1 Article

2 Fire Management in Mount Kenya—A Case Study of

Gathiuru Forest Station

4 Kevin W. Nyongesa¹, Harald Vacik¹

- 5 ¹ University of Natural Resources and Life Sciences, Vienna (BOKU) 1; kevisson2005@yahoo.com, harald.vacik@boku.ac.at
 - * Correspondence: kevisson2005@yahoo.com; Tel.: +4368860599334

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Abstract: This paper proposes an Integrated Fire Management (IFM) framework that can be used to support communities and resource managers in finding effective and efficient approaches to prevent damaging fires, as well as maintain desirable fire regimes in Kenya. Designing and implementing an IFM approach in Kenya calls for a systematic understanding of the various uses of fire and the underlying perceptions and traditional ecological knowledge of the local people. The here proposed IFM framework allows an evaluation of the risks posed by fires, while balancing them with their beneficial ecological and economic effects, and thus developing effective fire management approaches. A case study of the proposed IFM framework was conducted in Gathiuru Forest that is part of the larger Mt. Kenya Forest Ecosystem. Focus group discussions were held with key resource persons, primary and secondary data on socio-economic activities were studied, fire and weather records were analyzed and the current fire management plans were consulted. Questionnaires were used to assess how the IFM is implemented in the Gathiuru Forest Station. The results show that the proposed IFM framework is scalable and can be applied in places with fire-dependent ecosystems as well as in places with fire-sensitive ecosystems in Kenya. The effectiveness is dependent on the active participation, formulation and implementation of the IFM activities by the main stakeholder groups (Kenya Forest Service (KFS), Kenya Wildlife Service (KWS), and the Community Forest Associations (CFA)). The proposed IFM framework helps in implementing cost-effective approaches to prevent damaging fires and maintain desirable fire regimes in Kenya.

Keywords: fire management; human activities; participation; firewood; charcoal; grazing; water; honey; farming; community forest association

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1. Introduction

Establishing and implementing Integrated Fire Management (IFM) approaches in Kenya calls for understanding the various uses of fire, along with the underlying perception and traditional ecological knowledge of the local people[1–3]. Almost every landscape has a complex history of human land use and natural disturbances [4] and the distinction between 'natural' and 'cultural' landscapes is not always obvious [5]. Anthropogenic fires have been common throughout the world since the discovery of fire [6]. Fire has been used as a tool in land management in many parts of the world to manipulate vegetation composition, structure, and fuel loads on farmlands, rangelands and other wildland ecosystems [7].

Perennial grassland fires are common in many parts of Kenya. Each year during the dry season, communities set grasslands on fire to keep them open and to facilitate the growth of new grass for livestock especially before the rain begins. Sometimes conflicts have occurred between communities who have the right to graze and burn the grasslands. In Kenya's forests and national parks charcoal burning is practiced, beekeepers and traditional honey gatherers regularly use fire to harvest honey and poachers on the other hand use fire as a tool for hunting and roasting game. Therefore many

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community members in Kenya use fire to prepare farmlands, break impenetrable bushlands, control weeds, pests and parasites and try to keep wildlife away from homes [8].

Kenya's fast growing population is increasing pressure on the available forest resources [9]. Human activities in forests to obtain firewood, charcoal, timber, poles and grass for livestock has increased tremendously over the past three decades. Additional pressures arise from the demand for good quality water, land for the cultivation of crops, income from ecotourism, herbal medicine, game meat or honey among others [9]. As a result, all five key forested water towers (Mt. Kenya, Mt. Elgon, The Cherangani Hills, The Mau Forest Complex and The Aberdares) have experienced human encroachment, deforestation, wildfires and degradation. The same applies to lowland and coastal forests [10]. The changing climate, vegetation dynamics, human activities and forest management influence the occurrence of fires [11]. Despite compelling evidence on the role of climate change in influencing fire regimes, humans are most often the leading cause of fire ignition [7] and because of climate changing fire season length and severity, these ignitions are more likely to increase in Kenya's forests and national parks [13]. Kenya's forest and national parks have also experienced fires caused by lightning. But most of the fires caused by lightning are recorded under unknown causes, which make it difficult to estimate their social, economic, cultural and ecological effects [7]. According to the KFS, the number of forest fire incidences has increased causing more damage to the forests, socio-economy and environment. Ground fires, surface fires and crown fires have occurred in Kenyan forests [13]. As a response, the government of Kenya has initiated a participatory forest fire management program that involves collaboration between the KFS, Kenya Wildlife Service (KWS), the Kenya Defense Forces (KDF), the British Army, Community Forest Associations (CFAs) and other stakeholder groups to work together in forest fire prevention and suppression efforts. However, termination of donor funding, limited governmental funds to tackle forest fire issues, retrenchment of human resources within the KFS and KWS, lack of adequate equipment and well trained firefighters have seriously affected the capacity to effectively suppress and combat wildfires [14]. Integrated Fire Management (IFM) considers the development of concepts for planning and operational systems that combine prevention, suppression strategies and techniques while integrating the use of technical fires and regulate traditional burning by considering the social, economic, cultural and ecological evaluations with the objective of minimizing the damage and maximizing the benefits of fire [14]. This paper highlights the importance of developing and using an IFM framework to support communities and resource managers in finding effective and efficient approaches to prevent damaging fires, as well as maintain desirable fire regimes in Kenya. The objectives of this publication are (i) to propose a framework for an integrated fire management approach, (ii) to apply the framework in a case study and (iii) to propose fire management guidelines considering the challenges faced by the KFS and local CFA. In the following sections we will introduce the framework for IFM, present the Gathiuru Forest Station case study, the methodological steps for analysis and draw some conclusions on fire management.

1.1. Integrated fire management framework

There are several Integrated Fire Management approaches that have been suggested and adopted in various countries. The Implementation of the British Columbia Wildland Fire Management Strategy aims at achieving healthier forest and range ecosystems; communities that are less at risk from fire and smoke; and more cost-effective fire suppression program [15]. The Food and Agriculture Organization of the United Nations (FAO) Fire Management Voluntary Guidelines advise authorities and other stakeholder groups that fire-fighting should be an integral part of a coherent and balanced policy applied not only to forests but also across other land-uses in the landscape [16].

Mt. Kenya forest ecosystems are known to have a long fire history and fire has influenced the vegetation in the landscape. Some plant species found in Mt. Kenya forest require fire to germinate, establish, or to reproduce and total fire suppression not only eliminates these species, but also affects the animals that depend upon them [3]. The indigenous woody species mostly found in regularly

burnt sites in Mt. Kenya include, *Juniperous procera* (Hochst. ex Endl.) and *Hagenia abyssinica* (Bruce) J.F.Gmel while the herbaceous species include *Ferula communis* (Linnaeus), *Gomphocarpus stenophyllus* (Oliv.) and *Cardius keniensis* (Linnaeus) among others [17].

The Kenya Grass Fire Act, Cap 327 provides a regulation for planned burnings of bushes, shrubs, grass, crops and stubble within protected areas. However, KFS and KWS have continued to practice fire suppression campaigns instead of using prescribed burning activities to manage fuel accumulation in forests and national parks. This was mainly based on the belief that any disturbance, such as fire, disrupts the progress towards an equilibrium state. Total fire suppression, in combination with other human-caused environmental changes, resulted in huge and catastrophic fires in Mt. Kenya forest ecosystems [7].

More recent ecological research has shown, however, that fire is an integral component in the function and biodiversity of many natural habitats, and that the organisms within these communities have adapted to withstand, and even to exploit, natural wildfire. More generally, fire is now regarded as a 'natural disturbance', similar to flooding, wind-storms, and landslides, that has driven the evolution of species and controls the characteristics of ecosystems [3]. Based on these findings from international scientific literature an IFM framework shown in Figure 1 was designed to support the management of fire sensitive ecosystems as well as of other ecosystems with more frequent historical fires in Kenya. It considers the fact that ecological benefits of wildfires often outweigh their negative effects. A regular occurrence of fires can reduce the amount of fuel build-up thereby lowering the likelihood of a potentially large wildland fire [12]. Fires often remove alien plants that compete with native species for nutrients and space, and remove undergrowth, which allows sunlight to reach the forest floor, thereby supporting the growth of native species [12]. The ashes that remain after a fire add nutrients often locked in older vegetation to the soil for trees and other vegetation. Fires can also provide a way for controlling insect pests by killing off the older or diseased trees and leaving the younger, healthier trees [12]. Burned trees provide habitat for nesting birds, homes for mammals and a nutrient base for new plants. Overall, fire is a catalyst for promoting biological diversity and healthy ecosystems. Fire fosters new plant growth and wildlife populations often expand as a result [12].

The proposed IFM framework helps communities and natural resource managers to address both damaging and beneficial forest fires within the context of the natural environments and socio-economic systems in which they occur, by evaluating and balancing the relative risks posed by fires with the beneficial ecological and economic effects they may cause in a given conservation area, landscape or region. It helps to identify factors influencing fire ignition as it relates human needs and land use activities to factors influencing fire ignition. The role of external drivers for influencing fire danger are estimated as well as positive and negative effects of fires are ascertained. It also helps in evaluating the benefits and risks of different management activities and developing fire management guidelines considering human needs and land use activities (Figure 1).

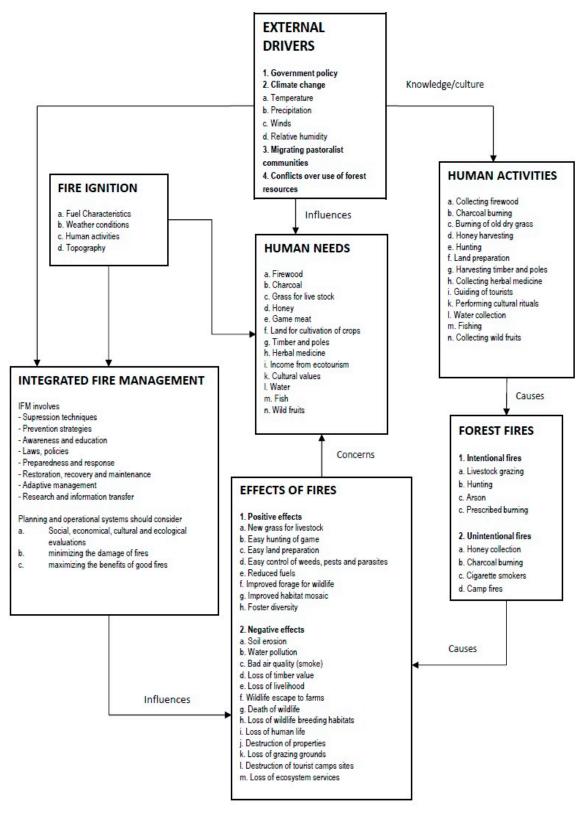


Figure 1: A proposed Integrated Fire Management (IFM) for Kenya forests and national parks

2. Materials and Methods

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2.1 Description of the study site:-Gathiuru Forest Station

Gathiuru Forest is part of the larger Mount Kenya Ecosystem and is one of the 18 forest stations. It covers an area of approximately 14,978 ha which comprise of 612.5 ha of grassland, 1187.9 ha of

bush land, 8525.3 ha exotic plantations and 1557.3 ha indigenous forest areas. The map of Gathiuru forest vegetation types and management units is shown in Figure 2. The station is highly prone to wildfire outbreaks and has a high number of recorded fire incidences [18]. The station has experienced 63-fire incidences from 1980 to 2015. These fires burned a total area of 4509.1 ha and the KFS spent a total of \$ 41,917 to fight the fires. The total damage caused by forest fires from 1980 to 2015 is estimated to be \$ 443,837.

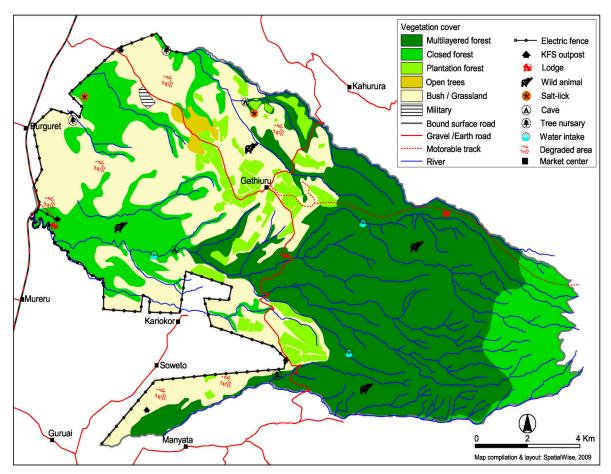


Figure 2: Gathiuru Forest Vegetation Types and Management Units, 2009.

2.2 Methods for analysing the conditions

A visibility study was done from the 1st to 30th September 2015 in the 18 forest stations that form the Mt. Kenya Forest Ecosystem to establish forest stations that are prone to fires. Gathiuru forest station was then selected based on the number of fire incidences recorded in the recent past and the existence of a fire management plan. Formal, informal meetings and focus group discussions were held with key resource persons from KFS, CFA members and other stakeholders that are involved in the management of the Gathiuru Forest. A study of primary and secondary data on socio-economic activities, fire records, weather records, observation and documentation of the fire management plans in Gathiuru Forest Station was done. An assessment of how well Gathiuru forest station was implementing the fire management plan was also done.

2.2.1 Questionnaires

Questionnaires were designed and a pilot test was conducted to refine the questions. The questionnaire included: Yes or No responses, some questions allowed responses on a Likert type of scale ranging from a very great extent (5) to no extent at all (1) and no response (0), while others were required to express their personal opinions verbally. The questionnaires were used to interview 16

respondents from Gathiuru Forest Station (1 KFS manager, 1 ranger, 2 CFA leaders and 12 CFA members) between October, 2015 and December, 2016. The level of education, gender and socio-economic activities, motivation, potential and constraints (problems) affecting forest managers, rangers, CFA members and other stakeholders' participation in wildfire management in Gathiuru Forest and the surrounding villages were analysed. The awareness about the existence of the fire management plan, fire preparedness plans, damage caused by wildfire to communities and the environment, causes of wildfires, community participation in wildfire management, the channels of communication preferred by forest managers and CFA leaders to receive and give information on fires in Gathiuru Forest and the surrounding villages, training of CFA members, rangers and forest scouts on fire fighting in Gathiuru Forest and the surrounding villages were also surveyed using questionnaires.

2.2.2 Focus Group Discussions

A focus group discussion is a good way to gather together people from similar backgrounds or experiences to discuss a specific topic of interest. On the 10th November 2016, a focus group discussion was held with 24 participants that included the Chief Ecosystem Conservator, KFS forest managers, rangers, Kenya Forestry Research Institute (KEFRI) personnel, CFA members and other stakeholders. The group was guided by a facilitator who introduced and moderated the topics of for discussion on: how human activities at Gathiuru Forest influence ignition of forest fires; the positive and negative effects of fires in Gathiuru Forest and; how the KFS, KWS and CFAs were collaborating in the implementation of fire management plans, fire monitoring, fire prevention, fire-fighting, reduction of hazardous fuels and maintaining ecosystem health. The focus group discussions helped to gather information on how back firing has been used by firefighters in Gathiuru Forest to stop fire from spreading to other parts of the forest. The focus group discussions also helped in generating different ideas on IFM and how it is implemented in Gathiuru Forest Station.

2.2.2.1 Ranking of benefits and concerns in Gathiuru Forest

Focus group participants were actively involved in the importance ranking of their needs and benefits obtained from Gathiuru Forest. Participants were instructed by the moderators to come up with a list of the needs and benefits that they obtained from Gathiuru Forest and another list showing the concerns about fires in Gathiuru Forest. They voted by putting X or $\sqrt{}$ autonomously without being influenced by members of their user groups. The same procedure that was used to vote for the needs and benefits was repeated for the concerns about fires in Gathiuru forest. A final tally was done to establish the total number of votes for each ranking. In case there was a tie in the first tally (TALLY I) of the ranking, then a second voting was done (TALLY II) to determine the final rank of the benefits and concerns.

Data entry of respondents' views collected from the questionnaires, focus group discussions and processing by a ranking procedure was done. Analysis was conducted by using IBM SPSS Statistics. .

3. Results

The presentation of the results follows the IFM framework. The human needs and the related land use activities are presented in relation to the major causes for fire ignition. The concerns related to fire and the assessment of the external drivers allows the design of fire management approaches.

3.1 Humans needs and benefits in Gathiuru Forest

Common human needs accessed by the local communities in Gathiuru Forest include water use, timber, firewood, livestock grazing, cultivation of crops, collection of herbs for medicinal purposes, and generally contributing to a good life style. Results from focus group discussions show

that there are considerable environmental and economic values that support the livelihood of the communities living around Gathiuru Forest. The forests offer diverse resources for consumptive use, and local people are allowed to access these products through permit and licensing system. Table 1 shows the voting and ranking of the benefits obtained by the CFA in Gathiuru Forest where using the land as farmland (PELIS) is ranked as first and providing cultural/religious benefits is ranked last.

215 Table 1: The ranking of benefits obtained from Gathiuru Forest (N =24)

Rank of needs & benefits	Benefit Class	Number of votes for benefits	Importance	
		Tally I & Tally II		
1	Farmland (PELIS)	17	0.71	
2	Water	13	0.54	
3	Employment/ income	12	0.50	
4	Herbal medicine	10	0.42	
5	Education & research	9	0.38	
6	Timber	8 (11)	0.34	
7	Grazing	8 (9)	0.33	
8	Honey collection	3	0.13	
9	Firewood	2	0.08	
10	Cultural and religion	1	0.04	

3.2 Human activities and their influence on fire ignition in Gathiuru Forest

3.2.1 Perception about factors influencing fire ignition

Fuel characteristics, the weather conditions, topographic factors and the human activities influence fire ignition in Gathiuru Forest. The analysis of data collected using questionnaires on the perceptions of the local people on the leading causes of fires in Gathiuru Forest is shown in Figure 3.

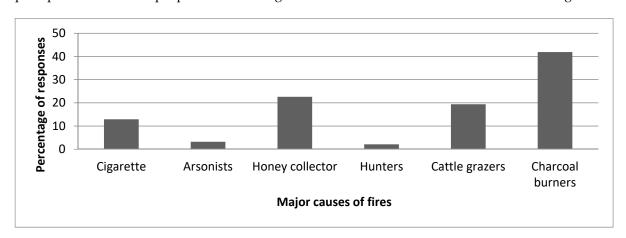


Figure 3: Major causes of fires in Gathiuru Forest indicated by questionnaire respondents (N=16)

3.2.2 Legal human activities in Gathiuru Forest

According to the focus group discussions, farming (PELIS) is one of the activities practised by rangers and CFA members in Gathiuru Forests. Results from the voting and ranking of needs and benefits show that farmland (PELIS) got 17 votes and is ranked as the first benefit obtained by the communities from Gathiuru Forest. But, the use of fire to clear farm plots has been abolished and all CFA members declared that using fire to clear a farm plot would cause a loss of the farmers' user group rights and the plot will be given to a new member.

Communities obtain water from rivers that originate from Gathiuru Forest of the larger Mt. Kenya Water Tower for domestic use, watering of livestock and irrigation of crops. Water abstraction has been licensed in Gathiuru Forest and a water user group has been formed. Results show that water use is ranked as the second most important benefit.

Rangers and CFA members conduct some casual jobs like thinning and pruning of forest plantations. They get cash payments for these jobs. To reduce the fuel load, they are allowed to collect and sell some of the poles and firewood from thinning and pruning operations. Results show that Employment/income is ranked as the third most important benefit.

The collection of herbs and spices for domestic use or commercial purposes by the local communities is currently not licensed and a user group has not been formed. Results show that herbal medicine and spice collection is ranked the fourth most important benefit in the Gathiuru Forest and their collection might cause a reduction of the available fuel.

Several national and international institutions have been doing education and research projects in Gathiuru Forest. The forest also provides a learning place for the traditional non-formal education that has been passed down for generations about plants and animals and their uses. Results show education and research is ranked as the fifth most important benefit, which shows the potential for providing a sound training for fire management.

Saw millers and communities obtain poles and timber from Gathiuru Forest. Logging has been licensed and is one of the leading economic activities as the demand for timber is higher than the supply. Results show that timber harvesting is ranked as the sixth most important benefit.

Grazing and cutting of grass to feed livestock has been licensed and a grazers' user group has been formed in Gathiuru Forest. Additionally migrant pastoralists do graze their cattle (*Bos-Taurus* Linnaeus.) in Gathiuru Forest illegally during years of extreme drought (2009 and 2017). Results from the focus group discussions show that grazing and cutting of grass is ranked as the seventh most important benefit and the questionnaires indicate that grazing and burning of old grass contributes to 19.4% of the fires in Gathiuru Forest.

Honey collection is practised by communities living around Gathiuru Forest. Bee keeping has been licensed and the bee keepers' user group has been registered. Results show that honey collection is ranked as the eighth most important benefit. However, illegal honey collection is also practised in Gathiuru Forest and the results from the questionnaires show that honey collection contributes to 22.6 % of the fires in Gathiuru Forest.

Firewood collection by CFA members is practised in Gathiuru Forest as part of fuel management. It has been licensed and the firewood collectors' user group has been registered. It helps to reduce fuel build up and contributes to lowering the risk of large fires occurring. Results show that firewood collection is ranked as the ninth most important benefit that local people gain from Gathiuru forest.

Gathiuru Forest contains caves that over centuries have been used by the Kikuyu, Embu and Meru communities as sacred cultural and religious sites. Some trees have also been declared as sacred trees and no one is allowed to cut them for any use or set them on fire. Results show that cultural and religious sites are ranked as the tenth most important benefit from the Gathiuru Forest.

3.2.3 Illegal activities in Gathiuru Forest

Illegal charcoal burning is practised in Gathiuru Forest by communities living around the forest. This has caused fire outbreaks and destroyed large parts of Gathiuru Forest in the past.

Results from the questionnaires show that illegal charcoal burning contributes to 42.6% of the fire outbreaks in Gathiuru Forest. However, the practice of illegal charcoal burning is on the decline due to good collaboration between KFS and CFA members in Gathiuru Forest. The illegal charcoal burners have been arrested in the past. The CFA has also trained community members on using solar energy, gas and other energy saving stoves.

Results from the questionnaire show that poachers are perceived to contribute to 2.1% of fire ignitions in Gathiuru Forest. Illegal hunters use fire as a hunting tool and to roast game meat in Gathiuru Forest. It was reported from the focus group discussions that sometimes poachers cause fires so that the rangers have to concentrate on fighting the fire, while the poachers escape from being arrested. Interestingly both the illegal activities of charcoal burning and poaching were not mentioned as an important benefit for the local people in the Gathiuru Forest.

Conflicts have occurred between KFS, KWS, CFAs and other stakeholders over the right to use forests resources. Focus group discussions revealed that conflicts do arise when locals are arrested by KFS staff, forest scouts or CFA members for conducting illegal logging, grazing, collecting firewood, collecting honey, herbal medicine, burning charcoal or hunting in Gathiuru Forest.. The culprits usually set the forest on fire as revenge (arson). Results from the analysis of data from questionnaires show that arson contributes to 3.2% of the fire ignitions in Gathiuru Forest.

3.3 Concerns related to fires

Fires can have several effects on the social, economic and cultural aspects of the livelihood of the local people. Focus group discussions indicated that the participants support the idea that when fire is used and managed properly, it has some positive effects for the communities, but there are also concerns about the damages that can be caused by wanted and unwanted fires that are lit intentionally or unintentionally in Gathiuru Forest (Appendix A). Table 1 shows the voting and ranking of the concerns related to the negative effects of fires by the CFA in Gathiuru Forest where loss of grazing grounds (pasture) is ranked as first and loss of livestock is ranked last.

Table 2: The votes and rank of concerns related to fire effects in Gathiuru Forest (N=24)

Rank of concerns	Concerns	Number of votes for concerns Tally I & Tally II	Importance
1	Loss of grazing grounds (pasture)	9	0.38
2	Loss of wildlife habitat/ escape to farms	6	0.25
3	Loss of wildlife	5	0.21
4	Water pollution	4	0.17
5	Bad air quality	3 (3)	0.13
6	Soil erosion	3 (2)	0.12
7	Loss of life	2	0.08
8	Loss of livestock	1	0.04

The respondents of the questionnaires have also indicated two main fire seasons per year. The first fire season is from January to March and the second from August to October as shown in Figure 4. Their perceptions nicely correspond to the documented number of fire records per month during the year. This indicates the high awareness of the CFA members regarding the fire seasons in Gathiuru Forest.

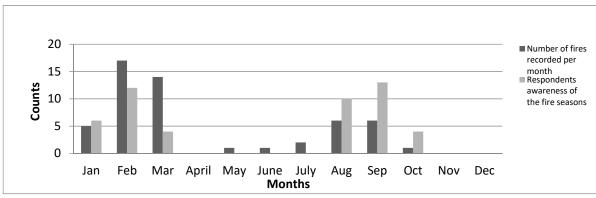


Figure 4: Number of fires recorded by KFS and the fire seasons in Gathiuru Forest based on the perceptions of the local people (N=16).

3.4 Implementation of Integrated Fire Management

3.4.1 Stakeholder involvement

The involvement of different stakeholders in the implementation of IFM guidelines varies. Results from the questionnaires show that the leading stakeholders involved in IFM in Gathiuru Forest are forest managers with 34%, CFA members with 33%, rangers with 27% while the other stakeholders have only 7%. Appendix B shows the detailed results of the main stakeholder groups involved in the establishment of guidelines for responsible Integrated Fire Management activities in Gathiuru Forest, their interest, roles and responsibilities.

3.4.2 Provision of fire training and technical support to improve IFM

Results from the analysis of the questionnaires show that KFS and KWS have to some extent been providing fire educational programmes and firefighting training programmes to rangers, CFA members and forest scouts with the aim of improving their knowledge and skills in fire prevention and suppression in Gathiuru Forest. It also indicates that the government of Kenya has only to a little extent been providing firefighting equipment to the Gathiuru KFS and CFAs as shown in Figure 5. This has greatly affected their ability to fight the huge fires that have been occurring repeatedly over recent years.

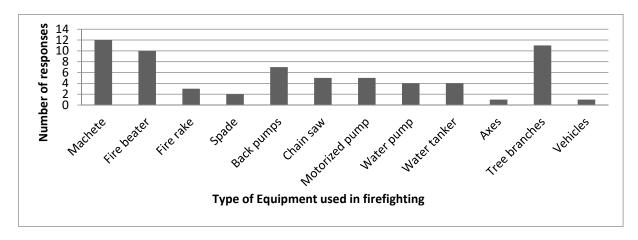


Figure 5: Type of equipment used to fight fires at Gathiuru Forest Station (N=16)

3.4.4 Existence and revision of IFM plans

Results from the analysis on the existence of IFM plans and their revision based on the records of the number of fires that have occurred, the damage caused by those fires and community

participation in Gathiuru Forest show that 6% of the respondents said to a very great extent, 38% said to great extent, 19% said to some extent, 19% said to little extent, 6% said to no extent while 12% gave no information. This means that the KFS, KWS and the CFAs have to a great extent given special consideration to social, economic and environmental values of the local community in their IFM planning.

3.4.5 Land use and fire danger rating in Gathiuru Forest

Results from the analysis of data from questionnaires show that 50% of the respondents said that to a great extent there exists a fire risk analysis plan in Gathiuru Forest Station based on land cover, daily weather conditions and socio-economic activities. Results show that 50% of the respondents said to some extent there exists a regional early warning system about fire outbreaks in the Mt. Kenya Forest.

4. Discussion

4.1 Land use practices and fire ignition

Gathiuru Forest Station is one of the Mt. Kenya forest stations with a high number wildfire incidences recorded over the last three decades. According to the fire records and interviews conducted, it was found out that the charcoal burners, honey collectors, cattle grazers, cigarette smokers, arsonists and hunters are the main causes for fire ignition in Gathiuru Forest. However other studies have shown that not all ignitions are directly linked to land use activities, for instance fires due to arson, careless disposal of smoked cigarettes are related to social behavior [19-21]. It is important to understand how at the local level communities utilize land resources with or without the use of fire, the social behavior that drive ignitions and incorporate them into integrated fire management approaches as a basis for addressing the risk of fires [22-23].

In many studies it was found that the growing human population and the increase in per capita food consumption are driving agriculture expansion and affecting natural ecosystems [24]. According to the 2009 Kenya Population and Housing Census, many of the communities living around Gathiuru Forest are poor and do not have enough land for farming [25]. Communities living around Gathiuru Forest also heavily depend on the land resources for preparing the farmland and managing the forests for many ecosystem services and non-timber forest products. The Gathiuru CFA was formed in 2009 to involve the community in Participatory Forestry Management and at the same time to help regulate human activities according to the agreed user rights in Gathiuru Forest. The user groups have the right to conduct their activities within Gathiuru Forest which includes timber production and running saw mills, grazing, firewood collection, beekeeping, collecting herbs, water abstraction, farming trout fish (Oncorhynchus mykiss Walbaum.), providing hotel and cottage services as well as ecotourism and cultural exhibitions, conducting the PELIS system on farms and acting as community scouts. The signing of the user group's agreement has enabled the CFA to source funding from other key sources principally Green Zones Development Support Project. Each of these user groups has been provided an area for their business and in the case of a fire outbreak, the whole group will lose their user rights [18].

According to the farming (PELIS) rules and guidelines, the growing of beans (*Phaseolus vulgaris* Linnaeus.), potatoes (*Solanum tuberosum* Linnaeus.) and onions (*Allium cepa* Linnaeus.) has been practiced in Gathiuru forest from 2008 to 2017. PELIS has helped to reduce poverty and to increased food security amongst Gathiuru CFA members involved in the production of high quality potatoes with an estimated production of 7,500 tons per year. From 2008 to 2017 total sales of food crops (potatoes) amounted to KSh 756 million (\$ 7.56 million) and this enabled CFA members to stop depending on the forest resources and start other income generating activities.

Firewood is utilized in many parts of the world as a source of energy and is a major focus in the management of primary and secondary forests [26-27]. According to the studies done by CIFOR [28], the increased demand for fuelwood can lead to forest degradation if not controlled. We found out

that firewood collection plays an important role for the CFA members as well. It has been licensed and the fee for collecting firewood 2 or 3 times per week ranges from KSh 100 to 150. However, the Gathiuru CFA bought 1150 energy saving cooking stoves (jikos) and distributed them among CFA women. This has helped to reduce the fire wood consumption and hence women do not need to go to the forest daily to collect firewood-[18].

Several studies have been done to assess the impacts of cattle grazing on forests fires, water quality, biodiversity, invasive species, soil fertility, regeneration, tree damages and soil erosion [29-32]. Cattle grazing and cutting of grass to feed livestock is allowed and has been licensed in the Gathiuru Forest. Grazing and cutting grass helps to reduce the fuel load and at the same time minimizes the risk of rapid surface fires occurring. The CFA is responsible for collecting grazing fees of Ksh. 100 per head of cattle. The agriculture officers have been involved in designing a carrying capacity for cattle grazing in the forest to help reduce the problem of over grazing. When the grass in the grazing area is over, the cattle grazers are reallocated to another grazing area according to the carrying capacity. Nevertheless there have been cases of illegal grazing and fire outbreaks caused by illegal grazers as well [18].

Studies of sacred forests and other sacred sites show that religious and spiritual beliefs can sometimes be the motivation for conservation and environmental protection. African indigenous religions view land and its resources as communal property that belongs not only to the living but to their ancestors and to future generations [33]. Mt. Kenya is a holy mountain for the Kikuyu community. The term Kikuyu originates from the Mukuyu tree (*Ficus sycomorus* Linnaeus.). According to the Kikuyu culture, three sacred trees make the community believe to conserve the forest: Mukuyu tree (*Ficus sycomorus* Linnaeus.), Mugumo tree (*Ficus thonningii* Blume.) and Mukurwe tree (*Albizia gummifera* (J.F. Gmel) C.A Sm). Nobody is allowed in the community to cut down or set fire on these trees. This is similar to other places in Africa [34] and contributes to the efforts of conservation.

Ecotourism can be an incentive for conservation activities, may provide socio-cultural benefits [35] and income for local communities living around nature parks [36-37]. Fires burning camp grounds, other tourist resorts, destroying the national park and causing evacuations of tourists from fire-threatened recreation sites are a great concern [38]. Also the fires in Gathiuru Forest pose just such a serious threat to ecotourism, which is an economic engine for the region. The perception of risk and the knowledge about wildfire by tourists has to be considered, as some tourists are not aware of the potential danger of becoming trapped by wildfires or causing a fire due to negligent handling of barbecue fires or cigarettes [38]. The Gathiuru CFA has therefore established hiking trails that are being used by tourists and also act as fire breaks [18].

Controlled small-scale fires are traditionally used in the African savannah to flush out small mammals for hunting purposes. However, poachers in some areas have carelessly been deploying crude versions of this practice, causing unmanageable bush fires and large-scale destruction [39]. Hunting of game-meat used to be a traditional practice of many communities in Kenya as well. The communities used fire as a hunting tool and to roast game meat for centuries. With the introduction of a ban on hunting in Kenya in 1977, the hunting practice was rendered illegal. But poachers have continued to use fire as a hunting tool and to distract rangers from arresting them as the rangers try to put out an early fire outbreak, which allows the poachers to escape [40]. The KWS, KFS and CFAs are working together to ensure there is no more hunting of wildlife in the Gathiuru forest and national Park. Now days the CFA members have been educated on how to keep rabbits (*Oryctolagus cuniculus* Linnaeus.), chicken (*Gallus gallus domesticus* Linnaeus.), sheep (*Ovis aries* Linnaeus.), goats (*Capra hircus*, Linnaeus.), cattle (*Bos Taurus*) for producing food and hence the need for game-meat is declining. The legal fine for those involved in illegal hunting has also been increased tremendously to discourage this bad practise [18].

In Africa, the North Western Province of Zambia emerged as the "Honey Province" because of its historical tradition of trading beeswax, its remoteness, and its vast miombo woodlands and it is presumed that beekeeping started in Ethiopia about 5,000 years ago [41]. Some CFA members are involved in bee keeping within Gathiuru Forest. Their practice has been registered and licensed to

established apiaries within the forest and some have been trained by KWS on bee keeping, honey harvesting and processing. The Ogiek tribe in the Great Rift Valley of Kenya is one of the honey hunter-gatherer peoples in East Africa and honey plays a central part in the Ogiek society being used for food, beer brewing and trade. Besides using beehives of hollow logs placed in tree branches the traditional honey collectors in Gathiuru Forest illegally hunt for honey in tree hollows. They chop down tall trees and use fire to produce smoke and keep away the bees (Apis mellifera Linnaeus.) before collecting honey. Cutting the trees not only destroys the forest but can also cause huge fires if the collectors act carelessly [18].

4.2 Positive social and environmental benefits of fire

The Kenya Grass Fire Act, Cap 327 provides a regulation for burning of bushes, shrubs, grass, crops and stubble through issuance of permits to carry out planned burnings within protected areas, trust land and in private lands. Prescribed burning as a conservation measure helps in controlling pests and invasive plant species [42]. Traditionally communities living Kenya have used fire as a tool for: burning old grass to facilitate the growth of new grass for livestock; hunting of game meat and roasting; harvesting of wild honey; preparation of agricultural lands, breaking impenetrable bushlands; controlling of weeds, pests and parasites; and keeping wildlife away from homes [6].

Gathiuru forest has some fire dependent species like *Juniperus procera* (Hochst. Ex Endl.), *Bambusa vulgaris* (Schrad.) Ex J.C. Wendl. and *Hagenia abyssinica* (Bruce) J.F. Gmel that usually regenerate after fire. Native perennial grasses also regrow from root systems that are rarely damaged by fires that occur in Gathiuru Forest. Fire is the only natural factor also which supports the reproduction of the subalpine forests as the grass layer of larger areas is cleared by occasional burning [43]. Some scavenger animals like hyenas (*Crocuta Crocuta Erxleben.*) and bird species like the black eagles (*Ictinaetus malaiensis* Temminck.)have been seen to move to burned areas in Gathiuru Forest as the reduced vegetation allows them to catch prey easily [44].

4.3 Negative social and environmental effects of fires

The CFA members involved in farming (PELIS) activities in Gathiuru Forest are not allowed to use fire for land preparation in Gathiuru Forest. It was noted that the use of fire for fuel management is not practiced in Gathiuru Forest. This results in accumulation of fuel loads and the focus on fire suppression will have a major role in future outbreaks [45]. Huge catastrophic fires burned large areas of Gathiuru Forest destroying plant material and the litter layer. Shrubs, forbs, grasses, trees, and the litter layer break up the intensity of severe rainstorms because of the stabilisation of the soil by the plant roots, stems and leaves that slow down the water drops and provide time to percolate into the soil profile [46]. The subsequent rains after fires have caused landslides, flash floods and soil erosion in Gathiuru Forest. The ash from burned sites caused water pollution affecting trout fish farming and heavy sedimentation has been recorded in the seven folk dams that rely on water from rivers in Mt. Kenya Forest [9]. Other studies have also proved that surface water coming from burned areas causes serious water quality problems in streams, lakes and reservoirs by introducing hazardous chemicals into the water bodies [47].

Fires occurring in Gathiuru Forest have been causing smoke that is spread by wind several kilometres away. Wildfire smoke composition depends on many factors, including the types of vegetation burned and the pollutants in smoke can include deadly gases e.g. carbon monoxide and many solid and liquid elements often known as particulates or particles [12]. Forest fires have been polluting the air, irritating the eyes, reducing visibility for motorists and causing difficulty in breathing to communities living around Gathiuru Forest and several kilometres further away.

Some wildlife has lost its life after huge catastrophic fires in Gathiuru Forest; especially slow moving, sick or young birds/animals that cannot escape fire [44]. Fires cause a loss of their habitats and provoke them to escape onto nearby farms destroying crops thus, causing huge losses to CFA members who obtain their food and income from Gathiuru Forest. Tourism is also negatively

affected after huge fires, as the scenery is destroyed and some wildlife are forced to migrate to other parts of Mt. Kenya Forest.

Conflicts often occur between nomadic groups in Kenya, Uganda, Sudan, Ethiopia and Somalia over the use of pastures in fragile ecological environments [48]. During years of extreme drought, immigrant pastoralists usually come to graze in Gathiuru Forest, set fire to the old grass to facilitate growth of new grass and then move away in search of good pasture grounds. This practice has been causing huge fires and loss of grazing grounds for the locals, who depend on the forest resources for their livestock. Inter community conflicts over water and pasture grounds between the locals (Kikuyu) and the pastoralists (Samburu and Maasai) are likely to increase [48].

The highest human fatalities from fighting fires occur in developing countries, up to nearly 80% for the period between 1997 and 2006 [45]. This is also one of the most serious concerns in Gathiuru forest. Volunteer fire fighters suffer from the lack of proper firefighting equipment which can be a strong contributing factor in loss of life while fighting huge fires. Fires have also destroyed houses constructed by CFA members within Gathiuru Forest [18].

Loss of livestock has been reported after extreme shortage of pasture caused by drought and fires in the Gathiuru Forest. The poor nutritional status of the livestock does not allow long distance movement of livestock for pasture and water. Wildfires suppress grass production for about two seasons and it is recommended that pasture grounds must rest for at least one growing season after a runaway fire, and for at least one growing season before a planned burn. After huge fires the leftover grass is grazed by wild animals, and may not be suitable for livestock grazing and this makes weak livestock prone to die or the communities have to sell them at low prices [49].

4.4 External drivers influencing fire danger

From the discussions with the participants in the focus group, a lot of external drivers that have an influence on the fire danger were identified. Besides the changing climatic conditions, government policy and the role of migrating pastoralists were identified. The Kenya forest policy stipulates rules for the establishment of forest management zones to guide the different management strategies and future planning of particular areas to avoid conflicts among different users [42]. The management zones reflect the priority of the different objectives, and generally provide a direction for daily management as well as long-term decision making with respect to the land use patterns in the ecosystem. The zones include: protection zone (National Park, water catchments); biodiversity conservation zone (indigenous forest); plantation zone cypress (Cupressus lusitanica (Mill.) D.P. Little), patula pines (Pinus patula Schiede ex Schltdl. & Cham), radiata pines (Pinus radiata D. Don), blue gum (Eucalyptus saligna Smith.) and rose gum Eucalyptus grandis W. Hill ex Maiden); utilisation zone (glades, grasslands, NWFP, tourist sites); rehabilitation zone (these are degraded areas marked for regeneration) and intervention zones-conflict area [9]. The zoning of forests into management blocks affects the type of human activities allowed in those blocks. This has an influence on the ignition probability of forest fires. Blocks zoned for grazing usually experience more regular fires than blocks zoned for water catchment conservation [9].

An analysis of KFS records show that Gathiuru Forest Station has been zoned into three blocks and subdivided into compartments and sub-compartments for easier management. The Gathiuru Block has more plantations and less indigenous forests, the Mugeria Block has intensive PELIS activities and the Burguret Block has indigenous forest and grasslands and is prone to fire caused by cattle grazers. The cattle grazers' user group has been formed to monitor the number of livestock entering the forest and to prevent any activities that are likely to cause fires in the forest. They also help the forest manager to collect levies from all registered cattle grazers in Gathiuru Forest.

The Kenya forest policy also stipulates that there must be a forest fire protection unit within every forest station organizational structure. The Ecosystem conservator of the forests appointed at the headquarters helps forest managers to plan, organize, equip, train and provide follow up supervision of a cost effective fire management at all levels with the KFS. They develop comprehensive nation-wide programs to create awareness about the need for fire protection and control and plan the implementation of risk and hazard reduction. In the field, the KFS Station

Forest Managers organize and supervise the activities of prevention and suppression of forest fires within their areas [42].

The meteorological factors that influence the fire weather include high temperatures along with a dry, low humidity and windy weather. Natural, cyclical weather occurrences, such as El Niño events, affect the likelihood of fires by influencing precipitation and moisture content of plants and lead to year-by-year variability. Changes in climate are likely to alter the two fire seasons in Gathiuru Forest. According to the Kenyan government [13] projections temperature and precipitation levels are likely to alter further in Kenya over the course of this century. However, despite compelling evidence on the role of climate influencing fire ignitions, the majority of ignitions in Kenya are caused by humans as noted in different parts of the world [11].

Droughts associated with climate change will cause annual flow reductions in most rivers, conflicts over water resources and pasture and the complete disappearance of the Kilimanjaro, Ruwenzori and Mount Kenya glaciers by 2015 - 2020 [50]. Conservation reports indicate that during years with prolonged dry spells, the forests and national parks of Kenya will continue to experience the huge pressure of livestock from pastoral communities thereby over stretching the available resources [9]. This means that in all likelihood the pastoralists (Samburu and Maasai) will continue to graze in Gathiuru Forest without considering the local CFA grazers user group agreements. The setting of old dry grass on fire by pastoralists also contributes to fires at Gathiuru Forest Station.

4.5 Integrated Fire Management Policy

Kenya has made several steps in the establishment and implementation of Integrated Fire Management approaches. That will help the country to address the problems and issues posed by both damaging and beneficial fires in evaluating and balancing the associated risks. The existing fire policies in Kenya recognize the positive use of fire in land management of natural ecosystems but at the local level resource managers have largely been addressing fire as a hazard rather than a tool for land management. The traditional use of fire in Kenya for supporting the livelihoods of the local people needs to be considered in the establishment and implementation of IFM guidelines [16]. There is also a need to give special consideration to social and community values and engage the community in IFM planning and implementation. This will help communities and resource managers in Kenya to find cost-effective approaches to prevent damaging fires, as well as maintaining desirable fire regimes.

5. Conclusions

This study investigated an Integrated Fire Management (IFM) framework to address both damaging and beneficial fires. It also evaluated the various uses of fire, the underlying perceptions and the traditional ecological knowledge of the local people. The risks posed by fires were then balanced with the beneficial ecological and economic effects, will thus support the development of effective fire management approaches. The proposed IFM framework helps in implementing cost-effective approaches to prevent damaging fires and maintain desirable fire regimes in Kenya. The IFM framework is scalable and can be applied in places with fire-dependent ecosystems as well as in places with fire-sensitive ecosystems in Kenya. The effectiveness is dependent on the active participation, formulation and implementation of the IFM activities by the main stakeholder groups (Kenya Forest Service (KFS), Kenya Wildlife Service (KWS), and the Community Forest Associations (CFA)). The proposed IFM framework also emphasises the need for the government of Kenya to finance, educate, train, equip and motivate resource managers, rangers, CFA members and forest scouts that are involved in fire prevention and suppression activities to achieve sustainable IFM strategies. It also suggests ways to improve arbitration mechanisms in solving inter-community conflicts over the use of forest resources in Kenya. It highlights the need to implement the relevant international, national, county laws and policies for establishing or improving the legal, regulatory and institutional framework required for responsible IFM activities in Kenya's forests. The information from the proposed IFM framework may be used by resource managers, policymakers

579 and researchers to improve or advocate for sustainable land and resource management programmes 580 that consider the fire history of the areas, ecologically appropriate use and management of fire, and 581 the suppression of unwanted, damaging fire in Kenya's forests. 582 583 **Acknowledgments:** 584 We acknowledge the funds of the Commission for Development Research (KEF P211) and the APPEAR 585 scholarship programme for providing us with financial support for the research. We also thank the Kenya 586 Forest Service and Kenya Forest Research Institute for providing us with the permission to conduct the research 587 at MT Kenya, and their support with staff and records during data collection. 588 589 **Author Contributions:** 590 "Kevin W. Nyongesa and Harald Vacik worked jointly on the study design including questionnaires; Kevin W. 591 Nyongesa performed the interviews and Focus group discussions; Kevin W. Nyongesa and Harald Vacik 592 analyzed the data; Kevin W. Nyongesa wrote the paper and Harald Vacik contributed to it." 593 594 595 **Conflicts of Interest:** 596 "The authors declare no conflict of interest." "The founding sponsors had no role in the design of the study; in 597 the collection, analyses, or interpretation of data; in the writing of the manuscript, and in the decision to publish 598 the results".

599 Appendix A: Positives and Negatives about fires in Gathiuru forest.

	POSITIVES ABOUT FIRES	NEGATIVES CONCERNS ABOUT FIRES
Grasslands	-There is no lighting of fire in grasslands, Grazing of livestock in forest is allowed to reduce fuel load, The CFA members cut grass in forest to feed their cattle that are now producing more meat and milk than in the past, because of keeping few but good quality breeds	Migrating cattle grazers come to the forest by force without regard for the agreement of the CFA. In 2009 there was more than 100,000 cattle which destroyed young trees, grasslands and food crops
Motivation	-CFA members are very responsive to fire alerts and meetings called by KFS and their leaders, Free firewood collection to CFA members who participate in firefighting, Some poles for use in farms to CFA members who participate in firefighting, Free grass for livestock to CFA members who participate in firefighting, Verbal congratulations to CFA members who participate in firefighting, Support is given to forest scouts by more than 4000 farmers, Scouts get 1st priority in land allocation based on user rights, More children are now going to school as CFA members got money from PELIS, CFA households/families bought land property from PELIS, Wealth creation: 17 people bought cars, 300 people bought motorbike from PELIS, Employment: There is casual employment at Ksh. 350/day.	-Less food rations is given to fire-fighters as they do firefighting at nightThe manager only records names of the firefighters with no financial appreciation
Trees/Forest/ dead wood	- Forest cover has increased and the ecosystem services, The number of fire incidences have reduced, Charcoal burning and Illegal logging in the forest has stopped, Firewood collection from forest has been licensed, CFA bought 1150 energy saving jikos (cooking stoves), each at Ksh.300, therefore they reduced energy consumption and hence women reduce the need to go to the forest daily to collect firewood.	None
Air/Wind	Has been used by fire fighters during back firing to stop fire from spreading to other parts of the forest.	Nose irritation when breathing and spreads fire.
Wildlife	-There is no more using fire to hunt of wildlife in forest. No need for game meat because there are enough livestock and food crops. KFS and the community made solar powered fence that protect young trees and their farms from wildlife damage.	None
Farmlands and food	-No use of fire to clear farms in forest, Since CFA started cultivating, they got good quality food and sold some for money, CFA members have food security at least 5 km from forest boundary and CFA members donate food to the hungry.	None
Policy	The CFA members propose that PELIS policy to continue forever.	None
Ecotourism	-Now there are very many wild animals because the use of fire in forests while poaching has	None

	reduced, There is a hiking trail being constructed and will also act as a fire break	
Equipment	Fire danger rating board, 2 working fire motorcycles, Machetes, Nose masks, Gloves, Spray	There is need for water tanks, fire
	pumps, Fire extinguishers, Slashers, Rakes, 2 Chain saws, Spades, 1 Fire tower, Jembes (hoes),	extinguishers, a vehicle to fire-fighters, fire
	Water buckets	beaters, slashers, rakes, chain saws, spades,
		hoes, spray pumps & water buckets
Water/Rain	There is more rain now days than in the past, Since 2011 the water volume in rivers has	None
	increased, The water in the rivers is more clean and fish farming (trout) is now practiced.	
Communication	-CFA members have personal mobile phones to communicate with each other and forest	None
	manager, Forest scouts inform forest manager and CFA leaders of any fire outbreak before the	
	fire is big, CFA members report those who cause fire in forests	
Training	2 Forest managers, rangers and 7 CFA members have been trained in forest fire fighting at	100 CFA leaders and members need to be
	Laikipia Wildlife Forum	trained in forest fire fighting
Honey	-Apiaries have been established in the forest by CFA members, Some CFA members have been	None
Collectors	trained by KWS on bee keeping (2012)	

Source: Gathiuru forest management plan 2010-2019

601 Appendix B: Stakeholders involved in the management of Gathiuru forest

Stakeholder	Interests	Activities	Strengths	Weaknesses
KFS	Protection and	-tree planting, establishment of tree nurseries,	-Forest Act and policy	-inadequate machinery and
	conservation of	revenue collection, awareness creation, carrying	-expertise	equipment, inadequate staff,
	forests	out patrols, zonation/mapping of forest areas,	-support from lobby groups and	political interference, inefficiency
		enforcing forest law and policy	donors	among KFS staff
KWS	Protection and	-electric fencing, promotion of tourism,	-Forest Act and policy, Wildlife	-poor response to incidences,
	conservation of	patrolling, enforcement of the wildlife act,	Act and policy, expertise, support	poor compensation laws, poor
	wildlife	establishment of tree nurseries, translocation of	from lobby groups and donors,	collaboration with the
		wildlife, information dissemination	adequate resources	community
Saw millers	Profit making	-logging, conversion of logs to timber products,	-have money, Forest Act and	-They do not plant trees, illegal
		creation of employment, selling timber based	policy	access to trees, big contributors to
		products		environmental degradation
CFA	Protection and	-tree planting, establishment and management	-support from KFS, Forest Act	-lack of finances, poor awareness
	conservation of the	of tree nurseries, controlling forest fires,	and policy, support from	of CFA activities, among the

	forest for	community policing, generating revenue for the	community, support from donors	community members, lack of
	community benefits	government, managing forest resources	and lobby groups	commitment from CFA officials
Greenbelt	Increased tree cover	-tree panting	-community support, support	-failure to fulfil promises
Movement		-promoting community awareness	from lobby groups, forest act and	-top-down approach in project
		-funding tree planting activities	policy, have expertise	activities implementation
Nature Kenya	Conservation of the	-awareness creation	-adequate resources, support	-not well known by the
	biodiversity		from government bodies such as	community, ineffective
			KWS & KFS, have expertise	community outreach programme
BRWUA	Management and	-supplying water tanks, regulation of water use,	-water act 2002	-failure to fulfil promises
	conservation of	supplying drip kits, construction of water pans,	-support from water users	-poor community representation
	Burguret River	construction of foot bridges and livestock	-support from NGOs	-lack of direct link between
		watering troughs, tree planting on riparian land	-support from KFS	BRWUA and the beneficiaries
TIST	Mitigation against	Promoting tree planting	-has international funding	-not well known by the
	climate change			community
LWF	Environmental	-creating awareness, funding CBOs	-have adequate financial	-not known to the community,
	conservation		resources, have expertise	poor community representation
Ministry of	Food security	-offering extension services	-Government policy, support	-inadequate staff
Agriculture	&facilitating		from the community, have	
	agro-business		expertise	
Ministry of	Defending the	-tree planting, road and bridge construction	-Government policy, have	None
Defense	country	-water abstraction from Rongai River	adequate machinery &equipment	
Ministry of	Promotion of	-offer extension services	-have expertise	-inadequate staff
Fisheries &	livestock	-treatment and vaccination	-Government policy	-services are expensive
Livestock	development			
Bantu Lodge	Profit making	-tourism	-have money, support from	-No tree planting, no community
		-entertainment	Government, create employment	involvement, poor security
UNDP-GEF	Environmental	-establishment of tree nurseries, funding	-have funds, support from the	-lack of follow up project
	conservation	community groups, awareness creation on	international community,	implementation activities, not
		environmental conservation	Government support through	well known by the community
			KFS and KWS	

Source: Gathiuru forest management plan 2010-2019

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