy and Daro, 2001). This conceptual model argues parents move through three distinct phases when accessing home visiting services. First, intent to enrol with a service, then enrolment followed by retention. Within these three phases, four consistent influences are considered. That being individual factors, provider factors, program factors and systemic drivers. This paper will focus on the provider factors, recognising the role of the CFHN as the provider. The Integrated Theory of Parent Involvement was selected as engagement and retention of families is a core principle of CFHN practice. Child and family health nursing services (CFHNS) are not only well placed to recognise risk factors in families, but also play an important role in the ongoing management of care provided to these families throughout their retention in the service. Yet without refined retention practices, families can exit services feeling unsupported and without having their needs met. Nurses, too, can feel uneasy about families who abruptly end the nurse-parent relationship. This, coupled with an overburdened statutory child protection system will contribute to further disadvantage for families who need a service response to provide support and to address family violence.

Ethics approval was granted by the Royal Prince Alfred Hospital Ethics Committee in October 2014. Additional approval was granted by South Western Sydney Local Health District Ethics Committee to include all three community health service centres used for data collection in phase one and two.

3. Methods

The study was conducted in two phases. Phase one gathered quantitative data from a comprehensive 81-item questionnaire completed by 129 CFHNs'. The questionnaire was designed to measure knowledge, confidence, practices, education and workplace training in relation to working

with families with multiple and complex needs. Based on four existing questionnaires in published studies conducted in Australia (Fraser et al., 2010; Raman et al., 2012; Schweitzer et al., 2006) and one study of health visitors carried out in the United Kingdom (Wallbank et al., 2013), the questionnaire used in this study was contextualised in the practice requirements of the Australian state of New South Wales. Phase two collected qualitative data from three focus group discussions from 27 participants recruited from phase one. The study sought to identify both the usual (homogenous) practices deployed by nurses in this context, but also of those divergent (heterogenous) practice responses.

An integrative approach was applied in the construction and reconstruction of phase two. Analysis of phase one results informed the research questions designed for focus group discussions. Phase one analysis unearthed a particular interest around the influence of parental engagement on nursing practice. Interpretive description was applied to allow researchers to not only observe practice themes, but to also rework an alternative position on phenomena of nursing practice (Thorne, 2008). Rather than simply describing the focus group discussions, Thorne (2008) recommends that the interpretation enables data to be considered alongside the implications of the findings. The current study not only focused on the individual practices of nurses, but it also contextualised practice into the complex system of both human services sector more broadly, as well as the health system. This approach is aligned with the premise of the study being multilevel mixed methods. The lines of enquiry for phase two were:

- reporting practices
- skills required to discuss concerns with families
- threat of family disengagement
- the intention behind increased contact
- concluding service delivery following parental disengagement

Findings were generated from focus groups using thematic analysis.

Recruitment: The sample of participants worked in two neighbouring workforces in metropolitan Sydney. With the approval and support of senior managers, all staff within each workforce group were invited to participate in the study. Therefore, eligibility included all CFHN, including nurses working in the universal or sustained health home visiting programs, along with the Nurse Unit Managers, Clinical Nurse Educators and Clinical Nurse Consultants. Participants were required to be knowledgeable and insightful about the topic, in addition to being available and motivated to articulate a self-reflective account of practice (Etikan, Musa, & Alkassim, 2016).

Phase one data collection occurred within a designated professional development meeting. Participant information sheets and consent forms to participate in phase two were also issued. Purposive sampling was used in phase two with all participants having also participated in phase one. An interpretive description was applied to the qualitative data collected in phase two. The primary author drew on a social work lens to provide a multidisciplinary analysis to the study of nursing practice.

Multilevel mixed methods are a contemporary approach to the mixed methods methodology (Headley & Plano Clark, 2019). This approach was used to address practice on multiple levels as well as exploring the relationship between these levels. Nursing practice was explored on two levels, individual and team-based practice. Individual practice was assessed through self-reported practices using an 81-item questionnaire. Team based practice, like case reviews and group supervision, were the subject of focus group discussions. Using focus groups in phase two allowed participants to engage in a simulation of team-based practice, with participants recruited into groups with peers.

The stage at which mixing occurs in mixed methods is the subject of debate (see Johnson, Onwuegbuzie & Turner, 2007). Based on a study of mixed methods research, Johnson and colleagues (2007) argued mixing can occur at multiple stages. This study reported herein conducted mixing at all stages. Mixed methods were used during phase one, with the questionnaire using both binary (Likert Scale responses) and open-ended text items. Mixing was then used in phase two as focus group participants discussed quantitative results and interpreted emerging practice concepts. As participants examined both integration and variation of practices, the repeated application of mixing

data occurred as the study aimed to explore both homogeneous and heterogenous practices. Mixing then occurred during the analysis and integration of both quantitative and qualitative data.

4. Results

The focus of this paper is engagement, moreover the retention of families where nurses have identified risk of family violence. Results are presented based on applying the Framework of practice for working with families with multiple and complex needs (Mawhinney, 2019 – see figure 1). The Framework argues the critical phases of the relationship between nurse and family exist initially at enrolment – where families are engaged, followed by retention – where families continue to access care and finally, in the conclusion phase – which can occur either with or without warning. This framework is an *extension* of the Integrated Theory of Parent Involvement (McCurdy & Daro, 2001) arguing for a final stage of parental involvement that occurs during the conclusion phase. Therefore, results are presented according to three phases: enrolment, retention, and the conclusion phase.

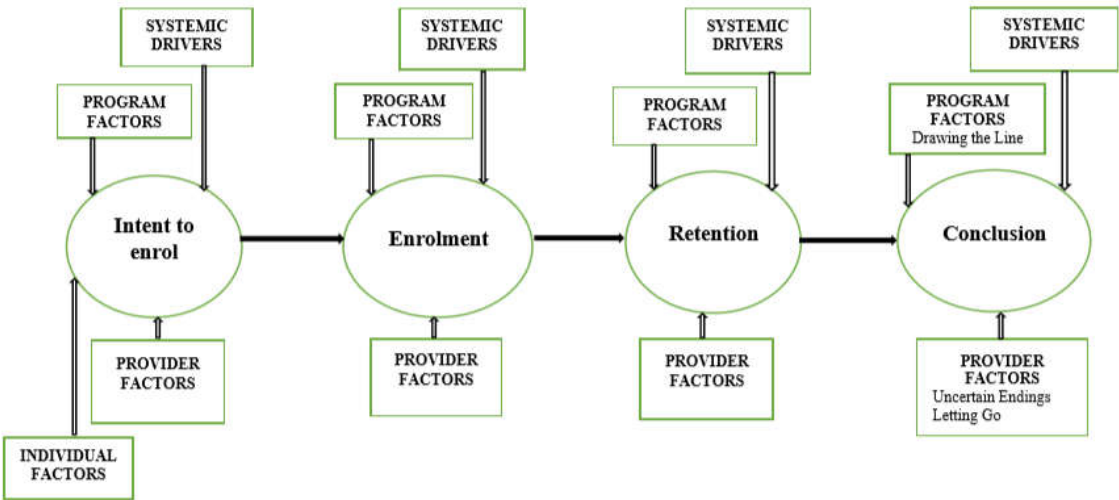


Figure 1. Framework of Practice for working with families with multiple and complex needs (Mawhinney, 2019). The results emphasised the role of the nurse as the provider, as this study focused on the practices of this nursing speciality. Individual, provider and program factors are presented (see table 1) to provide overarching context of the findings from focus group thematic analysis.

Table 1. Thematic analysis results of focus group data.

	Individual Factors	Provider Factors	Program Factors
Enrolment Stage	Forming partnerships	Honesty in Relationships	
	Motivation to change	The ‘art of managing complexity’	Purpose of the program
Retention Stage		Responses to risk <ul style="list-style-type: none">• versatility• working through risk• keeping a watchful eye• finding a voice• holding the family• when nurses are at risk	Unlocking the capacity to respond
			Trust among professionals
Conclusion Stage		Uncertain endings	Drawing the line
		Letting go	
		Assessment skills	

4.1. Enrolment Phase

All participants knew of the statutory requirement to report concerns, with most having had reporting experience (93%, n= 120). Fifteen percent (n = 19) also discussed concerns with their Nurse Unit Manager (NUM). A smaller proportion (17% n = 27) admitted having suspected but not reported child maltreatment. Using open text responses, analysis of the reasons for not reporting maltreatment concerns was a) lack of experience or confidence (5%, n= 19); b) compliance with government policy (i.e., the decision-making tool recommended a report was not required) (4%, n= 15) and c) fear of consequence from the family (2%, n= 7). No participants reported the practice of discussing concerns directly with the family as a reason for not reporting maltreatment.

A confidence scale was developed to assess confidence across a range of practices with the mean confidence scale found to be 5 or more (this equated to ‘I am confident’ on the Likert Scale used in the questionnaire). Completion of the Domestic Violence Routine Screening tool was found to be the most confident practice amongst participants (M = 5.76, SD = 1.19). Focus group discussions highlighted that some nurses consider the timing of completing the tool during initial engagement was problematic. These nurses believed that without an established nurse-family relationship, families were not willing to disclose violence. Conversely, other participants referred to the benefit of asking these questions early to ensure families understood the identification and response to cumulative risk factors was part of the nurse’s role. *“It is much more comfortable to be able to tell someone something like that if you’ve already mentioned prior your, at, say the first visit about confidentiality and your duty of care that whatever they say is in confidence except if there’s a serious safety concern then it’s you know, you are a mandatory reporter”* (participant, focus group 1). Another nurse explained *“they tell you when they’re ready”* (participant, focus group 3). Being able to effectively engage a family in the service or program, will predict retention. Therefore, nurses consider that being clear that nurses are required to safeguard children during the enrolment phase is one way to reinforce this message. Being clear early on, participants believe, allows families to make informed decisions about disclosing the presence of risk. One participant clarified that without an established working relationship, families may be less likely to disclose violence.

In the second phase of the study, we explored the developing nurse-family relationship. Speaking openly and honestly during enrolment was thought to be critical in the formation of this relationship.

“Honesty is vital, like if they are honest with the families they tell them, ‘I’m the mandatory reporter, this is what this means’, whatever, and yeah, with vulnerable families they have an honest conversation and very rarely will those families disengage because I think they value that honesty” (participant, focus group 2).

Experienced nurses talked about changing practices in relation to discussing risks and their duty to report concerns. Standard practice now includes reporting these concerns to the senior nursing staff member, the Nurse Unit Manager (NUM). The purpose of consulting with a NUM was to guarantee that the manager had oversight of the complexity of the work and that they were able to support and direct the nurse responsible for working with the family.

"It just became part of our practice in our team to run it past the NUM, have a discussion with her about making any notification or any phone calls to CWU as to why, what their plan is, what the nurse's plan is to follow-up and what maybe is the outcome from the phone conversation that they had as well" (participant, focus group 3).

4.2. Retention Phase

When it came to working with families with complex needs, 67% (n = 86) participants reported confidence on this area of practice. Almost three-quarters (72%, n = 93) provided an open text response to describe the management of suspected child maltreatment. Eighteen different practice responses were described in the act of managing care, with the most frequently reported practices including reporting concerns, referrals to support services and consultation with a manager or peer. Engagement was reported as a practice response by 27% (n = 25), rating this as the fourth most frequent practice. One the least frequent practices was working in partnership with the family, which was reported by only one participant. The confidence scale used found the management of care of a child suspected to have been abused or neglected was the practice participants reported the least confidence (M = 4.87, SD = 1.15).

Participants were more likely to report consultation with a manager or peer when the family was engaged (engaged = 71%, n = 92 versus non-engaged = 68%, n = 88) and more likely to present an engaged family at case review (61%, n = 79 versus 56%, n = 72). Meaning, families at risk of disengagement from the service were less likely to receive consultation or review compared to those families actively engaged in the CFHNS.

A frequency scale was developed to measure nursing practice across a range of expected behaviours. Most behaviours were found to have a frequency score of 5 ('very frequently on the questionnaire Likert Scale). Behaviour included policy compliance as highest frequency (M = 5.45, SD = 1.59), and the lowest reported behaviour was referring to a Family Referral Service for family support (M = 3.75, SD = 1.54). Overall, nurses reported to deploy the listed practices very frequently (Total frequency M = 4.92, SD = 1.11). The study found a range of homogenous practices across the sample of participants. Common practices included working in a family partnership informed approach (engaged 69%, n = 89 versus non-engaged 61%, n = 77) and increased contact with the family (engaged 59%, n = 76 versus non-engaged 52%, n = 67). With a focus on the variations in practice responses for families not engaged with the service, half the participants reported applying the organisational policy of "failure to attend" as the most frequent practice in these circumstances. Overall, significant variations in practice were not found when comparing engaged and non-engaged families.

An exploration of increased contact with a family occurred through open text responses provided by the majority of participants (n = 122). Intervention, such as assessment, engagement and support, was reported by 77% (n = 99) of participants. Increased contact for the purpose of surveillance was reported by 40% (n = 51) of the sample, with examples of practice intentions including monitoring and observing. When describing ideal practice with families, descriptors of individual practice was provided by 15% of participants. Examples included being confident, approachable, and knowledgeable. Participants also provided open text responses about practice barriers encountered when working with disengaged families. Responses were categorised into three themes: collaboration (34%, n = 44), systems improvements (25%, n = 23) and individual practices (22%, n = 28). Examples of practice barriers in collaboration included the family's willingness to engage. Individual practice barriers included practitioner confidence, divergent practices used for contact and finding the careful balance between multiple contact attempts against the choice of the family to accept or decline services.

An additional item was included to seek participant views about barriers to decision making. Participants were asked “what factors or circumstances make it difficult for you to make decisions when working with vulnerable families?”. Responses were categorised into the same three themes used with practice barriers. Barriers to decision making included collaboration (58%, n = 75), individual practices (46%, n = 59) and system improvements (25%, n = 32). Participants cited the willingness of a family to engage as an indication of a collaborative barrier and tenuous engagement with family as an individual practice barrier.

Focus group discussions explored how nurses are able to retain family engagement, even when risks were identified and discussed with the family. Personal attributes such as being confident was viewed as being essential to allow families to remain engaged. *“It’s just being confident, isn’t it, confident in the way you approach them”* (participant, focus group 2). Being genuine and kind was also seen to be a valuable personal attribute.

The connection between confidence and experience was considered by focus groups through lively debate. Do less experienced nurses require more or less oversight than their more experienced counterparts? Views varied with no consistently held belief. The extent to which nurses were required to seek consultation from their manager also proved to be a divergent point of view. Based on focus group discussions, it was difficult to determine whether the consultations were motivated by compliance, competence or accountability. Unsurprisingly, the experience of consultations varied across the three focus groups – though the order of time where a consultation was conducted changed, the practice context was consistently anchored to families with cumulative risk factors.

“I feel it’s more important to make the notification rather than discuss it with my NUM first if my – I’ve done the MRG, I’ve spoke to the Wellbeing Unit and it’s telling me the report should be made, then I’ll make a report. On saying that, I will always discuss it with my manager at some point.” (participant, focus group 1).

Consultation with a manager was explored as an important aspect of professional practice. The reasons behind engaging in consultation ranged from personal preference through to a source of support and beyond, such as for policy compliance. There were varied views about whether the level of risk predicted a consultation, meaning if the risk was considered to be significant then a consultation would occur. This was not conceded to be a common practice, as systemic changes meant less significant risks were also prompted a practice response from nurses.

Nurses who described examples of positive outcomes with families appeared to have greater confidence when compared with participants with less experience. Discussions highlighted that confidence can be promoted when nurses receive reassurance, support or coaching. Nurses who were given an opportunity to observe a nurse with more advanced skill were also valuable strategies to develop nursing practice.

Nurses also reported being open and honest in communicating was appreciated by families. When sharing practice examples, advising families about mandatory reporting responsibilities was included in having these honest conversations.

“... And I told her I was going to make a report to the Child Wellbeing Unit. Mm, and she seemed to take it quite well.” (participant, focus group 1). Where nurses had retained a family in service delivery, particularly after a child protection report was made, was considered a success nurse intervention. Participants perceived engagement was threatened when a report was made.

The boundaries between nurse and family were also considered as having both a positive and negative influence on the retention of families. Having a need to “fix things” for families was identified as a barrier to retention. Where nurses held an enhanced sense of responsibility, yet also needed to manage a significant caseload of families, the capacity to hold many families over extended time was intended to be supportive. But this had its limitations. *“Some people’s problems aren’t fixable, sometimes they just are, but sometimes they just need to share what’s happened and just so, I don’t know, share the load type thing that you can’t necessarily fix...”* (participant, focus group 3). Knowing when to cease intervention with families is a complex practice reality for nurses, with some participants offering that knowing when to enact this conclusion is difficult. For some participants, services ceased when families became hard to reach or disengaged, rather than when service objectives had been

completed. The capacity to provide ongoing support to families was considered critical in family retention. Beyond the skill of risk identification, participants explained the importance of providing support rather than abruptly ending service delivery.

"... being able to offer some help, whether it's a referral to another service or you know 'I'm going to follow you up' and having that real genuine ability, genuine-ness and desire to have a relationship with that client..." (participant, focus group 2). Skills required to support families included establishing a relationship of trust with the family allowed nurses to facilitated disclosure of risk, engage in meaningful conversations and to advocate for families to access support services.

4.3. Conclusion Phase

When families disengage prematurely, nurses can experience uncertainty. Although the participants practiced in a service based on voluntary engagement, nurses are required to make some attempt to reach out to families. This is particularly so after risks have been identified. *"So, those really vulnerable families, we probably make more than two phone calls and one letter; we need to make quite a few phone calls; some people would even call around and put a note under the door to see if they were still living there. If there was a FACS worker, we would ring them and see if they had seen them. Like we do make quite a bit of effort if they are a really vulnerable family like, certainly the Nurses will say to me, 'I can't find them there', if not there, I'll ring them, the Community Services and find out from their worker what's happened..."* (participant, focus group 2). The feelings of uncertainty for participants were compounded by an expression of genuine concern. Disappointment, sadness and upset were feelings also expressed by participants. *"I think it's quite difficult for some Nurses, some people are happy like, 'Phew, I don't have to bother anymore', but some are really, 'I'm so concerned about that family or that kid', like really, quite sad, yeah, just would really like to get in there and help"* (participant, focus group 2). *"You do feel like a bit of a failure at times"* (participant, focus group 1).

"This one just — she just vanished...it was one text message to say, 'No, I'm not available today, I've moved house, I don't know my new address yet'. (Then) Phone number was disconnected, no address, nowhere to go and those ones when there was a lot of things in place... we felt like we were getting somewhere, we felt like there was a little shift...{Researcher: 'so how did that feel?'} and that felt really awful. That felt really awful" (participant, focus group 1).

Where nurses had successfully retained a family in a working relationship and families became hard to reach, nurses expressed feelings of anxiety, disappointment, frustration, dread, concern and sense of loss. One nurse explained the emotional response to a premature ending in the nurse-family partnership can be complicated by the unknown, *"It's the uncertain worry is the thing that sort of gets you..."* (participant, focus group 1). Where nurses are no longer working with a family can also signal the absence of any services monitoring a family with risk factors. *"...It's that emotion that I think the nurses struggle with is the letting go of those families where they know there is nobody else around. There is no one else keeping an eye on them or that child"* (participant, focus group 2).

Consultation occurred with managers when families disengaged from the service without explanation to enable the nurse to discharge the family from the service. The level of risk did not correlate with the extent of concern expressed by nurses. Rather, focus group participants suggested that parent mental health problems and social isolation were often the cause of greater concern, rather than risk that constituted significant harm. The reason for NUM consultation in these cases was seen to be seeking permission to stop and conclude the service, despite the concern and uncertainty. *"It's voluntary, time to stop, you've done the report, you've written everything you need to on (the computer system), you've done all the numerous, more contacting than what is actually our policy to do because you're concerned, and you want to stay engaged with this family. You have done all that is possible in your role, you have done it"* (participant, focus group 3).

5. Discussion

This study sought to examine the range of practices used by nurses providing universal nurse-home-visiting programs that have a primary health care function that combines child health and development screening alongside a form of child maltreatment early intervention. This includes for

families where forms of family violence including child abuse may already feature. The best evidence for this approach is found in the literature dedicated to sustained programs (at least two years) delivered by experienced, specialist nurses. Limited access and eligibility criteria to specialised sustained health home visiting programs (SHHV) has resulted in families with complex needs accessing universal programs. The CFHN nurses working in universal services have faced increasing demands on their skills to provide an effective response. The literature on the prevention and response to child maltreatment is largely contextualised in SHHV. The challenges associated with servicing families with complex needs from a universal service base warranted attention to enhance responses to families across multiple levels – including systems, services, nursing practice and for the quality of care received by the family at the centre of the response. The current study and the focus of this paper was to examine nursing practice in the context of working with families with complex health and welfare needs.

This study was designed to examine the nursing practice deployed by CFHNs who are also providing an important service to safeguarding children, without the structured program of sustained health home visiting. These universal nurse-home-visiting programs reach families with complex health and welfare needs as well as responses to child abuse and other forms of family violence. The study found participants were operating from principles of progressive universalism, meaning they are actually providing targeted interventions to meet the complex needs of families where children under 5 years of age are at risk of abuse and neglect. Progressive universalism is grounded in voluntary engagement principles. This fact drives much of the complexity for nurses working with families with complex needs in this model. Our findings highlighted the efforts needed to engage hard to reach families notwithstanding the choice inherent to a voluntary service.

5.1. Enrolment Phase: Honesty in Relationships

The CFHN participants in this study had an average of 25 years nursing experience, and 13 years practicing as CFHN. But experience does not guarantee competency (Chen et al. 2015) or confidence (Bressem et al., 2016). Two-thirds of the participants had made a child protection report in the previous 12 months. Experience and knowledge increased confidence in the safeguarding role indicating more certainty and less reluctance than reported elsewhere (Saltmarsh & Wilson, 2017). When it came to standardisation, there was consistency across their practice. This finding is in contrast to other studies that have found more heterogeneity in reporting practices (Schmeid et al., 2015).

Participants reported it was standard practice to discuss family violence and maltreatment concerns with the family. Such conversations are known to be a challenging aspect of practice (Foster et al., 2017; Paavilainen & Flinck, 2013; Schols et al., 2013). This was further confirmed in this study. The need to be honest, and clear with families about concerns is a well-known barrier to reporting (Scott & Fraser, 2015 and Dahlbo et al., 2017). Studies have highlighted concerns at this point of the relationship. Concerns need to be discussed, but at the same time, parental engagement is threatened (Flaherty & Sege, 2005; Scott, 2012; Williams et al, 2019). Early conversations with families not only set out the role of the visiting nurse, but also contextualise the safeguarding elements of the role, including the mandate to report. Jack and her colleagues, (2021) described it as “laying the groundwork”.

In an Australian study of primary health care providers (Kuruppu, Humphreys, McKibbin & Hegarty, 2022) the health professionals regarded making a child protection report as an act of betrayal, rather than a sign of trust. But recent research interest in this field, including the study herein, indicates that relationships are preserved, and that trust can be extended when honesty is prioritised during the enrolment phase (Jack et al, 2021). Importantly, honesty was found in the present study to be vital in this phase of family involvement. Furthermore, families were found to rarely disengage where the nurse was up front about the scope of their safeguarding role.

5.2. Retention Phase: The 'art of managing complexity'

Critical analysis of research on reporting behaviours (Einboden et al., 2019, Hornor et al, 2017, Jack et al, 2021 and Kurupu et al 2022) has provided further insight into this complex area of nursing practice. We sought to address issues identified in the literature through a detailed description of practices used when managing the complex needs of a family, beyond that of reporting risk. The foundation of progressive universalism allows for extending contact with families is based on the premise that it will meet the families' specific needs. The present study found nurses commonly increased contact with a family when risk of maltreatment was assessed, reinforcing the principles of progressive universalism exist in this service. Assessment, engagement, and support were commonly seen to the purpose of increased contact. Almost half of participants considered surveillance as a function on increased contact. Although a range of practices were described, participants did not overtly articulate the purpose of intervention was to mitigate or manage the assessed risks nor was confidence a standard trait for the cohort. In fact, one-third of participants did not report feeling confident when managing care once maltreatment was identified. Similarly, engagement did not rate highly as a priority when working with families for one-third of the participants. Despite this, the data are rich in descriptors about the multiple levels of practice that contribute to a maltreatment response. We argue that CFHN are no longer well placed to identify and prevent child maltreatment, they too play a critical role in 'holding the risk' with the family as they craft a family focused service response to mitigate risk. Nurses in this study were committed to deliver a meaningful service to families and valued access, support and ethical practice. However, where contact was increased the purpose was less clear. There are known tensions between the purpose of nursing intervention being supportive or for the purpose of surveillance (Kent et al (2011)). When asked to describe the purpose of increased contact, participants were able to identify support, education, referral to other support services amongst examples. Another example was service retention, which involved the nurse continuing to home visit to monitor the risk. Data analysis was not able to decipher whether nurses spoke honestly and directly with families receiving monitoring, which highlights the possibility that in the absence of this clarity – families may prematurely withdraw from service delivery without a shared understanding about the purpose of frequent home visits. Other studies have also emphasised that families must be clear about the purpose of an intervention (Alonso-Marsden et al, 2013). When considering how to effectively retain a family in universal health care beyond the enrolment phase, home-visiting nurses must be clear with families about the purpose of their visits. The risk of disengagement increases when the purpose of intervention is not clearly explained. Prevailing views that see families being described as non-complaint or "failed to attend" miss a critical opportunity to reflect on practice and consider how nursing practice may influence this outcome.

Nurses also expressed concern for their role in surveillance of family relationships, violence and including child abuse. They were not at all comfortable with the task of monitoring, confirming this as an aspect of practice most likely to uncover risk for child abuse. The role of these nurses included maintaining contact with families, increasing contact, to ensure families were engaged with a service. Where no services were involved, the nurses held genuine concern about the safety of children and their families. In an article supporting their concern, Kent et al. (2011) reported that Irish health visitors also lacked confidence in the wisdom of monitoring and believed that monitoring was not an effective safety and protection strategy.

We found that nurses adjusted the frequency of contact or service "dosage" according to their perception of risk to the welfare of children in the family. A study conducted by Saltmarsh and Wilson (2017) described nursing practice as 'dancing around families' (pg. 2244), whereas this study has argued the dance is far more interactive and intended to retain families by meeting their needs. For example, referring to additional support services. This practice demonstrates nurses must be thorough and adaptable when working with families. Whilst practices considered in isolation do not warrant an advanced skill set, it is the integration of skills that come together to formulate an advanced response. In the enrolment phase, nurses show that they are competent, skilled, and genuinely care about the family. Beyond that, the retention phase of intervention requires nurses to weave appropriate and relevant practices to ensure the management of care is curated to meet the

unique needs of each family. Although participants were not as confident when managing care to families known to child protection authorities, this study has made a valuable contribution to the literature by richly describing the range of tasks needed when working with families.

Others have suggested that enrolment of families into a service relies on emotional intelligence and empathy (McCurdy et al., 2006). In the current study, nurses described the need to meet the needs of the family to be able to not only enrol, but to also retain the family in ongoing service delivery. The ongoing emotional implications associated when working with families with complex needs suggests these skills are not limited to the enrolment phase. In fact, we would argue the emotional component of this practice does not conclude until the family ceases engagement – and in some cases, the premature withdrawal from the service does not signify an end to the genuine investment shown by nurses towards some families. The qualitative study led by Kurupu and colleagues (2022) stressed that beyond the initial threat to retention attributed to making a child protection report there is an emotional toll experienced by health practitioners. Kurupu et al described health practitioners as “riding the reaction wave” whilst trying to retain family engagement as the health service endeavours to continue providing health care. Acknowledgment of the emotional element of this practice context was further highlighted in a further finding from the study described as “emotional battleground”. Both the current study and the Kurupu (2022) study recognise the multiple levels that interrelate and influence the practice of frontline health workers who are in the business of keeping people safe, though equally impacted by the execution of this purpose.

The range of practices associated with safeguarding highlighted in this study include risk identification, reporting risk, signposting families for additional support services, and consultation with a manager or peer. This has added to the existing literature which found multidisciplinary and interagency collaboration (Land & Barclay, 2008) effective communication skills (Paavilainen and Flinck, 2013) as essential in the prevention and response to child maltreatment (Jack et al, 2021, Akehurst, 2015; Ho & Gross, 2015; Paavilainen & Flinck, 2013; Schols et al., 2013; Selbie, 2009; Taylor et al., 2017). Collectively, these findings depict the range of skills and practices required to manage ongoing care for vulnerable families. Adding to this is the relationship developed and held between nurse and family. Trust was found to be critical to the relationship in our study and others (see for example Harding et al., 2019; Kobayashi et al., 2015).

Practices required to work with families with complex needs requires nurses to both work directly with families, such as risk assessment, discussing concerns and increasing frequency of contact to monitor those concerns, coupled with indirect interventions such as reporting, referring and consultation. The combination of the direct and indirect practices demonstrates the multiple levels of activities required to retain families in ongoing care and service delivery. Although diverse and with varied levels of confidence, most participants in the current study articulated practices required to safeguard children against maltreatment.

5.3. Conclusion Phase: Uncertain Endings

The emotional toll associated with working with families was found to have implications in all phases of parent involvement, including when engagement was fractured. Similar to the study by Kuruppu, Humphreys, McKibbin, and Hegarty (2022), the current study found when the working relationship between nurse and family ends without warning the emotional impact on the nurse is evident. The critical importance placed on honesty in the early formation of the relationship has been emphasised and must remain equally important across all phases of intervention. Where services have adopted reporting practices where families disengage from service delivery, nurses must have direct and open conversations in the enrolment phase to ensure families comprehend this as a potential outcome of the cessation of the nursing intervention. Whilst some participants find this report serves as a practice that allows some sense of closure, other participants were burdened with concerns about the families no longer receiving service intervention.

Whilst operating from a service grounded in voluntary engagement, nurses often feel compelled to report to statutory child protection services once the family ends the relationship. The juxtaposition of providing a voluntary service yet reporting when a family chooses to disengage requires further

exploration to uncover the purpose of such a practice response. The study found that a statutory response is rarely deployed in these instances. This raises further uncertainty for continuing this practice. Some Australian states are able to share concerns about families within organisational structures, such as the child wellbeing units operating within government health services. It is possible concerns of disengagement may equate to risk of harm, rather than risk of significant harm, which is within the scope of practice for the child wellbeing units. Unfortunately, the units are not resourced for providing a direct service response to families. At the same time, they do play an important role in sharing information between health services to enable comprehensive practice responses from frontline health workers.

We compared nurses' practices of working with families who were engaged with families not engaged. No statistically significant practice variations were found. Across the range of practices, participants identified consultation, policy compliance, applying professional judgement and reviewing a family amongst peers as a case review meeting occurred with the highest frequency. Conversely, missed opportunities were associated with practices that had only recently been introduced with a change in child protection legislation. Less frequently, practices included using the family referral service, applying an online decision-making tool or referring to the child wellbeing unit.

Not only are CFHNS well positioned to engage and retain families in this universal service, but managers were also noted to play a key role in influencing service delivery. Consultation was found to be part of the support for practice in the current study, a finding echoed in other literature (Rooke, 2015). Whilst consultation is an obligation outlined in organisational policy, nurses in the sample were found to value this interaction and considered it reassuring to their practice. The role of managers is not only pivotal in supporting their teams (Austin & Holt, 2017), but also knowing the experiences of nursing intervention allows a greater insight into the families accessing the service (Horwath & Morrison, 2011). The present study found participants to be engaged in frequent consultation, though little insight was gained about the content or quality of the consultation, nor the outcome for families. Nurses were reluctant to access clinical supervision to support their practice with families. This was an unexpected finding that would benefit from further exploration. Whilst the functions of clinical supervision can vary (Proctor, 1986), a greater understanding about the efficacy of supervision (Brunero & Stein-Parbury, 2008) is needed – particularly in circumstances where CFHN work with families with complex needs from a universal health service. Most, if not all, CFHNS invest in clinical supervision programs therefore understanding the efficacy of such investments is an emerging topic that warrants further research.

The implications of these findings emphasise the importance of not only the engagement of families, but the ongoing retention through to the conclusion phase. The Integrated Theory of Parental Involvement developed by Daro and McCurdy stopped short of considering the importance of closure when families prematurely terminate the working relationship with a nurse. Circumstances where families abruptly end the nurse-family partnership before goals are achieved and risk is mitigated can leave nurses with uncertainty about how best to conclude intervention. Although participants were found to be knowledgeable, confident and experienced, the practice of integrating care to safeguard children was challenging. Nurses not only require the skills and knowledge, but personal attributes are also core to safeguarding. This alone is a difficult area of practice and when considered in the context of individual factors associated with the families depicts a rich tapestry of challenges and opportunities required by nurses to provide a meaningful response.

6. Conclusion

Forming and maintaining engagement of families where maltreatment is suspected requires advanced nursing practices to manage the **complex needs** of these families. This multilevel mixed methods study was designed using the Integrated Theory of Parent Involvement (McCurdy and Daro, 2001), however research findings supported the need for an extension of the framework to consider a further phase to acknowledge the conclusion of the nurse-family relationship. Operating from a universal health service model, contemporary nursing practice must extend to follow the

principles of **progressive universalism** to ensure care is adapted to achieve this intention where a health response is warranted. This study found that establishing honesty during the initial **formation of relationship** between nurse and family will continue to play a critical function when the relationship is challenged by risks that warrant direct and indirect work with the family. As nurses navigate managing the needs of families, ensuring the families are retained in ongoing universal health care is at artform that relies on more than experience. Demonstrating competency across a range of skills and practices is essential in the retention phase, and confidence when working with families can result in positive outcomes for both the family and the nurse provider. The practice reality for nurses means families may abruptly disengage from their service, leaving needs unmet and nurses faced with emotional turmoil as they reconcile the unplanned conclusion of the relationship. This study found the practices of nurses are not so varied, in fact practices did not vary despite allowing for variation in engagement. As nurses continue to play a critical role for vulnerable families with children aged 0 to 5 years, the drivers that influence their practice must be adapted to ensure this continues. This is particularly so in the context of disengagement. Opportunities exist for services to consider how to enhance the use of **clinical supervision, peer review and consultation** to support and coach nurses to adapt their practice to maintain engagement with essential health care service, like the specialist service of child and family health nurses. Nurses need support (beyond their immediate manager) to reinforce their continuous efforts to retaining families in need of their service.

6.1. Practical implications

This paper offers a rich description of the nuances of practice and makes recommendations that can offer value to nurses and others who work with families where violence, including child abuse, is used. There are a range of professions contributing to the preventative tier of the public health approach to child protection. The practices described are not exclusive to nursing. They may have potential application to other disciplines working to keep children safe and families supported.

A core element of this practice is both the **establishment and retention of meaningful connections** between the nurse and family. But these practices are complex and must be flexible to adjust to escalating needs. Nurses are required to intersperse their practice with knowledge and skills developed from experience, and professional support from within the nursing service. Each of these elements play a valuable influence on the nurse as a provider of the service and the advanced nursing practice required to meet the **complex needs** of these families.

6.2. Contributions to the field

- The nurse-family relationship is an essential component of service delivery: a suite of strategies is needed to maintain the relationship.
- Progressive universalism: this type of service places nurses in a position of profound responsibility to address the complex needs of families. Consequently, advanced nurse practice is essential to adjust the dosage of universal health services to effectively engage parents, even in circumstances where they are hard to reach. This means engagement must be flexible and nurses need to be well resourced.
- Applying the Model of Parent Involvement allowed for a critical examination of both the role nurses play (provider factors) but also an examination of the universal health service (program drivers).

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