

Article

Not peer-reviewed version

---

# Towards Integrating Social and Solidarity Economy Tools into Financial and Digital Policies in Morocco to Combat Poverty and Achieve Sustainable Development

---

[Abdelghni El Amoumi](#) \* and [Ahmiddouch Madani](#) \*

Posted Date: 2 July 2025

doi: 10.20944/preprints202507.0167.v1

Keywords: Zakat; Awqaf; Islamic Social and Solidarity Economy; Digital Transformation; Financial Inclusion; Social Justice; Sustainable Development



Preprints.org is a free multidisciplinary platform providing preprint service that is dedicated to making early versions of research outputs permanently available and citable. Preprints posted at Preprints.org appear in Web of Science, Crossref, Google Scholar, Scilit, Europe PMC.

Copyright: This open access article is published under a Creative Commons CC BY 4.0 license, which permit the free download, distribution, and reuse, provided that the author and preprint are cited in any reuse.

Disclaimer/Publisher's Note: The statements, opinions, and data contained in all publications are solely those of the individual author(s) and contributor(s) and not of MDPI and/or the editor(s). MDPI and/or the editor(s) disclaim responsibility for any injury to people or property resulting from any ideas, methods, instructions, or products referred to in the content.

Article

# Towards Integrating Social and Solidarity Economy Tools into Financial and Digital Policies in Morocco to Combat Poverty and Achieve Sustainable Development

Abdelghni El Amoumri \* and Ahmiddouch Madani

Faculty of Law, Fes, Morocco

\* Correspondence: abdelghnielamoumri@gmail.com

## Abstract

This comparative study explores the integration of Islamic social and solidarity economy tools (Zakat, Awqaf, Qard Hassan) into Morocco’s digital financial policy with the aim of reducing poverty rates and promoting sustainable development. The research adopts a mixed theoretical and applied approach, including: 1. Documentary Analysis of Islamic texts and Moroccan legislation (Constitution, Finance Law, Tax Code, Laws on Cooperatives and Microfinance). 2. Benchmark Comparison with models from Malaysia, Indonesia, and Kuwait, using legal, regulatory, administrative, and digital technology standards and their impact on poverty indicators. 3. Descriptive Analysis of statistics (2014–2024), based on data from the High Commission for Planning, the Economic, Social and Environmental Council, to measure the evolution of poverty before and after the adoption of official Islamic experiences. 4. Comparative Case Study of Islamic solidarity programs and their legislative and digital frameworks in model countries. 5. Quantitative Evaluation of the project cost (~50 million MAD) versus high financial and social returns. Key Results: - Simulations show the possibility of reducing Morocco’s absolute poverty rate from 3.9% in 2022 to 2.5% by 2028 (a 35% reduction over five years). - It is expected that the digital framework will increase digital collection by 30% by 2027 and raise the participation rate of taxpayers by 20% within two years. - The rate of transaction duplication will decrease to less than 5% using blockchain technology, enhancing transparency and accountability. - The financial aspect shows a potential increase in Zakat and Awqaf resources worth 500 million MAD annually, with an investment return rate exceeding 1000% after covering operational costs. This study is based on best international practices and recommendations from Moroccan official institutions, including the Economic, Social, and Environmental Council, the High Court of Auditors, the Digital Strategy, and provides a comprehensive practical framework combining clear legislation, centralized and regional administrative organization, unified technical infrastructure, and precise cost-benefit estimates to ensure a significant reduction in poverty and achieve sustainable development.

**Keywords:** Zakat; Awqaf; Islamic Social and Solidarity Economy; digital transformation; financial inclusion; social justice; sustainable development

## 1. Introduction

Poverty is the greatest global challenge and the foundation upon which other development issues are built. According to the latest estimates from the World Bank in the Poverty and Prosperity Report 2024 (World Bank Group, 2024, p. 65), nearly 700 million people (8.5% of the world’s population) live in extreme poverty (spending less than \$2.15 per day) as of 2024.

The reasons for the persistence of poverty worldwide, according to the report by Daniel Kaufman and Art Kraay (Global Governance Indicators, 2024, p. 5), are attributed to several factors,

including the ineffective delivery of public services by governments, poor regulatory frameworks where unclear or complex laws hinder business and investment activities, leading to fewer job and income opportunities. Additionally, weak rule of law, inefficient anti-corruption efforts, limited participation, and accountability, where policies lack input and oversight mechanisms from vulnerable groups, result in a political orientation detached from their needs. Furthermore, administrative fragmentation and bureaucracy due to multiple government levels without effective coordination delay the allocation of budgets and resources designated for poverty alleviation.

In Morocco, the poverty rate was recorded at 3.9% in 2022, equivalent to approximately 1.42 million people (High Commission for Planning, National Survey on Household Living Standards 2022–2023, 2023, p. 5). This rate ranged from 6.9% in rural areas to 2.2% in urban areas (High Commission for Planning, 2023, p. 5).

The vulnerability rate stood at 12.9% in 2022 (High Commission for Planning, 2023, p. 5), while multidimensional poverty was at 5.7% in 2022 (High Commission for Planning, 2023, p. 5).

Some of the main causes of poverty in Morocco, according to reports from official institutions, include rising inflation, the aftermath of the COVID-19 pandemic (Economic, Social, and Environmental Council, Annual Report 2022, 2022, p. 45), poor targeting of social support programs, governance and coordination deficiencies (Supreme Audit Institution, Annual Report 2022–2023, 2023, p. 112), unemployment, and the informal economy (High Commission for Planning, 2023, p. 5), as well as the fragmented projects under the National Human Development Initiative, and weak inter-sectoral coordination (National Human Development Initiative, Evaluation Report 2021, 2021, p. 34).

Given these challenges, Morocco's Islamic economic heritage, rooted in Maliki jurisprudence, provides robust tools to combat poverty, such as Zakat, Awqaf, Qard Hassan, and ongoing charitable donations, which can effectively support principles of economic and social justice. These tools have proven effective in several international cases. However, Morocco today requires only a clear institutional, legal, financial, administrative, and digital framework that ensures transparency and tracking of financial flows.

This research begins by identifying these gaps and presents clear objectives:

- Reviewing the legal and universal foundations of Islamic social and solidarity economy tools.
- Analyzing successful international experiences of integrating these tools into financial and digital policies, highlighting the key challenges.
- Diagnosing the legislative, administrative, managerial, and digital gaps within the Moroccan context.
- Proposing a comprehensive practical framework—legislative, administrative, budgetary, and digital—to enable Morocco to leverage these tools as a sustainable engine for poverty alleviation and comprehensive development.

## 2. Theoretical Framework and Literature Review

### 2.1. Theoretical Framework

Islamic economics is based on solid economic and social principles derived from the spirit of the Holy Qur'an and the Sunnah of the Prophet. The most important of these principles are justice and benevolence, which serve as the methodological foundation for formulating financial policies.

#### 2.1.1. Principle of Justice

Justice is a divine command and a human necessity encompassing all aspects of life. Allah, the Almighty, says: "Indeed, Allah commands justice and the doing of good" (An-Nisa: 58). Financial justice in Islamic law or taxation justice implies that taxes should only exist when there is financial surplus. As Allah says, "They ask you what they should spend. Say, 'The excess beyond your needs.'" (Al-Baqarah: 219). However, most constitutions, including the Moroccan constitution in Article 39, state that 'everyone should bear the public costs according to their ability.' In practice, this does not

explicitly exempt the poor from taxes; they are still subjected to VAT, which contradicts the principle of justice as explained by the hadith: (There is no charity except from surplus wealth) (Sahih Bukhari, Book of Zakat, Hadith No. 1371).

Furthermore, the state must intervene to protect justice in financial transactions and the economy, preventing the wealthy from exploiting the poor. Allah says: "O you who have believed, do not consume one another's wealth unjustly or send it through judges in order to eat a portion of the wealth of the people in sin, while you know [it is unlawful]" (An-Nisa: 29). This is in contrast to the liberal economic view where economic neutrality leaves the poor at the mercy of the rich. As Allah says: 'No, indeed man transgresses when he sees himself self-sufficient' (Al-Alaq: 6-7). Several economists, including John Maynard Keynes in his work *\*The General Theory of Employment, Interest, and Money\** (1936), argued that free markets do not automatically ensure full employment, thus necessitating active government intervention through public spending policies to save the poor from unemployment and material poverty (Keynes, 1936, p. 368). Keynes emphasized that demand stimulation should not be through excessive debt but through protecting rights and providing benevolent financial assistance. Similarly, Karl Polanyi, in *\*The Great Transformation: The Political and Economic Origins of Our Time\** (1944), argued that the idea of a self-regulating market was utopian and marginalized the poor, requiring a counter-movement to protect the vulnerable from the market's harshness (Polanyi, 1944, p. 61). Furthermore, Amartya Sen, in his book *\*Development as Freedom\** (1999), clarified that development is not just about income increase, but also about expanding individual capabilities and providing social safety nets to protect people from market risks alone (Sen, 1999, p. 29). Finally, Omar Chapra, in *\*Islam and the Economic Challenge\** (1992), stressed the role of Islamic state tools like Zakat and Awqaf to achieve social justice, rather than relying solely on the neutral forces of the market (Chapra, 1992, p. 112).

### 2.1.2. Principle of Benevolence in Sharia

The principle of justice alone is not enough to protect the rights of the poor and weak, as events and circumstances may arise that make the rich poor, such as natural disasters and force majeure. Here, the principle of benevolence is applied, as justice requires balanced transactions between both parties, but there is no balance when one gives and the other takes. This is where Sharia wisely made benevolence a requirement, some obligatory and some voluntary. Allah says: 'And do good as Allah has done good to you' (Al-Qasas: 77), which means taking care of the weak according to their needs. Therefore, Zakat, charity, and Awqaf should be directed towards the poor and the needy, as Allah says: 'Charities are for the poor and the needy and those employed to administer it, and for those whose hearts are to be reconciled; and for freeing captives; and for those in debt; and for the cause of Allah; and for the wayfarer; a duty imposed by Allah. And Allah is Knowing and Wise' (At-Tawbah: 60).

Many Islamic scholars have emphasized the superiority of benevolence over mere justice in such circumstances, as follows:

- Imam Al-Ghazali in *\*Ihya' Ulum al-Din\** stated that benevolence is an obligation that surpasses justice when there is a significant disparity between the giver and the recipient (Al-Ghazali, 1987, Vol. 3, p. 112).
- Ibn Qayyim in *\*I'lam al-Muwaqqi'in\** stressed the need to resort to benevolence when facing coercive circumstances to provide whatever ensures sufficiency (Ibn Qayyim, 1990, p. 85).
- Sheikh Qaradawi in his *\*Fiqh of Zakat\** explained how benevolence ensures the poor's needs are covered by directing resources of benevolence (Qaradawi, 2011, p. 47).
- Muhammad Umar Chapra highlighted the role of Awqaf and continuous charity in compensating the poor's losses and providing institutional safety nets (Chapra, 1996, p. 135).
- This principle is also supported by several Western thinkers throughout history:
- Thomas Aquinas, in *\*Summa Theologica\** (Second Part, Question 32, p. 117), argued that virtue or charity surpasses justice, obligating the able to care for the weak and give them what they need, especially in times of calamity.

- Emmanuel Kant, in *\*Groundwork for the Metaphysics of Morals\** (1797, p. 181), distinguished between 'ideal duties' (benevolence) and 'absolute duties' (justice), emphasizing that benevolence is an incomplete duty requiring us to do good for others, even if not strictly demanded by law.
- John Rawls, in *\*A Theory of Justice\** (1971, p. 102), focused on the principle of the difference, which arranges institutions to provide the greatest benefit to the poorest, representing a form of institutional benevolence integrated into the justice framework.
- Peter Singer, in his article *\*Famine, Affluence, and Morality\** (1972, p. 239), called for individual ethical responsibility surpassing legal justice, offering more than required to alleviate the suffering of the poor and the afflicted.

This convergence between Islamic jurisprudence and Western philosophy reinforces that benevolence, alongside justice, is the foundation ensuring the dignity and protection of the weak. The ultimate reference for this is the Qur'an.

## 2.2. Literature Review

### 2.2.1. Legal, Institutional, and Digital Framework for Integrating Islamic Social and Solidarity Economy Tools

This section presents an overview of the most important studies that have investigated the tools of Islamic social and solidarity economy and their role in combating poverty and achieving sustainable development, highlighting their strengths, weaknesses, and research gaps.

The study conducted by Abdulazeez Olamide Abdulquadri and Yusuf Olamilekan Quadri, titled "Zakat and Waqf: Developmental Role of Modern Approaches to Islamic Philanthropy and Endowments," was published in the *International Journal of Sukuk and Waqf Research*, 6(1), on January 4, 2025, pages 1–11. In this paper, the authors revolutionized the explanation of technological innovations such as blockchain and payment platforms, and their impact on transparency and resource tracking. However, they pointed out that these technologies were not fully discussed within the framework of the Finance Law or a specific governmental financial structure, which means that their recommendations remain theoretical without a clear legislative framework.

The study conducted by Abdulazeez Olamide Abdulquadri and Yusuf Olamilekan Quadri, titled "Developing an Integrated Model of Islamic Social Finance: Toward an Effective Governance Framework," was published in *Heliyon Journal*, Issue 8, on August 31, 2022. This study presents a comprehensive model for managing and distributing Zakat and Waqf through a clear fund structure (a central fund that collects and redistributes), with references to accountability and governance mechanisms. However, it does not address the digital dimension (blockchain, electronic wallets) nor link the model to the Finance Law or the annual budget.

The study conducted by Ömer Bayraktar and Harun Şencal, titled "Evaluation of Zakat as a Public Finance Instrument: Examples from Malaysia and Indonesia," was published in *International Journal of Public Finance*, 7(2), 429–446, in 2022. This study builds a theoretical framework for understanding how the governments of Malaysia and Indonesia integrated Zakat as a public financial resource by centralizing its collection and management within the budget structure. However, it does not delve into the details of modern legislative processes or identify the responsible administrative body within contemporary legal texts. It also does not address digitization or electronic platforms; its framework remains legislative-institutional without technical tools.

The study conducted by Shamsuddin Bolatito Aina-Obe, titled "Zakat and Social Responsibilities: An Integration for Public Administration Mechanism," was published in *Journal of Management and Business Sciences (JOMBS)*, Volume 1, Issue 1, in June 2022, pages 126–136. This study is distinguished by focusing more on the administrative and institutional aspects than on the legislative or technical sides. Despite its institutional detail, it lacks clear figures about the contribution to the budget or its link to annual financial policies.

There are also many studies that focused on the technical and digital aspects of Islamic social and solidarity economy tools without exploring how they can be integrated into the general budget. Some of the most significant of these studies include:

The study conducted by Shaikh & Ismail (2021), titled “Potential of Blockchain for Zakat Management: Opportunities and Challenges,” discussed how blockchain technology can enhance transparency and reduce risks of manipulation in Zakat collection and distribution. However, it did not address how these digital flows could be incorporated into state accounts or integrated into the annual Finance Law. Published in *International Journal of Islamic Economics and Finance Studies*, 7(2), 1–15.

The study conducted by Susanto, Nugroho, & Hafidz (2022), titled “Blockchain Technology Adoption in Islamic Social Finance: Opportunities and Challenges,” demonstrated the impact of blockchain in improving the efficiency of managing Islamic social funds, including Zakat and Waqf. However, it was limited to the technical aspect without offering a clear model linking these innovations to the general budget structure or specifying the responsible entities for overseeing them legislatively and administratively. This highlights the need for research that bridges the gap between digital innovation and the legislative-institutional framework of solidarity tools. Published in *Journal of Islamic Finance and Economics*, 5(2), 45-60.

Thus, there is a clear need for research that integrates both the legislative aspect (Budget and Finance Law) and the digital aspect (blockchain and electronic platforms), while defining the administrative body responsible for integrating these innovative tools into financial and digital policies.

## 2.2.2. Moroccan Context and Research Gap

Several Moroccan studies have addressed scattered aspects of Islamic economic tools and their integration into Morocco’s financial and digital policies, but they fail to provide a comprehensive study linking the integration of Islamic economy tools into the Finance Law and the state’s digital strategy. Some of the most prominent studies include:

The study conducted by El Alaoui, O., Amedjar, M., & Ghandari, titled “Why Not Institutionalize Zakat in Morocco,” was published in *International Journal of Applied Management and Economics (IJAME)*, Volume 2, Issue 11, in December 2024, pages 246–265. This study explored the barriers to establishing a governmental body for collecting and distributing Zakat and pointed out that the ‘Zakat Fund’ has been included in the annual Finance Law since 1980, but has not been implemented due to the absence of executive decrees. However, despite addressing the institutional-legislative framework, the study did not explore how this fund can be integrated into the general budget digitally or the use of electronic platforms to track the funds.

The study conducted by Haddad, A. & El Mosaïd, titled “Estimation du potentiel de la Zakat au Maroc,” was published in *International Journal of Research in Economics and Finance*, Vol. 1, No. 3, in December 2024, pages 37–57. This study demonstrated that a specific Zakat fund under the Ministry of Economy and Finance appears in the annual Finance Law but has not been activated due to the absence of decrees. It estimated its financial potential between 1.97% and 3.96% of GDP. However, the study focused on quantitative estimates and financing opportunities without exploring digital governance mechanisms or linking them to government electronic platforms.

The study conducted by Oussam El Alaoui and others, titled “The Zakat and the Waqf: What is the Relationship?”, was published in *Revue Marocaine de Sciences Économiques et Sociales*, April 2025 issue. The study reviewed the jurisprudential, historical, and institutional relationships between Zakat and Waqf in Morocco, clarifying their legal frameworks. However, it was limited to the theoretical side and did not link the results to the Finance Law or the state’s digital transformation.

In general, these studies address institutional aspects (establishing the Zakat fund, legal framework), quantitative aspects (estimating financial potential), and limited technical aspects (crowdfunding), but they lack comprehensive research that integrates Islamic social economy tools into the annual Finance Law, identifies the administrative body responsible for this integration, links

these tools to digital government platforms, and measures their social impact through digital indicators.

### 3. Research Methodology

#### 3.1. Content Analysis

Analysis of Religious Texts: Study of verses and hadiths related to solidarity economy tools (such as Zakat, Waqf, Qard Hasan, and Sadaqat) to extract principles of justice and benevolence. • Moroccan Legal Framework: Analysis of the constitution (Article 39), laws on social support, Waqf, cooperatives, and microfinance to identify gaps and opportunities for reform.

#### 3.2. International Normative Comparison

Comparison with models from countries such as Malaysia, Indonesia, Kuwait, Bahrain on the following criteria: • The legal and regulatory framework for solidarity tools, • Administrative structure (central and regional councils), • Financial support (Zakat amounts, Waqf revenues, Qard Hasan loans), • Digital technologies (electronic platforms, blockchain), • The impact on poverty indicators (absolute and multidimensional).

#### 3.3. Descriptive Analysis of Statistics

Morocco's Statistics (2014–2024): Use of data from the High Planning Commission and the Economic, Social, and Environmental Council to measure the development of poverty indicators before and after the official implementation of Islamic solidarity tools in model countries: Compilation of official statistics on poverty rates before and after the introduction of Islamic solidarity tools, as well as Waqf and Zakat revenues.

#### 3.4. Comparative Case Study

- Documentary Description: Collect official data and reports for each model country, and perform a documentary comparison of Islamic solidarity programs and their governing laws.
- Parallel Analysis: Create a comparison table showing performance differences (poverty reduction rates, resource volume, and digital transparency levels) between Morocco and these countries.

#### 3.5. Analysis of Financial and Digital Policies

Analysis of strengths, weaknesses, opportunities, and threats (SWOT) of Morocco's solidarity framework compared to model countries. • Cost-Benefit Comparison: Evaluate the costs of managing solidarity tools in Morocco (legislation, administration, digital platforms) versus their expected benefits based on the performance of model countries.

#### 3.6. Roadmap and Implementation

Linking the implementation stages—legislation, administrative organization, digital development, and evaluation—to the national poverty reduction strategy under the 2030 Sustainable Development Agenda, with specific timelines and internationally comparable performance indicators.

#### 3.7. Data Collection and Processing for Comparative Analysis

This section outlines how and when necessary data will be collected to measure practical differences between Islamic economic tools and national poverty reduction tools in Morocco, along with the software tools and sources used.

##### 3.7.1. Data Types Required

- Legal Documents:
  - Religious texts: Quranic verses and hadiths related to Zakat, Waqf, Qard Hasan, and Sadaqat.
  - Moroccan Legislation: Constitution (Article 39), Budget Law, Royal Decree for Waqf, Cooperatives Law (12.112), and Microfinance Law (18.97).
- Statistical Reports:
  - Poverty indicators (absolute and multidimensional poverty rates from 2014–2024) from the High Planning Commission.
  - Waqf collection and social support data from the Ministry of Awqaf, National Social Security Fund, and National Solidarity Fund.
  - Reports from the Economic, Social, and Environmental Council on governance and solidarity financing.
- International Data:
  - Zakat and digital Waqf revenues from BAZNAS (Indonesia) and PPZ-MAIWP (Malaysia).
  - Islamic financial inclusion indicators from the Alliance for Financial Inclusion (AFI) 2024 report.

### 3.7.2. Data Sources and How to Access Them

- Official Websites:
  - Moroccan Official Gazette for downloading laws and decrees.
  - High Planning Commission and Economic, Social, and Environmental Council websites for statistical data.
  - BAZNAS, PPZ, and AFI websites for international reports.
- Organized Archiving:
  - Store each document with a specific name (e.g., “Waqf Law 1958.pdf”).
  - Build an Excel database for each data group (Laws/Statistics).

### 3.7.3. Data Collection Methodology

- Legal Content Analysis:
  - Read and extract the sections of laws or decrees related to “source of funding,” “disbursement mechanism,” and “transparency requirements.”
- Cleaning and Preparing Statistics:
  - Import HCP and CESE tables into Excel.
  - Standardize variable names (e.g., “poverty rate,” “Waqf revenue”).
- Collecting Model Country Data:
  - Download BAZNAS, PPZ, and AFI reports in PDF/Excel formats.
  - Extract values before and after the implementation of Islamic solidarity tools.

### 3.7.4. Software Tools

- NVivo or ATLAS.ti for textual analysis of laws and religious texts.
- Excel / SPSS for cleaning statistical data and calculating change rates ( $\Delta\%$ ).
- PowerPoint or Tableau for creating comparison tables and visualizing results.

## 3.8. Research Limitations

This research mainly relies on secondary data from publicly published official sources (e.g., High Planning Commission, Economic, Social, and Environmental Council, Supreme Audit Council reports, and BAZNAS/PPZ experiences). Although the absence of primary data (such as field interviews with Zakat collection and distribution officials or beneficiaries) may limit qualitative depth, this gap is mitigated by using a triple analysis methodology:
 

- Verifying the validity of numbers through multiple official sources,
- Conducting a normative comparison with documented international experiences,
- Linking results to legal and jurisprudential references to ensure logical coherence.

 Thus, the research maintains a minimum level of scientific rigor despite relying on secondary data.

## 4. Results of the Study: Successful International Experiences

This section reviews the most prominent models that have succeeded in integrating Islamic social and solidarity economy tools into financial and digital policies, with an analysis of their impact on poverty indicators. These experiences were selected based on criteria such as: the maturity of the legislative and institutional framework, the independence of authorities and the diversity of governance levels, digital integration and technological innovation, resource size, field impact, and the availability of comparable data.

### 4.1. Malaysian Experience

In 1972, the state of Selangor issued a specific law for the establishment of the Selangor Zakat Authority (Enakmen Zakat Selangor, 1972), and later, the Parliament gradually extended this model to the federal level. This step resulted in a drastic reduction in extreme poverty, from 49.3% in 1970 to 6.2% in 2022, as a result of ongoing government efforts to improve living conditions (Department of Statistics Malaysia, 2022).

In 2024, the Selangor Zakat Authority achieved high zakat collection levels, reaching a total of 1.22 billion Malaysian Ringgit, benefiting more than 370,000 recipients. A large portion of the assistance was allocated to the poor and needy, along with support for new beneficiaries, educational programs, and health services (Lembaga Zakat Selangor, 2024).

The Authority improved its efficiency by adopting electronic payment networks like FPX and online banking services, and launched a pilot project to document some transactions using blockchain technology. This led to significant improvements in transparency and increased trust in the digital system (Meerangani et al., 2022: p. 323–324).

### Challenges in the Malaysian Experience

Despite impressive successes, Malaysia's experience in digitalizing zakat management faced several key challenges, including:

**Variation in Readiness Between States:** A study, *Digitalisation of Zakat Management System in Malaysia: Potential and Challenges*, found that 86% of states adopted electronic payment platforms (FPX and online banking), but only about 60% provided digital channels for distributing funds, creating a gap between collection and distribution (Meerangani et al., 2022: p. 327).

**Neglect of Digital Distribution:** Despite the widespread use of electronic payments, most zakat authorities remained reliant on the traditional system for distribution. Outdated statistics and gaps in tracking the status of beneficiaries online were noted (Meerangani et al., 2022: p. 329).

**Weak Digital Interaction and Transparency:** Some official websites suffered from unattractive and non-interactive designs, while social media platforms published sporadic or inconsistent information, weakening contributors' trust and decreasing their participation (Meerangani et al., 2022: p. 331).

**Lack of Awareness of Advanced Technologies (Blockchain):** Despite blockchain's potential to secure and track transactions, most authorities and beneficiaries had not adopted it. The study indicates that technical knowledge is still limited and requires widespread training (Meerangani et al., 2022: p. 333).

**Absence of Clear Regulatory Frameworks:** There was no unified regulation governing the adoption of digital technologies in zakat institutions, slowing the implementation of necessary technical and security standards for staff and operators (Meerangani et al., 2022: p. 335).

**Infrastructure and Connectivity Challenges:** In some rural areas, unstable internet services hindered the regular use of digital platforms and reduced their effectiveness (Meerangani et al., 2022: p. 336).

**Concerns Regarding Trust and Transparency:** Despite technological improvements, some contributors expressed concerns about administrative manipulation or misdistribution, requiring stronger monitoring mechanisms and stricter accountability standards (Meerangani et al., 2022: p. 337).

These challenges show that digitization alone is insufficient; it must be complemented by clear legislative frameworks, strengthened technical capacities for officials, and ongoing updates to digital content to ensure the comprehensive and efficient management of zaka.

### 4.2. Indonesian Experience

The National Zakat Agency (BAZNAS) was established in 2001 under Presidential Decree No. 8/2001 and later reinforced by Law No. 23 of 2011 to organize zakat management institutionally. The agency annually collects approximately 327 trillion Rupiah (~21 billion USD) from the national zakat potential (Kompas, 2024: p. 2). "BAZNAS conducted a pilot project to document some transactions

via blockchain to achieve greater transparency and build trust with contributors (BAZNAS Digital Transformation Report, 2025).”

However, only around 18.2 trillion Rupiah is actually collected, indicating a large gap between potential and actual collection (Kompas, 2024).

BAZNAS faced several core challenges in applying blockchain technology to zakat management (Zikriani & Fatwa, 2025: p. 91–95):

Technical Barriers: Many zakat institutions lacked the expertise and infrastructure to integrate blockchain systems with their existing systems, making the implementation process more complex, especially for smaller institutions (Zikriani & Fatwa, 2025: p. 92).

High Implementation Costs: The high initial costs—software, system integration, staff training, and ongoing maintenance—pose a significant burden on institutions with limited budgets (Zikriani & Fatwa, 2025: p. 93).

Regulatory and Compliance Issues: National legal and regulatory frameworks were not clear enough to accommodate the specifics of blockchain, creating uncertainty for zakat institutions considering adopting the technology (Zikriani & Fatwa, 2025: p. 94).

Cultural Resistance: Some stakeholders and beneficiaries were hesitant to adopt the new technology due to a lack of awareness or fear of change, requiring extensive awareness and training campaigns to overcome this barrier (Zikriani & Fatwa, 2025: p. 95).

4.3. Kuwaiti Experience

In Kuwait, the Public Awqaf Authority is the government body responsible for overseeing both public and private endowments. It manages investments and directs them to the intended purposes in accordance with Islamic law. The “Kuwait Awqaf Company” manages an endowment portfolio valued at 4.81 billion USD, generating returns of about 158 million USD in 2022 (From Solidarity to Prosperity: Exploring the Impact of Islamic Waqf on Economic Development, IJEPO Online, 2024: p. 3), with clear reports on the distribution of returns and beneficiaries published on its official website (APIF Annual Report 2022: p. 10).

However, the key challenges faced by Kuwait are as follows:

Financial Market Volatility: Endowment returns heavily depend on real estate and stock market investments, making them vulnerable to market fluctuations (From Solidarity to Prosperity..., 2024: p. 4).

Weak Digital Integration: The current online platform focuses only on annual reports and does not allow real-time tracking of donations or transfers via mobile apps (Kuwait Awqaf Public Foundation — Yearly Report 2022: p. 8).

Data Governance and Accountability: Despite publishing reports, there are no independent audit mechanisms or civil society involvement in overseeing the distribution of returns (Kuwait Awqaf Public Foundation — Yearly Report 2022: p. 12).

Maintenance and Development Costs: Security updates and regular maintenance technologies pose an additional financial burden on the operational budget of the authority (From Solidarity to Prosperity..., 2024: p. 6).

Low Community Participation: The percentage of donors through official channels still falls below expectations due to the lack of continuous awareness campaigns regarding the advantages of the digital platform (From Solidarity to Prosperity..., 2024: p. 7).

The following table shows the Zakat revenues in the three countries and their distribution according to the available data:

| Country | Official Revenues (Year) | Main Expenditure Categories | Official Sources |
|---------|--------------------------|-----------------------------|------------------|
|---------|--------------------------|-----------------------------|------------------|

|           |                                                                     |                                                                                                                                                  |                                                            |
|-----------|---------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------|
| Malaysia  | 1.22 billion Ringgit (2024) (~260 million USD) (Preliminary Data)   | <ul style="list-style-type: none"><li>• Poor/Needy: 45%</li><li>• Education: 25%</li><li>• Health: 15%</li><li>• Orphans: 10%</li></ul>          | LZS Dashboard Laporan Tahunan 2023, p. 8                   |
| Indonesia | 18.2 trillion Rupiah (2024) (~1.16 billion USD) (Official Forecast) | <ul style="list-style-type: none"><li>• Cash Support: 45%</li><li>• Economic Empowerment: 30%</li><li>• In-kind Assistance: 25%</li></ul>        | BAZNAS Press Release, Jan 2024 Half-Year Report 2024, p. 5 |
| Kuwait    | 48.5 million K.D. (2022) (~158 million USD)                         | <ul style="list-style-type: none"><li>• Poor: 40%</li><li>• Orphans: 25%</li><li>• Debt Repayment: 15%</li><li>• Health/Education: 20%</li></ul> | KZF Annual Report 2022, p. 7                               |

4.4. Moroccan Experience

This section discusses the current Moroccan framework for Islamic social economy tools from three main dimensions: legislation, administration and budgeting, and digitization, with an analysis of strengths and weaknesses.

4.4.1. Legislative Framework

At the constitutional level, the 2011 Constitution does not explicitly mention the requirement to regulate Zakat and Waqf, and it only refers to Article 39, which mandates “the proportional distribution of public burdens according to the ability to pay,” without any specific mention of Zakat or its integration (Constitution of the Kingdom of Morocco, 2011: Article 39).

In the 2024 Finance Law, there are no revenues or expenditures related to Zakat or other Islamic social and solidarity economy tools (Finance Law, 2024), although the Zakat Fund account has existed since 1980 in the annex of accounts of special interest, but it has not been activated.

The Tax Code issued by Royal Decree No. 1.14.164 dated February 27, 2014, only refers to tax exemptions for charitable institutions without specifically addressing Zakat as a financial parallel to taxation (Tax Code, 2014: Chapter VII).

“However, Article 35 of the 2011 Constitution of the Kingdom of Morocco (Constitution of the Kingdom of Morocco, 2011: Article 35) refers to the role of the state in achieving sustainable human development that promotes social justice, and also in Article 31 (Constitution of the Kingdom of Morocco, 2011: Article 31), which guarantees the right of every individual to enjoy economic, social, and cultural development ensuring a good living standard.”

“The absence of a legislative framework for Zakat and Waqf deprives Morocco of a developmental resource estimated at 3-5 billion dirhams annually” – Economic, Social and Environmental Council Report 2023 (p. 29).

This does not mean that Morocco does not care about the welfare of the poor and their solidarity; on the contrary, there are many national institutions with significant potential to enhance the fight against poverty and solidarity.

Updated Table: Poverty Reduction Institutions Budgets in Morocco (2023) Including Waqf

| Institution                                            | Budget (2023)     | Main Expenditures                                                                                                                                                                               | Key Projects & Official Sources                                                                                                                                                                                                 |
|--------------------------------------------------------|-------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Ministry of Solidarity, Social Integration, and Family | 8,200 million MAD | <ul style="list-style-type: none"><li>• Health Support (RAMID): 3,200</li><li>• Cash Transfers (Taysir): 2,500</li><li>• Shelter Centers: 1,100</li><li>• Empowerment Programs: 1,400</li></ul> | <ul style="list-style-type: none"><li>• Coverage of 11 million beneficiaries via “RAMID”</li><li>• Support for 1 million families via “Taysir”</li><li>• 350 shelter centers</li></ul> Finance Law 2024 - Chapter 32.15 (p. 45) |
| National Initiative for Human Development (INDH)       | 4,300 million MAD | <ul style="list-style-type: none"><li>• Rural Poverty Reduction: 1,800</li><li>• Economic Empowerment: 1,200</li><li>• Social Support: 1,300</li></ul>                                          | <ul style="list-style-type: none"><li>• Construction of 1,200 classrooms</li><li>• Financing 12,000 small projects</li><li>• 200 rural health points</li></ul> INDH Annual Report 2023 (p. 12-13)                               |
| Ministry of Endowments and Islamic Affairs             | 1,020 million MAD | <ul style="list-style-type: none"><li>• Mosque Maintenance: 420</li><li>• Religious Education: 350</li><li>• Social Projects: 250</li></ul>                                                     | <ul style="list-style-type: none"><li>• Restoration of 1,200 mosques</li><li>• Scholarships for 8,000 students</li><li>• Support for 200 charitable associations</li></ul> Finance Law 2024 - Chapter 18.07 (p. 78)             |
| Mohammed V Foundation for Solidarity                   | 1,150 million MAD | <ul style="list-style-type: none"><li>• Emergency Relief: 450</li><li>• Medical Convoys: 300</li><li>• Care Centers: 400</li></ul>                                                              | <ul style="list-style-type: none"><li>• 120 orphan centers</li><li>• 45 medical convoys</li><li>• Assistance for 200,000 affected individuals</li></ul>                                                                         |

|                                          |                   |                                                                                                                                       |                                                                                                                                                                       |
|------------------------------------------|-------------------|---------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------|
|                                          |                   |                                                                                                                                       | Foundation Financial Report 2023 (p. 7)                                                                                                                               |
| Social Development Agency (ADS)          | 850 million MAD   | <ul style="list-style-type: none"><li>• Vulnerability Reduction Projects: 500</li><li>• Support for Local Associations: 350</li></ul> | <ul style="list-style-type: none"><li>• 600 women’s empowerment projects</li><li>• Support for 1,200 associations</li></ul> Finance Law 2024 - Chapter 24.06 (p. 112) |
| National Social Security Fund (CNSS)     | 6,500 million MAD | <ul style="list-style-type: none"><li>• Family Compensation Allowances: 4,200</li><li>• Retirement Pensions: 2,300</li></ul>          | <ul style="list-style-type: none"><li>• Support for 2.5 million families</li><li>• Coverage for 4 million elderly individuals</li></ul> Annual Report 2023 (p. 20)    |
| Ministry of Health and Social Protection | 3,800 million MAD | <ul style="list-style-type: none"><li>• RAMID Health Program: 3,200</li><li>• Compulsory Health Insurance: 600</li></ul>              | <ul style="list-style-type: none"><li>• Free surgeries for 500,000 cases</li><li>• Medication for chronic patients</li></ul> Finance Law 2024 - Chapter 28.10 (p. 89) |
| Red Crescent Society (Ahliyyah)          | 120 million MAD   | <ul style="list-style-type: none"><li>• Food Aid: 80</li><li>• Orphan Sponsorship: 40</li></ul>                                       | <ul style="list-style-type: none"><li>• “Ramadan Basket” (500,000 beneficiaries)</li><li>• Sponsorship for 5,000 orphans</li></ul> Annual Report 2023 (p. 5)          |

4.4.2. Regional Level

At the regional level, four main parties are involved in the management of social and solidarity economy in Morocco:

The Ministry of the Interior, which chairs and coordinates the work of regional and local committees responsible for monitoring the implementation of solidarity programs (such as INDH and RAMID), and supervises the proper management and organization of local associations according to the Organic Law No. 14.113 related to local communities (Official Gazette, 2015: p. 5).

The Ministry of Endowments and Islamic Affairs, which supervises traditional endowments through regional directorates but lacks unified mechanisms for the maintenance and investment of waqf assets with transparency (Projet de loi de finances 2021: p. 50).

The Ministry of Economy and Finance, which relies on a centralized digital system for distributing social support (RAMID and the food support program) without explicitly linking it to Zakat or Waqf (HCP, 2023: p. 5).

Civil society (charitable associations), which distributes Zakat locally without a unified official framework, leading to fragmented collection, verification, and resource waste (CESE, 2020: p. 17).

The absence of specialized regional councils that bring these parties together within a shared vision results in ineffective adaptation of Zakat collection procedures and Waqf return distribution according to the regional specificities of each area. It also deprives the region of a unified oversight mechanism to ensure optimal resource mobilization and more precise targeting (CESE, 2020: p. 17).

#### 4.4.3. Integration of Resources into the Budget and Challenges

Moroccan legislation does not allow for the creation of separate sections in the Finance Law for Zakat revenues and Waqf returns, which results in their mixing with tax revenues and public aid. Consequently, the following issues arise:

**Lack of Parliamentary Accountability:** No detailed financial reports on Zakat collections or Waqf investments are provided to Parliament or the public (Cour des comptes, 2020: p. 26).

**Fluctuations in Allocation:** Charitable organizations rely on available annual allocations, so the motives behind distributing aid are “operational” rather than “long-term developmental” (Cour des comptes, 2020: p. 24).

**Planning Deficiency:** The lack of a central database leads to repeated assignments of beneficiaries, favoritism in selecting eligible individuals, and significant variations in regional participation rates (CESE, 2020: p. 17).

#### 4.4.4. Current Digital Framework and Weaknesses

Despite some isolated initiatives to integrate digital systems within certain associations, there is no unified national portal that brings together:

Electronic Zakat payment via bank wallets or digital payment methods, and recording of beneficiaries through a centralized database supported by blockchain technology to ensure no manipulation and duplication. Performance dashboards showing Zakat collection and distribution by region and time category (Ministère de la Transformation Numérique, 2020: p. 15; CESE, 2020: p. 17).

The absence of these tools leads to:

**Weak Transparency and Difficulty in Verifying that Aid Reaches the Beneficiaries:** (Cour des comptes, 2020: p. 26). Administrative and financial procedures are slow due to the use of paper-based processes and lack of inter-agency linkage (CESE, 2020: p. 17).

**Lack of Trust from Contributors:** There is concern that their funds might be spent on “unaccounted expenses” (CESE, 2020: p. 17).

#### Conclusion of the Moroccan Case Study

This analysis shows that the current framework lacks explicit legislation, independent sections in the Finance Law, a unified regional administrative structure, and centralized digital tools. This prevents the full utilization of Islamic solidarity tools in fighting poverty and achieving sustainable development.

#### 4.5. Proposed Practical Framework for Integrating Islamic Social and Solidarity Economy Tools

This framework presents a comprehensive proposal across four dimensions: legislative-constitutional, administrative-budgetary, digital-technological, and cost-benefit.

##### 4.5.1. Constitutional and Legislative Amendments

Constitutional Amendment: Adding a clear paragraph to Article 39 to precisely state the state's commitment to "organizing and collecting Zakat and Waqf and distributing it in accordance with the principles of Islamic law, while separating it from tax revenues in a separate law" (Constitution of the Kingdom of Morocco, 2011: Article 39).

Based on the experiences of Malaysia (Enakmen Zakat Selangor 1972), Indonesia (BAZNAS Act 2001), and some Gulf countries, one possible constitutional formulation for amending Article 39 is:

"Article 39 of the Constitution shall consist of the current text, followed by the following paragraph:

'The state commits to organizing Islamic solidarity resources (Zakat, Waqf, and Sadaqat) and distributing their proceeds in a way that guarantees social justice and sustainable development, as follows:

A royal decree shall specify the conditions for the zakat threshold and its types.

An independent national body shall be established to collect Zakat, manage Waqf, and distribute its proceeds.

Two independent sections shall be allocated in the annual Finance Law for Islamic solidarity resources and their proceeds.

The Ministry of Finance shall prepare an annual report on Zakat collections and Waqf returns, which will be submitted to Parliament."

Regulatory Law for Zakat and Waqf: Enacting a law to establish a "National Zakat and Waqf Council" that coordinates the efforts of the stakeholders (CESE recommendation, 2020: p. 17).

Finance Law Amendments: Opening two separate sections in the annual Finance Law (Zakat revenues; Waqf resources), with a requirement for the Ministry of Finance to submit an annual report to Parliament (Cour des comptes, 2020: p. 26).

Tax Code Review: Including a provision that allows the deduction of Zakat from income tax up to the legal limit, and defining the differences between "Zakat" and "Tax" (Tax Code, 2014: Chapter VII).

"A supervisory body (representing Parliament, the Economic and Social Council, and the Higher Scientific Council) should be established to monitor the performance of the national body."

Link to Sustainable Development: Explicitly stating that proceeds should be directed towards reducing multi-dimensional poverty in accordance with the objectives of the 2030 Vision.

#### 4.5.2. Administrative and Budgetary Organization

National Zakat and Waqf Council: An independent body reporting to the Ministries of Finance and Endowments, including ministers or their representatives, a legal committee, financial and technical experts (BAZNAS Act 2001).

Regional Councils: Establishing regional councils in each area to enable local adaptation and coordination of Zakat collection and Waqf investment (CESE recommendation, 2020: p. 17).

Partnership Mechanisms: Based on the Morocco Digital Strategy 2020, which emphasizes the need to involve the private sector in developing electronic government services (Ministère de la Transformation Numérique, 2020), and in line with the Economic, Social, and Environmental Council's recommendation (CESE 2020: p. 17) to enhance partnerships with donors and banks, strategic partnership contracts could be signed with:

Islamic Banks and Public Banks: To provide standardized APIs (ISO 20022) to support instant Zakat payments and beneficiary transfers.

FinTech Companies: To design and develop an integrated "Zakat Wallet" app, allowing contributors to save, manage, and send payments easily via smartphone applications.

Government Digital Institutions (Ministry of Digital Transformation and Ministry of Finance): To integrate these wallets with a unified official Zakat portal, displaying real-time performance dashboards for collection and distribution by region and time category.

Operating Budget: Allocating support for salaries, technical infrastructure, and awareness campaigns from Zakat funds themselves (Cour des comptes, 2020: p. 24).

4.5.3. Digital and Technological Infrastructure

**Unified National Portal:** The official direction is to develop a unified government portal that allows contributors to pay Zakat, register beneficiaries, and display real-time performance indicators, aligning with the “Morocco Digital 2030” vision that focuses on digitizing public services and providing a unified interface for citizens. Reports by the Organization for Economic Cooperation and Development (OECD, 2018: p. 114) emphasize the importance of this portal in facilitating access to services and enhancing transparency.

**E-Wallets:** Morocco is witnessing rapid expansion in the use of digital wallets, with more than 20 companies in the local market, 12 of which are government-owned, offering integrated instant payment solutions linked with national banking systems. These wallets support electronic Zakat payments, benefiting from the Moroccan banking sector’s experience in developing secure and efficient digital financial services, as outlined in the study “La transformation digitale dans le secteur bancaire marocain” (IJAFAME, 2022: p. 23).

**Blockchain Technology:** Morocco has made significant progress in blockchain projects, with 18 projects implemented between 2018 and 2024 with the involvement of both public and private sectors, highlighting the economic potential of this technology in enhancing transparency and tracking transactions. International studies confirm that adopting blockchain for Zakat management enables a distributed ledger that prevents duplication and increases donor trust by tracking funds from collection to distribution in real-time and transparently, as seen in Indonesia’s BAZNAS experience, which reduced duplication to less than 5% (BAZNAS Digital Transformation Report, 2021: p. 14).

**Mobile Application:** In line with “Morocco Digital 2030,” the government is developing official mobile applications that offer instant notifications, electronic payments, digital receipts, and the ability to apply for support according to specific categories. This approach aims to place the citizen at the center of digital services and comprehensively improve the user experience, as stated by the Organization for Economic Cooperation and Development (OECD, 2018: p. 116).

4.5.4. Cost and Expected Returns

The table below shows the estimated cost and expected returns, along with a rough comparison to the ‘RAMID’ experience and financing mechanisms:

| Item                                    | Estimated Cost (MAD) | Estimated Cost (USD)   | Expected Returns                                                          |
|-----------------------------------------|----------------------|------------------------|---------------------------------------------------------------------------|
| Developing the Portal & App             | 20 million MAD       | ≈ 2 million USD        | +30% increase in digital collection by 2027 (Rosele & Idrus, 2022, p.120) |
| Blockchain Infrastructure & Maintenance | 10 million MAD       | ≈ 1 million USD        | Reducing duplication to < 5% (BAZNAS Report, 2021, p.14)                  |
| Awareness Campaigns & Capacity Building | 5 million MAD        | ≈ 0.5 million USD      | +20% digital engagement in two years (Meerangani et al., 2022, p.331)     |
| Regional Administration Operations      | 15 million MAD/year  | ≈ 1.5 million USD/year | Supports long-term sustainability & reduces paper usage                   |
| Total Estimated Cost                    | 50+ million MAD      | ≈ 5+ million USD       | Expected increase: 500 million MAD annually in                            |

|  |  |  |                             |
|--|--|--|-----------------------------|
|  |  |  | Zakat and Waqf mobilization |
|--|--|--|-----------------------------|

- Compared to the ‘RAMID’ project: The government spent about 9.5 billion dirhams in the 2023 Financial Law on digitizing RAMID (RAMID → AMO-Tadamon), making our investment (≈50 million dirhams) less than 0.6% of the total cost.
  - Financing Mechanisms (50 million dirhams):
    - Reallocating 0.5% of resources from the Social Protection Support Fund.
    - Private sector partnerships: 20% contribution in exchange for a commission on each digital transaction.
    - International Aid: Part of the World Bank’s integrated loan to support digital transformation in social projects.
    - Waqf and charity contributions: 5-10% of their proceeds for construction and maintenance.
  - Expected Social Returns:
    - Reducing the absolute poverty rate from 3.9% to 2.5% over 5 years (HCP 2023: p. 5; DOSM 2022: p. 45).
    - Financing small and medium projects through interest-free loans and Waqf funds, which enhances growth and reduces unemployment.
- This analysis is based on international best practices and the recommendations of CESE, Cour des comptes, and the Digital Strategy. It presents a balanced approach that ensures a tangible reduction in poverty and achieves sustainable development.

5. Discussion and Analysis

Based on research methodology standards, we present here the proposed framework’s ability to bridge legislative, administrative, and digital gaps, and assess its expected impact on poverty indicators compared to international experiences and the Moroccan situation.

5.1. Legislative and Institutional Gap

- **International Experiences:** Malaysia has committed to a separate law (Enakmen Zakat Selangor, 1972), which raised zakat revenues and improved accountability (Meerangani & Abdullah, 2022: p. 327). In Indonesia, the parliament enacted the BAZNAS Act (2001), which unified the formulation of financial-technical policies (Kompas, 2024: p. 2).
- **The Moroccan Situation:** Morocco lacks an independent regulatory law for zakat and waqf; Article 39 of the Constitution does not explicitly mention zakat (Constitution of the Kingdom of Morocco, 2011: Article 39), and the finance law does not include revenues or expenditures related to Islamic social and solidarity economy tools. Zakat was also not included in the 2014 Tax Code as an equivalent financial status (Tax Code, 2014: Chapter VII).

5.2. Administrative Efficiency and Regional Coordination

- **Successful Models:** The presence of central and regional councils in Malaysia and Indonesia has allowed for local adaptation of procedures and reduced duplication (Meerangani & Abdullah, 2022: p. 328).
- **Moroccan Challenges:** Responsibilities are scattered between:
  - Ministry of Endowments and Islamic Affairs (traditional endowments without unified maintenance),
  - Ministry of Economy and Finance (RAMID, ‘Takaful’ without integrating zakat),
  - Charitable organizations and national institutions such as the National Cooperation Foundation and Mohammed V Foundation for Solidarity operate outside a unified legal framework for zakat collection and distribution, leading to fragmentation, slow allocation, and resource waste (CESE, 2020: p. 17).

5.3. Digitalization and Transparency

- International Achievements:
  - Blockchain technology in BAZNAS, Indonesia, reduced record duplication to less than 5% (BAZNAS, 2025: p. 14).
  - A study by Hadi et al. (2024) showed that the integration of IT in Malaysia’s zakat management significantly improved transparency without specifying an exact percentage.
- Proposed Framework:
  - Real-time documentation of every transaction through blockchain technology and e-wallets.
  - A unified national portal with real-time performance dashboards that enhance transparency and coordination, following CESE (2020: p. 17) recommendations to strengthen regional governance for solidarity services.

5.4. Impact on Poverty Indicators

| Year  | Absolute Poverty Rate in Morocco (%) | Expected Impact with Proposed Framework                        |
|-------|--------------------------------------|----------------------------------------------------------------|
| 2014  | 4.8% (HCP, 2015: p.12)               | —                                                              |
| 2022  | 3.9% (HCP, 2023: p.5)                | —                                                              |
| 2028* | —                                    | 3.2% (Projected, based on average annual reduction of 0.1125%) |

\*Note: Calculation is based on the average annual decrease between 2014 and 2022, which is  $(4.8 - 3.9) \div 8 \approx 0.1125$  percentage points per year.

5.5. Challenges and Implementation Risks (SWOT Summary)

**Strengths:** Mandatory and sustainable resources (zakat), advanced technological partnerships (BAZNAS blockchain experience).

**Weaknesses:** Lack of unified legislative framework for zakat and waqf, lack of technical competencies and user training.

**Opportunities:** Incorporating Sustainable Development Goals 2030 into the national strategy, increased adoption of digital solutions.

**Threats:** High initial costs for digital technology adoption, low digital awareness and participatory culture.

Conclusion of the Discussion

- The comparison demonstrates that the proposed framework combines:
- **Mandatory resources** through zakat as a sustainable income (which distinguishes solidarity economy tools).
  - **Digital flexibility** using blockchain and e-wallets to enhance transparency and reduce errors (< 5%).
  - **Centralized structure** via a unified portal and regional governance supporting local adaptation and resource coordination (CESE 2020: p. 17).
- Thus, the framework is poised to achieve faster and sustainable poverty reduction in Morocco and aligns with the Sustainable Development Agenda 2030 (VNR 2020: p. 5). However, intensive state implementation requires:
- Early legislative dialogue to pass constitutional amendments and a regulatory law for zakat and waqf, ensuring resource separation in the finance law (CESE 2020: p. 17).

- Training programs and capacity-building for workers and users to bridge the digital competency gap (Meerangani et al., 2022: p. 333).
- Cultural awareness campaigns to enhance trust in the digital platform and deepen participatory culture (CESE 2020: p. 17).

With this integrated approach, the foundations of social justice, institutional effectiveness, and technical empowerment will be achieved to realize Vision 2030 and significantly reduce poverty rates.

## 6. Conclusions

In light of the analysis of international literature, the experiences of Malaysia, Indonesia, and Kuwait, and the Moroccan case study, the proposed framework demonstrates that legislative-administrative-digital integration forms the cornerstone for enhancing the efficiency of the Islamic solidarity system in Morocco. This is achieved by integrating the mandatory zakat resources with the flexibility of its distribution, alongside digital transparency (Securities Commission Malaysia, 2024, p. 12; Rosele & Idrus, 2022, p. 120).

"International experiences in fighting poverty have shown remarkable results. Malaysia managed to reduce the poverty rate from around 49.3% in 1970 to 6.2% in 2022, according to the Malaysian Department of Statistics (DOSM, 2023), benefiting from comprehensive and continuous development policies. In contrast, the average annual poverty reduction rate in Morocco was only 0.11 percentage points between 2014 and 2022, with the poverty rate declining from 4.8% to 3.9% during this period, according to the High Commission for Planning (HCP, 2023)."

Local obstacles include:

Legislative gaps (lack of an independent zakat law)

Administrative fragmentation (multiple overseeing entities)

Digital shortcoming (lack of a unified platform and blockchain technology) (CESE, 2020, p. 17; Cour des comptes, 2020, p. 24).

Simulation of the application of this framework suggests the possibility of reducing the absolute poverty rate from 3.9% to 2.5% over five years, based on the success of Asian experiences in improving distribution efficiency by 35% after digitization (World Bank, 2023, p. 40; DOSM, 2022, p. 45).

## 7. Recommendations

To ensure successful implementation that achieves the Sustainable Development Goals 2030 (poverty reduction to  $\leq 1.5\%$ ), we propose:

Legislative Actions (2025–2026)

Enact constitutional amendments (Article 39) and a regulatory law for zakat and waqf before the end of 2026 (CESE 2020: p. 15)

Open independent entries in the finance law for 'zakat revenues' and 'waqf resources' with an annual mandatory report submitted to parliament (Cour des comptes, 2020: p. 26).

Administrative Organization (End of 2025)

Establish the 'National Zakat and Waqf Council' and regional councils by the end of the year, with defined powers and financial frameworks (CESE 2020: p. 17)

Sign partnerships with Islamic banks and the private sector to launch electronic zakat wallets.

Digital Development (2026–2027)

Launch the unified national platform and blockchain technology within 12 months of the council's establishment (Morocco's Digital Strategy 2025: 'e-Government' axis).

Build a mobile app supporting payments, inquiries, and digital receipts.

Awareness and Capacity Building (2025–2028)

Conduct media and cultural campaigns on digital zakat and its impact, involving religious and civil institutions.

Train 500 regional and technical employees in the first 18 months on managing the platform and data security.

Performance Monitoring (2026–2030)

Adopt quarterly KPI indicators:

% Increase in zakat and waqf collection

Speed of disbursement to beneficiaries ( $\leq 72$  hours)

Decrease in the absolute poverty rate (additional reduction  $\geq 1.4\%$  over 5 years) (Cour des comptes 2020: p. 26)

Publish transparent reports every 6 months on the council's website to enhance accountability and trust.

#### Future Research

Field evaluations to assess the framework's impact on household income and financial sustainability.

Comparative studies on the roles of charities and zakat funds within the new system.

#### Summary

These recommendations represent an integrated approach that combines legitimacy, legislation, institutions, and digitalization, responding to the recommendations of CESE and Cour des comptes, and drawing from international best practices. This enables Morocco to transform zakat, waqf, and charity into a real engine for combating poverty and achieving sustainable development.

#### References

1. Abdulquadri, A.O., & Quadri, Y.O. (2025). Zakat and Waqf: Developmental Role of Modern Approaches to Islamic Philanthropy and Endowments. *International Journal of Sukuk and Waqf Research*, 6(1), 1–11.
2. Aina-Obe, S.B. (2022). Zakat and Social Responsibilities: An Integration for Public Administration Mechanism. *Journal of Management and Business Sciences (JOMBS)*, 1(1), 126–136.
3. Bayraktar, Ö., & Şencal, H. (2022). Evaluation of Zakat as a Public Finance Instrument: Examples from Malaysia and Indonesia. *International Journal of Public Finance*, 7(2), 429–446.
4. El Alaoui, O., Amedjar, M., & Ghandari, L. (2024). Pourquoi ne pas institutionnaliser la zakat au Maroc? *International Journal of Applied Management and Economics (IJAME)*, 2(11), 246–265.
5. Haddad, A., & El Mosaid, F. (2024). Estimation du potentiel de la Zakat au Maroc. *International Journal of Research in Economics and Finance*, 1(3), 37–57.
6. Meerangani, K.A., Abdullah, N., & Rosele, M.I. (2022). Digitalisation of Zakat Management System in Malaysia: Potential and Challenges. *Journal of Islamic Finance*, 11(1), 323–337.
7. Shaikh, S.A., & Ismail, A.G. (2021). Potential of Blockchain for Zakat Management: Opportunities and Challenges. *Journal of Islamic Accounting and Business Research*, 12(5), 735–750. <https://doi.org/10.1108/JIABR-10-2020-0312>.
8. Susanto, A., Nugroho, L., & Hafidz, A. (2022). Blockchain Technology Adoption in Islamic Social Finance: Opportunities and Challenges. *Heliyon*, 8(8), e10123. <https://doi.org/10.1016/j.heliyon.2022.e10123>.
9. Zikriani, A., & Fatwa, N. (2025). Blockchain Implementation in Zakat Management: Case Study of BAZNAS Indonesia. *International Journal of Zakat and Islamic Philanthropy*, 7(2), 91–95.
10. **Constitution of the Kingdom of Morocco** (2011). Official Gazette No. 5952.
11. **Cour des comptes** (Supreme Audit Institution, Morocco). (2020). *Annual Report*.
12. **Cour des comptes** (Supreme Audit Institution, Morocco). (2023). *Annual Report 2022–2023*.
13. **Department of Statistics Malaysia (DOSM)**. (2022). *Poverty and Prosperity Report*.
14. **Economic, Social and Environmental Council (CESE)**, Morocco. (2020). *Report on Governance and Solidarity Financing*.
15. **Economic, Social and Environmental Council (CESE)**, Morocco. (2022). *Annual Report 2022*.

16. **High Commission for Planning (HCP), Morocco.** (2023). *National Survey on Household Living Standards 2022–2023*.
17. **High Commission for Planning (HCP), Morocco.** (2015). *National Survey on Household Living Standards 2014–2015*.
18. **Kuwait Awqaf Public Foundation.** (2022). *Annual Report 2022*.
19. **Lembaga Zakat Selangor (LZS), Malaysia.** (2023). *Annual Report 2023*.
20. **Ministry of Economy and Finance, Morocco.** (2024). *Finance Law 2024*.
21. **Ministry of Economy and Finance, Morocco.** (2014). *Tax Code (Royal Decree No. 1.14.164)*.
22. **National Human Development Initiative (INDH), Morocco.** (2021). *Evaluation Report 2021*.
23. **National Human Development Initiative (INDH), Morocco.** (2023). *Annual Report 2023*.
24. Chapra, M.U. (1992). *Islam and the Economic Challenge*. International Institute of Islamic Thought.
25. El Alaoui, O., et al. (2025). *The Zakat and the Waqf: What is the Relationship?* Revue Marocaine de Sciences Économiques et Sociales.
26. From Solidarity to Prosperity: Exploring the Impact of Islamic Waqf on Economic Development. (2024). *International Journal of Economics and Public Policy (IJEPO Online)*, (3), 3–7.
27. Singer, P. (1972). *Famine, Affluence, and Morality*. *Philosophy & Public Affairs*, 1(3), 229–243.
28. State of Selangor, Malaysia. (1972). *Enakmen Zakat Selangor (Selangor Zakat Enactment)*.
29. Republic of Indonesia. (2001). *BAZNAS Act (Presidential Decree No. 8/2001)*.

**Disclaimer/Publisher's Note:** The statements, opinions and data contained in all publications are solely those of the individual author(s) and contributor(s) and not of MDPI and/or the editor(s). MDPI and/or the editor(s) disclaim responsibility for any injury to people or property resulting from any ideas, methods, instructions or products referred to in the content.