1 Article

Public Water Supply and Sanitation Authorities: A Sustainable Domestic Water Management Strategy in Tanzania

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11 Abstract: Water supply is a mandatory service for Tanzanians from respective legal public water 12 utilities, and their sustainability reflects implementations of best management strategies at a local 13 level. The objective of this study was to assess current approaches used in water quality and 14 quantity management in Tanzania. This was achieved through secondary water data tends, on-site 15 water quality assessments, visits of respective water supply and sanitation authorities, and 16 assessment of their performances. It was observed that water supplied in rural-based authorities 17 was quite different from that supplied in an urban setting as far as quality and quantity is 18 concerned, urban-based supplies being of assistance to users over rural ones. A new strategy on 19 water management is presented for sustainable water supply in Tanzania; it is based on controlling 20 groundwater abstractions and preference of surface water in public water supplies. Rural water 21 supply management must learn several practices realized at urban supplies for the betterment of 22 respective majority water users.

Keywords: Community owned water supply organization (COWSO); Domestic water
 management strategy; Water Quality; Water Quantity; Water supply and sanitation authority
 (WSSA).

26 1. Introduction

Globally, Water is considered to be conserved by the hydrological cycle [20, 66] and covers 75% of the planet earth in which only 2.5% is freshwater [80]. The freshwater portion under conservation concept is rather diminishing due to an increased demand through global population growth over time [15, 33], major sectors being agriculture, industries and domestic water supplies [31, 82] that are essential for economic growth. Apart from stable ice-locked water and paleo-groundwater,

freshwater flows and its interaction within the hydrologic cycle does not guarantee availability at its origin point i.e unevenly distributed [45, 69]; consequently, freshwater becomes scarce [26, 28, 29, 66] and a common good [52] where business intervenes [4, 64, 79]. While all countries are trying to account for freshwater sustainability dilemma [51, 61, 65, 68, 85, 87], international policies favors virtual water exploitation as all countries are relatively economically interdependent [36, 83, 84, 89].

37 Tanzania is also facing a similar situation [42] where agricultural sector is the backbone of the 38 country's economy [41, 43, 44, 67, 77] that supports 80% of Tanzanians occupation and 95% for food 39 [1, 37, 49]. Freshwater use has been given first priority for basic human needs under domestic water 40 supply, and the environment receives a second priority, but other sectors including agriculture are 41 periodically given other priorities based on their real-time socio-economic significance [72]. Even 42 with firsthand prioritization of Water for domestic use, many Tanzanians receive limited freshwater 43 due to poor water resource management [30, 63]. While many water sources used for domestic water 44 supply becomes insufficient due to poor managements, it has been a common practice on seeking for 45 alternative water source to supplementing the existing ones; this idea threatens the second water 46 priority for the environment over domestic favor, and leaving agriculture together with other sectors 47 to experience the worst scenario. Many successful water supply projects are utilizing fresh surface 48 water sources under gravity driven water supply, but when this option is not available in other 49 communities, pumping of either available ground or surface water source is preferred; 50 unfortunately the cost for supplied treated and electrically pumped water is unbearable to 51 low-income individuals residing in rural settings [11]. Water quality is another criterion for 52 freshwater source suitability in domestic use; currently groundwater is much preferred over surface 53 water due to a general perceived good water quality [33, 57] regardless of potential existence of 54 chemical pollutants [10, 17, 21, 23]; Since much efforts are devoted to fresh surface waters, no 55 attention in Tanzania laws and policies on the promotion and regulation of groundwater use have 56 been effectively emphasized [32]. Thus, it has become a common practice where those who can 57 afford to drill have legal and illegal access to groundwater, irrespective of critical issues such as 58 compromising aquifer composition and content leading to groundwater pollution as well as 59 overexploitation that mismatches recharge rates [86]. Since surface and ground waters are greatly 60 interrelated [62], it is meaningless to solely put efforts on surface water sources management; 61 furthermore, it has been evident that groundwater is greatly advocated for agricultural practices [14, 62 24, 54, 76] that makes freshwater vulnerable to pollution and overexploitation as contrasted from the 63 water resource use priorities by [72]. Rainwater harvesting is a mature technology used for 64 sustaining agricultural activities [6] but due to an increased freshwater crisis, it is currently receiving 65 many credits as a potential alternative and a management Strategies for Sustainable Water Supply 66 [25, 46, 56]. However, since its availability is not evenly allocated to all places during the entire rainy

67 season, and the fact that it is vulnerable to pollution [53], it cannot reliably and exclusively be 68 preferred in all areas with freshwater demands. Hence different management approaches that can 69 supplement it and other sectors in a sustainable manner must be explored and implemented 70 accordingly.

This paper considers public water supply and sanitation authorities as a management strategy for freshwater resource in Tanzania. The management concept is clearly addressed in terms of water quality and quantity aspects using Iringa region as a case study. It is anticipated that, when this option is taken into consideration by relevant regulatory bodies under respective policies and regulations, it will be a potential preference in the toolbox towards the management of freshwater resources for integrated sectors and enable them to operate sustainably.

77 2. Materials and Methods

78 2.1 Study area

79 Iringa region was used as a case study where key Urban and Rural water supply and sanitation 80 authorities from available four districts (Iringa Municipal, Iringa Rural, Mufindi, and Kilolo) were 81 covered. This reflected an operational and functional performance reality that relates to the potential 82 opportunities for water management strategies in Tanzania.







Figure 1: A Sketch map showing the Locality of Iringa region (Modified from [47])

86 2.2.1 Water quality Assessment - Heavy metals

Inductively Coupled Plasma (ICP) was used to assess the level of Heavy metals content in Raw
and treated water samples from little Ruaha River which is the major source of public water supply
in Iringa Municipal. Other samples analyzed were from Kibwabwa Borehole and Kitwiru spring,
which altogether supplements the Iringa Urban Water Supply and Sanitation Authority (IRUWASA)
supply. All water quality samples were collected, preserved and analyzed in accordance with the
Standard method for the examination of water and wastewater [3].

93 2.2.2 Water Quality Trends

94 Secondary data from Iringa Water Quality Laboratory (IWQL) database were used to study the 95 long term (2015 to 2018) behavior of surface (rivers, streams, dams, ponds, wetlands, and 96 wastewaters) and ground (deep wells, shallow wells, and springs) water qualities across Iringa 97 region. These data were mostly based on monthly and quarterly water quality monitoring 98 programmes; however, semi-annual and annual monitoring programmes were also considered. 99 Non-complying Physico-chemical and microbial parameters were used for trend analysis, whereas 100 parameters that consistently complied with available national guidelines [78] for the trend period 101 were not considered. Seasonal variations (Dry and Wet) were also taken into consideration for the 102 entire trend.

103 2.2.3 Water Quality Perception

During site visits, the management and technical part of WSSA staff, as well as majority water users, were informally requested to provide their water quality perception based on daily water use experience. Comments were noted with respect to available treatment practices and seasonal variation issues.

108 2.3 Water Quantity

109 2.3.1 Assessment of WSSA current practices

Study area visits were implemented over 11 WSSAs (One Municipal/Urban, Three Small town/District, and Seven Rural based Community Owned Water Supply Organizations - COWSO) where information regarding Population served, treatment practices, Number of meter/private connection, water use tariff and payment modalities (e.g flat rate or as per quantity consumed) were captured in relation to water management strategies.

115 3. Results and Discussion

116 3.1 Limitation of the study

117 Several observations were noted to have potential influence on this study; they included using 118 secondary water quality data from a competent laboratory. Here qualification and disqualification of 119 water samples was based on East African potable water standards, which could be different from 120 other countries guidelines. Furthermore, the case study is characterized by many surface water 121 sources whereas other regions with droughts dominance may lack representations especially in the 122 water quality section that can be characterized in a different manner than the one presented herein. 123 Heavy metal assessment was done only at the urban based water supply authority due to analytical 124 cost implications; rural based supplies were not accomplished on this case and could have 125 established another compelling relationship. Rural based supplies selected in this study were based 126 on recent developed projects (≤ 1 year) which could have presented unique information compared to 127 old projects that still operates at the same level and locality; their choice was also a function of 128 availability of a treatment practice i.e Chlorination.

129 3.2 Quality Aspect

130 3.2.1 Water Testing

131 3.2.1.1 Private owned water sources

132 The concept behind WSSA as a water resource management strategy extends itself to quality 133 issues that strictly define the suitability of any secured freshwater source for domestic use. Currently, 134 all WSSA in Tanzania are legally established and recognized by [75] as an amendment of [74], which 135 continues to address internal and external requirements on regular water quality monitoring; thus, 136 water supplied by these entities are of known quality which is accountable for public health 137 protection. In urban settings, water supplies are perceived to be relatively expensive compared to 138 rural areas; this is due to multi-step treatment expenses of polluted surface water sources from rivers 139 and streams. Individuals and institutions that are financially sound tend to opt for user permits over 140 deep groundwater sources as they are economically feasible to operate once established. 141 Furthermore, their quality is observed to be superior when compared to treated surface water 142 supplies which are believed to contain residual treatment chemicals that could affect their health. 143 Majority with limited financial capacities are also interested for shallow groundwater sources; 144 fortunately [73] has a free of permit room for individuals utilizing groundwater within a few meters 145 deep. Individuals and institutions located far from WSSA networks are usually securing their own 146 permitted water from nearby running surface waters, and or groundwater abstractions. However, 147 almost all of these privately owned water sources are not tested and or monitored for water quality

status in their entire operational periods; in rare cases, water test is realized only when it is a regulatory requirement that is accompanied with an inspection from a compliance body.

What is urged here is that, water quality tests are too technical and very expensive among private owned water users; furthermore, Tanzania government has only sixteen (16) regional water laboratories for this task, thus it becomes even more expensive to arrange necessary logistics for remote and on-site testing with respect to transport and technical staff per diem [58]. The following are technical suggestions based on water quality assessment experience towards alleviating unnecessary setbacks and thus facilitating convenient and smooth water testing means for all privately owned water sources:-

157 Water samplings are greatly emphasized at sources or intakes rather than existing domestic 0 158 points. It takes a long time to visit remote surface water source intakes for the same water 159 available near resident or easily accessible areas; on the other hand, it presents increased 160 cost (e.g per diem) to the technical staff during monitoring sessions that private water source 161 owners find it higher than the analysis cost. Thus samples shall only be taken at point of use, 162 and for a new source, a closet downstream point shall be preferred as its quality would be a 163 representative of the source intake to a large extent unless point source of pollution is 164 identified to interfere.

- Water sampling and preservations prior laboratory conveyance for microbial assessment
 shall be taken by private water sources owners using guidelines presented by [48]. Glass
 bottles that require an autoclave for sterilization can be replaced by locally sold bottled
 water as their cleanliness is assured by good manufacturing practices and regular factory
 and market monitoring by legal Tanzania quality regulatory bodies.
- Water quality testing laboratories should employ the concept presented by [40] where
 Electric conductivity (EC) shall be the basis on omitting unnecessary chemical parameters
 that could only increase analytical expenses, which is a burden and one of the critical
 reasons as to why the majority do not prefer water testing.

174 3.2.1.2 Public owned water sources

While WSSAs are strictly obliged to test and monitor their water quality supplies, rural-based WSSA with limited financial and analytical technical capabilities are experiencing a similar scenario comparable to that of privately owned water sources. Thus, solutions presented for private owned water sources on enhancing regular water quality testing following proposed cost-effective sampling in 3.2.1.1 above can be adopted here. Unlike privately owned water sources, WSSA legal

180 water quality compliances are required for reporting to respective regulatory authority i.e The 181 Energy and Water Utilities Regulatory Authority (EWURA). The current paradigm of respective 182 WSSA to directly report on EWURA is questioned based on regular EWURA monitoring programs 183 where results are quite different from regular reported trends by most WSSAs [19]; there are 184 possible incidences that results are direct entered over online platforms even without realizing any 185 water quality monitoring programme. In order to avoid this, analytical results shall be directly 186 entered by a respective water quality laboratory that executed the analytical task, and the same 187 should be declared if not done. Furthermore, since compliance is an issue here, WSSA implementing 188 the proposed private owned water sources sampling option shall be accompanied by another legally 189 accountable and nearby available qualified staff (e.g. Regional, District and or Town 190 Environmental/Water Engineers, Scientists and Technicians).

191 Currently, most WSSAs are implementing Chlorination practices to public-supplied water as a 192 safeguard step towards endemic diseases following recent Cholera outbreaks throughout the 193 country [50, 81]; however, majority citizens utilizing such treated water are complaining about this 194 new chemical to their historical pristine domestic water and they claim it to be unbearable on use 195 (complaints observed includes bad water test, believed to be established for birth control by 196 destroying male reproductive systems, and carcinogenic upon prolonged use). The main reason 197 arises from all WSSA (except IRUWASA) having only chlorination step towards treatment, and the 198 fact that gravity based water supplies have an uncontrolled water flow rate, thus manual chlorine set 199 doses becomes sporadically unstable. Higher flows are noted at night and morning with relative 200 clear waters whereas low flows are noted during a day and evening with higher turbidities (mostly 201 due to involvement of water for agricultural activities upstream), thus chlorine demand 202 dramatically changes in response to these changes, thereby exposing domestic water users to 203 extreme events of high and low chlorine doses. With these constraints, many WSSA are unofficially 204 opting to reduce chlorine set dose while other prefers not to use it at all for the sake of political issues 205 and majority water user reactions. Thus, the aims of establishing chlorination treatments are 206 compromised, and a sustainable solution is urgently required to this matter.

207 3.2.2 Water quality trends







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Figure 2: Groundwater Quality Variations during Wet Season from 2015 to 2018 (Number of non-qualifying parameters, n = 19)



Figure 3: Groundwater Quality Variations during Dry Season from 2015 to 2018 (Number of non-qualifying parameters, n = 17)



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non-qualifying parameters, n = 18)

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218Figure 5: Surface water Quality Variations during Dry Season from 2015 to 2018 (Number of219non-qualifying parameters, n = 17)

220 In all water quality trend plots, groundwater is observed to have less number of samples and 221 hence a low number of non-qualifying parameters as contrasted from surface waters. Limited 222 groundwater samples are attributed by private owned boreholes that are negligibly tested for water 223 quality; few groundwater sources noted are due to regulatory requirement assessment over several 224 private companies that usually require compliance confirmation to their accrediting organizations. 225 Parameters noted to exceed in groundwater sources were mostly the same on surface water sources, 226 however, several unique parameters existed on either source. While the wet season was observed to 227 have a dilution effect on groundwater sources by presenting less non-qualifying parameters as 228 contrasted by their dry season statistics, surface water sources are characterized by high 229 non-qualifying parameters during the wet season due to interaction with mostly terrestrial rain 230 surface run-off. Useful information obtainable from these plots includes:-

i. Microbial quality: Most groundwater sources present limited microbial pollution in both
 seasons, but surface water sources guarantee microbial pollution in both seasons. Current
 water quality practices are emphasizing efforts on assessing microbial quality in new and
 developed sources, while these parameters requires strict analytical precautions, it can be

235 concluded that they are of no importance on their analysis in surface water sources (unless it 236 intends to assess a microbial treatment practice efficiency) but rather significant on 237 groundwater sources. Many water supply projects are constantly established based on 238 funds and funders availability, hence when surface water sources are preferred, efforts on 239 microbial assessment should be avoided and treatment practices shall be a mandatory part 240 of the project infrastructure. State monitoring programmes that realize on-site water quality 241 assessment can omit microbial analysis in untreated surface water sources/supplies as it 242 increases complications while the reality is always valid for this source category on being 243 vulnerable and contaminants existence.

ii. The trend shows the dominance of certain parameters in either surface or groundwater
sources. Since regional water quality laboratories are focusing on their legal sphere of
services and the fact that they aim to be accredited, it can be concluded that such
laboratories better focus on accrediting respective non-qualifying parameters as a basic
criterion. Furthermore, heavy metal assessments can be preferred over mostly qualifying
parameters when there is limited analytical scope coverage window.

250 3.2.3 Water Quality Remediation practices

251 3.2.3.1 Heavy Metal Issues

252 Irrespective of any domestic water source origin (Ground or surface; public or private), quality 253 is a pre-requisite criterion over its suitability conformity. Heavy metals are encountered in 254 environmental setting due to their geological conservation, thus groundwater sources are vulnerable 255 to a large extent. On the other hand, human development has encouraged heavy metal 256 contamination in water sources in a number of ways, these include (i) Fertilizer application in 257 irrigation water that interact with aquifers and or becomes transported downstream where domestic 258 applications are realized (ii) rainwater harvesting through various roof materials (iii) corrosion of 259 metallic-based water supply networks [18]. [48] Clearly demonstrates the significance of assessing 260 heavy metals due to their increasing impacts on public health [22, 27, 39]. Like other chemical 261 pollutants, heavy metals are bio-accumulated in body tissues and will present their effect at chronic 262 levels [8]. The table below shows the status of heavy metals in different sources based on IRUWASA 263 tested water sources.

264 Table 1: Heavy Metals concentration (mg/L) in different water sources supplied by IRUWASA

S/N Parameter Raw water at Borehole at Spring water Treated water*

		Little Ruaha River	Kibwabwa	at Kitwiru	
1	Aluminium	0.000	0.000	0.000	0.004
2	Arsenic	0.000	0.000	0.000	0.000
3	Barium	1.000	0.000	1.000	0.000
4	Cadmium	0.010	0.000	0.030	0.010
5	Chromium	0.000	0.000	0.000	0.000
6	Cobalt	0.410	0.000	0.320	0.000
7	Copper	0.000	0.010	0.000	0.010
8	Iron	0.100	0.010	0.030	0.020
9	Lead	0.002	0.000	0.004	0.000
10	Manganese	0.025	0.007	0.045	0.000
11	Mercury	0.001	0.000	0.000	0.000
12	Molybdenum	0.010	0.090	0.050	0.010
13	Nickel	0.000	0.034	0.147	0.000
14	Selenium	0.005	0.001	0.042	0.000
15	Silver	0.020	0.000	0.000	0.000
16	Zinc	0.050	0.000	0.030	0.000

* Treated water is a blend of (i) Treated Little Ruaha River water, 85% (ii) Spring water,

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14% and (iii) Borehole water, 1%.

267 Table 1 presents heavy metal results with 0.000 mg/L concentration which implied to be below 268 the analytical detection limit. A high concentration of heavy metals was detected in the order of Raw 269 water from little Ruaha river > spring water > Borehole >>>> Treated water. Since the high volume of 270 treated little Ruaha raw water contributes much on blended final water, it was observed that 271 treatment practices employed to eliminate higher river water turbidities (Coagulation-flocculation 272 and sedimentation) were also responsible for concurrent elimination of heavy metals [60]. Thus, it 273 can be noted that, while IRUWASA is struggling with turbidity elimination using flocculants, they 274 are also realizing heavy metal remediation from the same water. Furthermore, when this water (85%) 275 was mixed with that of spring (14%) and borehole (1%) which contained higher levels of several 276 heavy metals, it resulted to an overall dilution effect and the new blended water is characterized

with less to no detectable heavy metal content. What is learned here is that, while it has beenobserved as a curse for many WSSA in Tanzania on encountering very turbid raw water sources, it is

- 279 now an advantage as making this water clear makes it free from heavy metals too.
- 280 3.2.3.2 Disinfection By-products (DBPs) Issues

281 Chlorination is a mandatory treatment stage to many water supply schemes in Tanzania, 282 regardless of any pre-treatment means such as water clarification from elevated turbidity values. 283 Even in advanced treatment practices that involve turbid water clarification prior chlorination, 284 organic flocculants residuals play a key role in the formation of DPBs [7]. However, with such 285 observation many remediation approaches are suggested towards combating DBPs issues; 286 membrane technique being excellent [88], two stage or standard treatment as contrasted from rapid 287 [2] in WSSA implementing clarification processes reduces DBPs levels, but the common and 288 affordable one being household boiling of such treated water meant for drinking.

S/N	DBP Species	Efficiency (%)	Reference
1	Chloroform (TCM)	69 - 97	[9, 34, 38]
2	Bromodichloromethane (BDCM)	68 - 98	[9, 34, 38]
3	Dibromochloromethane (DBCM)	51 - 100	[9, 34, 38]
4	Bromoform (TBM)	40 - 100	[9, 34, 38]
5	Sum of 4 THMs (THM4)	40 - 98	[9, 34, 38]

289 Table 2: DBPs (Regulated Trihalomethanes, THMs) remediation by boiling drinking water

From Table 2, a variation on DPB decrease efficiency was attributed by different boiling appliances in all experiments within five minutes. Useful information in these observations is that, while the state recommends chlorination practices to all public water supplies in favor of preventing endemic disease eruption, individuals can avoid any potential health impact (especially for children and pregnancy) due to DBPs by boiling such water meant for drinking.

295 3.3 Quantity Aspect

296 3.3.1 Ground water

297 Tanzania has more than 48 known private groundwater drilling companies that competitively298 provide relatively affordable services than the government based drilling agency i.e Drilling and

299 Dam Construction Agency - DDCA. While DDCA has a remarkable record of on this service (Table 300 3), it can be concluded that groundwater has been adversely exploited under the operation of these 301 companies that stick on profit maximization. In this case, groundwater quantification and hence 302 accountability as a water resource becomes poorly manageable, water use permits that are legally 303 granted by country basin water boards have not been successful as most private company and client 304 on drilling normally find this step a setback. Therefore, a number of boreholes reported to have been 305 drilled are not reflecting the reality, and many water users are then abstracting groundwater without 306 any plausible use control. The government of Tanzania through the ministry of water should 307 consider identification of such illegal drilled boreholes, and account them in available water sources 308 and revenue channel on promoting equity water utilization among country dwellers.

Table 3: Boreholes and their yields since 1999 to 2015 (Modified from [16])

Financial	Successful	Average vield per	Total Yield per day
year	Borehole	Borehole per Day (m³/d)	(x10 ³ m ³ /d)
1998/1999	427	163.44	69.8
1999/2000	503	120.24	60.5
2000/2001	352	179.04	63
2001/2002	331	140.88	46.6
2002/2003	358	123.12	44.1
2003/2004	417	136.32	56.8
2004/2005	423	123.45	52.2
2005/2006	401	150	60.2
2006/2007	401	242.13	97.1
2007/2008	419	228	95.5
2008/2009	380	133.8	50.8
2009/2010	254	142.10	36.1
2010/2011	219	102.00	22.3
2011/2012	226	249.3	56.3
2012/2013	205	137.66	28.2
2013/2014	116	142.95	16.6
2014/2015	285	166.85	47.6

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310	Total	5717	2681.28	903.7	

312 For the past 17 years (1999 to 2015), DDCA was able to accomplish 5,700 Boreholes in Tanzania 313 with an average of 86% success rate capable of providing 903,700 m³/d yields. It was declared that 27 314 to 200 liters per capita per day (0.027 to $0.2 \text{ m}^3/\text{d}$) are required for drinking, sanitation, cooking and 315 bathing [59]; currently, there are about 61,000,000 Tanzanians [71] whom altogether would require a 316 total of 1,647,000 to 12,200,000 m³/d freshwater. Thus, an average of 6,923,500m³/d freshwater is 317 required to sustain the current daily demand. As of 2005, the ministry of water had a database of 318 9,242 drilled boreholes [5] in which DDCA contributed 2811 (30.4%); since private drilling 319 companies are preferred by individuals due to their affordability (which is also suspected to affect 320 the quality of the work), it can confidently be estimated that at least each year a total of 1,320 321 boreholes are accomplished (even though [5] estimated an annual requirement of at least 1,600 322 boreholes drilling). Using such estimation in the period of 1999 to 2018, at least 26,406 boreholes are 323 available in Tanzania; in fact, as of 2009 private enterprise contributed about 9,000 boreholes from 324 Dar es Salaam city alone [13]. Since boreholes are drilled to operate for 20 to 50 years [12], then a total 325 of 4,174,060m³/d is obtainable and capable of satisfying more than 60% current freshwater demands 326 for all Tanzanians. This estimate excludes shallow wells and un-reported boreholes which 327 significantly contribute to the water supply sector; in this case, a 25% reported as a contribution of 328 boreholes in the domestic water supply [70] is rather due to poor management of abstracted 329 groundwater.

330 During site visit, a number of hotels, lodges and guest houses were characterized by the 331 possession of boreholes as a secondary water source i.e in addition to the one supplied by WSSAs; 332 however, such groundwater sources were significantly preferred over public water supplies as they 333 could meet customer requirements at an affordable cost. It was observed that individual guests were 334 utilizing more water under the claim that they pay for it. Thus, groundwater resource is inequitably 335 accessed by many Tanzanians in the business intervention model. Furthermore, since only WSSA 336 are legally permitted to realize water supplies, many individuals with private well are unofficially 337 doing the same under civilian support; the worst scenario arises from the government (Ministry of 338 water) recent statement over an intention to authorization of free groundwater access at household 339 uses, this contradicts WSSAs and Water Basin supply business/fraud and revenue collection 340 respectively [32]. In fact, majority preferred groundwater due to clarity issues as WSSA utilizing 341 surface water sources are significantly facing inadequate supply and poor quality (e.g very turbid 342 water during rainy seasons; chemical residuals from treatment practices). Thus, this paper suggested 343 that, no permit on groundwater abstraction shall be a setback in drilled and on-going drilling

344 business, but for each borehole there shall be water abstraction control and charges by means of 345 metering; well owners shall then not be prohibited to sell their water, but only agreed price must be 346 used and collected to the governmental control body (e.g Basin Water Boards and WSSAs based on 347 their legal spheres of influence). The same should be done to bottled water companies that maximize 348 their profit on this common good. Groundwater abstraction for Irrigation shall be exempted due to 349 the fate of irrigation waters [55], and the significance of agriculture to the country's economy unless 350 otherwise aquifers get compromised in an undesirable manner that threatens domestic water 351 supplies.

352 3.3.2 Surface water

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Table 4: WSSA/COWSO current practices (as of April, 2019)

S/N	WSSA/COWSO	Source	Supply	Treatment	Population	Conn	Connection		Connection Tariff (TShs/m ³		ΓShs/m³)
			Mode	Practices	Served	Public	Private	Public	Private		
1	IRUWASA - (M)	R, BH & Sp	Р	F, SF, C & B	138,000	128	24553	1000	1685-2035		
2	Kilolo - (D)	St	G & P	С	28,000	70	724	1000	485		
3	Mafinga - Smt	St & Sp	G & P	С	72,000	1	3768	500	790-930		
4	Ilula - Smt	St	G	С	40,700	56	1186	1500-2500	500-600		
								1000 ^{FR}	5000 ^{FR}		
5	Magubike - (R)	R	G	С	15,000	62	187	1500	1500		
6	Ifunda - (R)	Sp	Р	С	6,000	20	5	2500	2000		
7	Kidabaga - (R)	R	Р	С	2,300	13	40	2500	2500		
8	Ng'uruhe - (R)	St	G	С	2,900	48	78	2000 ^{fr}	5000 ^{fr}		
9	Ihimbo - (R)	St	G	С	2,700	18	66	1000	5000		
10	Mgama - (R)	St	G	С	1,000	17	110	1000 ^{fr}	1667 ^{fr}		
11	Irindi - (R)	St	G	С	2,400	16	27	1000	5000		

354 M - Municipal, (D) - District, Smt - Small town, (R) - Rural, R - River, BH - Borehole, Sp - Spring, St - Stream, P -

Pumping, G - Gravity, F - Flocculation, SF - Sand filtration, C - Chlorination, B - Blending, FR - Flat rate tariff
 payment per household on monthly basis (i.e not TShs/m³).

Generally, Table 4 shows that rural water supplies are very expensive compared to urban-based
 WSSAs services. Furthermore, while Public domestic point connections are aimed at serving many

359 people at an affordable cost, the opposite is observed due to most points having higher or 360 comparable cost with those of private based. These observations were attributed by many 361 rural-based WSSAs on ensuring availability of funds for sustainable water supply operations; hence 362 relative higher tariff was to be subjected to the large public-oriented community. In fact, private 363 connections are much preferred as their revenue are exclusively collected by WSSAs management, 364 whereas public connection requires a public kiosk operator who must receive 20 to 50% share of the 365 collected tariff. Water supply through pumping mode in rural areas had higher tariff compared to 366 rural gravity-based water supplies, in these WSSAs water management is improved and financial 367 collections reflect operation and maintenance expenses. On the other hand, gravity-based water 368 supplies are facing difficulties in financial collections as majority public water users believe water is 369 for granted, and that operating costs are far low compared to current tariff; hence management of 370 rural gravity-based water supplies becomes deprived and threatens the sustainability of these 371 projects. Such management practices are further related to water losses in most parts of the supply 372 network in these highly numbered gravity water supplies, making losses of permitted water 373 quantities for abstraction and subjecting downstream users to water scarcity vulnerabilities; the 374 situation becomes worse in flat rate tariff oriented WSSAs, where water management is extremely 375 poor. Since water treatment and supply modes presented by urban WSSA are very advanced and 376 characterized by highest operation cost, and yet the supplied water for town dwellers is relatively 377 cheap compared to a rural setting, then a lesson can be learned here and propagated in all rural 378 based WSSAs for effective safe water provision at an affordable cost.

379 4. Conclusions

Groundwater abstraction shall be controlled through metering and hence charging reasonable
 tariff that will consider owner on invested well infrastructure, and shall be permitted to sell such
 water to neighbors for enhancing service while controlling abstraction charges.

383 o Treatment of turbid surface water sources shall be preferred as the process concurrently
 384 eliminates heavy metals in the final water; furthermore, other polluted sources can be subjected
 385 to blending practices using treated water to acceptable final contaminant limits prior supply.

Water quality assessment can be enhanced among private water source owners if water
 sampling is done by such an owner using a simplified procedure presented and a sampling
 protocol from the ministry of water.

- Rural-based WSSAs/COWSO must learn and implement best practices from urban WSSAs that
 irrespective of higher operation and maintenance expenses they still provide water to urban
 communities at relative low tariff compared to rural water supplies.
- The diversity of water quality laboratories shall be eliminated in order to improve management
 and minimize operations expenses while maximizing analytical capabilities. Only three to five
 fully furnished water laboratories are satisfactory in Tanzanian; this is possible if offices at
 regional and or district level are established on facilitating in-situ analysis of non-preservable
- 396 parameters and sample preservations for transportation to such designated laboratories.
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