

## Article

# Relative Greenhouse Gas Abatement Cost Competitiveness of Biofuels in Germany

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**Abstract:** Transport biofuels derived from biogenic material are used for substituting fossil fuels, thereby abating greenhouse gas (GHG) emissions. Numerous competing conversion options exist to produce biofuels, with differing GHG emissions and costs. In this paper analysis and modelling of the long-term development of GHG abatement and relative GHG abatement cost competitiveness between crop-based biofuels in Germany is carried out. Presently dominant conventional biofuels and advanced liquid biofuels were found not to be competitive compared to the substantially higher yielding options available: sugar beet based ethanol for the short to medium term least-cost option and Substitute Natural Gas (SNG) for the medium to long term. The competitiveness of SNG was found to depend highly on the emissions development of the power mix. Silage maize based biomethane was found competitive on a land area basis, but not on an energetic basis. Due to land limitations as well as cost and GHG uncertainty, a stronger focus on the land use of crop-based biofuels should be laid in policy.

**Keywords:** biofuels; greenhouse gas; ghg; abatement cost; modelling; competition

## 1. Introduction

Biofuels are one way to reduce the GHG emissions of transport, which in Germany stands for 21% of total societal emissions [1]. Germany has, as the currently only EU country, set a goal of reducing the greenhouse gas (GHG) emissions of land transport through biofuels or other renewable options, instead of an energetic biofuel goal which was previously in place, in common with the other countries.

Currently, both biomass residues as well as dedicated crops are used for biofuels production in Germany. Rape seed based biodiesel (RME) and starch crop based bioethanol, both conventional biofuels, are the most common pathways [2]. However, these have a low overall yield and thus limited potential compared to other available options, which also makes them not competitive in the long run on an energetic basis [3]. The cost-competitiveness on a GHG abatement basis is also in focus [e.g. 4], thus making the GHG abatement cost developments of biofuels highly relevant.

The GHG abatement cost of different biofuels is highly variable between options, time-points and regions. A long-term cost-effective greenhouse gas abatement through the deployment of biofuels requires a thorough analysis on both the highly uncertain future potential costs [3,5] as well as on the uncertain biofuel pathway emissions [6–8], both of which depend on numerous factors, with land use as one combining factor. Particularly for biofuels from dedicated crops, the GHG abatement on a land use basis is an important indicator [7] and the discussion around land use has lead Germany to set a limit for conventional biofuels [9], albeit on an energetic basis.

Although both life-cycle emissions [6,7,10,11] as well as costs [3,5,12–15] of different biofuels have been well covered in literature, a combined detailed assessment of GHG abatement cost relations to date has not. For instance, Tomaschek *et al.* [16] performed such a study on the case of South Africa for conventional biofuels and Schmidt *et al.* [17] performed a comparison of different energetic usages of woody biomass in Austria, both for one single year. However, to our knowledge studies assessing

36 relative GHG abatement costs and competitiveness developments over time for both conventional and  
37 advanced biofuels have not been published to date.

38 In this paper, these aspects are combined into an investigation on potential relative GHG abatement  
39 cost developments and uncertainties of biofuels from dedicated crops in a German context. The following  
40 research questions are assessed:

41 • How may the greenhouse gas abatement of crop based biofuels develop in a German context, and  
42 are there differences between energetic and land use functional units?  
43 • How may the relative greenhouse gas abatement costs of German crop based biofuels develop in  
44 the future?  
45 • How would the biofuel deployment develop if GHG abatement costs are the sole deciding factor,  
46 and how sensitive are the results to parameter variations?

## 47 2. Materials and methods

### 48 2.1. Modelling

49 In order to model the competition between different technology options, a simulation model has  
50 previously been developed. BENSIM (BioENergy SImulation Model) is a myopic recursive dynamic  
51 bottom-up least-cost simulation model with endogenous technological learning, seeking the least-cost  
52 mix of biofuel production options on a yearly basis for fulfilling a set demand. Through the recursive  
53 elements of learning effects and previously built capacities, path dependencies can be captured by the  
54 model.

55 The existing biofuel plant infrastructure in the region in focus (here Germany) is the basis at  
56 the initial time point of the modelling. For each year of the simulation, BENSIM first removes the  
57 plants that have reached the end of their life-time (assumed at 25 years). A minimum market price  
58 ( $p_{sys}$ ) is then calculated, defined by the marginal cost (MC) of the most expensive option in the merit  
59 order<sup>1</sup> which is put into production to meet the given biofuel demand. If there are options which have  
60 total costs (TC = levelised capital cost + MC) lower than the  $p_{sys}$ , capacity investments take place,  
61 beginning with the option with the lowest TC. This continues until the market price adjusts on a  
62 level below the TC of still available options and the system reaches a (partial) equilibrium. After the  
63 investment phase, biofuel production takes place following the merit order based on marginal costs of  
64 production, until the given biofuel target is fulfilled. It is assumed that the biofuel demand can adapt in  
65 order to accommodate a cost-optimal deployment, and that it is not restricted by quota. BENSIM has  
66 been more thoroughly described in Millinger *et al.* [5]. For the feedstock costs, BENSIM was expanded  
67 with a methodology for estimating the costs of energy crops, through adding the per hectare profit of a  
68 benchmark crop (wheat) to the per hectare production cost of the energy crop [3].

69 The model is here transformed to have relative GHG abatement cost (instead of an energetic cost  
70 used previously) as the deciding factor, with a GHG abatement goal (instead an energetic goal) to be  
71 reached through substituting fossil fuels by the deployment of biofuels. The costs of the options on an  
72 energetic basis [ $\text{€ GJ}^{-1}$ ] are calculated according to [5], with the feedstock costs calculated according  
73 to [3]. The costs are an output of the modelling, as learning effects affect the investment costs of  
74 the options if they expand due to their relative competitiveness. Feedstock costs are exogenous, with  
75 scenario differences.

76 In order to come up with the relative GHG abatement costs, some additional calculations are  
77 required. Firstly, the GHG emissions of each biofuel pathway need to be calculated and secondly, the  
78 total costs per GHG abatement unit need to be derived.

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<sup>1</sup> All options with existing capacities are sorted by ascending marginal cost, with the capacities brought into use in that order until the given demand is met.

79 Equation 1 shows the total GHG emissions  $\varepsilon_{tot,j}^{(t)}$  [kgCO<sub>2eq</sub> GJ<sub>fuel</sub><sup>-1</sup>] of option  $j$  at time-point  $(t)$   
 80 as a sum of all emissions in the different stages of the process:  $F$ , feedstock cultivation;  $T_1$ , transport  
 81 of the biomass to the conversion facility;  $P_1$ , first process step (with allocation factor  $\alpha_1$ );  $P_2$ , second  
 82 process step ( $\alpha_2$ ); transport of the fuel to the fuelling station  $T_2$ . The input data is all related to the  
 83 feedstock input [t<sub>FM</sub>], except for the final fuel transport, whereby a conversion to GJ<sub>fuel</sub> is performed  
 84 through division by feedstock energy content  $e_j$  [GJ t<sub>FM</sub><sup>-1</sup>] multiplied by fuel conversion efficiency  $\eta_j$ .  
 85 The inputs for the feedstock cultivation are on a hectare basis, thus a division by yield  $Y_j$  [t<sub>FM</sub> ha<sup>-1</sup>] is  
 86 necessary. The emissions of all process steps preceding the end of  $P_1$  are allocated to the fuel according  
 87 to  $\alpha_1$ , whereas those preceding the end of  $P_2$  are additionally allocated according to  $\alpha_2$ .

88 For each input to any process, for all inputs  $k$  belonging to the respective process steps, the input  
 89 amount  $\dot{m}_{k,j}^{(t)}$  is multiplied by its emission factor  $\varepsilon_k^{(t)}$ . Byproducts which are not considered in the  
 90 allocation, but through a credit, are denoted *cr*.

$$\begin{aligned} \varepsilon_{tot,j}^{(t)} = & \frac{\alpha_1 \alpha_2}{e_j \eta_j} \left( \frac{1}{Y_j^{(t)}} \sum_{k \in F} \dot{m}_{k,j}^{(t)} \varepsilon_k^{(t)} + \sum_{k \in T_1} \dot{m}_{k,j}^{(t)} \varepsilon_k^{(t)} + \sum_{k \in P_1} \dot{m}_{k,j}^{(t)} \varepsilon_k^{(t)} - \dot{m}_{cr,j}^{(t)} \varepsilon_{cr}^{(t)} \right) \\ & + \frac{\alpha_2}{e_j \eta_j} \left( \sum_{k \in P_2} \dot{m}_{k,j}^{(t)} \varepsilon_k^{(t)} - \dot{m}_{cr,j}^{(t)} \varepsilon_{cr}^{(t)} \right) + \sum_{k \in T_2} \dot{m}_{k,j}^{(t)} \varepsilon_k^{(t)} \end{aligned} \quad (1)$$

91 The total costs  $TC_{j,e}^{(t)}$  are divided by the avoided fossil GHG emissions minus the biofuel pathway  
 92 GHG emissions  $\varepsilon_{tot,j}^{(t)}$ , in order to come up with the relative<sup>2</sup> GHG abatement cost  $TC_{j,\Delta\varepsilon}^{(t)}$  [€ kgCO<sub>2eq</sub><sup>-1</sup>]  
 93 for time point  $(t)$  of option  $j$  (Equation 2).

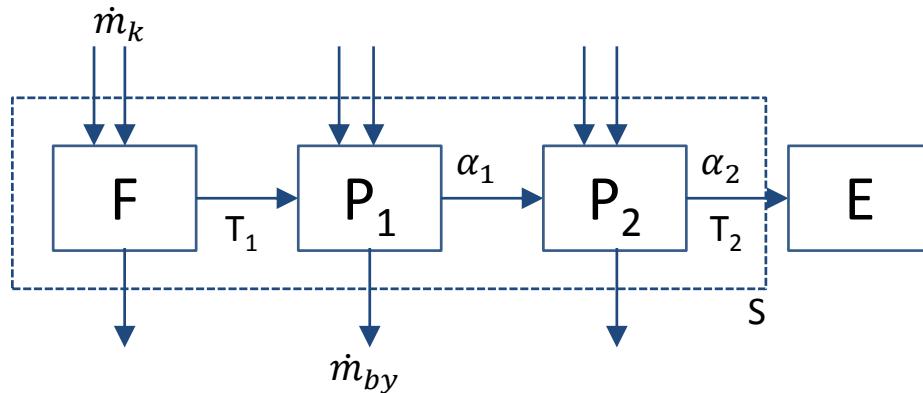
$$TC_{j,\Delta\varepsilon}^{(t)} = TC_{j,e}^{(t)} \left( \varepsilon_{ref} - \varepsilon_{tot,k}^{(t)} \right)^{-1} \quad (2)$$

## 94 2.2. Data and assumptions

95 The biofuels options included are the same as in Millinger *et al.* [5], where the techno-economic data are  
 96 described in detail, with the addition of starch based (wheat) bioethanol, data for which is described in  
 97 Ponitka *et al.* [18, p.40f]. The feedstock data are elaborated in Millinger and Thrän [3].

98 The GHG emissions are calculated on a well-to-tank (WTT) basis (see Figure 1). Thus, end-use  
 99 efficiencies are not included, as these developments are dependent on numerous vehicle market factors  
 100 which are outside of the scope of this paper to assess. It can be noted that specific emissions of average  
 101 diesel and gasoline driven passenger cars have almost converged in the past decade [19, p.34].

<sup>2</sup> i.e. without the avoided cost of the substituted fossil fuel



**Figure 1.** System boundaries of the Well-To-Tank (WTT) assessment from feedstock cultivation to tank for each pathway, shown by the dashed line S. The resulting abatement is compared on the basis of different functional units, such as GHG abatement per energy unit, cost per GHG abatement and GHG abatement per land area used. F=feedstock cultivation; T= transport; P<sub>1</sub>= process one; P<sub>2</sub>= process two; E= end use;  $\dot{m}_k$ = process inputs;  $\dot{m}_{by}$ = process by-products;  $\alpha$  = allocation factor. The end use as well as potential indirect land use effects are not included. The biofuel combustion is assumed to be carbon neutral, as the carbon absorbed during plant growth is emitted, thus closing the cycle.

102 For the GHG-emissions of the pathways, detailed references for rape-seed based biodiesel (RME)  
 103 [20], sugar beet based bioethanol [21] and silage maize based biomethane [22] were used as a basis.  
 104 For biofuels based on short-rotation coppice (SRC), data from KTBL [23] and Neeft and Ludwiczek  
 105 [24] were used for poplar, which was used to represent SRCs. For all options, the medium yields were  
 106 assumed, as in Millinger and Thrän [3].

107 In the literature, a byproduct credit is included for liquid CO<sub>2</sub>, which is output from the BeetEtOH  
 108 process. Although this is based on a real plant (from where it is used for beverage carbonation), it  
 109 can be argued that a large scale substitution of liquid fossil CO<sub>2</sub> is not feasible due to small scale uses  
 110 of CO<sub>2</sub> (a large share of which is in the fossil industry) and a potentially large future oversupply [25],  
 111 p.81ff]. Therefore, since the scope of this paper is on a systems level and not on the individual plant  
 112 level, this credit is removed.

113 Switching from natural gas to wood chips for heating provides a significant contribution for heat  
 114 intensive processes (the biomethane process was already in the literature assumed to be heated through  
 115 wood chips). However, the wood chips cannot be assumed to be residual biomass, as the total German  
 116 heat demand alone by far surpasses the wood residue potential<sup>3</sup>. Instead, poplar is assumed to be the  
 117 biomass for the heat source (with an efficiency of  $\eta_{th}=80\%$ ), with price developments from Millinger  
 118 and Thrän [3] consistent with the other biomass types and GHG emissions presented here.

119 For RME, an additional emission source is the methanol input, which can be assumed to be of  
 120 renewable origin, with BeetEtOH as an approximation for the costs, emissions and land requirement.

121 The other main options to reduce the pathway GHG emissions are to swap from fossil diesel  
 122 to biodiesel (or another biofuel) input for farming and transport, swapping to a fertiliser with less  
 123 production emissions, as well as reducing the power emissions. All three options are assumed to rely  
 124 largely on system improvements and not to be within the scope of producers' individual decision, and  
 125 thus for all three an improvement over time is assumed.

126 For the N<sub>2</sub>O emissions, the BioGrace I [28] and II [24] tools were used for the conventional and  
 127 advanced options, respectively. The variation of field N<sub>2</sub>O emissions is both crop specific as well as  
 128 spatially dependent, and is highly variable. Thus, this factor must be included in a sensitivity analysis.

129 Land use change emissions as well as infrastructural emissions for conversion plants were excluded.

<sup>3</sup> The residual wood potential has been estimated to ca. 800 PJ [26]. Total current German heat demand amounts to ca 5000 PJ [27, p.C9]

130 The absolute GHG abatement cost is dependent on the cost development of the substituted fossil  
131 fuel. In this paper modelling, focus lies on the relative GHG abatement costs and competitiveness, i.e.  
132 ignoring the fossil fuel cost. The same fossil fuel reference is used for all biofuels [83.8 kgCO<sub>2eq</sub> GJ<sup>-1</sup>  
133 29]. While the emissions of this reference are relatively foreseeable, the cost developments are not: as a  
134 decoupling of agricultural products and fossil fuels is conceivable under a large global transition away  
135 from fossil fuels, developing consistent scenarios merging these two potentially independent variables is  
136 bound with perverse uncertainties. It is therefore in this paper abstained from assessing the absolute  
137 GHG abatement costs, as the results are likely misleading in the long term.

**Table 1.** Summarised important metrics for the biofuel options included. Some small contributions to the emissions come from other minor sources, which can be found in the respective detailed sources. The heat and power input data has been adapted from [5] for BioCH<sub>4</sub> [22], BeetEtOH [21] and RME [20], in order to fit with the detailed GHG calculation and allocation steps. For BeetEtOH (P1 dried beet pulp; P2 vinasse), StarchEtOH (Distillers Grains with Solubles, DDGS) and RME (P1 rape seed meal; P2 glycerol) co-products are produced, for which the emissions up until that point are allocated according to below. Emissions factors (EF): diesel 3.14 kgCO<sub>2</sub> l<sup>-1</sup>, sinking linearly to 20% of that value in 2050; N fertiliser 5.88 kgCO<sub>2</sub> kgN<sup>-1</sup>, sinking linearly to 20% in 2050; N<sub>2</sub>O 298 kgCO<sub>2</sub> kgN<sub>2</sub>O<sup>-1</sup>; power mix 0.47 kgCO<sub>2eq</sub> kWh<sup>-1</sup> in the beginning, sinking according to [30, p.120]; heat 0.067 kgCO<sub>2</sub> MJ<sub>NG</sub><sup>-1</sup> or wood chips calculated internally with  $\eta = 0.8$ . For the transport of the biomass, 24 t<sub>FM</sub> are transported, with 80 km loaded and 20 km empty, with fuel a consumption of 0.41 and 0.24 l km<sup>-1</sup>, respectively. For the transport of the fuel, 50 t are transported, with 150 km loaded and 50 km empty and the same fuel consumption. For the gaseous fuels, 4.625 kWh<sub>el</sub> GJ<sup>-1</sup> and 1.6 MJ<sub>th</sub> GJ<sup>-1</sup> are assumed to be required for the injection into the gas grid. The transport assumptions were all used from Majer *et al.* [20], Meisel *et al.* [21], Oehmichen *et al.* [22]

Fuel		BioCH <sub>4</sub>	BeetEtOH	StarchEtOH	RME	BioSNG	LignoEtOH	FT
Feedstock		Maize silage	Sugar beet	Wheat	Rape seed	Poplar	Poplar	Poplar
Yield medium	GJ <sub>feed</sub> ha <sup>-1</sup>	268-327	254	115	84	143-214	143-214	143-214
Yield low	GJ <sub>feed</sub> ha <sup>-1</sup>	208-268	176-215					
N fertilizer	kgN (ha-a) <sup>-1</sup>	63.2	119.7	109.3	137.4			
Diesel equivalent	l (ha-a) <sup>-1</sup>	96	175.9	106	82.6	2.1	2.1	2.1
N <sub>2</sub> O field emis avg	kgN <sub>2</sub> O (ha-a) <sup>-1</sup>	4.66	4.59	2.92	4.19	1.28	1.28	1.28
N <sub>2</sub> O field emis low	kgN <sub>2</sub> O (ha-a) <sup>-1</sup>	1.06	1.11	0.71	1.0	0.28	0.28	0.28
N <sub>2</sub> O field emis high	kgN <sub>2</sub> O (ha-a) <sup>-1</sup>	23.37	20.78	13.27	19.45	6.72	6.72	6.72
Alloc. factor P1	[frac]		0.94	0.595	0.65			
Alloc. factor P2	[frac]		0.7		0.96			
Conv. eff. tot	$\eta$	0.56 -0.70	0.6-0.66	0.48-0.53	0.59-0.62	0.58-0.73	0.36-0.44	0.35-0.45
2 <sup>nd</sup> feedstock	kg GJ <sup>-1</sup>				3.3 (MeOH)			
Net heat input	kWh GJ <sup>-1</sup>	65	134	123	22	0	0	0
Net power input	kWh GJ <sup>-1</sup>	14	10	17	1.6	31	35	35

138 *2.3. Scenarios*

139 For all scenarios, the GHG abatement target for crop-based biofuels is set at 4 MtCO<sub>2eq</sub> for the  
 140 beginning<sup>4</sup>, or 2.5% of the current 160 MtCO<sub>2eq</sub> total German transport emissions [31], increasing  
 141 linearly by a factor of five to 20 MtCO<sub>2eq</sub> in 2050 (or about 12.5% of current fuel demand). The mostly  
 142 relevant GHG inputs (fertiliser, process heat) are assumed to be optimised already in the base case, as  
 143 compared to literature.

144 All scenarios include all biofuels, both liquid and gaseous. Cases including only liquid fuels are  
 145 assessed in the sensitivity analysis, in order to assess the competitiveness if gaseous fuels are not a  
 146 large-scale solution. A 4% a<sup>-1</sup> reference feedstock price increase is assumed as a basis, in line with  
 147 developments in the past decade [3].

148 The power mix contributes significantly to the GHG emissions of biofuels. Within the goals of the  
 149 German energy transition, different pathways can be taken in order to achieve the set GHG reductions  
 150 and renewables targets. A near linear development [30, p.123] can be contrasted to one where coal power  
 151 is quickly decommissioned [30, p.120], leading to earlier reductions despite the end point goal being the  
 152 same. The effect of this is assessed, with a moderate power mix in scenario a, and a progressive power  
 153 mix in scenarios b-c.

154 Silage maize and sugar beet have a high humus requirement, which in the long run may be  
 155 detrimental to the land fertility if not curbed, through reducing yields and a combination with other  
 156 crops which have a net negative humus requirement [23, p.272ff.]. With the medium yields assumed,  
 157 this can to some extent be assured, but it is still interesting to assess the effect on the competitiveness  
 158 if low yield spans are assumed for these two crops (see Table 1). Lower yields are assumed in scenario c.

159 Table 2 summarises the main scenarios.

**Table 2.** Scenario summary. The base case (a) includes both liquid and gaseous fuels and assumes a moderate power mix development according to [30, p.123], a wheat price increase of 4% a<sup>-1</sup>, GHG optimised process heat and medium yields for all crops. Scenario variations compared to base case are listed.

Description	
a	Base - all fuels, moderate power mix
b	Progressive power mix development [30, p.120]
c	Prog. power mix, low yields for sugar beet and maize

160 *2.4. Sensitivity analysis*

161 The sensitivity analysis is in this paper performed through Monte Carlo simulation, which is a way  
 162 of mapping out the solution space depending on variance in input variables without calculating all  
 163 possible combinations. The method used here is elaborated in Millinger and Thrän [3].

164 Table 3 summarises the parameters which are varied in the sensitivity analysis. The first nine  
 165 parameters are the same as in Millinger and Thrän [3], and are motivated there. Additionally, some  
 166 parameters relevant for the GHG emissions are necessary. The soil N<sub>2</sub>O emissions [8] are varied between  
 167 the low and high values (Table 1), with a uniform probability distribution. All parameters in Table 3  
 168 are varied simultaneously, in a random fashion.

169 As the power mix and feedstock cost increases as well as the inclusion of gaseous biofuels have a  
 170 significant impact on the competitiveness, the results are shown over these three dimensions, independent  
 171 of the main scenarios in Section 2.3: moderate and progressive power mix developments; reference  
 172 feedstock price increases of 3% and 4% a<sup>-1</sup>; including all fuels or only liquid fuels. Four main sensitivity

<sup>4</sup> Corresponding to the average for crop-based biofuels used in Germany 2014-2016 [2], with assumed GHG abatement values for the crop shares of 63% for EtOH and 55% for RME, compared to a reference of 83.8 kgCO<sub>2eq</sub> GJ<sup>-1</sup>.

<sup>173</sup> cases result, for which the developments of key options are shown, with and without gaseous fuels  
<sup>174</sup> included.

**Table 3.** Parameters varied in the Monte Carlo sensitivity analysis. All parameters have a uniform distribution over the span. The distributions which vary between the technology specific minimum and maximum values start at a random point along the span and increase linearly to a value randomly between the starting point and the maximum value. The technology-specific values are individually randomised for each technology option. The yields are varied within the medium ranges for all crops.

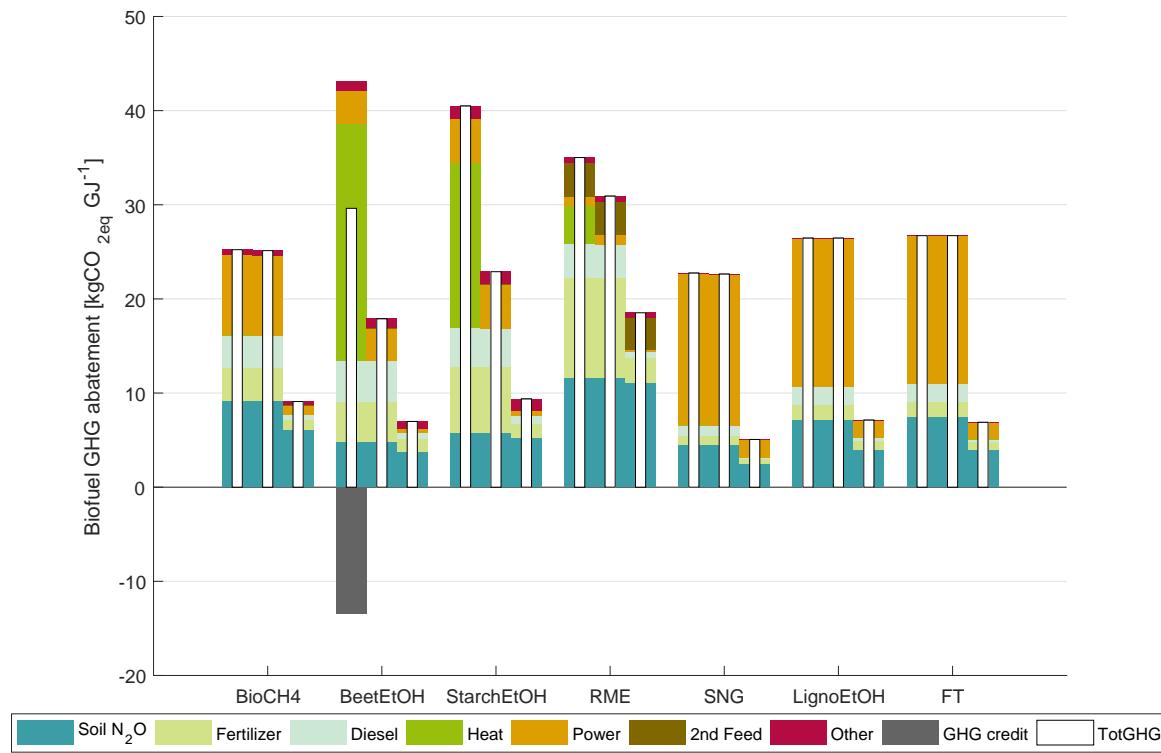
Parameter	Unit	Span
Initial investment cost	M€ MW <sub>cap</sub> <sup>-1</sup>	±25%
Exogenous learning	years	3-10
Discount rate	%	5-10
Conversion efficiency	$\eta$	min-max
Yield	t <sub>FM</sub> ha <sup>-1</sup>	min-max
Establishment cost (perennials)	€ ha <sup>-1</sup>	±25%
Investment distribution limit	%	10-20
Path dependency factor	%	15-25
Capacity ramp	%	100-200%
Soil N <sub>2</sub> O emissions	%	low-high

### <sup>175</sup> 3. Results

<sup>176</sup> The results are shown first for the biofuel GHG emissions, then for the relative GHG abatement costs,  
<sup>177</sup> followed by the scenario modelling and finally sensitivity analysis.

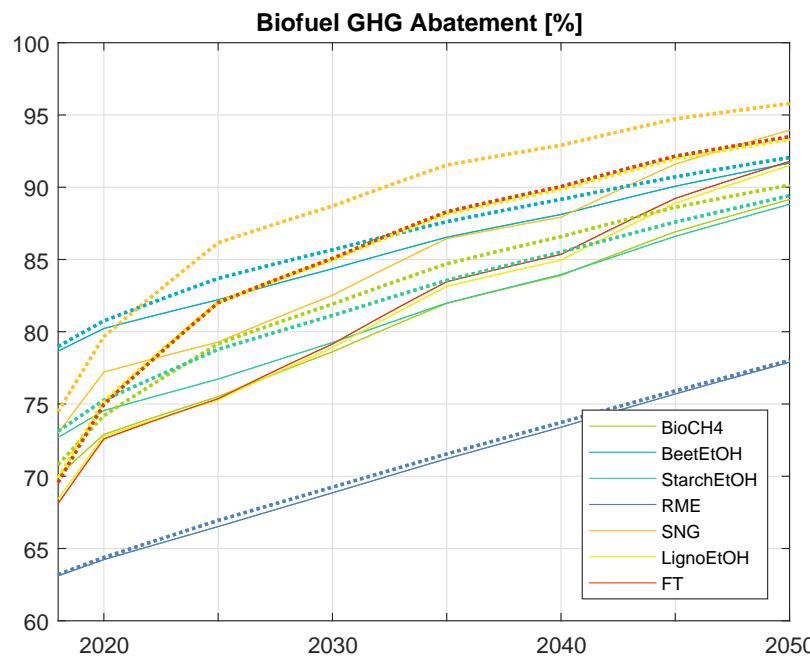
#### <sup>178</sup> 3.1. Biofuel GHG emissions

<sup>179</sup> The resulting GHG emissions are shown in Figure 2. For each biofuel option, the far left bar is the  
<sup>180</sup> standard literature case (for reference; not used in the scenarios). The second bar shows the present  
<sup>181</sup> pathway emissions in the base case when correcting for practises that can be sustained on a larger  
<sup>182</sup> scale and assuming biomass from dedicated crops for the heat and secondary feedstocks. The third bar  
<sup>183</sup> shows the pathway emissions in the last year of the base scenario (a), where the power mix is nearly  
<sup>184</sup> fully renewable, and renewable fuels and fertiliser are used as inputs.



**Figure 2.** GHG emissions for the biofuel options, broken down to their sources [ $\text{kgCO}_{2\text{eq}} \text{ GJ}^{-1}$ ]. The leftmost bar for each option is the reference literature case; the middle bar shows the results for the start year of the base case, with renewable heat input; the rightmost bar shows the results for the last year of the base case, where the power mix is cleaner, yields and conversions efficiencies improved, and renewable fuel and fertiliser inputs assumed.

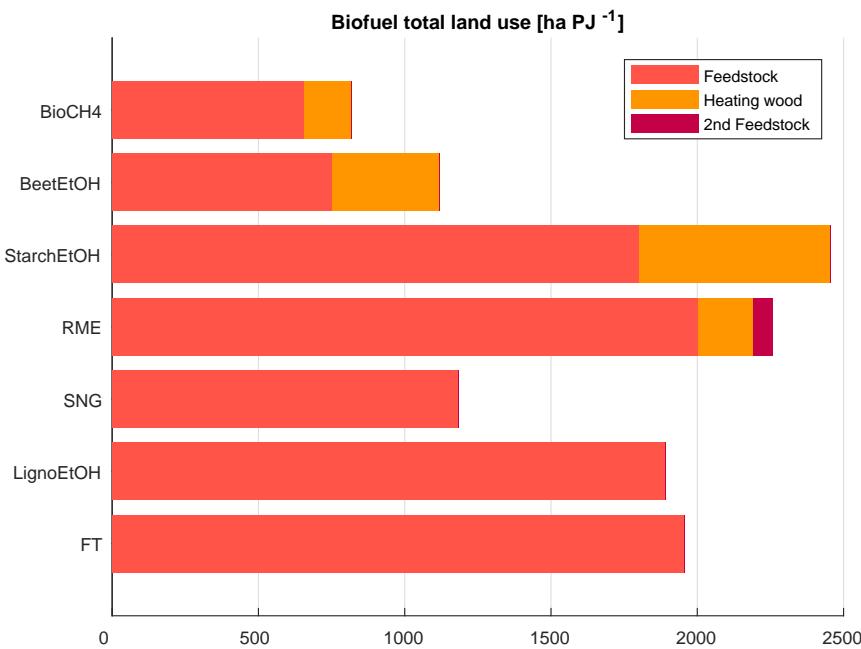
185 In the beginning, thus BeetEtOH is the better performing option in terms of GHG abatement  
 186 per energy unit, with SNG second and StarchEtOH third best. Currently dominant RME is in fact  
 187 the worst option. Through the system improvements, the advanced options gradually improve and  
 188 overtake BeetEtOH (Figures 2 & 3). Assuming a fast power mix emission improvement through coal  
 189 decommission as in scenarios (b) and (c), SNG is fast the best option, whereas at moderate power mix  
 190 developments this takes considerably longer. Of the advanced options, SNG performs clearly better due  
 191 to higher conversion efficiencies and lower power demand, whereas LignoEtOH and FT-diesel perform  
 192 similarly to each other. It should however be noted that the options, with the exception of RME,  
 193 achieve between 67-79% GHG abatement in the beginning, and again excepting RME, between 88-96%  
 194 GHG abatement in the end. Thus, the differences are relatively small, leaving ample room for cost  
 195 developments to change the priority order when comparing relative GHG abatement costs.



**Figure 3.** Biofuel GHG abatement development, compared on an energetic basis with the fossil reference. The solid lines show the development at a moderate power mix development, whereas the dotted lines show the development at a more progressive power mix development.

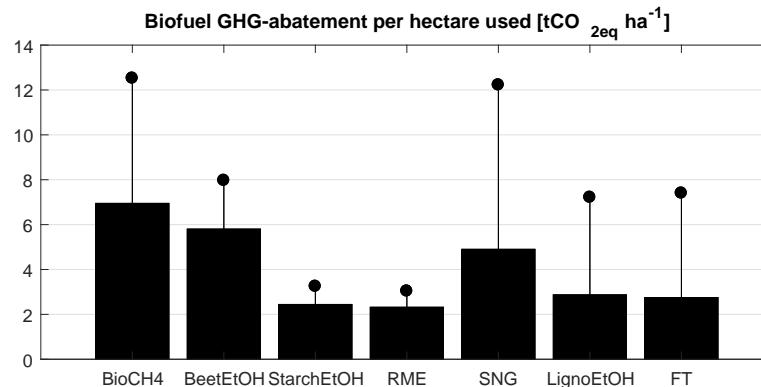
196 It can be noted that the "other" factors are relatively marginal in comparison to the other sources  
 197 (Figure 2). Thus, simplified calculations excluding the other inputs where data are not available (such  
 198 as for the advanced options) provide a sufficient estimate for the total GHG emissions.

199 As a consequence of switching from natural gas to wood chips from dedicated crops for the heat  
 200 input, the land required for the options increases corresponding to the heat requirement (Figure 4).  
 201 For BeetEtOH, the land requirement increases by 49% while at the same time increasing the GHG  
 202 abatement by 22%; for StarchEtOH the land required increases by 36% with a 41% GHG abatement  
 203 increase; for BioCH<sub>4</sub> land use increases by 24% (the reference already assumed renewable heat). For  
 204 RME, the land use increases by 9% through a renewable heat input, with an additional 3% through the  
 205 methanol input, while increasing GHG abatement by 8%.



**Figure 4.** Biofuel land requirement by source in the first year of the base case.

206 The GHG abatement per hectare is shown for the base case in Figure 5. RME and StarchEtOH can  
 207 abate 2-3 tCO<sub>2eq</sub> ha<sup>-1</sup>, whereas BioCH<sub>4</sub> and BeetEtOH are the present day best, with 6-7 tCO<sub>2eq</sub> ha<sup>-1</sup>.  
 208 With a clean power mix and renewable input fertiliser and fuel, in addition to yield and conversion  
 209 efficiency improvements, BioCH<sub>4</sub> and SNG can potentially achieve over 12 tCO<sub>2eq</sub> ha<sup>-1</sup>. BeetEtOH  
 210 can achieve a maximal 8 tCO<sub>2eq</sub> ha<sup>-1</sup>, somewhat more than the liquid advanced biofuel options.

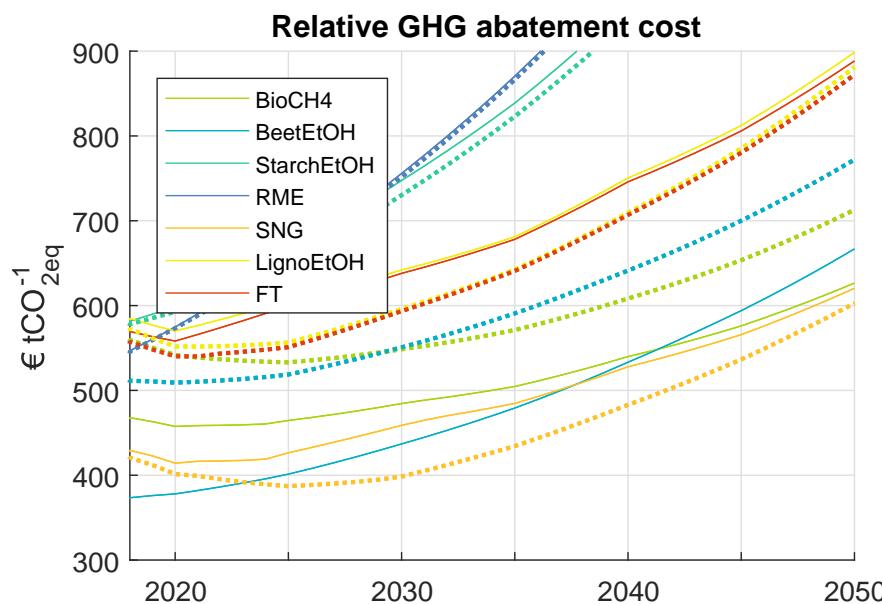


**Figure 5.** Biofuel GHG abatement per hectare in the base case with medium yields for all crops. The bar  
 shows the initial GHG abatement, whereas the whisker extends to the GHG abatement in the last year.

211 Notably, the merit order of the fuels differs when compared on a hectare basis and an energetic  
 212 basis. Whereas BioCH<sub>4</sub> is the best both for the beginning of the simulation in the base scenario in  
 213 terms of GHG abatement per hectare as well as in the long run (Figure 5), it is only fourth best in  
 214 terms of GHG abatement on an energetic basis for the beginning (Figure 3) - even after StarchEtOH -  
 215 and it is only fifth best in the long run.

216 *3.2. Biofuel relative GHG abatement cost*

217 From the competition modelling, relative GHG abatement cost developments emerge, which are  
 218 highly different between scenarios. In Figure 6, the extreme span of possible outcomes in the scenarios  
 219 is sketched between scenarios (a) and (c), with a more progressive power mix development and lower  
 220 sugar beet and silage maize yields in the latter case.



**Figure 6.** Biofuel relative GHG abatement cost developments [ $\text{€ tCO}_{2\text{eq}}^{-1}$ ] in scenarios (a, solid lines) and (c, dotted lines). Some developments are outside of the plot: the cost of RME increases to ca.  $1350 \text{ € tCO}_{2\text{eq}}^{-1}$  and the cost of StarchEtOH increases to ca.  $1230 \text{ € tCO}_{2\text{eq}}^{-1}$  in both cases.

221 In scenario (a), BeetEtOH is the least cost option until 2037, when it is overtaken by SNG due  
 222 to the combined effects of input emission improvements, conversion efficiency and yield increases and  
 223 technological learning. SNG remains the least-cost option, slowly diverging with, but never surpassed  
 224 by BioCH<sub>4</sub>. Due to the annual 4% reference feedstock price increase, the minimum selling prices of all  
 225 options generally increase. The exception to this are all advanced fuels in the first few years, when  
 226 mainly the power mix emission reductions lead to slight overall relative GHG abatement cost reductions.

227 The least cost option over time increases from ca 370 to 620€  $\text{tCO}_{2\text{eq}}^{-1}$ . The two liquid advanced  
 228 biofuel options start from ca. 570€ and increase towards 900€, while the currently dominant biofuels  
 229 RME and StarchEtOH increase from around 550 and 580 € to over 1300 and 1200 €  $\text{tCO}_{2\text{eq}}^{-1}$ , respectively.  
 230 The advanced liquid fuels remain at an around 50% higher cost than the least-cost fuel, whereas for  
 231 RME and StarchEtOH, the difference increases substantially over time.

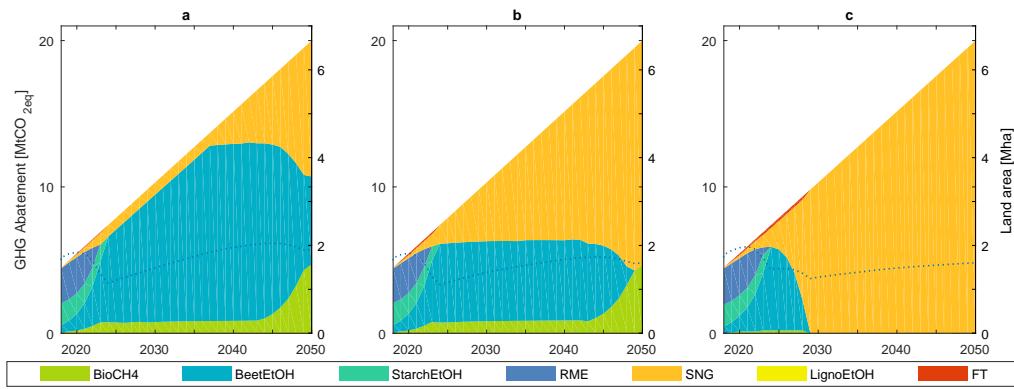
232 In scenario (c), significant differences compared to (a) can be seen. Primarily, SNG starts off as  
 233 the least cost option, or compared to with medium sugar beet yields, quickly surpasses BeetEtOH. Due  
 234 to a combination of more rapid input GHG emission decreases and technological learning, minimum  
 235 selling prices remain around 400 €  $\text{tCO}_{2\text{eq}}^{-1}$  until 2030, with a subsequent increase to 600 €  $\text{tCO}_{2\text{eq}}^{-1}$   
 236 towards the end.

237 The two liquid advanced biofuel options increase towards 870€, while RME and StarchEtOH  
 238 develop similarly to in scenario (a). The advanced liquid fuels also in this case remain at an around 50%  
 239 higher cost than the least-cost fuel, while the difference increases over time for RME and StarchEtOH.  
 240 For the advanced liquid fuels, it can be observed (Figure 6) that they remain at higher cost than  
 241 BeetEtOH even in scenario (c).

242 Notably, between diesel fuels, FT-diesel is quickly competitive with RME in any case, and thus  
 243 sub-quota for diesel and petrol would favour advanced options, albeit at a higher cost than without  
 244 sub-quota.

245 *3.3. Scenario modelling*

246 From the GHG abatement cost competition, the resulting production developments can be seen  
 247 in Figure 7. In all cases, both StarchEtOH and RME fall out of the market rather quickly. Instead  
 248 BeetEtOH, as well as in the scenarios where all fuels are included SNG and BioCH<sub>4</sub>, gain market shares  
 249 in differing proportions between the scenarios. The advanced liquid options do not achieve significant  
 250 market shares in any scenario.



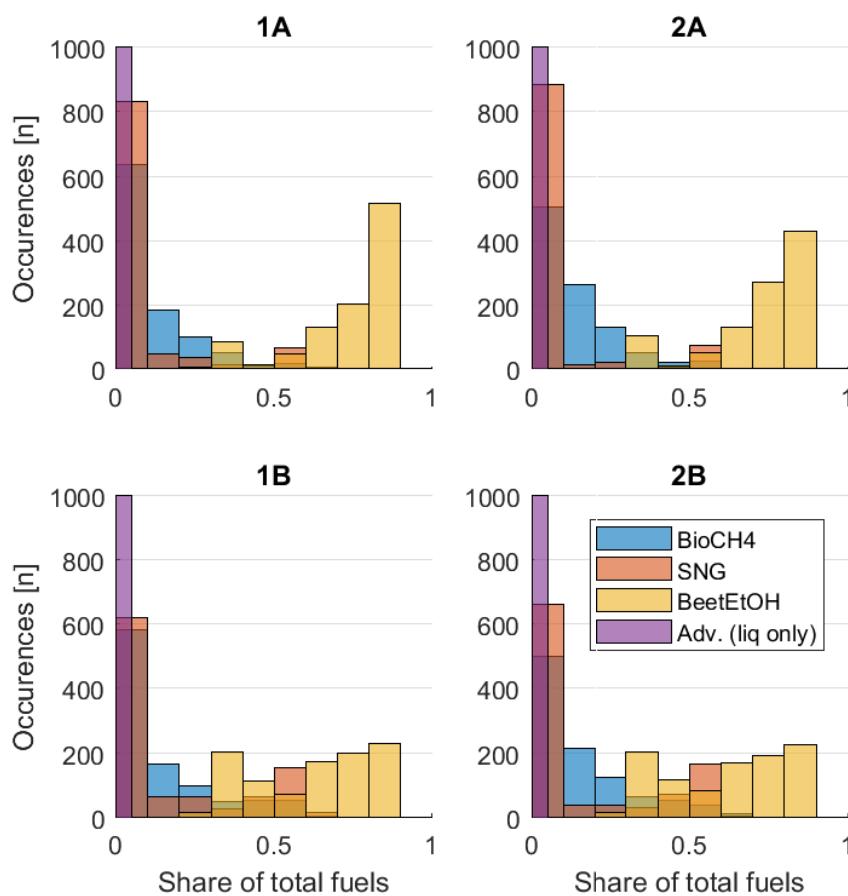
251 **Figure 7.** Biofuel competitiveness based on relative GHG abatement cost in the scenarios. The areas show  
 252 the total performed GHG abatement through each option (left axis), whereas the dotted line shows the total  
 253 arable land required (right axis). The base scenario (a) includes both liquid and gaseous fuels and assumes a  
 254 moderate power mix development according to [30, p.123], a wheat price increase of 4% a<sup>-1</sup>, GHG optimised  
 255 process heat and medium yields for all crops. In scenario (b), the power mix is more progressive and in  
 scenario (c), additionally the sugar beet and silage maize yields are assumed within the low range in Table 1.

251 In the base case (a), BeetEtOH dominates in the medium term, with SNG and BioCH<sub>4</sub> both  
 252 gaining market shares, respectively from ca. 2035 and 2040 onwards. At a more progressive power mix  
 253 (b), SNG starts gaining market shares more rapidly, while BioCH<sub>4</sub> remains almost the same as in the  
 254 base case. Gaseous fuels dominate fully towards the end. If additionally low yields for silage maize and  
 255 sugar beet are assumed (c), SNG fully dominates the market within a decade.

256 The resulting required total arable land (including for heating purposes and secondary feedstocks)  
 257 differs marginally between the scenarios, with an almost constant ca. 2 Mha used once RME and  
 258 StarchEtOH are displaced (Figure 7). Thus, yield and conversion efficiency improvements compensate  
 259 for the GHG abatement target increase.

260 *3.4. Sensitivity analysis*

261 From the sensitivity analysis, the resulting occurrences at different total market shares are shown  
 262 for four cases (Figure 8), where the reference feedstock costs increase by 3% ("1") and 4% ("2") a<sup>-1</sup>,  
 263 while the power mix is either moderate (A) or progressive (B). At moderate power developments,  
 264 BeetEtOH dominates, with BioCH<sub>4</sub> more often emerging at slightly higher cumulative market shares  
 265 at higher feedstock cost increases. SNG remains at below 10% total market share in around 80% of the  
 266 cases, with a slightly higher occurrence of market shares of over 10%. For SNG, there is a jump in  
 267 the amount of occurrences at over 50% cumulative market shares, indicating that under favourable  
 268 conditions, a threshold is surpassed early, leading to learning effects and increasing returns.



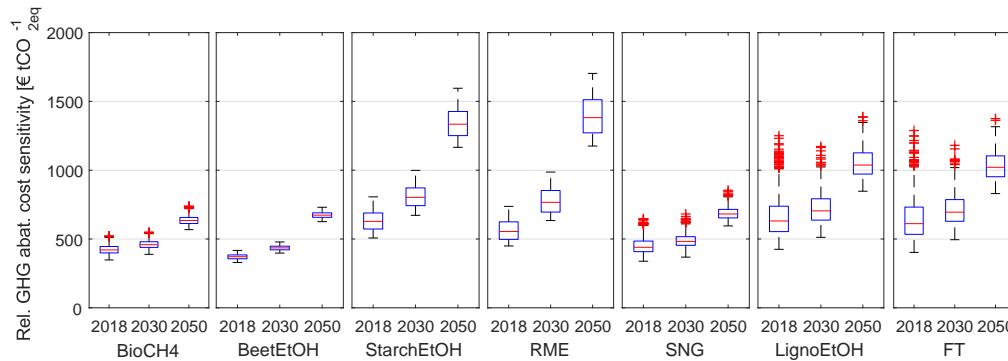
**Figure 8.** Sensitivity of biofuel production shares, at annual 3% (1) and 4% (2) wheat price increases, with moderate (A) and more progressive (B) power mix developments. 2A and 2B correspond to the sensitivities within scenarios (a) and (b). The number of occurrences among the 1000 runs at total cumulative biofuel shares (on an energetic basis) of between 0-10%, 10-20% etc. are shown in the histogram. The shares are of the total cumulative biofuel deployment over the whole time span. The colour tone of the bars in the histogram is summed where they overlap. In each sub-plot, the emergence of BioCH<sub>4</sub>, SNG and BeetEtOH for runs with all fuels included is shown, as well as is the emergence of advanced liquid fuels (LignoEtOH and FT-diesel summed together) for runs with only liquid fuels. Thus, each sub-plot shows two separate sets of sensitivity runs with 1000 runs each, totalling 4000 runs for all subplots.

At more progressive power mix developments, BeetEtOH still dominates in most cases, but the occurrences between 30-90% market share are more uniformly distributed. BioCH<sub>4</sub> behaves similarly to in the case of a moderate power mix development, while the effect on the competitiveness of SNG is substantial, with substantially more occurrences between 10-60% cumulative market shares.

In very few of the cases do the gaseous fuels arrive at cumulative market shares of above 60%, and BeetEtOH achieves cumulative market shares of above 30% in almost all cases.

For the advanced liquid biofuels, the share remains at below 5% in all of the observed cases, despite the fact that only liquid fuels were included.

The biofuel cost sensitivity is shown in Figure 9. In contrast to on an energetic basis [3], the sensitivity of the relative GHG abatement cost of RME is high, due mainly to the uncertain soil emissions. The relative GHG abatement costs of the advanced liquid biofuels are also highly uncertain, with more than a factor of three difference for the low and high end even at the beginning. In contrast, SNG shows clearly less uncertainty, despite stemming from the same feedstock. BeetEtOH, followed by BioCH<sub>4</sub> show the lowest spans, across time-points.



**Figure 9.** Sensitivity of total cost of the GHG abatement of biofuels in 2018, 2030 and 2050 in sensitivity case 1B (corresponding to the base scenario (a)), at a constant annual 4% wheat price increase and the other variables randomly varied according to Section 2.4. The red lines show the median, the bottom and top edges of the blue box show the 25th and 75th percentiles, respectively, the whiskers extend to a maximum of 1.5 times the length of the box and outside of this interval outliers are plotted with a red cross.

#### 283 4. Discussion

284 In this paper, feedstock cost developments of biofuels have been combined with GHG abatement  
 285 developments in order to estimate future spans of relative GHG abatement costs for the different  
 286 options, and their competitiveness. From the point of view of a cost-optimal GHG abatement through  
 287 the deployment of biofuels, the current practise emerged as increasingly divergent to the best options.

288 Whereas advanced biofuels were found to be competitive only at low feedstock price increases  
 289 when comparing the fuels on an energetic basis [3], especially SNG was found to be competitive even at  
 290 higher feedstock price increases on a GHG abatement basis. Furthermore, the power mix development  
 291 is in fact more important for the competitiveness of advanced biofuels than are feedstock cost increase  
 292 differences. This is due to the fact that the power mix emissions have a substantially different impact  
 293 on the various biofuel options, as the power input requirements differ. Differing soil emissions result  
 294 in additionally divergent GHG abatement and especially GHG abatement and thus relative GHG  
 295 abatement cost uncertainty.

296 Liquid advanced biofuels were competitive only when gaseous fuels were not included, and even  
 297 then only at very favourable conditions. In the sensitivity analysis, all relevant factors except lower  
 298 sugar beet yields were varied, resulting in an almost complete absence of advanced liquid biofuels.  
 299 Thus, the competitiveness of advanced liquid biofuels requires low sugar beet yields to be enforced, in  
 300 addition to other favourable circumstances working together, as well as gaseous fuels being excluded.

301 The biofuel amounts required towards the end of the time span correspond to about 13% of  
 302 current fuel demand (or in the case of large expansion of e.g. electric vehicles, a correspondingly higher  
 303 market share). A continuation of the present quota would require marginally more, due to the slightly  
 304 lower GHG abatement of advanced FT-diesel, but at an at least 50% higher cost compared to without  
 305 sub-quota for diesel and gasoline fuels. The resulting least-cost practises would imply mixing BeetEtOH  
 306 into petrol at higher shares than today, requiring some modifications to the vehicles [32, p.21], and for  
 307 gaseous fuels, the current demand needs to increase manifold in order to accommodate the least-cost  
 308 developments. If this is not possible, BeetEtOH is a possible long-term second-best option, albeit with  
 309 significantly lower GHG abatement potential per unit of arable land compared to the gaseous options.

310 A slight trade-off was found between optimising the GHG emissions from the input heat and the  
 311 resulting additional land required for the lignocellulosic crops used for this purpose, which in the case  
 312 of BeetEtOH amounted to 49%, while increasing the GHG abatement by 22%. Thus, this additional  
 313 land is motivated, but the benefits may be somewhat reduced through emissions related to land use.

314 Indirect Land use change (iLUC) emissions have been highlighted as a problem with crop cultivation.  
 315 If applied for the attribution to the GHG abatement of the biofuel options, these emissions are a function

316 of yield, as well as are to some extent direct soil emissions<sup>5</sup>. Thus, both are arguments for increasing  
317 the hectare GHG abatement of biofuels, through swapping from the presently used low-yielding crops  
318 to higher yielding options. The highest yielding options included here are BioCH<sub>4</sub> and SNG, both  
319 gaseous fuels. The former is based on silage maize, which (similarly to sugar beet) consumes soil  
320 humus [23, p.272ff.] and in the worst case has relatively high soil N<sub>2</sub>O emissions. Soil erosion and N<sub>2</sub>O  
321 emission need to be monitored and curbed in order to ensure sustainable biofuel practises. A more  
322 holistic approach including all relevant environmental factors is necessary in order to avoid sub-optimal  
323 practises, and the risk of high soil emissions needs to be taken into account and assessed.

324 GHG abatement cost in terms of € tCO<sub>2eq</sub><sup>-1</sup> does not give the full picture, as the GHG abatement  
325 in energetic terms deviates from that in terms of required arable land, which sets a hard limit for  
326 biofuels from dedicated crops. For BioCH<sub>4</sub>, the difference between the GHG abatement on an energetic  
327 basis compared to on a land use basis is particularly large (cf. Figures 3 and 5). The GHG abatement  
328 cost difference between BioCH<sub>4</sub> and BeetEtOH as well as SNG was also found to be large (Figure 6)  
329 compared to the GHG abatement per land used.

330 The total possible GHG abatement is limited by available arable land and residual biomass, and  
331 thus for an overall optimal GHG abatement, total yields need to be taken into account. A GHG  
332 abatement cost also ignores other relevant environmental metrics [see e.g. 34], such as biodiversity, soil  
333 erosion, pesticide use, freshwater use and land use change. In such a comparison, it would be beneficial  
334 to compare biofuel options according to land area, as some biofuels may perform worse in some metrics  
335 but through higher yields would free land which can be for instance conserved [cf. 35], thus potentially  
336 rendering the overall impact better.

337 Thus, in terms of several both direct and indirect environmental aspects, as well as in terms  
338 of economic [3] and social aspects (e.g. food competition), a switch to higher yielding fuels would  
339 be beneficial, especially if at the same time other relevant environmental effects are monitored and  
340 curbed. In order to achieve such a shift, presently used biofuels need to be exchanged with either  
341 bioethanol or gaseous fuels if the least-cost target and highest GHG abatement are to be achieved, or  
342 if this is proven to be infeasible, replacing RME with FT-diesel would be necessary in terms of both  
343 GHG abatement cost as well as absolute GHG abatement. For the advanced options, especially liquid  
344 ones, both unpredictable feedstock costs and highly uncertain investment costs may inhibit such a  
345 development [3]. However, in terms of GHG abatement, the benefits are more clear than in energetic  
346 terms.

347 As noted in Millinger and Thrän [3], perennials currently have a higher market price than those  
348 resulting with the method used, which can be at least partly explained by small markets as well as farmer  
349 risk considerations. Until the market demand for perennial lignocellulosic biomass is stable enough for  
350 the investment risk to be reduced, higher prices should be expected, thus potentially postponing the  
351 deployment of biofuels based on such crops.

352 The use of so called degraded or marginal lands has been suggested in order to avoid land use  
353 change emissions and food competition [36]. Although yields would be strongly affected compared to  
354 currently used arable land [37], the competitiveness compared to non-perennials is obvious, as the latter  
355 would likely not be cultivated on such lands.

## 356 5. Conclusions

357 In this paper, a thorough assessment of long term relative GHG abatement cost developments of biofuel  
358 options in Germany has been carried out. The better performing of the included biofuel options in  
359 terms of GHG abatement cost was sugar beet based ethanol for the short to medium term, and SNG  
360 for the medium to long term.

5 the latter is also related to agricultural practises, which can be substantially improved [33]

361 The currently most common biofuels were found to have over 40% higher relative GHG abatement  
362 costs than the least cost option for the beginning, and increasing substantially over time, due to higher  
363 relative feedstock cost increases.

364 Liquid advanced biofuel options were only found to be competitive at a combination of favourable  
365 circumstances, and were in normal circumstances about 50% more expensive than the least-cost option  
366 throughout the whole time span.

367 The competitiveness of advanced biofuels was found to be more sensitive to the emissions  
368 development of the power mix than on feedstock costs, as this factor is more differentiated between the  
369 high-performing fuels.

370 Through switching from currently most common biofuels RME and StarchEtOH to BioCH<sub>4</sub> and  
371 SNG, the GHG abatement per land area can potentially be increased by a factor of five. For the  
372 present day, a switch to BioCH<sub>4</sub> and BeetEtOH with renewable heat sources trebles the spatial GHG  
373 abatement, despite the fact that the heat source requires substantial amounts of land.

374 A discrepancy between GHG abatement in relation to energetic output compared to land output  
375 was found, having important consequences especially for the competitiveness of BioCH<sub>4</sub>. BioCH<sub>4</sub>  
376 was mostly not GHG abatement cost competitive and did not achieve high market shares in any  
377 scenario, while on a land use basis it was the best already in the beginning as well as in the long term.  
378 Although the land use was reflected to some extent in the cost competitiveness, larger differences and a  
379 substantially switched merit order resulted when comparing them on an area basis.

380 Due to the large spread of possible pathway emissions as well as cost developments, measures to  
381 quantify and curb emissions in each section of the pathway are called for in order to reduce uncertainties,  
382 starting from the specific field used, through the conversion as well as in the end use.

383 Finally, there are strong arguments, both social, economic and environmental, for including  
384 the required arable land for biofuels into policy and functional units, instead of merely energy or  
385 GHG abatement [cf. 9]. Such a differentiation between crop-based biofuels can potentially lead to a  
386 substantially higher GHG abatement from the same arable land area, through incentives to switch to  
387 higher yielding gaseous options.

388 **Supplementary Materials:** The following are available online at [www.mdpi.com/link](http://www.mdpi.com/link), Figure S1: title, Table  
389 S1: title, Video S1: title.

390 **Acknowledgments:** This work was funded by the Helmholtz Association of German Research Centers and  
391 supported by Helmholtz Impulse and Networking Fund through Helmholtz Interdisciplinary Graduate School  
392 for Environmental Research (HIGRADE).

393 **Author Contributions:** Millinger had the idea with contributions from Meisel, Millinger developed the model  
394 and performed the modelling; Millinger, Meisel and Budzinski analyzed the data and results; Millinger wrote  
395 the paper with contributions from Meisel, Budzinski and Thrän.

396 **Conflicts of Interest:** The authors declare no conflict of interest. The founding sponsors had no role in the  
397 design of the study; in the collection, analyses, or interpretation of data; in the writing of the manuscript, and  
398 in the decision to publish the results.

### 399 Abbreviations

400 The following abbreviations are used in this manuscript:

401

BENSIM	Bioenergy simulation model
BeetEtOH	Sugar beet based bioethanol
BioCH <sub>4</sub>	Silage maize based biomethane
DM	Dry matter
EF	Emission factor
FM	Fresh matter
FT	Woody biomass (poplar) based Fischer-Tropsch-diesel
GHG	Greenhouse gas
iLUC	Indirect land use change
402 LignoEtOH	Woody biomass (poplar) based bioethanol
LUC	Land use change
MC	Marginal cost
NG	Natural gas
RME	Rape seed methylester - biodiesel
SNG	Substitute natural gas
SRC	Short rotation coppice
StarchEtOH	Starch crop based bioethanol
TC	Total cost
WTT	Well to tank

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