

*Review*

# Emerging Concepts in the Paramedicine Literature to Inform the Revision of a pan-Canadian Competency Framework for Paramedics: A Restricted Review

Jennifer Bolster<sup>1,3</sup>, Priya Pithia<sup>1</sup>, and Alan M. Batt<sup>1,3,4</sup>

1. Centre for Research and Innovation, Fanshawe College, London, ON, Canada.

2. British Columbia Emergency Health Services, Vancouver, BC, Canada.

3. Department of Paramedicine, Monash University, Melbourne, VIC, Australia.

4. Faculty of Health, Community Studies and Public Safety, Fanshawe College, London, ON, Canada.

\* Correspondence: Alan M. Batt, [abatt@fanshawec.ca](mailto:abatt@fanshawec.ca); ORCID 0000-0001-6473-5397

**Abstract.** The National Occupational Competency Profile (NOCP) – the competency framework for paramedics in Canada – is presently undergoing revision. Since the NOCP was published in 2011, paramedic practice, healthcare and society have changed dramatically. To inform the revision, we sought to identify emerging concepts in the literature that would inform the development of competencies for paramedics. We conducted a restricted literature review and content analysis of all published and grey literature pertaining to or informing Canadian paramedicine from 2011 to 2022. Three authors performed a title and abstract, and full-text review to identify and label concepts informed by existing findings. A total of 302 articles were categorized into eleven emerging concepts related to competencies: Inclusion, Diversity, Equity, and Accessibility (IDEA) in paramedicine; Social responsiveness, justice, equity and access; Anti-racism; Healthy Professionals; Evidence Informed Practice and Systems; Complex Adaptive Systems; Learning Environment; Virtual Care; Clinical Reasoning; Adaptive Expertise; and Planetary Health. This review identified emerging concepts to inform the development of the 2023 National Occupational Standard for Paramedics (NOSP). These concepts will inform data analysis, development group discussions, and competency identification.

**Keywords:** paramedic; Emergency Medical Services; competency; competency framework; professional competency

## Introduction

The Paramedic Association of Canada (PAC) published the first National Occupational Competency Profile (NOCP) for paramedics in 2001 [1]. The NOCP has since been used by regulatory bodies, paramedic services, educators, and education accreditation agencies. Recognizing the shifting role of paramedicine in Canada in public safety and healthcare contexts, PAC renewed the NOCP in 2011 [1]. In 2016, additional work commissioned by PAC examined the roles paramedics should embody as part of their work (e.g., clinician, reflective practitioner) [2,3]. Given the central role that the NOCP plays within paramedicine in Canada, the planned 2023 revision must respond to evolving patient and societal needs through the identification of new competencies and the revision or removal of outdated competencies [4]. To this effect, in 2021 PAC partnered with the Canadian Standards Association (CSA) Group to manage the renewal of the NOCP and incorporate it into a new standard following accredited processes of the Standards Council of Canada – the National Occupational Standard for Paramedics (NOSP).

The NOSP represents part of an ongoing global effort to better understand and more accurately reflect contemporary paramedicine and paramedic practice [5–8]. We continue to experience a disconnect between paramedic practice and activities such as education, warranting a re-examination. For example, paramedics in Canada care for patients from

differing environmental, social, and cultural contexts on a daily basis that are not sufficiently represented in existing practice documents [9]. Further, perspectives and considerations of other minority and vulnerable populations that paramedics regularly care for have also historically been ignored. Examining and understanding contemporary (and future) paramedic practice in Canada will ensure that activities such as initial and continuing education, regulation, and assessment are better informed [10].

The development of the NOSP is guided by recent advances in the competency framework literature [4,9]. By adopting a systems-thinking approach, we recognise that we need to understand not only contemporary issues in paramedicine, but historical developments since 2011 in order to develop the NOSP. As such, the aim of this review is to identify the emerging concepts in the paramedicine literature since 2011 to inform the development of the NOSP.

## Methods

First, we defined emerging concepts for the purpose of this study as concepts that have emerged in the paramedicine literature since the 2011 NOCP, that were not well represented within that document. This review is not intended to be a systematic or comprehensive review of the literature. The purpose of this review is to provide new insights rather than summarizing past research [11].

We performed a restricted review [12,13] focused on Canadian paramedicine literature published from 2011 through to 2022. We conducted continuous content analysis to identify emerging concepts that were related to or could inform paramedic competencies. We searched CINAHL, MEDLINE, and EMBASE databases. In addition, we conducted grey literature searches with guidance from the CADTH Grey Matters toolkit [14] on multiple organizational websites, Google Scholar [15], and Google web. To complement these searches, we conducted a manual search and review of all '*Canadian Paramedicine*' magazine issues from 2014 to 2022. This publication represents a central venue where paramedic discourse in Canada has occurred over the past four decades.

The search terms used included terms to describe paramedicine and paramedic service delivery (e.g., paramedic, EMT, EMS) [16], and an additional search was conducted with terms used to describe the Canadian context (e.g., Canada, Canadian). Subject headings were used where appropriate, and keywords and subject headings were adapted as required for individual databases. We included articles of all types that discussed paramedicine in Canada but excluded news reports, media updates, and conference abstracts. Studies in both English and French were included. Two reviewers (PP and JB) screened articles at abstract and full-text levels, and a third reviewer (AB) resolved any conflicts. Records were imported into EndNote X20 (Clarivate, Philadelphia, PA) for full text retrieval, Covidence (Veritas Health Innovation, Melbourne, Australia) for screening and extraction, and Microsoft Excel 365 (Microsoft, Redmond, WA) for further analysis.

## Analysis

Informed by the findings of Thoma et al. [17] and Van Melle [18], we modified their original terms to reflect the differences in language between physicians and paramedics, and to reflect elements guiding the methodology of the NOSP development process such as the principles guiding paramedicine in Canada [5] and a systems thinking conceptual framework [9]. One author (AB) analysed the extracted data and deductively categorised results into emerging concepts. This was checked with the remaining authors, and we made minor amendments to the wording of concepts, but none were removed or amalgamated.

## Positionality

JB is a paramedic researcher and faculty member whose clinical portfolio involves substance use and mental health. PP is a paramedic and research assistant. AB is a PhD

paramedic researcher and faculty member who teaches professional and emerging issues in paramedicine to undergraduate and graduate students.

Results

The search strategy identified 13,537 studies. After removal of duplicates, and title and abstract screening, we excluded 10,399 studies. The remaining 427 studies underwent full-text review, during which we excluded a further 117. A final total of 302 studies and reports (216 peer-reviewed articles; 86 grey literature items), informed this manuscript (see Figure 1). Articles were published from January 2011 to April 2022. A list of included studies is provided in Appendix 1.

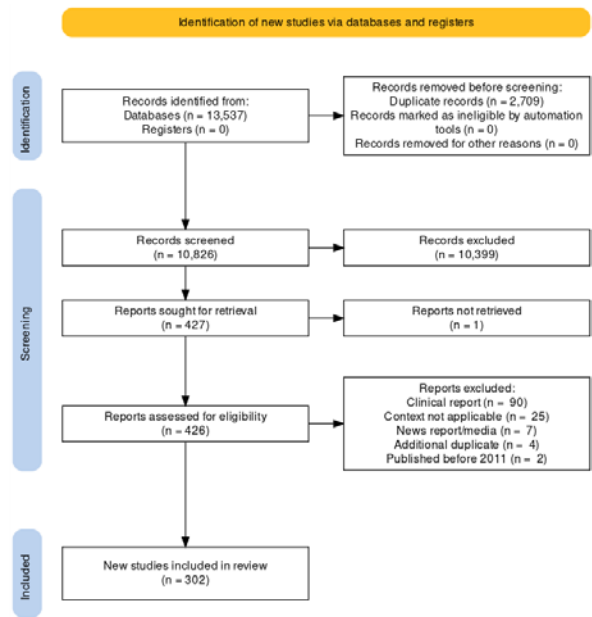


Figure 1. PRISMA flow diagram.

Table 1 outlines the 11 emerging concepts, along with a description of the potential competencies discussed within each theme. Where we made changes to the names and definitions of the emerging concepts detailed in the existing literature, these were approved by all authors, and are referenced where applicable.

Table 1. Emerging concepts to inform the development of competencies for paramedics.

Emerging concept	Included topics	Principles and enabling factors	Description to inform development of competencies
Inclusion, Diversity, Equity, and Accessibility (IDEA) in paramedicine*	Inclusion, diversity, equity; accessibility and disability; gender	Social Responsiveness	Competencies related to equity, diversity, inclusion, and accessibility within the paramedic population.
		Shift Professional Culture and Identity	
		Evidence-Informed Practice & Systems	
Social responsiveness, justice, equity and access*	Social determinants of health; equity of access to care; urban/rural disparity; structural competency	Health care Along a Health and Social Continuum	Competencies related to access, equity, inclusion, and social justice within the care provided to patients. [17]
		Social Responsiveness	

Anti-racism	Anti-racism	Social Responsiveness  Health care Along a Health and Social Continuum	Competencies related to recognising the existence of racism and actively seeking to identify, prevent, reduce, and remove the racially inequitable outcomes and power imbalances between groups and the structures that sustain these inequities. [17]
Healthy Professionals*	Physical health; fitness; physical demands; mental health; empathy; quality of life	Healthy Professionals	Competencies related to the experience of being a paramedic in a holistic sense incorporating physical health, mental health, wellbeing, spirituality, social and systemic supports.
Evidence-Informed Practice and Systems*	Big data; data informing practice; machine learning; technological advances; dispatch systems; evidence use	Integrate Data Environments  Leverage Advancing Technology  Intelligent Access to and Distribution of Services  Evidence-Informed Practice & Systems	Competencies related to the role, collection, analysis and use of evidence and information in educational, service design and delivery, and clinical work.
Complex Adaptive Systems	Leadership; change; health systems science; community paramedicine program design; quality improvement; integrated care	Shift Professional Culture and Identity  Integrated Health care Framework	Competencies related to the navigation of complexity within patient care, health and social care systems, and the integration of paramedic care.
Learning Environment*	Learning environment; research capacity; research priorities; culture; hidden curriculum; assessment	Enhance Knowledge  Quality based Framework  Continuous Learning Environment	Competencies related to clinical and non-clinical learning environments, and research to guide the profession.
Virtual Care	Telehealth; virtual clinical assessment	Evidence-Informed Practice & Systems  Intelligent Access to and Distribution of Services	Competencies related to assessing and providing patient care in virtual environments.
Clinical Reasoning	Medical errors; patient safety; values-based approaches; patient/person-oriented care; efficiency; ethics; patient assessment	Patients & Their Communities First  Quality based Framework	Competencies related to how paramedics think and function effectively in providing patient care.

Adaptive Expertise	Adaptive expertise; scene management; mentorship and sponsorship; team collaboration; reflective practice; self-regulation; professional development; autonomy	Promote Shared Understanding of Paramedicine  Advance Policy, Regulation, Legislation  Professional Autonomy	Competencies related to the evolution, refinement, and development of the tools and skills required to practice effectively in a rapidly changing world. [17]
Planetary Health	Climate change; sustainability	Social Responsiveness	Competencies related to the impact of climate and the environment on patients and paramedic services; and of patient care and paramedic service operations on climate and the environment.

\* Denotes an emerging concept that was amended to reflect differences in language between physicians and paramedics, or to reflect elements guiding the methodology of the NOSP development process.

Discussion

We sought to identify the emerging concepts in the paramedicine literature in Canada since 2011 to inform a revision and update of a pan-Canadian paramedic competency framework. To do this we performed a restricted review and a content analysis informed by existing literature. Our study identified eleven emerging concepts in the literature that could guide or inform the development of paramedic competencies. Each of these concepts is broad, and similar to the findings of Thoma et al. [17], they mirror broader influences in paramedicine, healthcare, and society as a whole over the last decade. We will now briefly discuss a number of observations in our findings.

Despite the impact and arguable importance of contemporary social issues, we observed a lack of literature related to a number of emerging concepts in paramedicine, in particular related to structural competency [19,20]. For example, despite the calls to action related to Indigenous healthcare in the final report of the Truth and Reconciliation Commission of Canada [21], only a handful of papers explored the provision of paramedic care to Indigenous communities [22,23] yet Indigenous communities in Canada have faced health inequity and inequalities for decades [24,25]. Closely related to this, an area that received considerably less attention was the concept of anti-racism, with only one paper [26] outlining a call to action on anti-racism in paramedicine education and service delivery. We observed a similar lack of guiding literature related to the unique health and social care needs of members of the LGBTQ+ community, refugees, individuals experiencing homelessness, and many other marginalized and vulnerable populations [27–30]. Of particular concern was an observable lack of meaningful engagement with patients and caregivers from these communities in the literature we reviewed, suggesting that the needs and expectations of communities may be poorly understood. Therefore, the NOSP development process will not only need to identify the competencies required of paramedics when caring for members of diverse communities but will need to have a concerted effort to engage, collaborate, and consult with such communities [19].

Climate change and sustainability in paramedicine has received little attention in the literature despite the serious consequences it holds for us all – paramedics and communities alike. Medical education literature has acknowledged the need for current and future physicians to understand the impacts of climate change on health and wellness [31,32], and we suggest it is now past time for paramedicine in Canada to play a responsible role in this issue. While healthcare system and policy change lie outside of the remit of developing the NOSP (e.g., paramedic services switching to hybrid or electric vehicles), we

should endeavour to identify the competencies paramedics will need to respond to climate related illnesses and injuries, which are predicted to increase in the coming years.

While the ongoing COVID-19 pandemic has increased virtual care and telehealth delivery by paramedic services [33,34], we still lack a clear understanding of the role of paramedics as virtual care providers, primary care extenders, and facilitators of virtual care visits. The COVID-19 pandemic further emphasized the benefits of keeping people out of hospital if they can be cared for at home or in their community [33]. We therefore need to better understand the competencies that paramedics require to work in this novel context of virtual care, as it is closely linked to the concepts of social justice and improving access to and equity of care among isolated and remote communities. Depending on the model of virtual care employed, paramedics may need to have additional or expanded competencies in assessment, communication, care planning and multidisciplinary collaboration, as well as technological capabilities.

Finally, we observed an encouraging and considerable increase in literature exploring health and wellbeing in paramedicine over the past decade. We identified a total of 60 reports exploring paramedic physical health [35,36], safety [37,38], mental health [39,40], violence against paramedics [41], mental health supports and interventions [42], and family and social supports [43]. However, we observed a continued lack of understanding related to spirituality, holistic self-care, empathy, compassion, and the impacts of and influences on paramedicine culture. The existing lack of competencies related to holistic self-care and wellness in the 2011 NOSP is a priority we aim to address when developing the NOSP.

#### *Strengths and limitations*

The strengths of this study rest in the transparent methods outlined in this manuscript, the guidance provided by existing publications [17,18], and the inclusion of grey literature representing paramedic community discourse over the last decade. We also used elements of the NOSP development process [2,4,5,9] to sensitize us and decrease the chance that important concepts were missed. However, this study has several limitations that we must acknowledge. First, we performed a restricted review that may not have captured all literature related to paramedicine in Canada. Despite the potential to have missed some themes, it is reassuring that no additional concepts were identified during analysis when compared to similar publications. Second, this study was conducted parallel to a larger project related to standards development and this placed logistical boundaries on the work (e.g., timeframes). Despite this, we suggest this study offers a comprehensive overview of emerging concepts that should be considered when developing the NOSP.

#### **Conclusion**

This study identified eleven emerging concepts that should be considered when developing competencies as part of the National Occupational Standard for Paramedics: Inclusion, Diversity, Equity, and Accessibility (IDEA) in paramedicine; Social responsiveness, justice, equity and access; Anti-racism; Healthy Professionals; Evidence Informed Practice and Systems; Complex Adaptive Systems; Learning Environment; Virtual Care; Clinical Reasoning; Adaptive Expertise; and Planetary Health. We hope that in addition to informing the NOSP, the publication of this work will create greater transparency around the development process. These emerging concepts would also benefit from further engagement among the paramedic community. In doing so, we may begin to understand how they intersect with our established understandings of the system of paramedicine.

#### **Conflicts of interest**

**Payment/services info:** Open-access publication funded by PAC. **Financial relationships:** JB and PP have received funding as research assistants on PAC and CSA Group projects via Fanshawe



College. AB has received funding from both PAC and CSA Group. **Other relationships:** AB is a member of PAC and is involved as a consultant and committee member across multiple projects with both PAC and CSA Group.

## References

1. Paramedic Association of Canada: National Occupational Competency Profile for Paramedics. Paramedic Association of Canada: Ottawa; 2011.
2. Tavares W, Bowles R, Donelon B: Informing a Canadian paramedic profile: framing concepts, roles and crosscutting themes. *BMC Health Serv Res.* 2016, 16:477. 10.1186/s12913-016-1739-1
3. Bowles RR, van Beet C, Anderson GS: Four dimensions of paramedic practice in Canada: Defining and describing the profession. *Australasian Journal of Paramedicine.* 2017, 14:. 10.33151/ajp.14.3.539
4. Batt A, Williams B, Rich J, Tavares W: A Six-Step Model for Developing Competency Frameworks in the Healthcare Professions. *Frontiers in Medicine.* 2021, 8:2601. 10.3389/fmed.2021.789828
5. Tavares W, Allana A, Beaune L, Weiss D, Blanchard I: Principles to Guide the Future of Paramedicine in Canada. *Prehospital Emergency Care.* 2021, 0:1–11. 10.1080/10903127.2021.1965680
6. Williams B, Beovich B, Olausen A: The Definition of Paramedicine: An International Delphi Study. *JMDH.* 2021, 14:3561–70. 10.2147/JMDH.S347811
7. Makrides T, Ross L, Gosling C, Acker J, O'Meara P: Defining two novel sub models of the Anglo-American paramedic system: A Delphi study. *Australasian Emergency Care.* Published Online First: 24 November 2021. 10.1016/j.auec.2021.11.001
8. Brydges M, Dunn JR, Agarwal G, Tavares W: At odds: How intraprofessional conflict and stratification has stalled the Ontario paramedic professionalization project. *Journal of Professions and Organization.* 2022, joac016. 10.1093/jpo/joac016
9. Batt AM, Williams B, Brydges M, Leyenaar M, Tavares W: New ways of seeing: supplementing existing competency framework development guidelines with systems thinking. *Advances in Health Sciences Education.* Published Online First: 18 May 2021. 10.1007/s10459-021-10054-x
10. Batt A, Poirier P, Bank J, et al.: Developing the National Occupational Standard for Paramedics in Canada – update 2. *Canadian Paramedicine.* 2022, 45:6–8.
11. Eva KW: On the limits of systematicity. *Med Educ.* 2008, 42:852–3. 10.1111/j.1365-2923.2008.03140.x
12. Plüddemann A, Aronson JK, Onakpoya I, Heneghan C, Mahtani KR: Redefining rapid reviews: a flexible framework for restricted systematic reviews. *BMJ Evidence-Based Medicine.* 2018, 23:201–3. 10.1136/bmjebm-2018-110990
13. Garritty C, Gartlehner G, Nussbaumer-Streit B, et al.: Cochrane Rapid Reviews Methods Group offers evidence-informed guidance to conduct rapid reviews. *Journal of Clinical Epidemiology.* 2021, 130:13–22. 10.1016/j.jclinepi.2020.10.007
14. Canadian Agency for Drugs and Technologies in Health: Grey Matters: a practical tool for searching health-related grey literature. Canadian Agency for Drugs and Technologies in Health: Ottawa; 2019.
15. Haddaway NR, Collins AM, Coughlin D, Kirk S: The role of google scholar in evidence reviews and its applicability to grey literature searching. *PLoS ONE.* 2015, 10:1–17. 10.1371/journal.pone.0138237
16. Olausen A, Semple W, Oteir A, Todd P, Williams B: Paramedic literature search filters: Optimised for clinicians and academics. *BMC Medical Informatics and Decision Making.* 2017, 17:1–6. 10.1186/s12911-017-0544-z
17. Thoma B, Karwowska A, Samson L, et al.: Emerging concepts in the CanMEDS physician competency framework. *Can Med Ed J.* Published Online First: 26 September 2022. 10.36834/cmej.75591
18. Van Melle E: New and emerging concepts as related to the CanMEDS roles: overview. Royal College of Physicians and Surgeons of Canada: Ottawa; 2015.
19. Castillo EG, Isom J, Debonis KL, Jordan A, Braslow JT, Rohrbaugh R: Reconsidering Systems-Based Practice: Advancing Structural Competency, Health Equity, and Social Responsibility in Graduate Medical Education. *Academic Medicine.* 2020, 1817–22. 10.1097/ACM.0000000000003559
20. Salhi BA, Tsai JW, Druck J, Ward-Gaines J, White MH, Lopez BL: Toward Structural Competency in Emergency Medical Education. *AEM Education and Training.* 2020, 4:. 10.1002/aet2.10416
21. Truth and Reconciliation Commission of Canada: Honouring the truth, reconciling for the future: summary of the final report of the Truth and Reconciliation Commission of Canada. 2015.
22. Ashton C: Health in the North: The Potential for Community Paramedicine in Remote and/or Isolated Indigenous Communities. 2017.
23. Tien H: How Air Ambulance Services Can Improve Care Delivered to Remote Indigenous Communities. *Air Medical Journal.* 2018, 37:294–5. 10.1016/j.amj.2018.07.017
24. Kim PJ: Social Determinants of Health Inequities in Indigenous Canadians Through a Life Course Approach to Colonialism and the Residential School System. *Health Equity.* 2019, 3:378–81. 10.1089/heq.2019.0041
25. Improving the clinical care of Indigenous peoples. *Canadian Family Physician.* 2017, 63:542.
26. Lunn TM, Logan S, Doiron M, Cameron C: Call to action: antiracism in paramedicine. *Canadian Paramedicine.* 2021, 44:16–9.
27. Abramson T, Sanko S, Eckstein M: Emergency Medical Services Utilization by Homeless Patients. *Prehospital Emergency Care.* 2020, 1–11. 10.1080/10903127.2020.1777234
28. Moallef S, Choi J, Milloy M-J, DeBeck K, Kerr T, Hayashi K: A drug-related Good Samaritan Law and calling emergency medical services for drug overdoses in a Canadian setting. *Harm reduction journal.* 2021, 18:91. 10.1186/s12954-021-00537-w

29. Do MT, Furlong G, Rietschlin M, et al.: At-a-glance - What can paramedic data tell us about the opioid crisis in Canada?. *Health promotion and chronic disease prevention in Canada : research, policy and practice*. 2018, 38:339–42. 10.24095/hpcdp.38.9.06
30. Mackey B: Paramedic identification and management of victims of intimate partner violence: A literature review. *Australasian Journal of Paramedicine*. 2017, 14:.
31. Jagals P, Ebi K: Core Competencies for Health Workers to Deal with Climate and Environmental Change. *Int J Environ Res Public Health*. 2021, 18:3849. 10.3390/ijerph18083849
32. Bell EJ: Climate change: what competencies and which medical education and training approaches? *BMC Med Educ*. 2010, 10:31. 10.1186/1472-6920-10-31
33. Batt A, Hultink A, Lanos C, Tierney B, Grenier M, Heffern J: *Advances in Community Paramedicine in Response to COVID-19*. CSA Group: Ottawa; 2021.
34. Cavanagh N, Tavares W, Taplin J, Hall C, Weiss D, Blanchard I: A rapid review of pandemic studies in paramedicine. *Australasian Journal of Paramedicine*. 2020, 17:.. 10.33151/ajp.17.826
35. Coffey B, MacPhee R, Socha D, Fischer SL: A physical demands description of paramedic work in Canada. *International Journal of Industrial Ergonomics*. 2016, 53:355–62. 10.1016/j.ergon.2016.04.005
36. Armstrong DP, Ferron R, Taylor C, McLeod B, Fletcher S, MacPhee RS, Fischer SL: Implementing powered stretcher and load systems was a cost effective intervention to reduce the incidence rates of stretcher related injuries in a paramedic service. *Applied Ergonomics*. 2017, 62:34–42. 10.1016/j.apergo.2017.02.009
37. Donnelly EA, Bradford P, Davis MH, Hedges C, Socha D, Morassutti P, Pichika SC: What influences safety in paramedicine? Understanding the impact of stress and fatigue on safety outcomes. *Journal of the American College of Emergency Physicians open*. 2020, 1:460–73. 10.1002/emp2.12123
38. Yung M, Du B, Gruber J, Yazdani A: Developing a Canadian fatigue risk management standard for first responders: Defining the scope. *Safety Science*. 2021, 134:105044. 10.1016/j.ssci.2020.105044
39. Mausz J, Donnelly EA, Moll S, Harms S, Tavares W, McConnell M: The relationship between role identity and mental health among paramedics. *Journal of Workplace Behavioral Health*. 2021, NA:1–16. 10.1080/15555240.2021.1981763
40. Angehrn A, Sapach MJNT, Ricciardelli R, MacPhee RS, Anderson GS, Carleton RN: Sleep Quality and Mental Disorder Symptoms among Canadian Public Safety Personnel. *International journal of environmental research and public health*. 2020, 17:2708. 10.3390/ijerph17082708
41. Mausz J, Johnston M, Donnelly EA: The role of organizational culture in normalizing paramedic exposure to violence. *JACPR*. 2022, 14:112–22. 10.1108/JACPR-06-2021-0607
42. McCall HC, Beahm JD, Fournier AK, Burnett JL, Carleton RN, Hadjistavropoulos HD: Stakeholder Perspectives on Internet-Delivered Cognitive Behavioural Therapy for Public Safety Personnel: A Qualitative Analysis. *Canadian Journal of Behavioural Science*. 2021, 53:232–42. 10.1037/cbs0000242
43. Donnelly EA, Bradford P, Davis M, Hedges C, Klingel M: Predictors of posttraumatic stress and preferred sources of social support among Canadian paramedics. *CJEM*. 2016, 18:205–12. 10.1017/cem.2015.92