

1 Article

## 2 Impact of Teacher Empowerment on Innovation 3 Capacity

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11 **Abstract:** This paper has two objectives: the first, to analyze the mediating effect of teacher  
12 empowerment between innovation culture and innovation capacity, and between inclusive  
13 leadership and innovation capacity; the second, to analyze the moderating effects of the school  
14 context on the innovation capacity. Data were collected in a representative sample of secondary  
15 schools in Valencia, Spain. The research model adopted is structural equation modeling, using the  
16 partial least squares (PLS) technique. The model has confirmed that teacher empowerment  
17 mediates between innovation culture and innovation capacity and between inclusive leadership  
18 and the innovation capacity. It is found that the educational context does not moderate the  
19 relationships in the proposed analysis model. This paper emphasizes the role of teacher  
20 empowerment in educational innovation and extends the knowledge of culture and leadership in  
21 the school organization.

22 **Keywords:** empowerment; innovation culture; inclusive leadership; innovation capacity; school  
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### 24 1. Introduction

25 Concerning educational organizations, innovation takes on special importance, as it is critical to  
26 improving teaching and learning processes [1]. In addition, innovation has been linked to the  
27 process of change [2] and thus to the educational development of schools [3]. Therefore, the  
28 sustainability of educational innovation is considered a critical factor for the development of a  
29 school open to change in a society in constant evolution [4]. The sustainability of educational  
30 innovation is related to the ability of organizations to generate and maintain innovation processes,  
31 which has been identified as the development of innovation capacity [5] : “innovation capacity is  
32 defined as a set of conditions that supports innovation or provides a supportive infrastructure” [6, p.  
33 3].

34 Among these conditions that support innovation, the empowerment of people in organizations  
35 has been highlighted [7], and especially in educational institutions [8]. Teachers who feel supported  
36 in their innovation initiatives respond positively to the challenges of change in educational  
37 organizations. Furthermore, some intangible aspects of the strategy have been pointed out as key to  
38 the development of innovation [9], such as culture [10, 11] and leadership [12, 13].

39 The general aim of this research is to analyze the influence of the three mentioned aspects: the  
40 empowerment of the teaching staff, the culture of innovation, and inclusive leadership in the  
41 capacity for innovation. The first specific objective of this work is to analyze the mediating effect of  
42 teacher empowerment between innovation culture and the capacity for innovation, and between  
43 innovation leadership and innovation capacity. In addition, the influence of the organizational  
44 context of the innovation process is pointed out [14, 15]; thus, the second objective is to analyze the  
45 effect of the moderation of organizational context in the proposed relationships in our analysis

46 model (innovation culture and teacher empowerment; inclusive leadership and teacher  
47 empowerment; teacher empowerment and innovation capacity).

48 The results of this work will allow knowledge of how culture and leadership impact the  
49 innovation capacity of educational organizations and how teachers' empowerment behaves in this  
50 process. Empowerment, culture, and leadership have been considered critical in the development of  
51 innovation. However, the influence of these three aspects on the capacity of innovation is hardly  
52 addressed in the field of educational organizations. This paper also presents a contribution to the  
53 literature on educational innovation: it is about evaluating the effect of organizational context on the  
54 strategy that leads to innovation [16], a subject less studied in the environment school.

## 55 2. Theory and Hypotheses

56 Innovation in education refers to the introduction and development of new advanced methods  
57 and ideas in the teaching process [17]; in the words of [18, p. 40], "An innovation, on the other hand,  
58 refers to the introduction of an existing process, program, or way of doing things that offers new  
59 capabilities to users".

60 The innovation capacity in an educational organization refers to the practices and processes  
61 that establish educational organizations' innovation and evaluate innovation. This capacity for  
62 innovation is related to the degree to which teachers experience improvement in education, the  
63 degree to which the school management facilitates innovation actions, and the degree to which the  
64 school supervises and evaluates the quality of the innovation processes [19].

65 It is possible to promote the sustainability of innovations in educational organizations through  
66 the development of the innovation capacity [20]. On the other hand, one could also talk about  
67 behavior towards innovation when the individual carries out the innovation initiative [21]. In this  
68 sense, individual behavior towards innovation at work refers to the creation, introduction, and  
69 intentional application of new ideas within the role of labor, group, or organization, with the  
70 purpose of improving the performance of the function of the group, the organization, or the  
71 individual's work [22]. Individual behavior as to innovation is based on the personal generation of  
72 new ideas and approaches in the workplace [23]. This behavior is fundamental because it contributes  
73 to the individual performance [24] and so to the improvement of the groups and the organization. In  
74 the case of educational organizations, reference should be made to the attitude of teachers toward  
75 innovation, which in turn can be driven by leadership and by the development of a school  
76 environment towards innovation.

### 77 2.1. *The influence of empowerment of teacher on the innovation capacity*

78 Empowerment has been defined as the perception that team members have concerning their  
79 authority and responsibility for the results of their work [25]. Empowerment is used to express the  
80 appreciation and support of the organization leaders for their employees [26]. In the school context,  
81 the empowerment of teachers is related to the power that teachers have to participate in  
82 decision-making related to teaching and learning processes in school [27].

83 The current context of change linked to new technologies and increasingly complex societies  
84 represents a challenge for education. Empowerment is becoming a necessity to respond to these  
85 changes. Empowerment leads people toward decision-making and guides how they face the future  
86 [28]. Therefore, the empowerment of employees is recognized as an essential contributor to the  
87 development of innovation capacity of organizations [29].

### 88 2.2. *The influence of innovation culture on empowerment of teacher*

89 In general, organizational culture is defined "as a set of shared values that help organizational  
90 members understand organizational functioning and thus guide their thinking and behavior" [30].  
91 The organizational culture has different acceptances that correspond to groups of values that  
92 identify and stimulate certain behaviors in organizations. Consequently, an innovation culture, or  
93 the culture of support for innovation, can be spoken about as a set of values that guide innovation

94 [31]. In particular, [32, p. 43] define an innovation-supportive culture as a firm's "social and  
95 cognitive environment, the shared view of reality, and the collective belief and value systems  
96 reflected in a consistent pattern of behaviors among participants". In the school context, an  
97 innovative culture is reflected in the improvement of the school system and particularly in the  
98 advancement of the teaching and learning process [33].

99 Highlighted among the values leading to innovation are [34, 35] clarity in information  
100 transmission; openness to change; consideration of different perspectives for problem-solving; and  
101 opening up towards the search for critical assumptions that affect the resolution of issues. In short, in  
102 an organization with an innovation culture, there is a receptive attitude to take into account a wide  
103 range of proposals for solving problems and in which a trusting climate is generated, wherein any  
104 person feels capable of making innovative proposals.

105 For this reason, the culture that creates confidence in innovation also impacts on the behavior of  
106 people towards their empowerment, as it generates autonomy and recognition for people and, with  
107 this, people can contribute directly to the decision-making process [36]. Innovative cultures promote  
108 open minds and encourage people to accept new ideas [37]; thus, "employee empowerment is less  
109 likely to meet resistance in an innovative organization" [38, p. 576].

### 110 2.3. *The influence of inclusive leadership on empowerment of teacher*

111 It has been distinguished that school leadership facilitates teachers' empowerment towards  
112 innovation in the classroom, which positively affects the teaching and learning process [39]. Also,  
113 authors such as [40] have found that there is a positive and statistically significant relationship  
114 between teachers' sense of empowerment and their perceptions of professional development. For all  
115 these reasons, leadership is considered key in the development of teacher empowerment.

116 Inclusive leadership positively impacts people empowerment [41]. An inclusive leader has been  
117 defined in terms of "words and deeds exhibited by a leader or leaders that indicate an invitation and  
118 appreciation for others' contributions" [42, p. 947], which affects the empowerment of people and  
119 work teams. [43, p. 191] indicate the characteristics that identify inclusive leadership:

120 Facilitates belongingness: (1) supports individuals as group members; (2) ensures justice and  
121 equity; (3) shares decision-making.

122 Values uniqueness: (1) encourages diverse contributions; (2) helps group members fully  
123 contribute.

124 Therefore, the inclusive leader manages to bring out the maximum potential of each person by  
125 developing the different competencies of all people in create effective teams. The type of inclusive  
126 leadership is especially essential in the school teaching environment for two broad reasons: firstly,  
127 because, in teaching, the team is the critical element of work both in the classroom and in the  
128 organization of the teaching centers; and secondly, due to the diversity of opinions and visions of  
129 educational policies expressed by the teaching staff [44].

### 130 2.4. *The mediating effect of the teacher empowerment*

131 In general, it has been said that culture affects innovation in both industrial organizations [45]  
132 and educational organizations [46]. It is mainly about eliminating the fear of failure and change [47]  
133 and encouraging innovation [48]. In particular, in a culture of innovation, collaboration and  
134 openness to new ideas are highly valued, along with an environment in which people are  
135 comfortable expressing their thoughts [49]. Thus, the culture of innovation positively affects the  
136 capacity for innovation [50].

137 Also, for the values to be assumed by the members of the organization, there must be some  
138 empowerment of people by the organization—or, in other words, power in the form of  
139 decision-making [51, 52]. In fact, levels of innovativeness in an organization are associated with  
140 cultures that value participative decision-making [53]. From this proposal, we draw the first  
141 hypothesis.

142 Hypothesis 1. The empowerment of teachers mediates the innovation culture and innovation  
143 capacity.

144 Many authors have highlighted the importance of leadership for innovation [54]. Leaders play  
145 an essential role in innovation processes through the development of favorable contexts for  
146 innovation and change [55]. Literature has indicated that leadership affects innovation positively  
147 [56], and specifically in schools' capacity for innovation [57].

148 It has been pointed out that inclusive leadership is a good predictor of innovative behavior [58,  
149 59] and it is proven that inclusive leadership is positively related to innovative work behavior. The  
150 inclusive leader, by involving team members and inviting them to participate and make decisions,  
151 generates a structure of shared understanding and provides an environment for the achievement of  
152 optimal results [60].

153 Leadership towards innovation focuses on the promotion of individual initiatives, makes the  
154 individual responsible for their actions, emphasizes the accomplishment of tasks, and creates  
155 organizational environments where confidence is fostered [61]. But all this is possible thanks to  
156 empowerment; people perceive that decision-making is participatory and they have enough power  
157 to carry out innovation and change initiatives. In fact, works like those of [62] have proven that  
158 leadership is positively related to business behavior only when the psychological empowerment is  
159 high. Therefore, the second hypothesis is:

160 Hypothesis 2. Teacher empowerment mediates between inclusive leadership and innovation  
161 capacity.

#### 162 2.4. *The mediating effect of school context*

163 In general, it has been pointed out that the context intervenes in the innovation process, and this  
164 circumstance is especially vital in the school context, in which the relationships established between  
165 the agents are differentiated according to the learning context in which innovation occurs [63].  
166 However, aspects such as the commitment to innovation, which is crucial in the school innovation  
167 process [64], can be present in all innovation environments [65]. For these reasons, the influence of  
168 context on the process of school innovation is studied.

169 In the particular case of this research, two types of context are proposed that are related to the  
170 educational level that is taught in the school—on the one hand, schools in which primary education  
171 and secondary education are taught; on the other, schools in which secondary education and high  
172 school are taught. The educational level of schools or educational centers can be essential in the  
173 innovation process and in the variables that indicate innovation.

174 Both for the different types of student (children and adolescents in the schools that provide  
175 primary and secondary education and mostly adolescents in secondary and high school centers) and  
176 for teachers (primary school teachers and high school teachers in high school), there is a need to  
177 fulfill an educational requirement—for example, the baccalaureate that leads students to university.

178 It has been highlighted that school culture impacts on the creation of a structure that develops  
179 empowerment and facilitates the breaking of barriers to the transmission of information among the  
180 teaching staff [66]. However, the adoption of a culture of innovation can be mediated by the context  
181 in which innovation occurs—for example, between countries with different school structures [67] or  
182 between centers according to the levels of education that are taught [68]. Therefore, the following  
183 hypothesis is proposed.

184 Hypothesis 3. The educational context moderates the relationship between the innovation  
185 culture and teacher empowerment.

186 As noted, the establishment of a leadership influences the empowerment of people [69].  
187 Likewise, the literature indicates that the exercise of leadership is mediated by the context in which it  
188 is exercised [70].

189 As [71] point out for the Chinese case, the influence of leadership towards empowerment and  
190 teacher participation in decision-making is limited by the hierarchical context of the Chinese  
191 education system. Also, leadership can be moderated by other factors, such as the teachers'  
192 perception of the school climate [72]. Therefore, the following hypothesis is indicated.

193 Hypothesis 4. The educational context moderates the relationship between inclusive leadership  
194 and teacher empowerment.

195 The participation of teachers in decision-making, as a characteristic of the structure of a school  
196 organization, has been seen as a critical variable in the development of the innovation capacity of an  
197 educational center [73].

198 However, the relationship between empowerment and innovation can be mediated by the  
199 context in which empowerment is exercised: for example, innovation in public service is little  
200 known, as social innovators must navigate between the norms, practices, and logics of the public  
201 sector itself [74]. More specifically, the importance of the educational level of schools in the  
202 relationships that are established between teacher decision-making processes and the development  
203 of innovation has been pointed out [50]. For these reasons, the following hypothesis is proposed.

204 Hypothesis 5. The educational context moderates the relationship between teacher  
205 empowerment and innovation capacity.

### 206 3. Method

#### 207 3.1. Data and sample collection

208 The empirical study was carried out in a sample of 17 schools in the province of Valencia in  
209 Spain. A random sampling was carried out conveniently according to the different regions of the  
210 province, and information was gathered in six of them, which we considered representative of the  
211 entire province. From these 17 educational centers, 221 teachers were asked about the characteristics  
212 of their respective organizations relating to the objectives of the present study. As for the sample of  
213 teachers, it is noticed that the percentage of women in the sample is slightly higher than that of men  
214 (53.4 percent vs. 46.6 percent). As for the employment situation resulting from the types of contract,  
215 86.4 percent are career employees, 2.3 percent do not have the status of employee but their contract is  
216 fixed, and 11.3 percent are on a temporary contract, which means that their contract is conditioned  
217 for a specific time. As for the type of school, the typology is identified by the educational level of the  
218 school, so, there are educational centers that offer primary education and secondary education (55.6  
219 percent), while others provide secondary education and higher education (44.4 percent).

#### 220 3.2. Measurement of variables

221 To measure the study variables, a seven-point Likert scale was designed, in which respondents  
222 would show their level of agreement or disagreement with the summarized proposals [75]. The  
223 whole work is composed of 19 items that collect information on the motivation for school  
224 innovation. Six items measure the innovation culture that is identified with the management  
225 (collection and transfer), along with information analysis and communication [76, 77].  
226 Empowerment is considered from three items: these three items collect the three key characteristics  
227 that identify and enable empowerment: participation in decision-making, delegation in  
228 decision-making [50], and the organizational structure which facilitates involvement and delegation  
229 in decision-making [78]. Inclusive leadership is measured through seven items that, as noted, collect  
230 the five characteristics that identify this type of leadership [43]. Moreover, the capacity and behavior  
231 of teachers towards innovation are measured from three items [79] (see Appendix A).

### 232 4. Analysis and Results

#### 233 4.1. Analysis of data

234 To investigate the relationship between the theoretical constructs empirically, we used  
235 structural equation modeling (SEM). According to [80], the importance of SEM derives from the  
236 possibility of modeling and estimating parameters for the relationships between theoretical  
237 constructs and of testing theories of behavioral science. Following [81, p. 2], "SEM distinguishes  
238 between theoretical constructs and their empirical measurement by multiple observable variables."  
239 It is true that the analysis of factors, analysis of trajectory, and regression represent individual cases  
240 of SEM [82]. [83] calls SEM the second generation of multivariate analysis.

241 The proposed research model was tested using a structural equation model, the partial least  
242 squares (PLS) technique, and SMARTPLS version 3.0 software [84]. This technique is based on the  
243 analysis of variance, in which the measurement model and the structural model are evaluated  
244 simultaneously [85]. In this study, the direction of causality between the constructs and their  
245 indicators is produced reflexively, considering that the indicators are manifestations of the construct,  
246 in which the measure is determined by the construct itself [86].

#### 247 4.1. Results

248 Although the PLS simultaneously estimates the measurement and structural parameters, the  
249 analysis is performed in two stages: the measurement model and the structural model.

##### 250 4.1.1. Measurement model

251 Analysis of the measurement model requires four fundamental stages: (1) individual reliability  
252 of the indicators; (2) reliability of the constructs; (3) convergent validity; and (4) discriminant  
253 validity.

254 Firstly, the standardized root mean square residual (SRMR) was analyzed as a goodness of fit  
255 measure (model) for PLS-SEM. The value of 0.09 found is considered adequate for the model [87].

256 The reliability of the model was also analyzed; the reliability of the indicators must be  
257 examined through their loads ( $\lambda$ ). In this case, all factorial loads were found to be no less than 0.4  
258 [88]; so, they remained in the model, resulting in a final set of scales with 12 items (see Table 1).

259 (Insert Table 1 about here)

260 Secondly, the reliability of the constructs was examined through the Cronbach's alpha index  
261 and the composite reliability index (CRI). Thirdly, the existence of convergent validity was  
262 confirmed through the average variance extracted (AVE). As shown in Table 2, the CRI alpha value  
263 exceeded the critical value of 0.8 in all variables [89] and the AVE value is higher than 0.5 [90] (see  
264 Table 2).

265 (Insert Table 2 about here)

266 Finally, the analysis of the measurement model involves verifying the existence of discriminant  
267 validity. A new approach to assess the discriminant validity in SEM-based variance is the  
268 heterotrait-monotrait (HTMT) ratio of proposed correlations, strongly recommended by [91], in  
269 whose work the HTMT criteria are fully explained. Technically, the new HTMT criteria provide  
270 advantages over other types in determining discriminant validity, because HTMT does not require  
271 factorial analysis to obtain factorial loads, nor does it require the calculation of constructive scores.  
272 In addition, it effectively identifies a lack of discriminant validity, such as high sensitivity rates.  
273 Based on HTMT criteria 0.90, no discriminant validity problems were found for correlations between  
274 constructs (0.85 or less), as shown in Table 3.

275 (Insert Table 3 about here)

##### 276 4.1.2. Structural model

277 To determine the statistical significance of the model's path coefficient, a bootstrap resampling  
278 technique was used in 5,000 subsamples [82]. The structural model evaluates the magnitude and  
279 significance of the relationship between the different variables. It is a question of analyzing the  
280 explained variance of the endogenous variables ( $R^2$ ) and the standardized trajectory or regression  
281 weight coefficient ( $\beta$ ) [92].

282 In the evaluation of the structural model, we estimated the trajectory coefficients, their  
283 significance through the bootstrap tests, the  $R^2$  values, and the  $Q^2$  tests for predictive validity.

284 The three main paths are significant (Figure 2), with the following results: (1) innovation culture  
285 and teacher empowerment ( $\beta = 0.319^{***}$ ); (2) inclusive leadership and teacher empowerment ( $\beta =$   
286  $0.567^{***}$ ); and (3) empowerment and innovation capacity ( $\beta = 0.633^{***}$ ). Moreover, the dependent  
287 variable teacher empowerment achieved an  $R^2$  of 0.710, and the other dependent variable,  
288 innovation capacity, an  $R^2$  of 0.401, which is why it is considered high predictive values [93].

289 The examination of redundancy indices with cross-validity ( $Q^2$ ) [94] confirms that the model  
290 has satisfactory predictive relevance for the endogenous variables (organizational structure and  
291 capacity for innovation).

(Insert Figure 2 about here)

293 To test the proposed hypothesis concerning mediation, we applied the proposal put forward by  
294 [95]. Figure 3a shows the total effects of innovation culture processes and inclusive leadership in  
295 innovation capacity. These total effects can be reached through a variety of indirect forces [96].

296 Specifically, Figure 3b shows the total effect that the innovation culture has on innovation  
297 capacity, which can be expressed as the sum of the direct effect ( $d'$ ) and the indirect effect ( $a^*c$ ). Thus,  
298  $d = d' + a^*c$  [97]. This view has the advantage of isolating the indirect effect ( $a^*c$ ), as described in  
299 hypothesis 1. Analysis of the relationship between  $d$  and  $d'$ , although not hypothesized, includes  
300 confirmation of the presence of direct and indirect relations [98]. The same procedure applies to the  
301 total effect of empowerment processes in the learning culture,  $e = e' + b^*c$ , where  $b^*c$  is the indirect  
302 effect postulated in hypothesis 2.

(Insert Figure 3 about here)

304 Table 4 shows the results of this evaluation. The innovation culture affects the capacity for  
305 innovation ( $d = 0.363$ ,  $t = 3.815$ ) (Figure 3a). When the empowered teacher is introduced as a  
306 mediating element between the innovation culture and the innovation capacity, the direct effect on  
307 the innovation culture is reduced and the significance is reduced ( $d' = 0.238$ ,  $t = 1.943$ ) (Figure 3b),  
308 while the indirect effect through the innovation structure reaches an estimate of 0.118 ( $a^*c$ ) (Table 4).  
309 Through these results, we want to know the degree of mediation effect; for this, we calculate the  
310 variance accounted for (VAF), which gives 0.25. Therefore, it can be said that a partial mediation  
311 effect has been found, since VAF is between 20 percent and 80 percent [82]. Taking into account that  
312 the reliability interval does not contain zero, the indirect effect is significant. Therefore, hypothesis 1  
313 is supported, and teacher empowerment mediates the relationship between innovation culture and  
314 innovation capacity.

315 Table 4 shows the results of this evaluation. Inclusive leadership significantly affects innovation  
316 capacity ( $e = 0.302$ ,  $t = 3.237$ ) (Figure 3a). When the innovation structure is introduced as a mediating  
317 element between leadership and innovation capacity, the direct effect on innovation capacity is  
318 reduced and no longer significant ( $e' = 0.091$ ,  $t = 0.798$ ) (Figure 3b), while its indirect effect through  
319 the structure reaches an estimate of 0.358 ( $b^*c$ ) (Table 4). With these results, we sought to understand  
320 the degree of the moderation effect; for this, the VAF was calculated, giving a result of 0.51. It can  
321 therefore be seen that a partial mediation effect has been found, because the VAF is again between 20  
322 percent and 80 percent [82]. However, if we take into account that the reliability interval does not  
323 contain zero, the indirect effect is significant. Hence, hypothesis 2 is supported, and the empowered  
324 teacher mediates the relationship between inclusive leadership and innovation capacity.

325 Finally, Table 5 presents the multi-group analysis, which analyses hypotheses 3, 4, and 5. As  
326 moderation is addressed through a categorical variable, a bootstrap is applied to test potential  
327 differences between groups [99].

(Insert Table 5 about here)

329 As shown in Table 5, the hypothesis 3, hypothesis 4, and hypothesis 5 are rejected. The  
330 organizational context does not moderate any of the proposed relationships.

## 331 5. Discussion

332 The results of this work indicate that, as the literature points out, certain non-tangible aspects of  
333 strategy have an impact on the development of innovation [100]. As has been proven, both the  
334 innovation culture and inclusive leadership affect the capacity for innovation. In consequence,  
335 educational innovation would be sustained, first of all by the development of innovation cultures,  
336 cultures open to change and in which ideas are confronted and different perspectives are analyzed  
337 to solve problems; and secondly, by the advance toward a type of leadership that accepts and  
338 enhances diversity, school managers who encourage teachers to express their opinions and  
339 challenge teachers in the search for new solutions to teaching problems.

340 It has been pointed out that empowerment is key to developing subordinates' potential and to  
341 increase the effectiveness of the organization [101]. This proposition has been proven in this work;  
342 on the one hand, empowerment directly affects the capacity for innovation in educational  
343 organizations; on the other hand, it moderates the relationship between the innovation culture and  
344 the capacity for innovation and between inclusive leadership and the capacity for innovation. This  
345 latter result has particular importance in the educational field, since a large part of school innovation  
346 is related to the interest of the teaching staff in innovation: although the material means are  
347 important, the main tool of school innovation is the attitude of the teaching staff in the face of new  
348 educational challenges.

349 The analysis of the moderating effect reveals that the educational context does not affect the  
350 proposed causal relationships, contrary to the set of proposals hypothesized; the educational level  
351 taught in the school does not affect the relationship with educational innovation.

352 Although the literature indicates that the educational context intervenes in the organizational  
353 culture [102], as shown in hypothesis 3, it could suggest that the values that identify the innovation  
354 culture are present in a similar way in the different types of school, and this type of culture is  
355 generalized towards empowerment in different school contexts [103].

356 Hypothesis 4 has also not been tested; contradicted; the result may have some consistency with  
357 the measurement result, where the structure did not mediate entirely, which would confirm the  
358 strength of the leadership in different educational contexts. In this sense, [104] also did not find a  
359 moderating effect of the school context in the leadership.

360 Hypothesis 4 has not been tested, and the context does not moderate the relationship between  
361 empowerment and innovation capacity. Well-trained and empowered teachers provide  
362 opportunities for innovation for all schools [105]; the education level offered at the school is not a  
363 feature that impacts this premise.

#### 364 5.1. *Limitation and future lines of research*

365 This work has considered innovation capacity as a dependent variable. It has not considered  
366 specific classroom innovations—for example, those related to the incorporation of new technologies  
367 or new teaching methods and strategies, among others. For future research, we suggest the analysis  
368 of the proposed model considering this type of innovation in the classroom, which would also help  
369 to analyze and develop the innovation capacity construct for progress toward sustaining  
370 organizational change [106].

371 In this work, the school context has been analyzed as a moderating variable in terms of the  
372 educational level that is taught in the school. In future research, another type of school context can be  
373 examined—for example, urban schools versus rural schools [107]; one could also distinguish  
374 between different locations within urban schools.

375 **Author Contributions:** Alfonso J. Gil developed the theoretical approach to innovation culture, inclusive  
376 leadership and he conducted the empirical analysis. Beatriz Rodrigo-Moya developed the theoretical approach  
377 empowerment teacher. Jesús Morcillo-Bellido development the theoretical approach to innovation capacity. All  
378 authors contributed to the development of the introduction, and all authors contributed to the conclusions.

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## 382 **Appendix A**

383 Questionnaire: Innovation in an Educational Organization

384 Innovation culture

- 385 • In your school, the changes that directly affect you are efficiently communicated.
- 386 • In your school, crucial knowledge for decision-making is communicated quickly and  
387 accurately.
- 388 • In your school, in the work meetings, different perspectives are analyzed for problem-solving.



- 389 • In your school, the underlying assumptions that affect key decisions are identified and  
 390 analyzed (getting to the root of the problem).  
 391 • In your school, information is systematically collected from teachers, families, and students.  
 392 Inclusive leadership  
 393 • In your school, you feel comfortable talking about your problems and disagreements.  
 394 • In your school, the Principal carries out constructive criticism of issues that arise.  
 395 • In your school, the Principal lends an ear and listens with attention to your suggestions,  
 396 problems, or proposals.  
 397 • In your school, the Principal encourages people to indicate their different points of view about  
 398 problems or challenges.  
 399 • In your school, people's different opinions are well received.  
 400 • In your school, the management team provides time and resources for the identification of  
 401 problems and challenges of the organization.  
 402 • In your school, opinions that do not coincide with the majority are valued.  
 403 Empowered teachers  
 404 • In your school, decision-making is carried out in a participatory manner.  
 405 • In your school, there is delegation in decision-making (decisions are made by the most  
 406 prepared person or the one with the most significant responsibility).  
 407 • Do you consider that your school has a flexible organizational structure (we understand a  
 408 flexible structure as being contrary to a hierarchical organization)?  
 409 Innovation capacity  
 410 • In your school, you are interested in trying different approaches to improve your work.  
 411 • In your school, you frequently carry out educationally innovative projects.  
 412 • Your school has a formal procedure for the evaluation of educational innovation.

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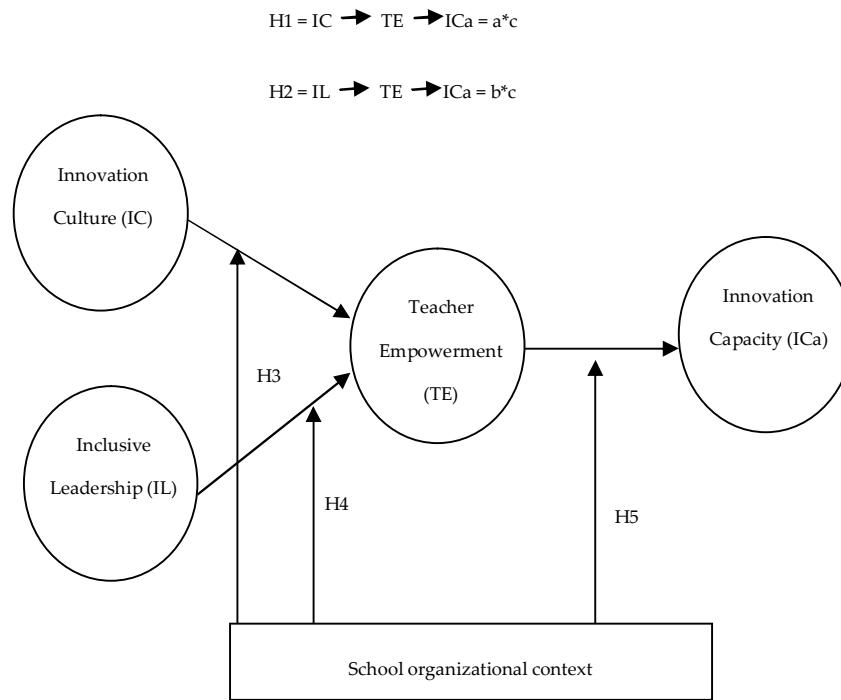
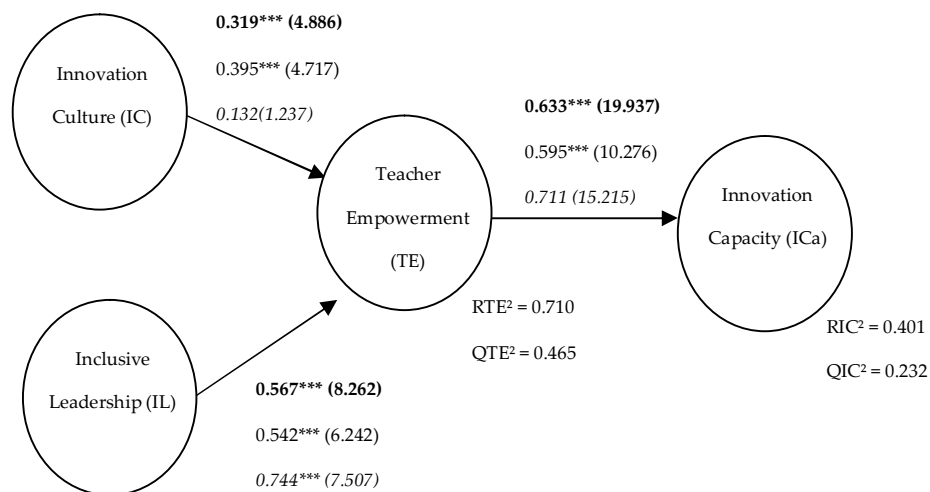


Figure 1 Research model and hypotheses

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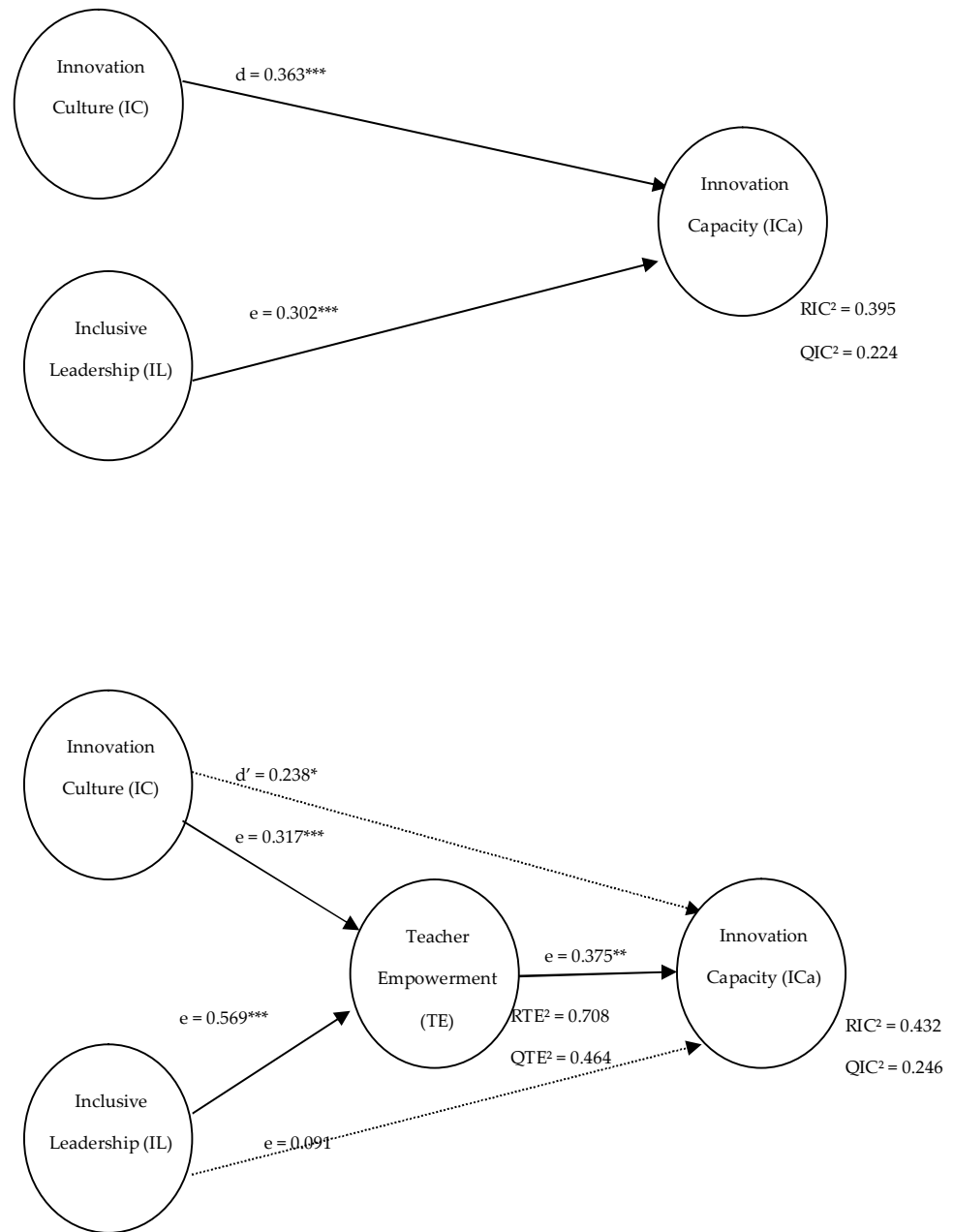


Note: (**bold**) E = Entire sample; (normal) P&S = Primary & Secondary School; (*italic*) S&H = Secondary & High School – (base on t (499), one-tailed test); (0.05;499) = 1.64791345, t (0.01;499) = 2.33843952; t (0.001;499) = 3.106644601

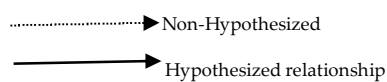
Figure 2 Structural model results



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Note: (based on  $t(4099)$ , one-tailed test);  $(0.05; 499) = 1.64797345$ ,  $t(0.01; 499) = 2.33384952$ ;  $t(0.001; 499) = 3.106644601$



**Figure 3** Research model and hypotheses

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**Table 1.** Measurement model: cross-loadings

Items	Innovation culture	Teacher empowerment	Innovation capacity	Inclusive leadership
Changes are communicated	0.798			
Knowlledge is commmunicated	0.855			
Perspertives are analyzed	0.866			
Assumptions are identified	0.866			
Information is collected	0.764			
Decision-making is participatory		0.872		
Delegation in decision-making		0.748		
Flexible organizational structure		0.884		
Different approaches to improve			0.792	
Educationally innovative projects			0.785	
Evaluation educational innovation			0.770	
Confortable talking				0.864
Constructive criticism				0.908
Attention for suggestion				0.856
Encourages people				0.931
Diferent opinions				0.891
Identification problems				0.703
Opinions				0.871

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811 **Table 2.** Construct reliability and convergent validity

Items	Composite reliability	Cronbach $\alpha$	AVE
Innovation culture	0.918	0.888	0.690
Teacher empowerment	0.875	0.787	0.701
Innovation capacity	0.826	0.702	0.612
Inclusive leadership	0.953	0.942	0.746

812 Note: AVE: Average Variance Extracted

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835 **Table 3.** Discriminant validity on heterotrait-monotrait ratio of correlations (HTMT)

Items	Innovation culture	Teacher empowerment	Innovation capacity	Inclusive leadership
Innovation culture	-			
Teacher empowerment	0.847	-		
Innovation capacity	0.751	0.850	-	
Inclusive leadership	0.847	0.839	0.731	-

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**Table 4.** Path coefficients and direct effect for mediation models

	Total effect	Direct effects		Indirect effects		
		TE	ICa	Estimate	Bootstrapping 95% confidence intervals	
					Percentile	
					Lower	Upper
IC→ICa	0.363*** (3.815)					
IL→ICa	0.302*** (3.237)					
IC		0.317*** (4.766)	0.238* (1.943)			
IL		0.569*** (8.207)	0.091ns (0.7982)			
TE			0.375** (3.063)			
IC→ET→ICa = a*c				0.118	0.053	0.174
IL→ET→ICa = b*c				0.213	0.095	0.338

869 Notes: IC: Innovation Culture; IL: Inclusive Leadership; ET: Empowerment Teacher; Ica: Innovation  
870 Capacity.

871 \*p < 0.05; \*\*p < 0.01; \*\*\*p < 0.001. ns Not significant; (based on t (499), one-tailed test); (0.05;499) =  
872 1.64791345, t(0.01;499) = 2.333843952; t(0.001;499) = 3.106644601

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**Table 5.** Multi group analysis

Hypothesis	Path Coefficints	t value	P value	Supported
	Differences	Primary&Secondary	Primary&Secondary	
	Primary&Secondary	vs Secondary&High	vs Secondary&High	
	vs Secondary&High			
H3: IC→TE	0.235	1.909	0.058	No
H4: IL→TE	0.202	1.521	0.130	No
H5: TE→ICa	0.116	1.503	0.134	No

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\*p &lt; 0.05; \*\*p &lt; 0.01; \*\*\*p &lt; 0.001; not significant (based on t (499), one-tailed test); (0.05;499) =

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1.64791345, t(0.01;499) = 2.333843952; t(0.001;499) = 3.106644601. IC: Innovation Culture; TE: Teacher

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Empowerment; IL: Inclusive Leadership; ICa: Innovation Capacity

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