

1 Article

## 2 Comparison of Cambodian Rice Production Technical 3 Efficiency at National and Household Level

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11 **Abstract:** Rice is the most important food crop in Cambodia and its production is the most  
12 organized food production system in the country. The main objective of this study is to measure  
13 technical efficiency (TE) of Cambodian rice production and also trying to identify core influencing  
14 factors of rice TE at both national and household level, for explaining the possibilities of increasing  
15 productivity and profitability of rice, by using *translog* production function through Stochastic  
16 Frontier Analysis (SFA) model. Four-years dataset (2012-2015) generated from the government  
17 documents was utilized for the national analysis, while at household-level, the primary three-years  
18 data (2013-2015) collected from 301 rice farmers in three selected districts of Battambang province  
19 by structured questionnaires was applied. The results indicate that level of rice output varied  
20 according to the different level of capital investment in agricultural machineries, total actual  
21 harvested area, and technically fertilizers application within provinces, while level of household  
22 rice output varied according to the differences in efficiency of production processes, techniques,  
23 total annual harvested land, and technically application of fertilizers and pesticides of farmers. The  
24 overall mean TE was estimated at 78.4% (national-level) and 34% (household-level), indicates that  
25 rice output has the potential of being increased further by 21.6% (national production) and 66%  
26 (household) at the same level of inputs and technology if farmers had been technically efficient.  
27 The TE also recorded -7% decreasing rate at the national-level and -14.3% at household-level due to  
28 highly affected of natural disasters and various environmental and social factors during the study  
29 periods.

30 **Keywords:** Agricultural productivity, Cambodia, Rice production, Stochastic Frontier Analysis  
31 (SFA), Technical Efficiency  
32

### 33 1. Introduction

34 Agriculture is the long-established foundation of the Cambodian economy. It remains as the  
35 foremost sector over the country's narration. In 1985, agriculture accounted for 90% of GDP and  
36 employed approximately 80% of the labor force [1]. Although contribution of agricultural sector to  
37 national GDP have been decreased gradually, growth in agricultural sector still played a crucial role  
38 in the development of Cambodia [2]. The sector grew 4.3% in 2012 and accounted for 4.75 million  
39 workers out of a labor force of 8 million in 2011 [3]. Industry, agriculture, and services are three main  
40 essential sectors of GDP composition with the share of 24.5%, 34.8%, and 40.7% in 2013 respectively  
41 [4].

42 Rice is one of the world's most important food crops and is the fundamental staple food for  
43 more than half of humanity, supplying 20% of the calories consumed worldwide. It is recognized as  
44 the « White Gold » for Cambodian people as well as the Royal Government of Cambodia (hereafter,  
45 RGC) that has declared that supporting the development of the national rice value-chain is one of its  
46 first priorities. Cultivation of rice stands as the most essential segment of Cambodian agricultural  
47 sector and plays a major role in the national economic growth (contributing to 15% of the national

48 GDP). Production of rice occupies more than 80% of total cultivated land and is the most essential  
 49 exported agricultural commodities [5]. With the strongly support from the RGC, rice production has  
 50 grown rapidly since 2003, which has firmly changed the country's position from rice deficit to  
 51 surplus [6]. Nonetheless, growth of rice production in Cambodia has decelerated since 2012 and  
 52 given the land area constraint, its recovery will depend from now on more on increases in rice  
 53 productivity and quality than on area expansion [7]. Therefore, productivity and efficiency use of  
 54 existing resources might be another source of rice development potential in Cambodia.

55 This study attempts to contribute to the productivity literature on Cambodian agriculture by  
 56 exploring the distribution of technical efficiency (hereafter, TE) and its determinants. The main  
 57 objective of the current study was to measure the rice production TE in Cambodia. Additionally, the  
 58 study was also trying to identify core influencing factors of rice TE in order to explain the  
 59 possibilities of increasing productivity and profitability of rice by increasing efficiency at household  
 60 level as well as provincial level, and identify what technical progress policy should be recommended  
 61 to help decision-makers to increase the rice productivity in Cambodia.

62 The rest of this paper is organized as follows: Section 2 demonstrates the methodology and  
 63 analytical frameworks used in the study. Section 3 presents data sources and descriptive statistics of  
 64 input and output variables as well as variables of rice production TE's influencing factors, while the  
 65 results are presented and discussed in Section 4. Finally, conclusion remarks are given in Section 5.

## 66 2. Research Methodology

67 Methods to estimate productivity and efficiency that commonly and frequently implement in  
 68 most of today's empirical works are *Data Envelopment Analysis* (DEA) and *Stochastic Frontier Analysis*  
 69 (SFA), which are non-parametric approach and parametric approach respectively.

70 Among DEA and SFA, which method should one use often depends on the application being  
 71 considered. The SFA is recommended by Coelli [8] for use in most agricultural applications. This  
 72 method has the added advantage of permitting the conduct of statistical tests of hypothesizes  
 73 regarding the production structure and the degree of inefficiency. However, if an application is  
 74 using farm level data where measurement error, missing variables (e.g. data on an input is not  
 75 available or not suitably measured), weather, etc. are likely to play a significant role, then the  
 76 assumption that all deviations from the frontier are due to inefficiency, which is made by DEA, may  
 77 be a courageous assumption. Thus, only a small percentage of agricultural frontier applications have  
 78 used the DEA approach to frontier estimation. However, DEA has a very large following in other  
 79 professions, especially in the management science literature, and in applications to service industries  
 80 where there are multiple outputs, such as banking, health, telecommunication and electricity  
 81 distribution, include [9-13] etc. Another benefit of SFA approach is determinants of inefficiency  
 82 which allowed external factors affecting efficiency of firms to be determined where unavailable in  
 83 DEA approach. SFA, hence, was applied by a large number of papers in the recent years, particularly  
 84 in agricultural researches. For instance, the studies implemented SFA approach include [14-19] etc.  
 85 Further detailed discussion of the differences between DEA and SFA has been given in Coelli [8].  
 86 Therefore, SFA was also being applied to the current study.

87 Cogitate a firm that uses amounts of  $N$  inputs (e.g. *land, labor, capital*) to produce a single  
 88 *output*. The technological possibilities of such a firm can be summarized using the production  
 89 function:

$$90 \quad \mathbf{y} = \mathbf{f}(\mathbf{x}) \quad (1)$$

91 where  $y$  represents *output* (dependent variable) and  $\mathbf{x} = (x_1, x_2, \dots, x_N)$  is an  $N \times 1$  vector of inputs  
 92 (i.e. explanatory variables). Function  $f(\cdot)$  is a mathematical function; reflect the relationship  
 93 between output and input vector. Different algebraic forms of  $f(\cdot)$  give rise to different models of  
 94 production function.  $\gamma, \beta_n, \beta_m$  are unknown parameters to be estimated.

95 Many functional forms of production function (such as linear, quadratic, normalized quadratic,  
 96 generalized Leontief, Constant Elasticity of Substitution CES, etc.) are linear in the parameters,  
 97 making them amenable to estimate using the linear regression technique. The commonly and

98 frequently uses functional form, i.e. *Cobb-Douglas* and *translog* functions; appear not to satisfy this  
 99 property at the first glance. However, taking the logarithms of both sides of these functions, resulted  
 100 as:

$$101 \quad \text{Cobb-Douglas:} \quad \ln y = A_0 + \sum_{n=1}^N \beta_n \ln x_n \quad (2)$$

$$102 \quad \text{Translog:} \quad \ln y = \beta_0 + \sum_{n=1}^N \beta_n \ln x_n + \frac{1}{2} \sum_{n=1}^N \sum_{m=1}^N \beta_{nm} \ln x_n \ln x_m \quad (3)$$

103 which are both linear in the parameters. Thus, the parameters of *Cobb-Douglas* and *translog* functions  
 104 can also be estimated in a linear regression framework. More discussion on functional forms is  
 105 available in [20, 21].

106 Logarithmic form of *translog* production function was being applied to the present study due to  
 107 its flexible algebra functional form and fitter with the dataset implemented in the present study than  
 108 *Cobb-Douglas* function.

### 109 3. Data and Descriptive Statistics

110 The current study is achieved through the estimation and analysis of the *stochastic production*  
 111 *frontier* function (called SFA model), which is originally and independently proposed by Aigner,  
 112 Lovell [22], and Meeusen and Van den Broeck [23]. The most commonly used package for estimation  
 113 of SFA model, *FRONTIER version 4.1c* [24], was applied. The *FRONTIER 4.1c* was widely applied in  
 114 different fields of research in the recent years, especially in agricultural studies like [25-32], .etc. The  
 115 present study utilized the logarithmic form of *translog* production function of SFA model, which can  
 116 be written as:

$$117 \quad \ln y_{it} = \beta_0 + \sum_j \beta_j \ln x_{jit} + \beta_t t + \frac{1}{2} \sum_j \sum_k \beta_{jk} \ln x_{jit} \ln x_{kit} + \frac{1}{2} \beta_{it} t^2 + \sum_j \beta_{jt} \ln x_{jit} t + v_{it} - u_{it} \quad (4)$$

#### 118 3.1. National Rice Production

119 The data used for technical efficiency analysis of rice production in Cambodia at the national  
 120 level were drawn from 4-years dataset (2012-2015) generated in document sets of the Royal  
 121 Government of Cambodia (RGC), namely "*Profile on Economics and Social*" of entire 25 provinces in  
 122 Cambodia i.e. 24 provinces and 1 municipality of Phnom Penh [33, 34]. These document sets were  
 123 prepared by Provincial Department of Planning of every province based on computer program  
 124 namely *Commune Database* (CDB) that provided derived-data from village and commune data books  
 125 which are annually documented and kept at commune/sangkat and village chief or village  
 126 representative, who is member of Planning and Budgeting Committee.

127 At the national level, the SFA model was constructed by one output variable (i.e. *quantity*) and  
 128 five input variables, included *land*, *labor*, *fertilizer*, *pesticide*, and *machinery*. See Table A1 in Appendix  
 129 for more description of these variables.

130

131 Table 1 provides summary statistics of the output and inputs of rice production within entire 25  
132 provinces in Cambodia from 2012 to 2015. Rice output *quantity* was higher in 2015 than in 2012  
133 which increased 8.4% in average from 290 thousand tons (2012) to 315 thousand tons (2015). Total  
134 *land* area in average also increased around 8% from 134 thousand hectares in 2012 to 145 thousand  
135 hectares in 2015. Total *fertilizers* quantity using by rice families, on the other hand, increased in  
136 average by 7%, while *pesticide* and *machinery* input increased greatly between this periods. Total  
137 *pesticide* quantity used increased by nearly 25% (3-times larger than *land* and *fertilizer*), while the total  
138 capital investment on agricultural *machineries* between this period increased by a huge percentage of  
139 64.4%, indicated a huge improvement of mechanization in Cambodian agriculture, particularly in  
140 rice production. Nevertheless, along with the improvement of agricultural mechanization, *labor*  
141 input tended to slightly decrease by 8%, presented the progression of transformation of labor forces  
142 out of agriculture to other higher productivity and profitability sectors, such as services.  
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**Table 1.** Input and output summary statistics for 25 provinces in Cambodia, 2012-2015

Variable	2012		2013		2014		2015	
	Mean	S.E.	Mean	S.E.	Mean	S.E.	Mean	S.E.
<b>Output</b>								
Quantity (tons)	290,808	52,994	329,872	60,296	391,150	80,437	315,270	57,785
<b>Inputs</b>								
Land (hectares)	134,629	23,192	144,944	25,893	212,785	56,497	145,685	26,699
Labor (persons)	168,703	27,044	163,805	26,208	160,163	25,683	155,159	24,486
Fertilizer (tons)	74,061	13,236	75,027	13,300	160,043	13,436	79,038	13,618
Pesticide (tons)	45,116	9,610	47,926	10,021	52,205	10,596	56,117	11,047
Machinery (units)	10,196	1,937	12,213	2,135	14,569	2,394	16,762	2,675

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Source: Measured by Ms. Excel 2016 using combined datasets of the RGC [33, 34]. "S.E." = Standard Error.

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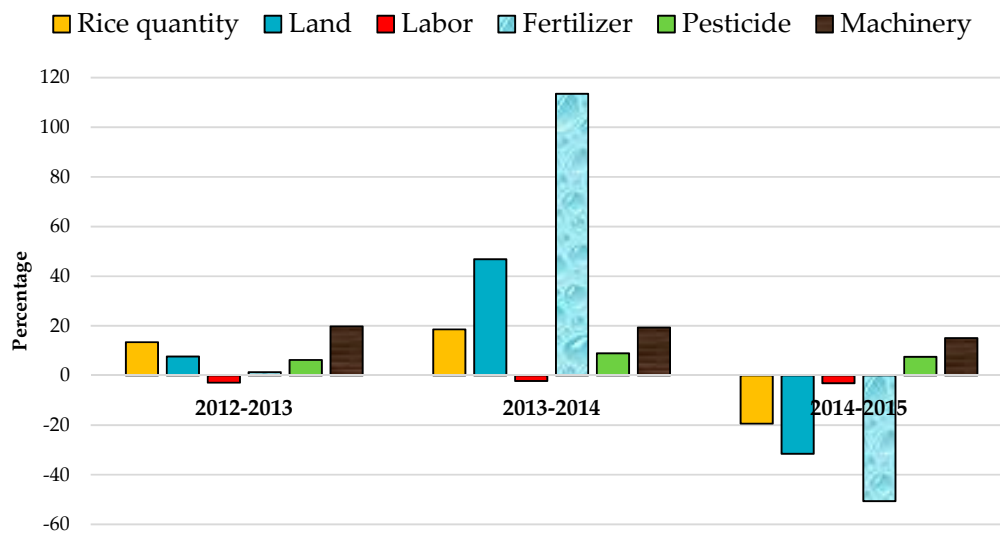
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Figure 1 illustrates percentage changes of input and output statistics of Cambodian rice production 2012-2015. A closer look to percentage changes within output and input variables from year to year indicated that from 2012 to 2013, there were not significantly changed within both output and input variables. However, there were a massive change in inputs, particularly in *land* and *fertilizer* between 2013 and 2014, which caused *rice output* to greatly increase. Unfortunately, the natural disasters (drought, flood, and insects) at the end of 2014 and in 2015 had destroyed a huge percentage of rice cultivated *land* in most leading rice production provinces (totally reduced around 30% of 2014 production) and *fertilizer* input was also decreased greatly (by more than 50%). *Rice output*, therefore, also decreased by a great percentage of 20%. Conversely, development of capital investment in agricultural *machineries* still continued to increase by 15-20% per year, while implementation of *pesticide* by farmers tended to increased 6-9% annually as well. *Labor* input, on the other hand, had the decreasing trend from year to year in the percentage of 2-3%.



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**Figure 1.** Percentage changes in input and output statistics for 25 rice producing provinces in Cambodia for the periods 2012-2013, 2013-2014, and 2014-2015

161 In the *technical inefficiency model* (TI model), there were seven influencing factors of rice  
 162 production TE to be considered in the present study, included *disaster*, *irrigation*, production  
 163 *technique*, *distance* to information sources, *agricultural staff*, *dry-season* rice production, *small-land*  
 164 farmers. See Table A2 in Appendix for these variables' description. Some external factors, such as  
 165 social, economic, demographic, as well as geographic perspectives of each province were omitted  
 166 from the technical inefficiency model, due to un-sufficient availability of appropriated datasets  
 167 during the study period. Furthermore, the present study utilized only 4-years dataset of entire 25  
 168 provinces of Cambodia, which limited availability to include too many influencing factors into the  
 169 model as it might cause unexpected conflicts or correlations among factor variables. Likewise,  
 170 provinces of Cambodia were quiet tiny in area and normally the local governance as well as  
 171 economy are still under directly controlled by the central government in Phnom Penh (i.e. provincial  
 172 local government in Cambodia are not much independence from each other as the situation in other  
 173 countries like China for instance). Therefore, the present study assumed these external factors to be  
 174 neutral to rice production TE.

175 Thus, *TI model* for national-level analysis can be written as:

$$176 \quad u_{it} = \delta_0 + \delta_1 \text{Disaster}_{it} + \delta_2 \text{Irri}_{it} + \delta_3 \text{Tech}_{it} + \delta_4 \text{Distant}_{it} + \delta_5 \text{Staff}_{it} + \delta_6 \text{Dry}_{it} + \delta_7 \text{SmallF}_{it} \quad (5)$$

177 Table 2 presents descriptive statistics of Cambodian rice production efficiency's influencing  
 178 factors 2012-2015. Percentage of rice land damaged by floods, droughts, and insects was lower in  
 179 2015 compared to 2012. Rice land damaged by *disasters* in 2012 was in average 18.8%, while in 2015  
 180 *disasters* destroyed in average only 5.2% of rice production area (decreased by 72.4%). However,  
 181 flooded in wet season of 2014 have still destroyed almost 30% of total rice cultivated land within the  
 182 year. These percentages still remain huge, which ought to be considered by RGC and the related  
 183 agencies. Furthermore, from 2012 to 2015 there were also large percentage changes in rural farmers'  
 184 *production technique* and amount of *agricultural supporting staffs* existing in the province. *Production*  
 185 *technique* which measured as percentage of families cultivating rice under SRI decreased greatly by  
 186 20% within 3 years, while percentage of agricultural supporting staffs (to total rice families) also  
 187 decreased by around 17% during this period, indicated lack of technical supporting techniques as  
 188 well as technical improvement training for farmers in the purpose of improving the national rice  
 189 production, particularly for small-land rural farmers which most of them are rice farmers. Although  
 190 percentage of *small-land farmers* have been slightly reduced during the study period (less than 5%), in  
 191 2015 *small-land farmers* in Cambodia still accounted for 39.8% in average which was still the vast  
 192 percentage. Moreover, during the dry season, available land for cultivating rice still not fully  
 193 cultivated yet. During the study period 2012-2015, in average more than 30% of available dry season  
 194 rice land was abundant annually. In 2012, only 68.5% of total available dry-season rice production  
 195 land had been actually cultivated and this percentage became worse in 2013 (58.8%). Although  
 196 situation had been faintly improved in 2014 while this percentage slightly increased to 65.1%, water  
 197 shortage during the dry season of 2015 had reduced the percentage of dry-season actually cultivated  
 198 again to around 64.9%. Therefore, there is still a huge gap for Cambodian famers to improve their  
 199 rice production during dry season as well as total production of rice.

200 *Irrigation* plays as a very important role for rice production in Cambodia, particularly in  
 201 dry-season. Between 2012 and 2015, irrigation systems were improved gradually by increased the  
 202 percentage of paddy land having irrigation system from 21.7% in 2012 to 22.6% in 2015 (3.5%  
 203 increased within 3 years). However, this irrigation rate still seems to be very low compared to other  
 204 agricultural nations, especially its neighboring countries like Thailand, and Vietnam, since another  
 205 nearly 80% of total cultivated land still being performance as the rain-fed agricultural land. These  
 206 statistics reveled that irrigation systems in Cambodia still remain lack, shortage far behind its  
 207 potential to improve the national rice production. In many developed countries, irrigation systems  
 208 were not only used for agriculture, but also being used as natural disasters prevention devices.  
 209 Global climate change had been affecting Cambodia in the latest decade. Natural disasters like  
 210 floods and droughts occurred more frequently than previous times. Sometimes, within a year,  
 211 Cambodian people suffered from flood in wet-season, and then suffered again from droughts in



212 dry-season. These could be the results of irrigation systems shortage, which caused Cambodia to  
 213 have no ability to deal with such frequently-occurred disasters. What if Cambodia could build  
 214 irrigation and water storage systems in order to store over-needed water resources during the  
 215 wet-season keeping for utilization in agriculture during the dry-season?

216 **Table 2.** Descriptive statistics of factors affecting Cambodian rice production efficiency 2012-2015

Variable	2012		2013		2014		2015	
	Mean	S.E.	Mean	S.E.	Mean	S.E.	Mean	S.E.
<i>Disaster</i>	18.86	12.34	5.16	1.12	30.98	26.37	5.20	1.16
<i>Irrigation</i>	21.70	3.49	22.75	3.52	19.94	3.58	22.64	3.54
<i>Production technique</i>	3.04	0.48	2.79	0.47	2.74	0.42	2.44	0.37
<i>Distant info-source</i>	14.92	1.53	14.86	1.22	14.67	1.14	15.01	1.20
<i>Supporting staffs</i>	0.11	0.03	0.10	0.02	0.09	0.02	0.09	0.02
<i>Dry-season production</i>	68.47	5.72	58.76	6.33	65.12	5.89	64.91	6.43
<i>Small-land farmers</i>	41.80	3.17	40.99	3.43	40.35	3.45	39.76	3.67

217 Source: Measured by Ms. Excel 2016 using combined datasets of the RGC [33, 34]. "S.E." = Standard Error.

### 218 3.1. Household Rice Production

219 At household-level analysis, primary data were collected from a random sample of 301 rice  
 220 production households from 10 communes (equal to 30 villages) in three selected districts of  
 221 *Battambang* province by using structured questionnaires. The district of *Thmar Koul*, *Moung Russei*,  
 222 and *Sangkhae* were purposively selected as the present study's study areas, based on their total rice  
 223 production area and total number of farmers with rice farming as primary occupation (rice farmers)  
 224 in 2014, which ranked from the first to the third among all 14 districts of *Battambang* province. The  
 225 field surveys gathering 3-years data of households' rice production (2013, 2014 and 2015). Structured  
 226 questionnaire designed to capture information related to the characteristics of rice farmers, their  
 227 inputs allocated to the rice cultivation and its output(s). Furthermore, the collected primary data  
 228 were supplemented with secondary data collected from various relevant sources.

229 The SFA model was constructed by one output variable (i.e. production *quantity* of rice) and  
 230 five input variables included *land*, *labor*, *fertilizer*, *pesticide*, and *other capital*. See Table A3 in Appendix  
 231 for variables description.

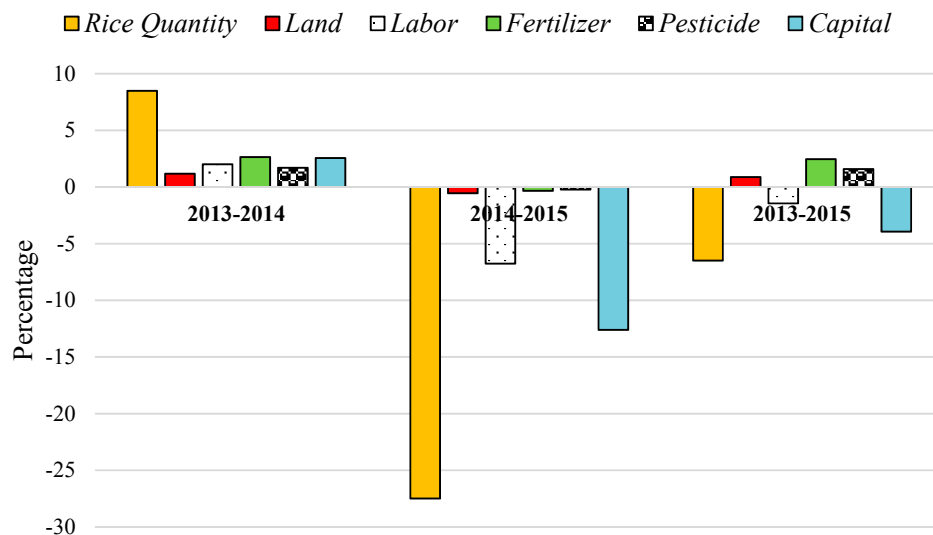
232 Table 3 provides summary statistics of the output and inputs of households' rice production in  
 233 three districts of *Battambang* 2013-2015. Output quantity of households' rice production increased  
 234 8.5% in average from 16.7 thousand kilograms to 18.1 thousand (kg). Nevertheless, household rice  
 235 output has been decreased by 6.5% between 2013 and 2015 as the results caused by natural *disasters*  
 236 occurred in wet season of 2014 (flood) and dry season of 2015 (drought) which reduced rice output  
 237 to 15.6 thousand kg per household (in 2015). Rice area harvested by farmer households ranged from  
 238 the smallest of 1 ha to the largest of 82 ha annually. During the study period, in average farmers  
 239 harvested around 7 ha (included for both wet season and dry season) in 2013, and increased by 1.2%  
 240 from to 7.1 ha in 2014. However, average households' rice harvested area in 2015 has been slightly  
 241 reduced to 7.05 ha. Furthermore, average annual working days of adult family members (18-65 years  
 242 old) for both male(s) and female(s) on the rice field(s) was 108 days per person in 2013, and increased  
 243 to 110.5 days in 2014, then reduced to 106.7 days in 2015. Total quantity of chemical and organic  
 244 fertilizers using by households in rice production (i.e. fertilizer input), on the other hand, increased  
 245 by 2.5% between 2013 and 2015 from average of 772 kg (2013) to 791 kg (2015), while pesticide input  
 246 which measured as total quantity of poisons for insects and grass (both chemical and organic) using  
 247 by households in rice production also increased by 1.6% between the same period, from 70.8 kg to 72  
 248 kg in average. However, during the study period the level of households' capital investment showed  
 249 the impressively deduction by 4%, particularly between 2014 and 2015 (capital input decreased by  
 250 12.6%), indicated the farmers' response to effects of natural disasters that reduced availability of rice  
 251 area to be harvested.

252 **Table 3.** Output and input summary statistics for households rice production, 2013-2015

Variables	2013		2014		2015	
	Mean	S.E.	Mean	S.E.	Mean	S.E.
<b>Output</b>						
Quantity (kg)	16,651.16	1,244.43	18,065.78	1,422.06	15,569.77	1,235.43
<b>Input</b>						
Land (ha)	6.99	0.53	7.07	0.53	7.05	0.52
Labor (days)	108.27	5.58	110.45	5.66	106.69	5.32
Fertilizer (kg)	771.73	55.02	792.09	55.98	790.72	55.87
Pesticide (kg)	70.84	6.64	72.03	6.75	71.95	6.70
Other capital (USD)	857.18	59.49	879.05	59.31	823.37	55.72

253 Source: Calculated by Ms. Office Excel 2016, S.E = Standard Error

254 Figure 2 illustrates the percentage changes of output and input statistics of rice production of  
 255 farmer households in three selected districts of *Battambang* for the periods 2013-2014, 2014-2015, and  
 256 2013-2015. The percentage changes within output and input variables from year to year indicated  
 257 that entire inputs had been increased for 1% to 2.6% between 2013 and 2014 which led rice output  
 258 to increase by 8.5%. However, between 2014 and 2015 all inputs used by households tended to  
 259 decrease (particularly in labor and capital input which decreased by 6.8% and 12.6% respectively)  
 260 due to effects of natural disasters in the recent years, caused household rice output to decrease  
 261 greatly by almost 30% compared to the production of 2014.



262

263 **Figure 2.** Percentage changes in output and input statistics for households rice production in  
 264 Battambang for the periods 2013-2014, 2014-2015, and 2013-2015

265 The technical inefficiency (TI) model of household's rice production can be expressed as the  
 266 following form:

$$267 \quad u_{it} = \delta_0 + \sum_{k=1}^n \delta_k z_{kit} + \omega_{kit} \quad (6)$$

268 where,  $u_{it}$  is the inefficiency effects that could be estimated by 2 stage estimation technique in  
 269 FRONTIER 4.1c extemporaneously;  $\delta_0$  represents the intercept term;  $\delta_k$  is the parameter for  $k^{\text{th}}$   
 270 independent variables to be estimated;  $z_{kit}$  is the parameter of influencing factors affecting the TE of  
 271 household's rice production in period  $t$ ; and  $\omega_{kit}$  represents the stochastic noises. In this TI model,  
 272 there were twelve influencing factors ( $z_{kit}$ ) of household's rice production TE to be considered in the  
 273 current case study. See Table A4 in Appendix for  $z_{kit}$  variables description.



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**Table 4.** Descriptive statistics of technical inefficiency model's parameters, 2012-2015

Variables	2013		2014		2015	
	Mean	S.E.	Mean	S.E.	Mean	S.E.
<i>Household head's Age</i>	47.39	0.69	48.39	0.69	49.39	0.69
<i>Household head's Sex</i>	0.17	0.02	0.17	0.02	0.17	0.02
<i>Household head's Education</i>	2.33	0.05	2.33	0.05	2.33	0.05
<i>Family size</i>	5.16	0.11	5.17	0.11	5.17	0.11
<i>Female labor (18-65yr)</i>	1.63	0.05	1.63	0.05	1.63	0.05
<i>Other crops' cultivated area</i>	485.02	241.36	247.14	106.52	247.14	106.52
<i>Irrigated areas</i>	16.82	1.22	17.35	1.23	17.30	1.24
<i>Distance to water sources</i>	2.91	0.14	2.91	0.14	2.91	0.14
<i>Distance to district</i>	15.89	0.43	15.89	0.43	15.89	0.43
<i>Num. of plot area</i>	1.48	0.04	1.52	0.04	1.52	0.04
<i>Num. of cultivation per year</i>	1.44	0.03	1.44	0.03	1.44	0.03
<i>Disaster</i>	0.06	0.01	0.07	0.01	0.74	0.03

275 Source: Estimated by Ms. Office Excel 2016. "S.E": Standard Error.

276 Descriptive statistics of rice production technical inefficiency model's parameters between 2012  
 277 and 2015 are given in Table 4. Most of variables remain insignificant changed between this 3-year  
 278 period. The overall statistics reveal that the average age of household's head was 49.4 years old in  
 279 2015 ranged from 21 to 83 years old, in which 17% were female household head. Moreover, the  
 280 average education level was 2.33, indicating that most of rice farmers' household head just only  
 281 giant education at secondary school (i.e. grade 7-9) in Cambodian education system. The results also  
 282 reveal that average family size of rice farmers in Battambang province is about 5.17 persons per  
 283 household (ranged from 2 to 12 persons per household), presenting the general figure of rice farmers  
 284 in the rural Cambodia nationwide. Additionally, female labor (age between 18 and 65 years old)  
 285 existing in *Battambang's* rice households during the study period in average was about 1.63 persons  
 286 per household.

287 The total cultivated area under other crops beside rice such as corn, sugarcane, cassava,  
 288 cucumber, pepper, wax melon, bitter melon, bean, eggplant, and other vegetables, was about 485  
 289 square meters (m<sup>2</sup>) in average in 2013. However, this amount had been decreased (by almost 50%) to  
 290 247 m<sup>2</sup> in 2014 and 2015. Furthermore, irrigated areas, which is the percentage of rice production  
 291 land located near water sources or benefited from irrigation systems to total annual cultivated land  
 292 of rice, was about 16.8% in 2013 average, and had been increased to 17.35% in 2014. Water shortage  
 293 in 2015, nonetheless, had been leading this percentage to decrease a little bit to 17.3% (in average).  
 294 These percentages disclose the lack of irrigation facilities and water management policies, since  
 295 almost 85% of farmers' rice cultivated areas still not benefit from irrigation systems and remain as  
 296 rain-fed agricultural lands that are very vulnerable to the global climate change. In average, rice  
 297 production lands of rural farmers in Battambang located around 2.91 km from the water sources (or  
 298 the nearest irrigation systems). This distance is quite far and often causes inability for farmers to use  
 299 water from existing water sources and irrigation systems. Likewise, the results also show that only  
 300 39% of farmers' rice fields that located less than 1 km from water sources (or the nearest irrigation  
 301 systems), thus, other more than 60% of rice fields still located far from the water sources. Distance to  
 302 district, on the other hand, measured as the distance from the village to the district center in  
 303 kilometers, is the proxy variable of farmers' accessibility to information sources (related to rice  
 304 production such as price information, as well as adoption of new production techniques). Within the  
 305 study areas, most villages located in average of 15.9 km from the center of district (range from 1 km  
 306 to 28 km).

307 Rice farmers in Battambang in average cultivated on 1.48 plot lands (in 2013), and increased to  
 308 1.52 in 2014 and 2015. The statistics reveal that around 63% of farmers cultivated on only one plot  
 309 land of rice (during the study period). Furthermore, there are only 44% of farmers who able to  
 310 cultivate rice crops more than once per year. More importantly, between 2013 and 2014, only 6-7% of

311 rice farmers reported the affecting by natural disasters (i.e. droughts, floods, and insects) on their  
 312 rice fields. Nevertheless, in 2015, almost 75% of famers' rice fields had been reported affecting by  
 313 natural disasters, particularly the drought during 2015's dry season.

#### 314 4. Results and Discussion

##### 315 4.1. SFA Model Estimation

316 Table 5 lists the parameters estimation results by implementing the maximum likelihood  
 317 estimation method in *FRONTIER version 4.1c* econometrics software of Coelli [24]. At national-level,  
 318 the variance ratio parameter of gamma ( $\gamma$ ) had a value of 1.00 and significant at 1%, shows that the  
 319 variation of the composite error term was mainly from the technical efficiency ( $u_i$ ) almost 100%, and  
 320 the variation of random error ( $v_i$ ) less than 1%, indicated the efficiency source of Cambodian rice  
 321 production within the study period came mainly from the production's technical efficiency.

322 Almost all estimated coefficients have the expected signs. Total actual harvested land and  
 323 agricultural machineries involved in rice production were both positively related to rice output and  
 324 significant at 1%, while the total amount of chemical and organic fertilizers' quantity using by total  
 325 families in the province for the production of rice was also positively related but significant at 5%.  
 326 These results indicated that enlarging in total actual harvested land, more capital investment in  
 327 agricultural machineries and technically improvement of fertilizers application by smallholder rice  
 328 producers (farmers) could cause the result in increasing output (quantity) of rice within the  
 329 province. Moreover, with the estimated coefficient of 1.86, capital investment in agricultural  
 330 machineries was the main input factor driven more output for Cambodia's provincial rice  
 331 production compared to land and fertilizer input factor during the study period. This means that the  
 332 provinces with higher capital investment (in agricultural machineries) tended to produce higher  
 333 level of rice output than the provinces with lower capital investment.

334 **Table 5.** Parameter estimates of SFA model at National-level

Variables	Coefficient	Standard Error	t-ratio
Constant	-1.1869 *	0.6189	-1.9178
$\ln(\text{land})$	0.6796 ***	0.2475	2.7458
$\ln(\text{labor})$	0.0775	0.3279	0.2364
$\ln(\text{fertilizer})$	0.9245 **	0.4664	1.9820
$\ln(\text{pesticide})$	-1.8588 ***	0.3565	-5.2139
$\ln(\text{machinery})$	1.8642 ***	0.2629	7.0914
$t$	0.0573	0.0369	1.5529
Land $\times$ Labor	0.0420 **	0.0197	2.1339
Land $\times$ Fertilizer	-0.0771 *	0.0429	-1.7966
Land $\times$ Pesticide	0.1680 ***	0.0309	5.4381
Land $\times$ Machinery	-0.1210 ***	0.0241	-5.0263
Labor $\times$ Machinery	-0.0585 **	0.0271	-2.1577
$t^2$	0.0013	0.0068	0.1888
Gamma ( $\gamma$ )	1.0000 ***	0.0001	13,538.2280
Sigma-squared ( $\sigma^2$ )	0.0336 ***	0.0062	5.3882
Log likelihood function			75.7787

335 Source: Estimated by FRONTIER 4.1c. \* indicates significant at 10%, \*\* significant at 5%, and \*\*\* at 1%.

336 In addition to capital investment in agricultural machineries and fertilizer application, total  
 337 actual harvested land was another core input factor for increasing output of rice. The provinces  
 338 which cultivate more additional lands of rice have the ability to maintain reasonable levels of other  
 339 necessary inputs in order to cause the rice output to increase faster than the provinces with low rate  
 340 of rice cultivated land. This result confirmed the results of several previous studies, such as [35] and  
 341 some studies of Asian Development Bank [2, 36]. Furthermore, total families using quantity of

342 poison for insects and grass (included both chemical and organic poison) existing in the province, i.e.  
 343 *pesticides* input, was negatively related to rice output and significant at 1%, indicated that provinces  
 344 with more amount of poison (*pesticides*) application tended to produced lower rice output than the  
 345 provinces with smaller amount of poison application. This could be the result of inefficiency used of  
 346 poison in rice production by farmers. Be noted that most of smallholder rice producers are the  
 347 farmers with low education. Furthermore, the instruction of product usage for most imported  
 348 agricultural poison products have not been totally translated into Khmer language yet before  
 349 imported (to Cambodia), which might cause numerous misunderstanding and led to incorrect  
 350 technical used as well as inefficiency used in field practices by farmers. However, the study  
 351 established that there was no significant relationship between *rice output* and the *labor* force involved  
 352 in rice production.

353 Table 6 illustrates the input elasticity of rice production in Cambodia between 2012 and 2015.  
 354 From this table, all input factors, except machinery, have had increasing return to scale to rice  
 355 output, and elasticity of land input was the highest among all input factors, followed by fertilizer  
 356 and labor input. Within the study period of 2012-2015, *harvested land elasticity* was 0.976 in average,  
 357 indicated that 1 hectare increasing in harvested land could cause *rice output* to increase by 0.976 tons,  
 358 while the other input factors just had minor of elasticity value (less than 0.10). Input elasticity of  
 359 *machinery*, on the other hands, was unexpectedly negative related to *rice output* during the study  
 360 period of 2012-2015. As being shown in the previous table (Table 5), *machinery* input had the highest  
 361 positive coefficient of 1.86 (compared to other inputs) and significant toward *rice output* at  
 362 confidence level 99%, indicated the expansion of amount used of *machinery* in rice farming could  
 363 increase *rice output* level. However, a closer look at the relationship between *machinery* and another  
 364 inputs, such as *land* and *labor*, indicated that *machinery* has had negative (substitution) relationship  
 365 with *labor* input, which was not surprising for most agricultural researches that unskilled-workers  
 366 could be replaced by the utilization of machinery for gaining more output as well as saving more  
 367 times. Likewise, *machinery* has also had negative relationship with *land* input and strongly  
 368 significant at confidence level 99%, which was quite surprised. Conversely, the ratio of investment  
 369 level on agricultural machineries to total rice cultivated land in most high-potential provinces in  
 370 the production of rice, such as *Battambang*, *Banteay Meanchey*, *Kampong Thom*, *Kampong Cham*, *Prey Veng*,  
 371 *Takeo*, *Svay Rieng*, etc., seemed to be relatively low compared to some other provinces with  
 372 lower-potential in rice production like *Phnom Penh* suburb and *Pailin* for instance. This could be  
 373 explained the insufficient investment of machinery in the territory of high-potential provinces in rice  
 374 production. Moreover, negative relationship between land and machinery input (showed in Table 5)  
 375 also indicated inefficiency performances of existing agricultural machineries for rice farming in  
 376 high-potential provinces, which led to input elasticity of machinery input to be negative within the  
 377 study period of 2012-2015. Thus, in addition to enlargement of investment on *machineries*, for  
 378 improving rice production in Cambodia (particularly in high-potential provinces) the techniques or  
 379 solutions for increasing the performance efficiency of existing machineries as well as labor skills also  
 380 needed to be considered (by related agencies).

381 **Table 6.** Input elasticity of national rice production in Cambodia, 2012-2015

<i>Year</i>	<i>Ln(land)</i>	<i>Ln(labor)</i>	<i>Ln(fertilizer)</i>	<i>Ln(pesticide)</i>	<i>Ln(machinery)</i>
2012	0.9898	0.0465	0.0569	0.0317	-0.1701
2013	0.9816	0.0340	0.0559	0.0339	-0.1709
2014	0.9694	0.0248	0.0537	0.0386	-0.1729
2015	0.9632	0.0156	0.0551	0.0356	-0.1687

382 Source: Calculated by Ms. Excel 2016

383 In SFA model, a test whether there is technical inefficiency exists or not can be conducted by  
 384 testing the null hypothesis  $H_0: \gamma = 0$ , versus alternate hypothesis  $H_1: \gamma \neq 0$ . Coelli [37] argued that  
 385 *maximum likelihood* (ML) shall be estimated by the calculation of the critical value for *one-sided*  
 386 *likelihood ratio* (LR) test. The critical value for a test of size  $\alpha$  is equal to the critical value of the  $\chi^2$

387 distribution for a standard test of size  $2\alpha$ . Thus, one-sided likelihood ratio test has suitable range,  
 388 where  $H_0$  is rejected when  $LR \geq x^2(2\alpha)$  for a test of size  $\alpha$ . At  $\alpha=1\%$  significant level,  $x^2(2\alpha)$  has  
 389 value of 100.62. In household-level frontier model, however, LR test of the one-sided error has value  
 390 of 171.80, which is bigger than  $x^2(2\alpha)$ . Therefore, the null hypothesis,  $H_0: \gamma = 0$ , was rejected,  
 391 indicates that technical efficiency effect exists in our model.

392 Table 7 lists parameters estimation results by implementing the *maximum likelihood* estimation  
 393 method in *FRONTIER version 4.1c* econometrics software of Coelli [24]. The variance ratio parameter,  
 394 gamma ( $\gamma$ ), had a value of 1.00 significant at  $\alpha = 1\%$ , shows that the variation of the composite error  
 395 term, was mainly from the *technical efficiency* ( $u_i$ ) almost 100%, and the variation of random error ( $v_i$ )  
 396 less than 1%, indicated that the efficiency of households' rice production in study area between 2013  
 397 and 2015 mainly comes from the *technical efficiency* of the production.

398 **Table 7.** Parameters estimated for the SFA model at Household-level

Variables	Coefficient	Standard Error	t-ratio
Constant	8.2818 ***	1.0064	8.2288
$\ln(\text{land})$	0.8276 ***	0.2232	3.7085
$\ln(\text{labor})$	-0.0485	0.2297	-0.2112
$\ln(\text{fertilizer})$	0.0945 **	0.0402	2.3490
$\ln(\text{pesticide})$	0.0694 **	0.0339	2.0494
$\ln(\text{capital})$	0.0323	0.1892	0.1708
$t$	0.1083	0.0971	1.1152
Land $\times$ Labor	0.0341	0.0433	0.7876
Land $\times$ Fertilizer	-0.0248	0.0210	-1.1796
Land $\times$ Pesticide	0.0089	0.0189	0.4701
Land $\times$ Capital	-0.0054	0.0269	-0.1992
Labor $\times$ Capital	-0.0034	0.0425	-0.0801
$t^2$	-0.0163	0.0248	-0.6570
$\gamma$	1.0000 ***	0.0994	10.0565
$\sigma^2$	0.0993 ***	0.0047	20.9696
<i>log likelihood function</i>			-235.2186
<i>LR test of the one-sided error</i>			171.8042

399 Source: Estimated by FRONTIER 4.1c. \* indicates significant at 10%, \*\* at 5%, and \*\*\* at 1%.

400 Almost all estimated coefficients have the expected signs. As being showed in Table 7, *land*  
 401 input had positive coefficient and significant at  $\alpha = 1\%$ , while *fertilizer* and *pesticide* input both had  
 402 positive coefficients but significant at  $\alpha = 5\%$ , indicates positive contribution of these three inputs to  
 403 *household rice output*. These results designated that enlarging the area of harvested *land*, increasing  
 404 quantity used of *fertilizer* and *pesticide* input, could cause the increasing of *household rice output*.  
 405 Furthermore, with the estimated coefficient of 0.83, total area (both in wet season and dry season) of  
 406 rice actually harvested within the year was the main input factor driving extra output for  
 407 household's rice production in Battambang province compared to *fertilizer* and *pesticide* (input). This  
 408 means farmers who cultivate additional lands have the ability to maintain reasonable levels of the  
 409 necessary inputs; otherwise, additional area does not increase *rice production output* if the levels of  
 410 inputs are not maintained. Area of cultivated land can be increased by expanding irrigation that  
 411 permits multiple season cropping. Despite the importance of rice farming in the Cambodian  
 412 landscape, it has traditionally been dependent on rainfall. Rice is predominately grown in the wet  
 413 season which produces 80% of the total crop, and irrigation is mainly used for dry season rice and to  
 414 complete wet season rice if necessary. Furthermore, it is also an essential component to ensure that  
 415 farmers can crop during the dry season, and helps to better regulate water inputs which is essential  
 416 for improved yields [35, 38]. Production efficiency, nevertheless, is constrained by low rates of  
 417 irrigation [2]. Most Cambodian farmers are able to cultivate rice only once in a year because of  
 418 inadequate irrigation system and good water management practices. Lack of water during dry

419 season rice farming is significantly constraint and has occasionally caused conflict among farmers  
 420 [39]. Cambodia has a huge potential to increase rice production since it is known for its abundant  
 421 agricultural land and water resources. Such natural resource potential has been underutilized: less  
 422 than 30% of potential arable land is under cultivation, and a much smaller portion of area suitable  
 423 for irrigation is actually irrigated. Thus, expansion of farmland area and irrigation development can  
 424 be a straightforward way to increase rice production (which is quite similar to the situation in other  
 425 developing countries like India [40]).

426 In addition to farmland area expansion and *irrigation* development, rice yield can also  
 427 substantially be increased through crop intensification techniques including both increased use of  
 428 fertilizer and better farming practices such as those identified under the System of Rice  
 429 Intensification (SRI)<sup>1</sup>. Increase use of fertilizers and pesticides are the main characteristics of the  
 430 Green Revolution in rice agriculture, which spread throughout the Southeast and East Asia during  
 431 the past 30 years, could increase productivity of rice [2, 35, 36, 38]. This is undoubtedly supported by  
 432 the sturdy significant of fertilizer and pesticide input variables in the SFA model of the current case  
 433 study.

434 Most developing countries have an unused labor surplus i.e. simple, low-cost, labor-extensive,  
 435 and low-yielding agricultural production [38]. In general case, workers drop out of agriculture only  
 436 if they are assured that they can purchase food at attractive prices. If food is not imported in greater  
 437 amounts, workers remaining in agriculture will have to maintain or increase agricultural  
 438 production, to produce the food surplus for the non-agricultural workers in exchange for  
 439 non-agricultural goods and services. Labor input tends to have a positive effect on output yield for  
 440 small farmers; which is in the contrast view to large-scale (commercial) farmers in the picture of  
 441 improvement of mechanization. Nonetheless, labor input of the SFA model in the present case study  
 442 has negative coefficient but not significant at any  $\alpha$  level, reveals that there was no any significant  
 443 relationship between labor input and household rice output in the three districts of Battambang  
 444 province during the study period. Furthermore, the present case study also established no  
 445 significant relationship between household rice output and level of household's capital investment  
 446 in household's rice production.

447 **Table 8.** Input elasticity of household's rice production in Battambang, Cambodia 2013-2015

<i>Year</i>	<i>Ln (Land)</i>	<i>Ln (Labor)</i>	<i>Ln (Fertilizer)</i>	<i>Ln (Pesticide)</i>	<i>Ln(Capital)</i>
2013	0.8259	-0.0175	0.0562	0.0831	0.0087
2014	0.8256	-0.0171	0.0559	0.0833	0.0085
2015	0.8253	-0.0169	0.0559	0.0833	0.0086

448 Source: Calculated by Ms. Excel 2016.

449 Table 8 illustrates the input elasticity of household's rice production in Battambang province of  
 450 Cambodia between 2013 and 2015. From this table, it is clearly demonstrated that all inputs, except  
 451 *labor*, have had the increasing return to scale to *household rice output*. *Land* input had the highest  
 452 elasticity value among entire input factors, following by *pesticide* and *fertilizer* input. Elasticity of  
 453 actual harvested area of household rice production had the value of 0.83 in average during the study  
 454 period, indicating that 1% increase of harvested *land* (of rice) could cause *household rice output* to  
 455 increase by 83%. Similarly, with the elasticity value of 0.083 and 0.056 (in average) respectively of  
 456 *pesticide* and *fertilizer* inputs, revealing that 1% increase in these two inputs could cause the  
 457 increasing of *household rice output* by 8.3% and 5.6% respectively. The elasticity of *capital* input, on the  
 458 other hand, had the value of 0.0086 in average, showing that 1% increasing in capital investment to  
 459 agricultural machineries (such as walking tractors or *koryons*, tractors, pumping machine, etc.) as

<sup>1</sup>System of Rice Intensification (SRI) was introduced by Ministry of Agriculture, Forestry and Fisheries (MAFF) of Cambodia with the support of CEDAC (Cambodian Center for Study and Development in Agriculture: Centre d'Etude et de Développement Agricole Cambodgien). Under SRI, various rice cultivation techniques with less utilization of modern inputs and inexpensive method of planting in relatively dry area could result in an average yield of 3.6 ton/ha, while under a similar situation the yield with traditional farming practice is only 2.4 ton/ha 41. CEDAC, *Report on the Progress of System of Rice Intensification in Cambodia 2007-2008*, Cambodian Center for Study and Development in Agriculture (Centre d'Etude et de Développement Agricole Cambodgien): Phnom Penh, Cambodia..



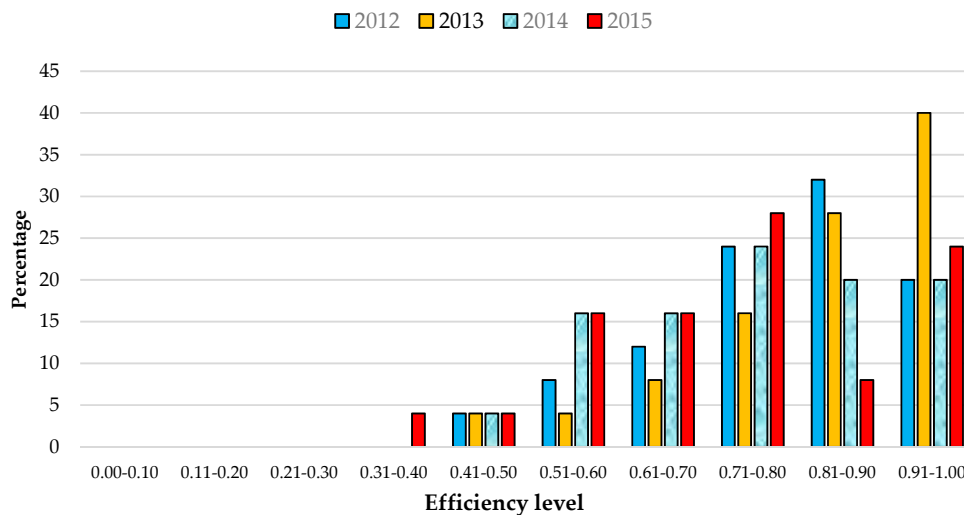
460 well as other rentals for rice production could also cause the increasing of *household rice output* (by  
461 0.86%).

462 The negative input elasticity of *labor* are not only explained the overused of *labors* for  
463 household's rice production but also showing the inefficiency performance of existing labors in the  
464 rice fields. Although *labor* input were not significantly affecting the *household rice output* in the  
465 current study, its negative coefficient in the SFA model (presented previously in Table 7) also clearly  
466 revealed the over and inefficient used of *labor* forces. Therefore, additional special policies or  
467 regulations might be needed for snowballing efficiency of rice production's existing labor forces, in  
468 the purpose of improving Cambodian rice production for sustainability social development as large.

#### 469 4.2. Technical Efficiency Analysis

470 The study indicated that individual provincial-level TE ranged from a low of 49.8% to a high of  
471 99.7% with a mean technical efficiency of 79.5% in 2012. Rice production TE in 2015, on the other  
472 hand, ranged from a low of 36.8% to a high of 99.9% with a lower mean technical efficiency of 74%  
473 (7% decreased). However, the findings revealed that the overall mean of rice production TE is  
474 estimated as 0.784 which indicated that Cambodian produce 78.4% of rice at best practice at the  
475 current level of production inputs and technology. It means that rice output could have been  
476 increased further by 21.6% at same levels of inputs if farmers had been full technically efficient.  
477 There were only 10 out of 25 provinces have had TE above the TE overall mean, while TE of another  
478 60% of provinces still ranged below the average mean efficiency.

479 Figure 3 illustrates distribution of Cambodian rice production's TE from 2012 to 2015. Rice  
480 production in Cambodia performed very well during 2013, which 40% of provinces had technical  
481 efficiency score between 0.91-1.00, and another 28% had technical efficiency score between 0.81-0.90.  
482 Thus, in 2013 nearly 70% of provinces produce more than 80% of rice at best practice at the current  
483 level of their production inputs and technology. However, natural disasters in 2014 and 2015 caused  
484 the decreased in technical efficiency score in most Cambodian provinces.



485

486 **Figure 3.** Technical efficiency distribution of rice production in Cambodia, 2012-2015

487 Table 9 shows the rice production TE in different regions of Cambodia from 2012 to 2015. The  
488 results revealed that in the study period, *Mekong plain* which is the second-largest rice production  
489 region of Cambodia had highest TE score in almost all years from 2012 (0.860) to 2015 (0.878) among  
490 all regions, and the only one region have had increasing TE score during the study period 2012-2015  
491 (by 2.2%). In 2015, all provinces in this region, except *Svay Rieng* province, had rice production TE  
492 more than 91%. *Takeo* province was the most effective province in this region with the highest TE  
493 score of 0.999, while *Svay Rieng* province's TE score in 2015 was just 0.599. However, *Tonle Sap plain*



494 which is the largest rice production region of Cambodia in production area had TE score of 0.814 in  
 495 2012, but decreased by 5.4% to 0.770 in 2015 as the results of natural disasters at the end of 2014  
 496 (flooded) and in 2015 (drought) that affected most provinces in this regions. The province with  
 497 highest TE score in this region in 2015 was *Kampong Chhnang* province (0.914), while *Banteay*  
 498 *Meanchey* was the province that had lowest TE score within the region.

499 **Table 9.** Regional technical efficiency of rice production in Cambodia, 2012-2015

Regions	2012		2013		2014		2015		TEChange (%)		
	M	S.E.	M	S.E.	M	S.E.	M	S.E.	12-13	12-14	12-15
<i>Phnom Penh</i>	0.83	0.00	0.84	0.00	0.81	0.00	0.61	0.00	1.2	-3.4	-26.5
<i>Tonle Sap plain</i> <sup>1</sup>	0.81	0.05	0.87	0.04	0.71	0.05	0.77	0.04	6.8	-12.4	-5.4
<i>Mekong plain</i> <sup>2</sup>	0.86	0.07	0.89	0.10	0.88	0.07	0.88	0.07	3.2	2.6	2.2
<i>Mekong plateau</i> <sup>3</sup>	0.79	0.04	0.79	0.04	0.74	0.06	0.70	0.06	0.0	-6.7	-11.3
<i>Mountain</i> <sup>4</sup>	0.66	0.09	0.76	0.08	0.63	0.09	0.53	0.09	14.6	-5.7	-19.7
<i>Coastal</i> <sup>5</sup>	0.81	0.07	0.84	0.06	0.86	0.09	0.79	0.08	4.7	6.3	-2.0
<i>Cambodia</i>	0.80	0.03	0.84	0.03	0.76	0.03	0.74	0.03	5.4	-3.9	-6.9

500 Source: Estimated by FRONTIER 4.1c; "M" = Mean; "S.E." = Standard Error; "12-13" = TE change between 2012  
 501 and 2013; "12-14" = TE change between 2012 and 2014; "12-15" = TE change between 2012 and 2015. <sup>1</sup>*Tonle Sap*  
 502 *plain* region included the province of *Banteay Meanchey*, *Battambang*, *Kampong Chhnang*, *Kampong Thom*, *Pailin*,  
 503 *Pursat*, and *Siem Reap*. Total area: 61,510 km<sup>2</sup> (accounted for 34.54% of the country's total area). <sup>2</sup>*Mekong plain*  
 504 included the province of *Kampong Speu*, *Kandal*, *Prey Veng*, *Svay Rieng*, and *Takéo*. Total area: 21,997 km<sup>2</sup>  
 505 (12.35%). <sup>3</sup>*Mekong plateau* included the province of *Kampong Cham*, *Kratié*, *Stung Treng*, and *Tbong Knom*. Total  
 506 area: 31,663 km<sup>2</sup> (17.78%). <sup>4</sup>*Mountain* region included the province of *Monduliri*, *Ratanakiri*, *Preah Vihear*, and  
 507 *Otdar Meanchey*. Total area: 45,016 km<sup>2</sup> (25.28%). <sup>5</sup>*Coastal* region included the province of *Kampot*, *Koh Kong*, *Kep*,  
 508 and *Preah Sihanouk*. Total area: 17,237 km<sup>2</sup> (9.68%).

509 The *technical efficiency* (TE) and *technical efficiency change* (TEC) between 2013-2014 and 2013-2015  
 510 of household's rice production is being showed in Table 10, categorized by districts and communes.  
 511 The findings revealed that the overall mean technical efficiency of rice production is estimated at  
 512 0.34 (ranged from 0.097 to 0.913) which indicated that households in the study areas produce 34% of  
 513 rice at best practice at the current level of production inputs and technology. In other words,  
 514 *household rice output* could have been increased further by 66% at same levels of inputs if farmers had  
 515 been technically efficient. As being showed in Table 10, all rice production households in  
 516 *Battambang* produce 35.2% of rice at best practice in 2013. In 2015, however, due to affecting of the  
 517 natural disasters (particularly drought during the dry season of 2015 that affected rice production of  
 518 Cambodia nationwide) and other influencing factors (will be discussed in further details in the next  
 519 section), the TE of household's rice production in selected districts of *Battambang* had been  
 520 decreased gradually from 0.352 (2013) to 0.302 in 2015 (decreased by 14.3% between this 3-years),  
 521 indicating that in 2015 rice farmers produced only 30.2% of rice at best practice at their existing  
 522 inputs level and technology. Thus, there is still a huge gap for improving rice productivity in the  
 523 high potential province of rice production like *Battambang*, since *household rice output* of rice farmers  
 524 in this province still have been able to increased further by almost 70% at the current levels of inputs  
 525 (in case the farmers had been technically efficient).

526 *Sangkhae* district had the highest TE score among three selected districts in all years of the study  
 527 period (2013, 2014 and 2015). In 2013, rice farmers in *Sangkhae* district produced 38.2% of rice at best  
 528 practice (at the current level of production inputs and technology), while farmers in *Thmar Koul* and  
 529 *Moung Russei* district produced only 35.5% and 32.7% of rice (at best practice) respectively. In 2015,  
 530 rice farmers in *Sangkhae* district continued to be able to utilize their resources in rice production  
 531 more efficiently than farmers in the other two districts, by produced almost 40% of rice at best  
 532 practice, while the rice production of farmers in *Thmar Koul* and *Moung Russei* district became worse,  
 533 in which respectively produced only 29.7% and 24% of rice.

534 Between 2013 and 2014, TE score of farmers' rice production in *Moung Russei* district increased  
 535 by 2.98% from 0.327 to 0.336, claimed as the highest increasing percentage among three districts  
 536 (between this two-years). Nonetheless, in 2015, the TE of household's rice production in this district  
 537 declined sharply to 0.24 (diminished by 27% between 2013 and 2015, and also the highest declining  
 538 percentage among three districts). However, during the study period, farmers' rice production in  
 539 *Thmar Koul* district had the decreasing trend of TE score from 0.355 in 2013 to 0.342 in 2014, and then  
 540 continued to decrease to 0.297 in 2015 (decreased by 16.3% between 2013 and 2015). In contrast with  
 541 the situation in *Thmar Koul* district, household's rice production of farmers in *Sangkhae* district had  
 542 the increasing trend of TE score from 0.383 in 2013 to 0.387 in 2014, and still continued to increase to  
 543 0.389 in 2015 (1.65% increased between 2013 and 2015).

544 At the commune-level, the statistical results reveal that the production of rice of farmers'  
 545 household in *Reang Kesei* commune had the highest TE score among all communes in *Sangkhae*  
 546 district during the study period by producing around 50% of rice at the best practice of its current  
 547 inputs level and technology. Farmers' rice production in *Thmar Koul* district, on the other hand, the  
 548 commune that have had the highest TE score in all years between 2013 and 2015 was *Boeng Pring*  
 549 commune, which produced around 26-36% at the best practice. Likewise, the production of rice in  
 550 *Prey Svay* commune of *Moung Russei* district was also the commune production with the highest TE  
 551 score in the district, by producing 26-35% at best practice (at the existing level of inputs and  
 552 technology).

553 **Table 10.** Technical efficiency (TE) and technical efficiency change (TEC) of household's rice  
 554 production in Battambang province of Cambodia, from 2013 to 2015

District	2013		2014		2015		TEC (%)	
	Mean	S.E.	Mean	S.E.	Mean	S.E.	2013-14	2013-15
<b><i>Moung Russei</i></b>	<b>0.3267</b>	<b>0.01</b>	<b>0.3364</b>	<b>0.01</b>	<b>0.2396</b>	<b>0.01</b>	<b>2.98</b>	<b>-26.66</b>
<i>Moung</i>	0.3056	0.02	0.3086	0.02	0.2054	0.01	0.98	-32.79
<i>Prey Svay</i>	0.3503	0.01	0.3614	0.01	0.2673	0.01	3.17	-23.70
<i>Ruessei Krang</i>	0.3287	0.02	0.3238	0.02	0.2502	0.02	-1.49	-23.89
<i>Kakaoh</i>	0.3220	0.01	0.3517	0.01	0.2354	0.01	9.21	-26.89
<b><i>ThmarKoul</i></b>	<b>0.3550</b>	<b>0.01</b>	<b>0.3415</b>	<b>0.01</b>	<b>0.2971</b>	<b>0.01</b>	<b>-3.80</b>	<b>-16.31</b>
<i>Anlong Run</i>	0.3273	0.02	0.3296	0.02	0.2808	0.02	0.72	-14.20
<i>Ta Meun</i>	0.3528	0.02	0.3291	0.02	0.2857	0.02	-6.70	-19.01
<i>Boeng Pring</i>	0.3840	0.02	0.3651	0.02	0.3239	0.02	-4.94	-15.66
<b><i>Sangkhae</i></b>	<b>0.3827</b>	<b>0.02</b>	<b>0.3865</b>	<b>0.02</b>	<b>0.3890</b>	<b>0.02</b>	<b>1.00</b>	<b>1.65</b>
<i>Ta Pon</i>	0.3370	0.03	0.3407	0.02	0.3338	0.02	1.10	-0.94
<i>Kampong Preah</i>	0.3067	0.02	0.3205	0.02	0.3359	0.02	4.51	9.53
<i>Reang Kesei</i>	0.5044	0.03	0.4983	0.03	0.4973	0.03	-1.21	-1.41
<b><i>All households</i></b>	<b>0.3520</b>	<b>0.01</b>	<b>0.3529</b>	<b>0.01</b>	<b>0.3016</b>	<b>0.01</b>	<b>0.27</b>	<b>-14.30</b>

555 Source: Estimated by FRONTIER 4.1. "S.E." = Standard Error; "TEC" = Technical Efficiency Change

556 Figure 4 illustrates the distribution of technical efficiency of Cambodian household's rice  
 557 production in Battambang province from 2013 to 2015. The study indicates that individual  
 558 household's TE ranged from a low of 12.6% to a high of 82.5% with a mean technical efficiency of  
 559 35.2% in 2013, while in 2014, household's TE ranged from a low of 14.6% to a high of 86.7% with a  
 560 mean technical efficiency of 35.3% (increased by 0.27%). TE of household's rice production in 2015,  
 561 on the other hand, ranged from a low of 9.7% to a high of 91.3% with a mean technical efficiency of  
 562 30.2% (decreased by 14.3% in average between 2013 and 2015). Thus, rice production of farmers in  
 563 Battambang performed better during 2013 and 2014 than in 2015, for which around 33-37% of  
 564 households had TE score between 0.31-0.40 compared to 2015 that had only 25% (due to affecting of  
 565 drought). However, in 2015, most households had the TE score between 0.21-0.30 (accounted for  
 566 almost 38%). These percentages indicated a huge gap (between 62-75%) of rice farmers in  
 567 Battambang to increase their production using the current levels of inputs and technologies.

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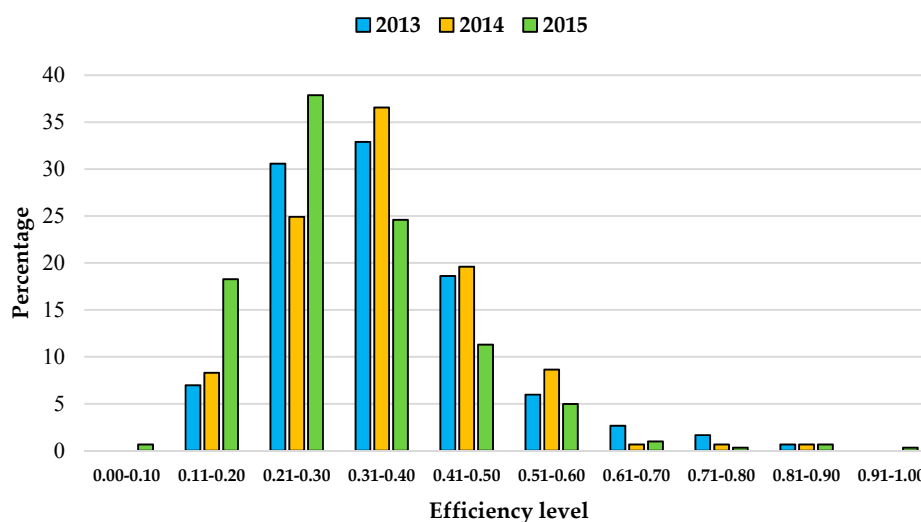
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**Figure 4.** TE distribution of household's rice production in Battambang, Cambodia, 2013-2015

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#### 4.3. Technical Inefficiency Model and Affecting Factors

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Table 11 presents the parameters of the rice production's *technical inefficiency model* estimated by *FRONTIER version 4.1c*. In the model specification, it is obvious that *irrigation* and *production technique* both had negative coefficient signs and significant at 1%, while *agricultural supporting staffs* had also negative coefficient signs but significant at 5%, indicated positively related of these three factors to TE of rice production in Cambodia. These results revealed that development of *irrigation* systems and good water management practices, development of rice *production technique* to the rural farmers, and increasing the number of *agricultural supporting staffs* in the provincial territory are the three core factors to cause rice production TE to increase. With the highest coefficient of 0.95 and 0.08, the factor of *agricultural supporting staffs* and *production technique* played as the first and second core affecting factors respectively. Provinces with more *agricultural supporting staffs* existing and higher rate of families using SRI tended to have higher TE score than provinces with less amount to *supporting staffs* and lower rate of families using SRI, which indicated the important of technical supporting services from agricultural staffs (both government officers and NGOs staffs) and new *production techniques* implementation in rice production. These coefficient values (0.95 and 0.08 for *agricultural supporting staffs* and *production technique* respectively) indicated that 1% increasing of the percentage of *agricultural supporting staffs* (to total farmers cultivating rice) within the provincial territory and the percentage of families cultivating rice under the SRI system to total rice cultivated families, could cause the increasing of rice production TE by 0.95% and 0.08% respectively.

599

**Table 11.** Rice production technical inefficiency model parameters estimation

Variables	Coefficient	Std. Error	t-ratio
Constant	0.9241 ***	0.1484	6.2261
Disaster	0.0003	0.0005	0.5641
Irrigation	-0.0119 ***	0.0026	-4.5368
Production technique	-0.0841 ***	0.0283	-2.9688
Distant to information sources	-0.0052	0.0060	-0.8703
Agricultural supporting staffs	-0.9530 **	0.4032	-2.3635
Dry-season production	-0.0016	0.0016	-1.0549
Small-land farmers	-0.0007	0.0036	-0.2056

600

Source: Estimated by FRONTIER 4.1c. \* indicates significant at 10%, \*\* significant at 5%, and \*\*\* at 1%.

601 *Irrigation*, on the other hand, served as the third core affecting factor of Cambodian rice  
602 production TE. With the coefficient of 0.01, revealed 1% increasing of the percentage of provincial  
603 paddy land having or benefit from irrigation systems (to total provincial cultivated land) within the  
604 year could push TE of provincial rice production to increase by 0.01%. In Cambodia, irrigation is  
605 mainly used for dry-season rice and to complete wet season rice if necessary. It is also an essential  
606 component to ensure that farmers can crop during the dry season. ADB [2] argued rice production's  
607 efficiency in Cambodia is always constrained by low-rates of irrigation, while Smith and Hornbuckle  
608 [35] suggested that rice yields could be improved by helping to better regulate water inputs. Khmer  
609 farmers are mostly able to cultivate rice only once per year because of inadequate irrigation systems  
610 and good water management practices.

611 Rice production in Cambodia still seems to be vulnerable to natural disasters, such as floods  
612 and droughts. As being discussed previously, irrigation systems and good water management  
613 practices was not only the core factors for improving rice production in Cambodia, but also the main  
614 disaster prevention devices for protecting Cambodia from natural disasters. Although percentage of  
615 rice land area damaged by floods, drought, and insects was not significantly affect rice production  
616 TE during the study period, frequently-occurred natural disasters still indirectly affect the rice  
617 production due to lack of irrigation systems. For instance, disasters occurred in wet season of 2014  
618 (flooded) and in 2015 (drought), had been destroyed thousands of hectares of rice fields caused the  
619 result of decreasing in total rice actual harvested land which was the second core input factor for  
620 increasing rice output after capital investment in agricultural machineries. Although average rice  
621 yield and rice price still continued to increase between 2014 and 2015 frequently-occurred of natural  
622 disasters still led the production of rice to decrease gradually from 2014 to 2015. Irrigation  
623 systems, therefore, should be the core factor to be considered and bring into actions by RGC and the  
624 related agencies. Conversely, the study established that there was no significant relationship  
625 between the factors of distant from information sources, dry-season production, amount of  
626 small-land farmers and rice production TE.

627 The *maximum likelihood* (ML) estimates coefficients of the explanatory variables in the model for  
628 the *technical inefficiency* (TI) of household's rice production in Battambang province, and these TI  
629 estimated coefficients are of interest and have implication as shown in Table 12. A negative sign on a  
630 parameter explaining the positive effect of the variable on TE (negative impact on the technical  
631 inefficiency TI) means that the variable is improving TE, while for a positive sign, the reverse is true.  
632 The results indicated that the *sex of household's head*, the *education level of household's head*, *family size*,  
633 the *cultivated area of other crops* (beside rice), *percentage of rice cultivated area benefited from irrigation*  
634 *systems*, *number of plot area*, and *disasters* (droughts, floods, insects) are significant determinants of the  
635 technical efficiency in the Cambodian rice production.

636 As being showed in Table 12, it is noticeable that the variable of *disaster* and *other crops'*  
637 *cultivated area* both had positive coefficient signs and were significant at 1%, while *education of*  
638 *household head* and *family size* also had positive coefficient signs but significant at 10%, indicating  
639 negative relationships of these factors to TE of *household's rice production* (positive impact on the TI),  
640 means that these factors are decreasing TE. With the highest coefficient of 0.27, *disaster* was the core  
641 influencing factor leads to decreasing TE of *household's rice production*, while the *education of household*  
642 *head* and *family size* are the second and the third factors with the estimated coefficient value of 0.03  
643 and 0.01 respectively. These results indicate that 1% increasing in *disaster*, *education of household head*  
644 and *family size* will cause the decreasing of TE by 27%, 3% and 1% respectively. The impact of  
645 *education level of household's head* is negatively significant on the efficiency (TE) of *household's rice*  
646 *production*, implying that less educated rice farmers are more efficient than better educated farmers.  
647 It means being an educated rice farmer was not enough to significantly attain greater levels of  
648 efficiency. This result, thus, is consistent with the finding of Balde, Kobayashi [26], who found that  
649 education level was significant and negatively affecting the TE of Mangrove rice production in the  
650 Guinean coastal area. Kabir, Musharraf [29] who estimate the impact of bio-slurry to Boro rice  
651 production in Bangladesh, also found the same negative sign of coefficient of education relation to  
652 production inefficiency of rice. Besides, the variable of *family size* also has a negative and significant

653 impact (on TE). This result implies that farmers with fewer family members seem to perform better  
 654 than those with more members. Additionally, the negatively significant of other crops' cultivated  
 655 area variable, indicating that reducing rice's cultivated area for growing other crops beside rice like  
 656 corn, sugarcane, cassava, cucumber, pepper, wax melon, bitter melon, bean, eggplant, and other  
 657 vegetables, etc. might cause the TE of household's rice production to decrease. However, the value  
 658 of this variable's coefficient is quite tiny, reflecting the very little effect of other crops' cultivated area  
 659 on TE.

660 **Table 12.** Rice production technical inefficiency model parameters at household-level

Variables	Coefficient	Standard Error	t-ratio
<i>Constant</i>	1.3048 ***	0.2213	5.8954
<i>Household head's Age (years old)</i>	0.0007	0.0010	0.6266
<i>Household head's Sex (0:male/1:female)</i>	-0.0657 **	0.0327	-2.0097
<i>Household head's Education</i>	0.0295 *	0.0159	1.8614
<i>Family size (total family members)</i>	0.0123 *	0.0070	1.7672
<i>Female labor (total females 18-65yr)</i>	0.0161	0.0139	1.1639
<i>Other crops' cultivated area</i>	0.0000 ***	0.0000	3.4658
<i>Irrigated area</i>	-0.0087 ***	0.0017	-5.2380
<i>Distance to water sources</i>	-0.0264	0.0210	-1.2547
<i>Distance to district</i>	0.0004	0.0017	0.2602
<i>Number of plot area</i>	-0.0678 **	0.0273	-2.4867
<i>Number of cultivation per year</i>	-0.0581	0.1091	-0.5322
<i>Disaster</i>	0.2664 ***	0.0344	7.7360

661 Source: Estimated by FRONTIER 4.1. \* indicates significant at 10%, \*\* at 5%, and \*\*\* at 1%.

662 The variable of *irrigated area* had negative coefficient sign and significant at 1%, while *number of*  
 663 *plot area* and the *sex of household head* also had negative coefficient signs but significant at 5%,  
 664 indicating the positive impact of these factors on *TE of household's rice production* (negative impact on  
 665 the TI), means that these factors are increasing TE. With the similar estimated coefficient value of  
 666 0.07, *number of plot area* and the *sex of household head* are the two core factors increasing TE of rice  
 667 production at household-level, signposted that 1% increase in these factors could cause the TE to  
 668 increase by 7%. The key messages from this finding are that farmers who cultivated on additional  
 669 plot lands might have extra opportunities to obtain further benefits from their rice production. This  
 670 could be explained in some ways. For example, farmers who cultivated 2 or more plot lands,  
 671 sometimes one of his plot lands affected by natural disasters (droughts, floods, or insects) while the  
 672 other (of his plot lands) not. Thus, he still could be able to gain output of rice production from the  
 673 plot(s) that did not affected by disasters. Likewise, the similar reason might be able to apply to the  
 674 plot land that benefiting from irrigation systems as well. For the farmers cultivated more than one  
 675 plot land, sometimes one of his plot lands does not benefit or located near irrigation systems or  
 676 water sources such as rivers, lakes, or ponds (that cannot be cultivated during dry season) while his  
 677 other plot land located near water sources (or benefiting from irrigation systems) which allow him to  
 678 expand his production by expanding the annual cultivated area through dry season cultivation on  
 679 plot land that benefiting from irrigation systems. These could be the benefits of cultivating on more  
 680 plot lands compared to farmers who cultivated on only one plot land. The positively significant of  
 681 sex of household head on TE of household's rice production, on the other hand, is not only explain  
 682 the imperative roles of female in rice production as well as family management, but also reveals the  
 683 limited abilities of existing male household's head and inefficiency used of male labors in their  
 684 household's rice production. Thus, some further extraordinary strategies or procedures might need  
 685 to be put in place to enhance the efficiency of labor utilization or allocation.

686 Strongly significant of *irrigated area* variable, which is the percentage of rice production land  
 687 located near water sources or benefited from irrigation systems (i.e. irrigated rice land) to total  
 688 annual cultivated land of rice, showing that the greater percentage of irrigated rice land could lead



689 to increasing in TE of household's rice production. This result highlights the important of irrigation  
690 systems in Cambodian rice production, particularly in the high potential province for rice  
691 production like Battambang. Therefore, focusing on irrigation development and improvement as  
692 well as good water management systems are the key factors to increase rice productivity in the  
693 northwest region of Cambodia (especially in Battambang province) that might need to be concerned  
694 and developed gradually.

## 695 5. Conclusions

696 There are three main conclusions emerged from the study's results:

697 First, based on decomposing the SFA model, enlarging capital investment at provincial level  
698 into agricultural *machineries* is the core input factor influencing national rice production of  
699 Cambodia, while the expansion of total rice *land* actual harvested area, and technically improvement  
700 of *fertilizer* application rank as the second and third main input factors respectively for rice  
701 production development in Cambodia at both national and household-level. Furthermore, *pesticide*  
702 is another important input factor for improving household's rice production. These are the  
703 straightforward techniques for increasing rice productivity in most developing countries in the  
704 world. Moreover, these results also confirmed the existing problems in Cambodian rice production  
705 sector which were previously addressed by relevant studies like [2, 5, 35, 36, 39].

706 Second, the calculation of input elasticity reveal that *harvested area* had the highest elasticity  
707 among all input factors of rice production in Cambodia (at both national and household-level),  
708 which is clearly indicated that increasing in harvested area (i.e. *land* input) could cause the  
709 increasing of *rice output* in higher percentage than all other inputs. Currently, the RGC had been  
710 trying to increase rice production by enlarging the total area of rice fields annually, this enlargement,  
711 however, still remains far behind its enormous potential to increase productivity of rice, due to  
712 limitation of land resources. Moreover, *irrigation* facilities, irrigation systems and good water  
713 management practices (which is the key factor for enlarging rice cultivated area through  
714 multi-cropping systems) in Cambodia still remain low and inefficiency. Therefore, significant  
715 commitments and supported actions are required to address the problem.

716 Third, *production techniques* for rural farmers, technical skills and amount of *agricultural*  
717 *supporting staffs* are being as the most important influencing factors of national rice production in  
718 Cambodia. However, production of rice in Cambodia is very vulnerable to natural *disasters* like  
719 floods, droughts, and insects, due to lack and inefficient performance of *irrigation* system (which is  
720 also playing the crucial role as the disasters prevention device in most cases). Thus, development of  
721 *irrigation* systems and good water management practices is a relevant magnitude to be powerfully  
722 considered by policy-makers for strategically developing policies geared towards enhancing rice  
723 production at both national and household-level.

724 Therefore, the main factors affecting the output level of rice production in Cambodia appear to  
725 be capital investment in agricultural *machineries* as well as efficiency of *machineries* performances,  
726 *actual harvested area*, *fertilizers* and *pesticides* utilization while *irrigation* and good water management,  
727 *production techniques*, and technical *supporting staffs* serving as main factors affecting TE of national  
728 rice production in Cambodia, and the core influencing factors lead to decreasing TE of household's  
729 rice production are *disaster* (i.e. droughts, floods, and insects), *education level of household's head*,  
730 *number of people in the family* (i.e. *family size*) and *cultivated area of other crops* such as corn,  
731 sugarcane, cassava, cucumber, pepper, wax melon, bitter melon, bean, eggplant, and other  
732 vegetables. However, the main influencing factors that lead to increasing TE are *irrigated area*,  
733 *number of plot area* and the *sex of household's head*.

734 **Acknowledgements:** This study was a part of the project "The study on the production factors allocation efficiency  
735 and its growth road of south area's household agricultural production under the situation of the new return of collective  
736 forestry reform" funded by the China's National Science Foundation and the Northwest A&F University of  
737 China.



738 **Author Contributions:** Author contribution to the present study as follow: “Sokvibol Kea and Hua Li  
 739 conceived and designed the study and survey; Sokvibol Kea performed the survey and gathered the data;  
 740 Sokvibol Kea and Linvolak Pich analyzed the data; Sokvibol Kea, Hua Li, and Linvolak Pich contributed  
 741 reagents/materials/analysis tools; finally, Sokvibol Kea wrote the paper.”

742 **Conflicts of Interest:** The authors declare no conflict of interest.

## 743 Appendix

744 **Table A1.** Variables description of SFA model at National-level

Variable	Description
<i>Rice Output</i>	Total provincial un-milled rice production quantity, measured in tons.
<i>Land input</i>	The total area of rice actually harvested within the year (included both wet season and dry season), measured in hectares (ha).  In many agricultural nations, land always plays as an important input in production of agricultural crops like rice. Countries harvested larger land of rice tend to be able to produce higher amount of rice output, for example, Thailand and Indonesia where about 10-12 million hectares of rice was harvested annually compared to Cambodia that could harvested only 2-3 million hectares per year. Thus, production of rice in this two countries were respectively recorded around 20 and 36 million tons (of milled rice) annually, compared to only around 4 million tons per year produced in Cambodia [42]. Additionally, provinces of Cambodia that harvested more land of rice were also able to produce more rice output compare to provinces with lower rate of rice harvested land. For instance, the province of Battambang and Prey Veng where around 279 and 268 thousand hectares of rice area were respectively harvested in 2015 and produced more than 798 and 803 thousand tons of rice output (respectively), which was much higher compared to Phnom Penh suburbs that harvested on only 11 thousand hectares and produced about 2 thousand tons within this year [34]. Harvested area (i.e. land input), hence, was expected to have positive effect on provincial as well as total rice output.
<i>Labor input</i>	Total farmers with rice farming as primary occupation (i.e. rice farmers), unit in persons.  According to dataset of the Royal Government of Cambodia [33, 34], provinces with higher rate of rice farmers tended to produce higher amount of rice output since rice remains as their provincial dominant crop as well as the dominant commodity. Thus, labor input was also expected to have positive effect on rice output.
<i>Fertilizer input</i>	Total amount of chemical and organic fertilizers' quantity using by total families cultivating rice (i.e. rice families) in the province (unit in tons).
<i>Pesticide input</i>	Total amount of poisons for insects and grass's quantity (for both chemical and organic poisons) using by total rice families in the province, unit in tons.  Followed by the concept of green revolution [43], both fertilizer and pesticide variables were expected to be positively related to rice output.
<i>Machinery input</i>	is the variable of capital investment on agricultural machineries which measured as total amount of tractors, walking tractors (“ <i>koryons</i> ” in Khmer language), and rice transplanting machines existing in the provincial territory.  This input variable was also expected to have positive effect on rice output as well.  Along with the global technological expansion, the development of agricultural sector was inevitably linked to the mechanization improvement as many works/tasks in agricultural production, particularly rice production in Cambodia (which normally is labor-intensive), could be completed faster and greater with the performances of these machineries.

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**Table A2.** Variables description of technical inefficiency (TI) model at National-level

<b>Variable</b>	<b>Description</b>
<i>Disaster</i>	Measured as percentage of rice production land damaged by floods, droughts, and insects to total rice production land actually harvested within the year. Apparently, disaster always caused the lower of harvested land to cultivated land ratio. Thus, disaster was expected to have negative effect on rice production TE.
<i>Irrigation</i>	Measured as percentage of provincial paddy land having or benefit from irrigation systems (as well as paddy land located near water sources, such as rivers, lakes, ponds, etc.) to total provincial cultivated land within the year. Irrigation systems could cause the availability of rice cultivated land expansion by improving multi-cropping <sup>2</sup> , hence, irrigation was stalwartly expected to have positive relationship with rice production TE.
<i>Production technique</i>	Measured as percentage of families cultivating rice under <i>the system of rice intensification</i> (SRI) to total families cultivating rice. Under SRI which introduced by MAFF with the supporting of CEDAC <sup>3</sup> , various rice cultivation techniques with less utilization of modern inputs and inexpensive method of planting in relatively dry area could result in an average yield of 3.6 ton/ha, while under a similar situation the yield with traditional farming practice is only 2.4 ton/ha [41]. Farmers cultivated rice under SRI were expected to have higher productivity than farmers using traditional techniques for cultivating rice. However, the percentage of families cultivating rice under this system still seem to be very low in Cambodia.
<i>Distant to information sources</i>	Farmers living in villages located closer to the center of district/khan might be able to get further and faster market information about rice, hence, this factor of distant to information sources was measured as average distance from village center to the center of district/khan (in kilometers).
<i>Agricultural staffs</i>	Agricultural staffs might have played some crucial roles for providing technical supports as well as technical knowledge of rice production to the rural farmers. Thus, number of agricultural supporting staffs existing in province was expected to have positive effects on TE of rice production. The variable of agricultural supporting staffs was included in technical inefficiency model, measured as percentage of agricultural staffs included both government officers and NGOs staffs (working on agricultural plans or projects) to total rice farmers existing in the province.
<i>Dry-season rice production</i>	There are two main seasons in Cambodia, i.e. wet season and dry season. Greater availability of water resource during wet season have caused rice crop to be able to grow in every provinces of Cambodia. However, during dry season only some provinces (as well as some parts of a province) where rice fields benefit from irrigation systems or located near water sources could be able to cultivated rice crop. Dry season rice crop always provides higher yield of production, nonetheless it requires plenty of water and utilization of fertilizers, as well as higher commitments to watch over. However, rice production during dry season of Cambodia was still highly depends on availability of water resources during this season. Available land for cultivating rice during dry season sometimes was abundance due to the lack of water. Thus, the improvement of dry season rice was expected to have positive effect on TE of rice production in Cambodia. The factor of dry-season production measured as percentage of dry-season paddy land actually harvested to total available land for rice cultivation in dry-season was correspondingly included in the model.

<sup>2</sup> Multi-cropping: cropping/cultivating several times of crop on the same plot land<sup>3</sup> CEDAC: Cambodian Center for Study and Development in Agriculture (Centre d' Etude et de Développement Agricole Cambodgien)

*Small-land farmers* Size of farm land owned by farmers was also expected to have positive effect on rice production TE. The great percentage of rice farmers owning farm land less than one hectare, which might cause limited ability for them to improve their rice production. This factor (small-land farmers) measured as percentage of families having paddy land smaller than one hectare altogether with families having no paddy land to total rice families.

746

**Table A3.** Variables description of SFA model at Household-level

Variable	Description
<i>Rice Output</i>	Total quantity of un-milled rice produced by individual households within the year or the sum of rice output produced in both wet and dry season by households (i.e. <i>household rice output</i> ), unit in kilograms (kg).
<i>Land input</i>	Total area of rice actually harvested within the year, measured in hectares (ha). In agriculture, land always plays as an important input in production of (agricultural) crops, particularly rice. Farmers harvested larger land of rice tend to be able to produce higher amount of rice output than the farmers harvested on smaller land. Harvested area (i.e. land input), hence, was expected to have positive effect on total household rice output.
<i>Labor input</i>	Total annual working days of adult family members (18-65 years old) on the rice field(s) included both male(s) and female(s), unit in days per person per year. In many developing countries, <i>labor input</i> tended to have negative relationship with household rice output since there were plenty of unskilled and low productivity labors existing, unskilled labors always spend higher (longer) time than more productive labors to produce the same level of output. Farmers in Cambodia, however, still seemed to be the lower productive farmers, since most of them were not well educated yet. Thus, in the present study farmers were expected to spend over need of times in rice production. Therefore, labor input was expected to have negative effect on household rice output.
<i>Fertilizer input</i>	Measured as total amount of chemical and organic fertilizers' quantity using by households in their rice production annually (unit in kg),
<i>Pesticide input</i>	Measured as total amount of poisons for insects and grass's quantity (for both chemical and organic poisons) using by households, unit in kg.
<i>Other input</i>	Both Fertilizer and Pesticide input variables were expected to be positively related to household rice output as followed by the concept of green revolution [43]. was determined as the variable of other capital investment on rice production, included investments on agricultural machineries, seeds, and other rental expenses within the year, measured as sum of depreciation of agricultural machineries (i.e. tractors, walking tractors or <i>koryons</i> , pumping machines, pesticide prayers) owned by households, altogether with total expenses on seeds purchasing and other rental such as wage paid for labors or equipment rentals during various stages of rice production (like plowing, seeding, transplanting, irrigating, harvesting, threshing, as well as transporting). Annual depreciation of a machinery was calculated as the division of its bought price by expected life usage. Expected life usage of tractors, walking tractors (or <i>koryons</i> ), pumping machines, and pesticide prayers, were assumed to be 15 years, 10 years, 5 years and 5 years respectively in the present study according to the observations from farmers in the study area. The variable of capital investment was also expected to have positive effect on household rice output also, as farmers with more capital investment were believed to be able to generate higher opportunities for improving their rice production rather than farmers with lower available capital (for investment in family's rice production).

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**Table A4.** Variables description of technical inefficiency (TI) model at Household-level

<b>Variable</b>	<b>Description</b>
$z_{1it}$ Age of household head (years old)	The age of household head might indicate the possibility of a given rice farmers (younger or older) to adopt innovation (such as new ideas and techniques) in rice cultivating. This variable is also a proxy for experience which represents human capital, revealing that farmers with more years of experience in farming will have more technical skills in management and thus higher efficiency than younger farmers [26]. However, rice production in Cambodia still seems to be labor-intensive, which most works in rice cultivation often depends on man-power rather than machineries. Thus, farmers with older age tended to have lower body strength (man-power) than younger farmers.
$z_{2it}$ Household head's sex	Household head's sex is the gender dummy variable of household head which value of zero if household head is male and one if female.
$z_{3it}$ Education level of household head	The education level of household head, i.e. the education dummy variable with value of one if household head is illiterate, two if has primary school education, three if has secondary school education, four if has high school education, five if has bachelor education, six if has graduated education (Master or Ph.D.), seven for other type of education, such as vocational training or informal education system. Both education and age (which proxy for farming experience) are important variables that help to improve the managerial ability of the farmer [44].
$z_{4it}$ Family size	Family size, is the variable of the total number of family members in the household (persons).
$z_{5it}$ Female labor	Female labor, is the total number of female family member in the household age between 18-65 years old (persons).
$z_{6it}$ Other crops' cultivated area	The other crops' cultivated area, is the total production area of other crops beside rice such as corn, sugarcane, cassava, cucumber, pepper, wax melon, bitter melon, bean, eggplant, and other vegetables, measured in square meters (m <sup>2</sup> ).
$z_{7it}$ Irrigated areas	The irrigated areas measured as the percentage of rice production land located near water sources or benefited from irrigation systems to total annual cultivated land of rice.
$z_{8it}$ Distance to water sources	The distance to water sources, is the distance of rice production land from water source dummy variable with value of zero if production land is near (0-1km), one if 1-2km, two if 2-3km, three if 3-4km, four if 4-5km, five if the production land is far ( $\geq 5$ km).
$z_{9it}$ Distance to district	The distance to district is the variable of distance from the village to the district center, in kilometers (km).
$z_{10it}$ Num. of plot area	The number of plot area, i.e. the total number of plot lands owned and cultivated rice crops by farmers.
$z_{11it}$ Num. of cultivation per year	The number of cultivation per year is the number of annual cultivation times that farmers can cultivate their rice crops (times).
$z_{12it}$ Disaster	Disaster, is the dummy variable with the value zero if the farmers' rice fields did not affect by floods, droughts, or insects during the study period, and one if farmers' rice fields affected by floods, droughts, or insects.

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